

## Le Sueur County, MN

Thursday, February 8, 2018
Regular session

Item 2

**Bode Packet** 

Staff Contact: Joshua Mankowski or Michelle R. Mettler

## STAFF REPORT

#### GENERAL INFORMATION

APPLICANT/OWNER:

David & Kelly Bode

911 ADDRESS:

46571 Evergreen Ln, Cleveland, MN

PROJECT DESCRIPTION:

Request that the County grant an After-The-Fact Conditional Use Permit to allow the applicant to construct a retaining wall within the shore impact zone, create a 10 x 50 beach sand blanket within the shore impact zone; Grading, Excavating, and Filling of 19.25 cubic yards within the shore impact zone and a total of 54.25 cubic yards of

material on the lot.

**ZONING ORDINANCE SECTIONS:** 

Section 13.2 Recreational Residential District, Section 6.2 Flood Plain Overlay District, Section 18 Environmental Performance Standards, Section 19 Land Use

Performance Standards, Section 21 Conditional Use Permits.

GOALS AND POLICIES: The current Land Use Plan as adopted in 2007 does make reference to shoreland development design.

GOAL #2:

Le Sueur County should adopt and enforce land use goals and policies that conserve and restore its natural resources, bring protections to the ecological systems of the natural environment, and prevent the premature development of natural resources areas.

Objective 2:

Utilize shorelands on Recreational Development Lakes (RD) for housing but with focus on development design that protects the resource.

Action 1:

Continue utilizing the minimum state shoreland regulations to determine housing densities and development design.

#### SITE INFORMATION

LOCATION:

Lots 18 & 19 Edgewater Terrace Subdivision,

Section 3, Cleveland Township

ZONING:

Flood Fringe "FF" Floodplain Overlay District and Recreational Residential

The intent of the Recreational Residential (RR) District is to preserve areas which have natural characteristics suitable for both passive and active recreational usage. Also, it is the intent of this district to manage areas suitable for residential development of varying types, including permanent and seasonal housing. Some non-residential uses with minimal impacts on residential uses are allowed if properly managed under conditional use procedures.

Floodplain Overlay District. It is the purpose of this Section to designate an overlay district that will maintain the County's eligibility in the National Flood Insurance Program and to minimize potential loss of life, loss of property, health and safety hazards, disruption of commerce and governmental services, extraordinary public expenditures for flood protection and relief and impairment of the tax base, all of which adversely affect the public health, safety, and general welfare of the County.

Flood Fringe (FF) District: The Flood Fringe District shall include those areas designated as floodway fringe, which shall include the areas shown on the Flood Insurance Rate Map, adopted in this Section as being within Zone AE but being located outside of the floodway. For lakes, wetlands and other basins (that do not have a floodway designated), the Flood Fringe District shall include those areas designated as Zone A and Zone AE on the Flood Insurance Rate Map panels adopted in this Section that are below the one percent (1%) annual chance flood elevation (100-year flood elevation) but above the ordinary high water level as defined in Minnesota Statutes, Section 103G.005, subdivision 14, as amended from time to time.

**GENERAL SITE DESCRIPTION:** 

Shoreland, residential

LAKE:

Lake Jefferson, Recreational Development lake

Recreational Development Lake - Lakes that usually have between sixty (60) and two hundred twenty five (225) acres of water per mile of shoreline, between three (3) and twenty five (25) dwellings per mile of shoreline, and are more than fifteen (15) feet deep.

ACCESS:

Existing off Evergreen Lane

#### EXISTING LAND USE WITHIN 1/4 MILE:

North: Scattered Residences South: Lake Jefferson East: Lake Jefferson West: Residences

#### NATURAL RESOURCES INFORMATION

SHORELAND: The proposal is located within the Shoreland District.

WETLANDS: According to the National Wetlands Inventory, there are no wetlands located in the quarter-quarter section where

the project is proposed.

#### **ATTACHMENTS**

Application, Site Plan-Existing and Proposed, Description of Request, Aerial photo, Erosion Control Plan, Email from St Peter Well, Letter from Joshua Mankowski

#### PLANNING AND ZONING COMMISSION CONSIDERATIONS

The Planning Commission and staff shall consider possible adverse effects of the proposed conditional use and what additional requirements may be necessary to reduce such adverse effects. Its judgment shall be based upon the following factors to include, but not limited to:

- 1. Relationship to County plans.
- 2. The geographical area involved.
- 3. Whether such use will negatively affect surrounding properties in the area in which it is proposed.
- 4. The character of the surrounding area.
- 5. The demonstrated need for such use.
- 6. Whether the proposed use would cause odors, dust, flies, vermin, smoke, gas, noise, or vibration or would impose hazards to life or property in the neighborhood.
- 7. Whether such use would inherently lead to or encourage disturbing influences in the neighborhood.
- Whether stored equipment or materials would be screened and whether there would be continuous operation within the
  visible range of surrounding residences.
- 9. Abatement of Environmental Hazards as regulated in this Ordinance.
- 10. Other factors impacting the public health, safety and welfare.

#### PLANNING AND ZONING COMMISSION CONDITIONS

The Planning Commission shall recommend such conditions relating to the granting of said Conditional Use Permit, as they deem necessary to carry out the intent and purpose of this Ordinance or recommend that the request be denied. Such recommendation shall be in writing. The conditions may include, but are not limited to the following:

1. Increasing the required lot size or yard dimension.

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- 2. Limiting the height, size, or location of the structures.
- 3. Controlling the location, size, and number of vehicle access points.
- 4. Increasing the street width.
- 5. Increasing the number of required off-street parking space.
- 6. Limiting the number, size, location, or lighting of signs.
- 7. Requiring diking, fencing, screening, landscaping or other facilities to protect adjacent or nearby property.
- 8. Designating sites for open space.

## PLANNING AND ZONING COMMISSION FINDINGS

Based on the information submitted by the applicant, contained in this report, and as required by the Le Sueur County Zoning Ordinance, the following findings have been developed for this request:

- 1. The conditional use will not be injurious to the use and enjoyment of other property in the immediate vicinity for the purposes already permitted, nor substantially diminishes and impairs property values within the immediate vicinity.
- 2. The establishment of the conditional use will not impede the normal and orderly development and improvement of surrounding vacant property for uses predominant in the area.
- 3. Adequate utilities, access roads, drainage and other facilities have been or are being provided.
- 4. Adequate measures have been or will be taken to provide sufficient off-street parking and loading space to serve the proposed use.
- 5. Adequate measures have been or will be taken to prevent and control offensive odor, fumes, dust, noise and vibration, so that none of these will constitute a nuisance, and to control lighted signs and other lights in such a manner that no disturbance to neighboring properties will result.
- 6. Is the Conditional Use Permit consistent with and supported by the statement of purposes, policies, goals and objectives in the Ordinance?
- 7. Is the Conditional Use Permit consistent with the Comprehensive Land Use Plan?

## Le Sueur County

Conditional Use Application-Grading, Excavating & Filling

Activities that involve topographic alterations in all districts shall conform to the standards in Section 18 of the Le Sueur County Zoning Ordinance. Activities within a shoreland district shall conform to the standards in Section 13 of the Le Sueur County Zoning Ordinance.

In addition any activities in any type wetland shall be evaluated in accordance with the Wetland Conservation Act (WCA) regulations, as administered by the Le Sueur County Soil & Water Conservation District (SWCD).

	Nar Mai City	icant: me DAVID + CELLI/BORE illing Address 44316 4904 STREET  V IV. MANICATO State MIN Zip 56003 one # 507) 327-2634 Phone # (507) 380-8525
11.	Nai Ma	lowner:  me DAVID + ICELLY BOILE  illing Address 44316 490'= STICECT  V. MANKATO State MID Zip 56003
	City	pperty Address 46571 EVENCEREED (AND V CLEVELAND State M/U Zip 56017 pone # (507) 377 -2634 Phone # (507) 370 -2535
111.	Pa Att	el Information: rcel Number 0(.550.0180 Parcel Acreage 15820 Sg 44 ach Full Legal Description (NOT abbreviated description from tax statement) Township (CENEURIA TWP/39) Section Subdivision EXCE WATER Lot 18+19 Block nship Notification: Township must be notified of proposed use prior to application.
IV.	Tow	CCEVECAVI Township notified on 7/7/17
		(Township Name) (Date)
	Bo	ard Member <u>PAT McCAR</u> regarding the proposed use.
		(Name) DECEIVE
٧.	Qua	ntities and Submittal Formats: JAN 0 5 2018
	a.	One (1) reproducible 8.5" x 11" copy of the request and all other supporting documents.
	b.	Twenty Three (23) copies must be submitted, if any documents are in color, an aerial, or larger than 8.5"_x 11" in size.
	C.	Electronic version of any supporting documents if available.
	C.	Additional copies may be requested as deemed necessary by the Department.

f. Applications will not be accepted by mail.

Appointment is necessary.

P.M. on the date of application deadline.

COVER

Application must be made in person by the applicant and/or landowner no later than 12

4.			nditional Use Permit \$ ng Fee \$	750 After-The-Fact fee is <u>doubled.</u>	
		Sne	ditional Fees: ecial Meeting \$ er-The-Fact Penalty \$ 1,500 OR	2,000 10% of improvement, whichever is greater JA	CEIVE N 0 5 2018
VII.	Ту	/pe	of Request: Grading, Excava	ating or Filling.	
			n-Shoreland   Within Bluff Impact Zone   Within Bluff   TOTA	Cubic yards of material movement:  Cubic yards of material movement:  Cubic yards of material movement:  L cubic yards of material movement:	
	0		Within Shore Impact Zone Within Bluff Impact Zone Within Bluff	ne Cubic yards of material movement:  cubic yards of material movement:	
			Assurance security shall be requir	red for projects that are >1500 cubic yards.	
VIII.	De	scr	ription of Request:		
	a.	A f wh	full description of request with deta nat general types of equipment ma	ailed information including what operations are y be used in the operation must be attached.	to occur and
ř.	b.	Co	omplete the following in relationshi	ip to the proposed Conditional Use Permit.	
		1.	ENVIRONMENTAL IMPACT:	219 <sup>2</sup> )	1 4 1
		2.		G AREAS:	
		3.		<u> </u>	
		4.	DOES ANY PART OF THE PROJECT E	XTEND BELOW OHWL:	
		5.	WETLAND IMPACT:		
		6.	SLOPE STABILITY:		
		7.	CERTIFICATE OF INSURANCE:		
		8.	MEET ALL APPLICABLE COUNTY STA (For example additional licensing and/or p	ATE & FEDERAL REGULATIONS: permitting)	
IX.	Sit	e Pl	lan: Shall include but not limited		T'an-
		• P	Parcels 5-20 AC = 5-foot contours Parcels >20 AC = 10-foot contours Cocation of grading, excavating, and cocation of areas for obtaining fill of the inventory of all trees, indicating	r disposing of excavated materials.	
		<ul><li>S</li><li>P</li><li>R</li><li>La</li></ul>	North point  Setbacks  Property Lines  Road Right-Of-Way  andscape, screening and buffering	Ponds     Easements	ze & location)

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## Conditional Use Permit Application

## - 46751 Evergreen Lane

Edgewater Terrace (Jefferson), Lot 18 & 19, Parcel ID 01.550.0180



#### VII. Type of Request: Grading, Excavating or Filling

Shoreland – Within shore impact zone (Landscaping)

Shoreland – Within shore impact zone (Beach sand)

• Shoreland – Outside shore impact zone (Driveway)

Cubic yards of material movement - 10

MAX. Cubic yards of material movement - 9.25

Cubic yards of material movement - 35

#### VIII. Description of Request

## Request 1: Landscape Erosion Control - Installation of Boulder Retaining Wall & Steps

Since our purchase of property, we have witnessed ongoing erosion of slope and hillside with the significant rain events over the past couple of years. The slope area is dense with trees which prohibit sunlight, therefore ground cover is almost non-existent.

The boulder stone retaining wall will protect and minimize down slope movement and provide support for slope. The choice of boulder stones over other retaining wall options was that of it being natural to a lake setting, not man made.

The original stairway to lake had concrete pad at top and bottom with steel steps between. Stairway was shaded by trees and exposed ground beneath 100% black dirt. With years of erosion, the stairway structure was shifting and starting to slide down the slope. The top concrete pad had an obvious downward grade and was extremely unsafe.

The installation of boulder cut stepping stones will eliminate the soil erosion and ascetically blend into natural environment better than any other material option available.

8'x 8' storage shed will be removed from shoreline impact zone, leaving only one water orientated structure (deck).

### Request 2: Removal of Asphalt Driveway & Install of Permeable Paver Driveway

Deteriorating asphalt will be removed from garage cement apron to township road and hauled away. The driveway will be excavated and prepared for installation, based upon manufacturers guidance, of TRUEGRID® Eco permeable pavers.

The TrueGrid® product is 100% post-consumer recycled HDPE and 100% permeable. The system is designed to infiltrate storm water runoff by allowing water to pass through a load bearing surface and aggregate sub based. The runoff is stored in the stone aggregate sub base, or storage layer, and allowed to infiltrate into the surrounding soil. In theory, this new driveway option is a very large french drain.

The aggregate sub base will be  $1\frac{1}{2}$ " angular red stone, 6" in depth, with a storm water detention capacity of 344.9cf. The load bearing surface will be  $\frac{1}{2}$ " angular red stone, 1 to  $\frac{1}{1}$ 2" in depth which includes the height of the TRUEGRID® 24x24x1 permeable paver.

#### Request 3: Beach Sand Blanket

Request to include a beach sand blanket layer within following maximum perimeters outlined by County – no more than 6'' in depth, 50' in shoreline length (total shoreline is 131') and extending no more than 10' above the ordinary high-water level.

### b. 1 - Environmental Impact

- The landscaping project will positively diminish soil erosion from slope into the lake.
- The driveway update will allow water to infiltrate the soil, significantly reducing run off down the slope of our property into the lake.
- Beach sand blanket is simply replenishing what has been lost to erosion from rain events.

## b. 2 - Adverse Impact on Surrounding Areas

None of projects requested will adversely impact surrounding areas.

#### b. 3 - Storm Water Runoff

Storm water runoff by elimination of impervious driveway and install of TRUEGRID® product will result in reduction of impervious surface by approximately 1478 sq ft. or 9.3%. This aligns with County goals to reduce impervious surfaces on non-conforming lots/properties.

## b. 4 - Does any part of the Project Extend Below Ordinary High-water Level

No

#### b. 5 - Wetland Impact

None

### b. 6 - Slope Stability

 The addition of small boulder retaining wall will positively help stabilize the slope from further erosion, as will the change in steps to boulders versus previous steel grid tread steps.

### b. 7 - Certificate of Insurance

Project(s) size does not meet requirements need to supply certificate of insurance.

## b. 8 - Meet All Applicable County, State & Federal Regulations

No additional permitting required

## IX. Site Plan (includes but not limited to following)

Parcel > 5 AC - 2' contours depicting existing and proposed topography Locations of grading, excavating, and/or filling sites Location of areas for obtaining fill or disposing of excavated materials Tree inventory of all trees, indicating trees to be cut or removed.

North Point	Lake	Existing Structures	Septic System	
Setbacks	River	Proposed Structures   Well		
Property Lines	Wetland			
Troporty Emico	vvctiana	Lot Dimensions	Access (size & loca	





Road Right-of-Way	Stream	Ponds	Easements	
Landscape, screening			Drainage	
& buffering				

#### X. Restoration Plan

- The landscaping project includes new sod at base of boulders versus alternative of reseeding with grass.
- No trees, within shore impact zone, were impacted by landscaping project.
- Plants suitable for steep slopes such as lilies, hosta's, etc.. will be planted on slope beyond the boulder retaining wall. (<a href="https://www.extension.umn.edu/garden/yard-garden/landscaping/best-plants-for-tough-sites/">https://www.extension.umn.edu/garden/yard-garden/landscaping/best-plants-for-tough-sites/</a>)
- Perennials will be planted along base of boulder retaining wall to minimize sight of boulders.

#### XI Attachments

- a. Description of Request, see page 1
- b. Site Plan Before and Proposed, attached
- c. Full Legal Description, see cover page and/or page 1
- d. Access approval NA
- e. Township Notification, see cover page
- f. Septic System Compliance Inspection, see attached
- g. Erosion Control Plan, see attached
- h. Restoration Plan, see page 2-3
- i. Approved Storm Water Pollution Prevention Plan NA



#### XII. Procedure:

The Planning & Zoning Commission shall hold a public hearing on the proposed Conditional Use Permit at a scheduled Planning and Zoning Commission meeting.

The Planning and Zoning Commission is an advisory board to the County Board of Commissioners and will make a recommendation to the County Board.

The Department shall report the finings and recommendations of the Planning Commission to the County Board for final decision.

Action by the County Board shall be a majority vote of its members.

The Department shall notify the applicant and/or landowner in writing of the County Board decision.

A certified copy of the Conditional Use Permit shall be filed with the Le Sueur County Recorder by the Department.

## XIII. Signatures:

l hereby certify with my signature that all data conta	nined herein as well as all supporting data are true and
correct to the best of my knowledge.	and the trace and

Applicant signature

12/27/17

I hereby certify with my signature that all data contained herein as well as all supporting data are true and correct to the best of my knowledge.

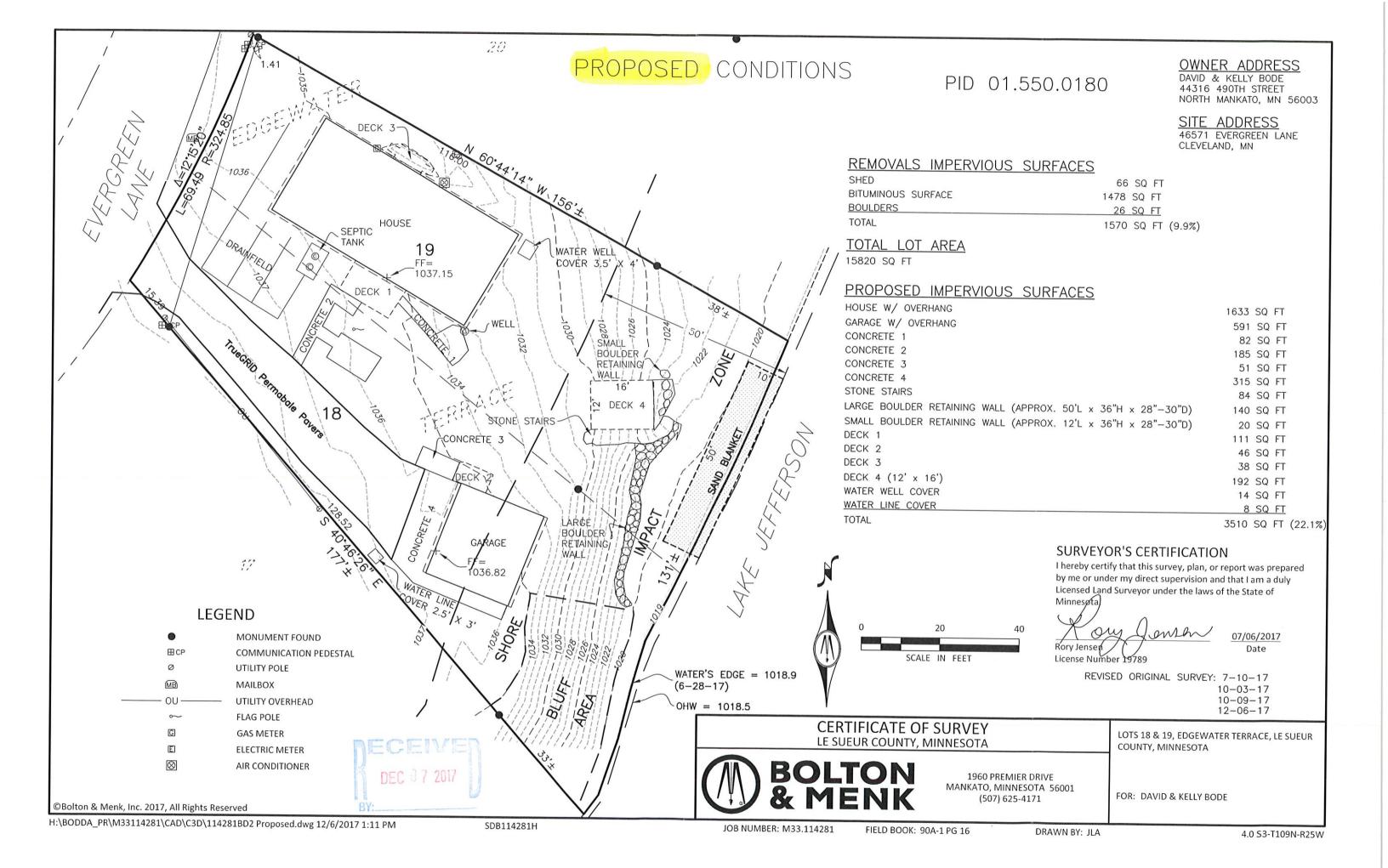
Property Owner signature

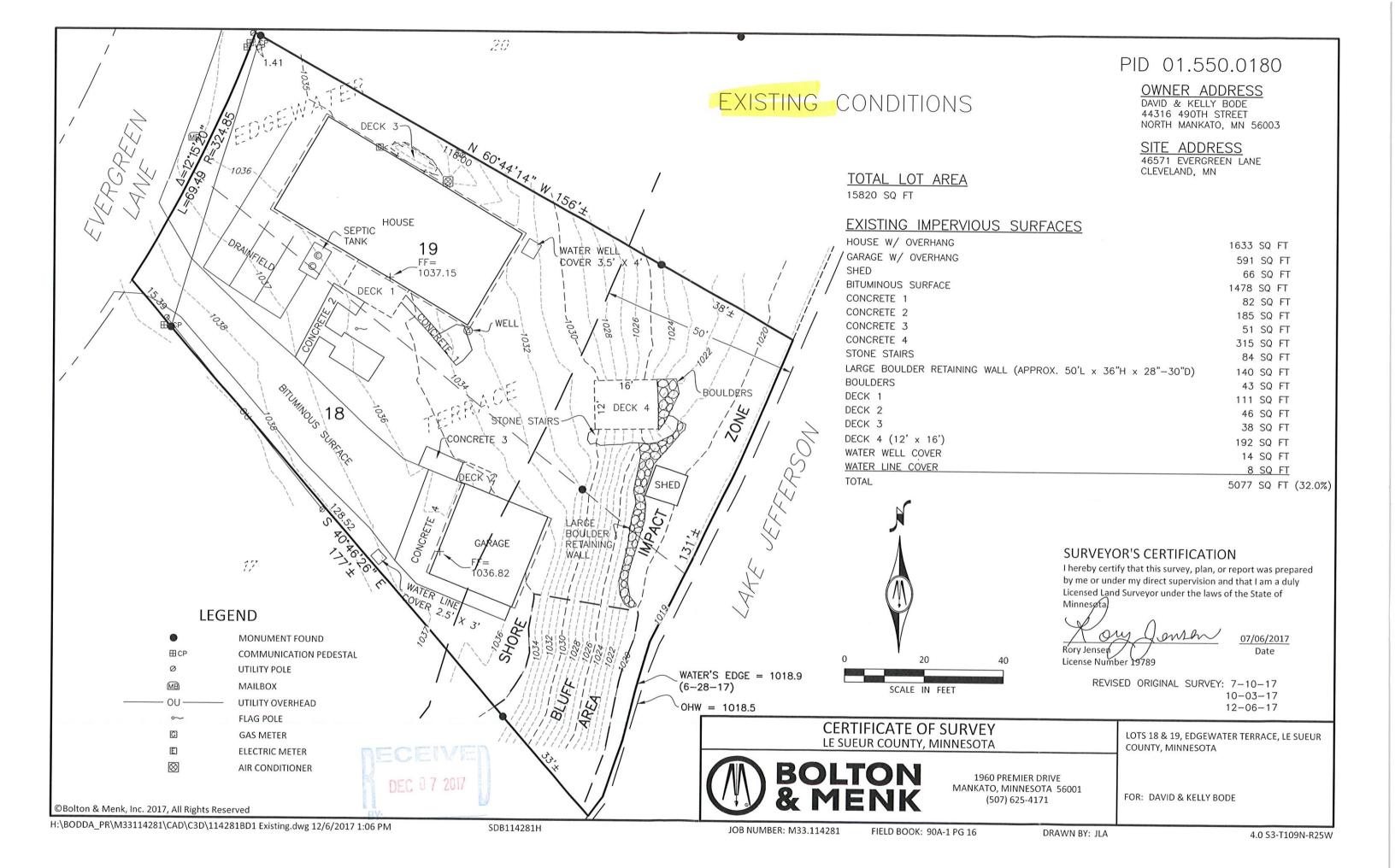
Date

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P P	OFFICE USE ONLY			
Request: GRADING, E	XCAVATING & FILLING			,
☐ Non-Shoreland ☐ Within Bluff Imp ☐ Within Bluff	pact Zone Cubic yards o	of material movement: of material movement: of material movement:		· ·
	TOTAL cubic yards of	material movement:		
☐ Shoreland - Outsid☐ Within Shore Im☐ Within Bluff Imp☐ Within Bluff	act Zone Cubic yards o	of material movement:	1925	
	TOTAL cubic yards of r	naterial movement:	54,25	
Pre-App Date 1-5-18  Meeting Date 2-8-18  60 Day 3-6-18  Zoning District 20, 166	Lake Classification Lake FEMA Panel # 27079C0  Control Panel # 27079C0	Feedlot Wetland Type D Water courses Bluff	500' 1000' N 1-2 3-8 N Y N Y N	
Request Description		Septic Cor	mp Insp / Design	Nonc
Site Plan	Erosion Control Plan		ATF / Spec	- Petitional West
☐ Full Legal		Fee \$_	6/ava 154	e 00 Jed Pipe
D Ordinance	☐ Other	Penalty \$	1500,00	
Application Complete	Michelle R Mutth Planning & Zoning Department Signature	1 6 18 Date	Permit#	)
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NEC	N 0 5 2018	-	,00 Total	





## LE SUEUR COUNTY ENVIRONMENTAL SERVICES 88 SOUTH PARK AVE.

## LE CENTER, MINNESOTA 56057-1620

(507) 357-2251 FAX (507) 357-8541

## Erosion and Sediment Control Plan

Goal: To control erosion and prevent sediment and other pollutants from entering the lakes, streams, wetlands, and storm drain systems during construction.

Property Owner: DAVID + KELLY BODE PID: 01.550,0180 Mailing Address: 44316 440 = ST. N. MAIOKARD MAN 56003
Property Address: 46571 EVENGREEN LANE CLEVERAIN MN 560.7
Masile Phone: (507) 327-26.34 Mobile/Cell: (527) 380-8529
Responsible party for Implementation/Inspection: SMITH CAND SCAPING
Address: 23371 GIDE RUE MANITON LATIE, MN STORES
Phone: ( ) Mobile/Cell: (507) 243-3363

## Erosion & Sediment Control Measures

- Maintain existing vegetation whenever possible and minimize the area of disturbance. Retain and
  protect trees to enhance future landscaping efforts and to reduce raindrop impact. (Vegetation is
  the best and most cost-effective erosion control practice).
- Install all erosion and sediment control practices prior to any soil disturbing activities, when applicable.
- Phase construction activities to minimize the areas disturbed at one time. This will also allow completed areas to be stabilized and re-vegetated before disturbing adjacent sites.
- 4. Maintain and protect all natural waterways. Retain at least a 20-foot wide strip of natural vegetation along all waterways to filter out sediment and other pollutants.
- Minimize the use of impermeable surfaces such as roofs, driveways, parking lots and roads. The Environmental Resources staff must approve all storm water runoff plans.
- Use rock rip-rap at both the outlet and inlet ends of culverts to prevent scour erosion.
- 7. Limit construction equipment to designated areas to control soil compaction.
- Install silt fence on the down-slope perimeter of all disturbed areas according to the attached
  installation instructions. Sensitive areas such as wetlands, drainage swales and shoreland areas
  should also be protected with silt fence.
- 9. Install straw bale checks or rock check dams in areas of concentrated flow.
- 10. Cover any stockpiled topsoil with plastic or other impervious covering. Use stockpiled topsoil as earthen berms to serve as temporary sediment basins.

BA:

11. Mulch all disturbed areas at the rate of one 50-pound bale of straw per 500 square feet. On slopes 4:1 or steeper use the following erosion control blankets that have been pinned to the slope according to the manufacturer's instructions:

2:1 slopes or steeper
3:1 slopes or steeper
4:1 slopes or steeper
Wood or Straw Blanket with net on both sides
Wood or Straw Mulch blanket with net on one side
Straw Mulch w/disc anchoring

- 12. Seed all disturbed areas within seven days of final grading and temporary seed/mulch all areas that will be left inactive for more than seven days. Do not seed later than September 1<sup>st</sup>. Areas that need to be seeded after this date should be dormant seeded in late October or early November. See the attached instruction sheet for recommended mixtures and rates. The use of native plant materials, including trees and shrubs, is encouraged. Native species will provide good vegetative cover that is adapted to our soils and climate.
- 13. Apply fertilizer according to soil test recommendations.
- 14. Install water bars on access roads to prevent concentrated water from flowing down the road and eroding gravel.
- 15. Attach a site map showing the location of all erosion control practices, property lines, roads, lakes, watercourses, wetlands, on-site systems and building locations.

Note: To reduce mud transported onto paved roads, a rock construction entrance may be required. This will require a six-inch layer of 1-2 inch diameter washed rock a minimum of 50 feet in length.

#### Inspection and Maintenance

- 16. Inspect the construction site every 7 days and within 24 hours after every rain event to ensure the practices are working properly (i.e. silt fences, water bars).
- 17. Clean out the silt fences when they are 1/3 full of sediment or replace with functional silt fences within 24 hours.
- 18. Clean out sediment basins on a regular basis to maintain capacity.

I agree to install, inspect and maintain the above practices to accomplish the goal of preventing erosion.

(Person Responsible for Implementation)

127/1

(Date)

If you have any questions, please contact Environmental Services, at 507-357-8538.



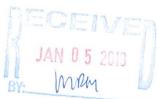
# Erosion Control-46751 Evergreen Lane

Edgewater Terrace (Jefferson), Lot 18 & 19, Parcel ID 01.550.0180 10/05/17

### Description

Two Silt socks 8" diameter x 20' as well as upright silt fence 40' in length







#### Kelly Bode < kbode8529@gmail.com>

## Dave and Kelly Bode

2 messages

St. Peter Well Drilling <spwell2@gmail.com>

To: environmentalservices@co.le-sueur.mn.us

Cc: kbode8529@gmail.com

Wed, Aug 23, 2017 at 8:47 AM

Dear Michelle:

I am writing on behalf of:

Dave and Kelly Bode

45655 Evergreen Lane

Cleveland MN

01.103.8600

If the city sewer pipe is not available for connection, the existing compliant septic tank can be converted to a holding tank; at the following address:

45655 Evergreen Lane

Cleveland MN

01.103.8600

Sincerely,

Glen Schilling

St. Peter Well Drilling

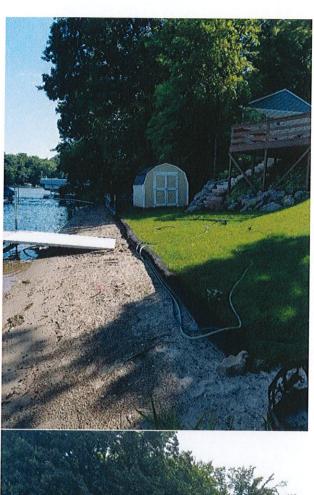
45823 State Highway 22

Kasota, MN 56050

507-931-1340

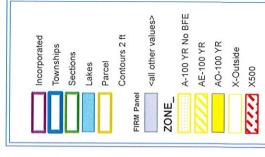
Spwell2@gmail.com

2/22/2017 10-17 AM





Residential & Flood Fringe Recreational 022.86



NAME: PID: DATE: FIRM #: F-Zone: RFPE: District: VID R & CAROL JACOBSON West Jefferson RD WEST 01.550.0220 CLEVELAND 8101 9201 1028 1030 1042 G& SAND 01.103.8400



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accurately interpret the source data used in their preparation; however, a degree of error is inherent in all maps, and these maps may contain omissions and errors in scale, resolution, rectification, positional accuracy, Reasonable efforts have been made by the Le Sueur County GIS Department to verify that these maps development methodology, interpretation of source data, and other circumstances.

\*These maps should not be used for navigational, engineering, legal, or any other site-specific use. 'The maps are date specific and are intended for use only at the published scale.

Coordinate System: NAD 1983 HARN Adj MN Le Sueur Feet

Photo dated April/May 2013

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Created By: MRM

LE SUEUR COUNTY ENVIRONMENTAL SERVICES 507-357-8538