# City of Scottsbluff, Nebraska

Monday, March 20, 2023 Regular Meeting

# **Item Fin Rep1**

Council to receive the 2022 Annual Audit Report from Contryman Associates, P.C.

Staff Contact: Liz Loutzenhiser, Finance Director

# FINANCIAL STATEMENTS And INDEPENDENT AUDITOR'S REPORT

**September 30, 2022** 

# TABLE OF CONTENTS

	Page Number
Independent Auditor's Report	1-3
Management's Discussion and Analysis	4-11
Basic Financial Statements:	
Government-wide Financial Statements:	
Statement of Net Position	12
Statement of Activities	13-14
Fund Financial Statements:	
Balance Sheet - Governmental Funds	15-16
Reconciliation of Total Governmental Fund Balance to the Statement of Net Position	17
Statement of Revenues, Expenditures and Changes in Fund Balances - Governmental Funds	18-19
Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances - Governmental Funds to the Statement of Activities	20
Statement of Net Position - Proprietary Funds	21-22
Statement of Revenues, Expenses and Changes in Net Position - Proprietary Funds	23-24
Statement of Cash Flows - Proprietary Funds	25-26
Notes to the Financial Statements	27-43
Required Supplementary Information:	
Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual (Budget Basis) - General Fund	45
Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual (Budget Basis) - Streets Fund	46
Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual (Budget Basis) - Economic Development Fund	47

## **TABLE OF CONTENTS (CONTINUED)**

	Page Number
Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual (Budget Basis) - Debt Service Fund	48
Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual (Budget Basis) - Special Projects Fund	49
Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual (Budget Basis) - Leasing Corporation Fund	50
Notes to the Budget and Budgetary Comparison Schedules	51-52
Other Supplementary Information:	
Combining Balance Sheet - Nonmajor Governmental Funds	54-55
Combining Statement of Revenues, Expenditures and Changes in Fund Balances - Nonmajor Governmental Funds	56-57
Combining Statement of Net Position - Internal Service Funds	58
Combining Statement of Revenues, Expenses and Changes in Net Position - Internal Service Funds	59
Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with <i>Government Auditing Standards</i>	60-61

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#### **Independent Auditors' Report**

To the Honorable Mayor, City Council, And City Manager City of Scottsbluff Scottsbluff, Nebraska

#### Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund and the aggregate remaining fund information of the City of Scottsbluff, Nebraska, as of and for the year ended September 30, 2022, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund and the aggregate remaining fund information of the City of Scottsbluff, Nebraska as of September 30, 2022, and the respective changes in financial position, and where applicable, cash flows, thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to the financial audits contained in *Government Auditing Standards* issued by the Comptroller of the United States (Government Auditing Standards). Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the City of Scottsbluff and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### Emphasis of Matter – Change in Accounting Principle

As described in Note 1 to the financial statements, in 2022, the City adopted Governmental Accounting Standards Board Statement No. 87, *Leases*. Our opinions are not modified in respect to this matter.

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#### Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the City's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

#### Auditors' Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and Government Auditing Standards, we

- exercise professional judgment and maintain professional skepticism throughout the audit.
- identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures including examining on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly no such opinion is expressed.
- evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the City's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during our audit.

#### **Required Supplementary Information**

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and budgetary comparison information, on pages 4-11 and 45-52 be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with GAAS, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### **Other Supplementary Information**

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of Scottsbluff's basic financial statements. The Other Supplementary Information as listed in the table of contents as pages 54-59 are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The Other Supplementary Information are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with GAAS. In our opinion, the Other Supplementary Information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated March 14, 2023 on our consideration of City of Scottsbluff's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City of Scottsbluff's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering City of Scottsbluff's internal control over financial reporting and compliance.

Contryman Associates PC Certified Public Accountants

Scottsbluff, Nebraska

March 14, 2023

#### MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED)

#### **September 30, 2022**

The management of the City of Scottsbluff, Nebraska (the City) offers readers of the City's financial statements this narrative overview and analysis of the financial activities of the City for the fiscal year ended September 30, 2022. Please consider this discussion in conjunction with the additional information provided in the transactions, events and conditions reflected in the City's financial statements (beginning on page 12).

#### FINANCIAL HIGHLIGHTS

- The assets of the City exceeded its liabilities at September 30, 2022, by \$97,952,452 (net position). Of this amount, \$29,693,152 (unrestricted net position) may be used to meet the government's ongoing obligations to citizens and creditors.
- As of September 30, 2022, the City's governmental funds reported combined ending fund balances of \$23,239,256. This is an increase of \$716,423 in comparison with the prior year.
- As of September 30, 2022, unassigned fund balance for governmental funds was \$9,068,054, or 95% of total general fund expenditures.

#### **OVERVIEW OF THE FINANCIAL STATEMENTS**

This discussion and analysis is intended to serve as an introduction to the City's basic financial statements. The City's basic financial statements comprise three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements.

#### GOVERNMENT-WIDE FINANCIAL STATEMENTS

The government-wide financial statements are designed to provide readers with a broad overview of the City's finances, in a manner similar to a private-sector business.

The statement of net position presents information on all of the City's assets and liabilities, with the difference between the two reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the City is improving or deteriorating.

The statement of activities presents information showing how the City's net position changed during the year ended September 30, 2022. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave).

The government-wide financial statements distinguish functions of the City that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities). The governmental activities of the City include general administrative services, public safety, streets and highways, health, planning and zoning, parks and recreation, libraries, and self-insurance. The business-type activities of the City include sanitation, wastewater, water, stormwater, electric utilities, and geographic information systems.

The government-wide financial statements can be found on pages 12-14 of this report.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED) – (CONTINUED)

#### **September 30, 2022**

#### FUND FINANCIAL STATEMENTS

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the City can be divided into two categories: governmental funds and proprietary funds.

Governmental funds - Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating the City's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and government-wide activities.

The City maintains sixteen individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures and changes in fund balances for the General fund, the Transportation fund, the Economic Development fund, the Debt Service fund, the Special Projects fund, and the Leasing Corporation fund, which are considered to be major funds. Data from the other governmental funds are combined into a single, aggregated presentation. Individual fund data for each of the nonmajor governmental funds is provided in the form of combining statements elsewhere in this report.

The basic governmental fund financial statements can be found on pages 15-20 of this report.

Proprietary funds - The City maintains two different types of proprietary funds. Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. The City uses enterprise funds to account for its sanitation, wastewater, water, stormwater, and electric systems. Internal service funds are used to accumulate and allocate costs internally among the City's various functions. The City uses internal service funds to account for its self-funding unemployment and health insurance and geographic information and central garage services. Because the self-funding services predominantly benefit governmental rather than business-type functions, they have been included within governmental activities in the government-wide financial statements. The geographic information and central garage services are shown as a business-type function and have been included within the business-type activities in the government-wide financial statements.

Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail. The proprietary fund financial statements provide separate information for all of the enterprise funds. Internal service funds are also combined into a single, aggregated presentation in the proprietary fund financial statements. Individual fund data for these funds is provided in the form of combining statements elsewhere in this report.

The basic proprietary fund financial statements can be found on pages 21-26 of this report.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED) – (CONTINUED)

#### **September 30, 2022**

#### NOTES TO THE FINANCIAL STATEMENTS

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 27-43 of this report.

#### OTHER INFORMATION

In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information concerning the City's budget. The City adopts an annual appropriated budget for its general fund and all other governmental funds. A budgetary comparison statement has been provided for the General, Transportation, Economic Development, Debt, Special Projects, and Leasing Corporation major funds to demonstrate compliance with this budget.

#### **GOVERNMENT-WIDE FINANCIAL ANALYSIS**

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. In the case of the City, assets exceeded liabilities by \$97,952,452 at September 30, 2022.

By far the largest portion of the City's net position (58 percent) reflects its investment in capital assets (e.g., land, buildings, improvements, utility plant, infrastructure, and machinery and equipment), less any related debt used to acquire those assets that is still outstanding. The City uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the City's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

City of Scottsbluff Condensed Statement of Net Position September 30, 2022 and 2021

		Gover Act					ess- tivit	-type ties		Total		
	•	2022		2021	•	2022		2021	-	2022	2021	
Current and other assets	\$	21,058,940	\$	22,759,580	\$	7,392,946	\$	7,202,294	\$	28,451,886 \$	29,961,874	
Capital assets		38,379,114		34,011,179		21,967,746		22,013,349		60,346,860	56,024,528	
Other noncurrent assets		15,058,767		12,974,286		7,671,729		6,694,375		22,730,496	19,668,661	
Total assets	•	74,496,821	-	69,745,045	•	37,032,421		35,910,018	-	111,529,242	105,655,063	
Current liabilities		2,017,743		1,618,395		974,533		821.930		2,992,276	2,440,325	
Long-term liabilities outstanding		2,714,273		3,477,874		370,269		495,748		3,084,542	3,973,622	
Total liabilities		4,732,016	-	5,096,269	•	1,344,802		1,317,678	-	6,076,818	6,413,947	
Deferred inflow of resources		7,268,524		7,024,554		231,448		-		7,499,972	7,024,554	
Net assets												
Net investment in capital assets		35,498,758		30,346,004		21,680,802		21,588,219		57,179,560	51,934,223	
Restricted		10,413,449		10,971,763		666,291		642,665		11,079,740	11,614,428	
Unrestricted		16,584,074		16,306,455		13,109,078		12,361,456		29,693,152	28,667,911	
Total net position	\$	62,496,281	\$	57,624,222	\$	35,456,171	\$	34,592,340	\$	97,952,452 \$	92,216,562	

## MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED) – (CONTINUED)

#### **September 30, 2022**

At September 30, 2022, the City is able to report positive balances in all three categories of net position, for the government as a whole.

City of Scottsbluff Statement of Activities and Changes in Net Assets September 30, 2022 and 2021

	Govern		Busin							
	Activ		_	Act	ivit		_	То		
_	2022	2021	_	2022		2021	_	2022	2	2021
Revenues:										
Program revenues:										
Charges for services	\$ 545,297 \$	605,272	\$	11,850,396	\$	11,527,567	\$	12,395,693	12,	132,839
Operating grants and										
contributions	129,178	99,373		-		4,000		129,178		103,373
Capital grants and										
contributions	6,796,359	2,715,350		17,827		-		6,814,186	2,	715,350
General revenues:										
Property taxes	964,333	1,925,680		-		-		964,333		925,680
Sales and use tax	7,194,189	6,928,919		-		-		7,194,189	6,	928,919
Other taxes	2,149,029	1,916,917		-		-		2,149,029	1,	916,917
Intergovernmental	2,004,005	2,115,449		-		-		2,004,005	2,	115,449
Investment income (loss)	(1,193,701)	53,612		(621,515)		(14,718)		(1,815,214)		38,894
Gain (loss) from sale of assets	90,321	57,489		15,000		(12,648)		105,321		44,841
Miscellaneous	1,827,176	2,405,691		146,259		78,689		1,973,435	2,	484,382
Total revenues	20,506,186	18,823,752	_	11,407,967	_	11,582,890	_	31,914,155	30,	406,644
Expenses:										
General government	5,926,486	5,383,453		-		-		5,926,486	5,	383,453
Public safety	5,525,187	5,504,655		-		-		5,525,187	5,:	504,655
Transportation	3,784,094	3,678,763		-		-		3,784,094	3,	678,763
Public health	270,787	244,542		-		-		270,787		244,542
Culture and recreation	2,664,577	2,364,363		-		-		2,664,577	2,	364,363
Public works	344,553	290,852		-		-		344,553		290,852
Interest on long-term debt	42,363	57,432		-		-		42,363		57,432
Environmental services	-	-		2,683,626		2,418,774		2,683,626	2,	418,774
Wastewater	-	-		2,655,353		2,396,565		2,655,353	2,	396,565
Water	-	-		1,990,350		1,726,302		1,990,350	1,	726,302
Electric	-	-		30,888		33,858		30,888		33,858
Stormwater	-	-		192,189		159,090		192,189		159,090
Geographic information systems	-	-		78,214		80,199		78,214		80,199
Central garage	-	-		(10,402)		211,846		(10,402)		211,846
Total expenses	18,558,045	17,524,058	-	7,620,218	_	7,026,634	-	26,178,263	24,:	550,694
Increase (decrease) in net			-		-		_			
assets before transfers	1,948,141	1,299,694		3,787,749		4,556,256		5,735,892	5,	855,950
Transfers in (out)	2,923,918	3,161,103		(2,923,918)		(3,161,103)		_		_
Increase (decrease) in net assets	4,872,059	4,460,797	-	863,831	-	1,395,153	_	5,735,892	5,	855,950
Prior period adjustment (Note 13)	-	206,350		-		-		· · ·		206,350
Net position, October 1	57,624,222	52,957,075		34,592,340		33,197,187		92,216,560		154,262
Net position, September 30	\$ 62,496,281 \$	57,624,222	\$	35,456,171	\$	34,592,340	\$	97,952,452	92,	216,562

#### CITY OF SCOTTSBLUFF

#### Scottsbluff, Nebraska

#### MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED) – (CONTINUED)

#### **September 30, 2022**

#### **GOVERNMENTAL ACTIVITIES**

Governmental activities increased the City's net position by a total of \$4,872,059. Key elements in this increase follows:

- Receipt of American Rescue Plan funds in the amount of \$1,288,117
- Receipt of contributed assets from the Nebraska Department of Transportation for the Pedestrian Pathway & Bridge Project in the amount of \$5,214,397.

#### **BUSINESS-TYPE ACTIVITIES**

Business-type activities increased the city's net position by \$863,831. Key elements in this increase follows:

- Water, wastewater and sanitation revenues were all over budgeted amounts. Personnel, operating and contractual expenses were below budgeted amounts for all three funds.
- Additional reduced expenses in all business type funds from delayed capital improvements due to pandemic shut down and logistical delays.

#### FINANCIAL ANALYSIS OF THE GOVERNMENT'S FUNDS

As noted earlier, the City uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

#### **GOVERNMENTAL FUNDS**

The focus of the City's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the City's financing requirements. In particular, unreserved fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

As of September 30, 2022, the City's governmental funds reported combined ending fund balances of \$23,239,256, an increase of \$716,423 in comparison with the prior year. This increase was largely due to the receipt of American Rescue Plan funds.

The general fund is the chief operating fund of the City. At September 30, 2022, the unassigned fund balance of the general fund was \$9,068,054. As a measure of the general fund's liquidity, it may be useful to compare the unassigned fund balance to total fund expenditures. The unassigned fund balance represents 95 percent of total general fund expenditures.

The fund balance of the City's general fund increased by \$567,862 during fiscal year 2022. This increase was a result of delays in scheduled capital expenditures and increases in sales tax revenues.

#### CITY OF SCOTTSBLUFF

#### Scottsbluff, Nebraska

#### MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED) – (CONTINUED)

#### **September 30, 2022**

#### PROPRIETARY FUNDS

The City's proprietary funds provide the same type of information found in the government-wide financial statements, but in more detail.

Unrestricted net position of the sanitation, wastewater system, water system, electric system, and stormwater system amounted to \$2,512,890, \$2,988,312, \$5,108,023, \$1,805,462, and \$634,273 respectively, at September 30, 2022. Factors concerning the finances of these funds have already been addressed in the discussion of the City's business-type activities.

#### **GENERAL FUND BUDGETARY HIGHLIGHTS**

Variances between actual general fund revenues and expenditures and the final budget include:

- \$808,198 positive variance in taxes. Sales tax receipts were \$767,460 over budget and hotel occupation tax receipts were \$55,480 over budget.
- \$437,330 positive variance in general fund payroll and benefit expense.
- \$365,548 positive variance in general fund operating expense.
- \$250,000 was budgeted in contingency to cover any unforeseen costs that may arise during the year. No contingency items were incurred.

#### CAPITAL ASSET AND DEBT ADMINISTRATION

#### **CAPITAL ASSETS**

The City's investment in capital assets for its governmental and business-type activities as of September 30, 2022, was \$60,346,860 (net of accumulated depreciation). This investment in capital assets includes land, buildings, improvements, machinery and equipment, streets, storm sewers, electric plant, and water and sewer plant.

City of Scottsbluff Capital assets (net of depreciation) September 30, 2022 and 2021

	Governm	ental		Busine	ess-	-type			
	Activit	ties		Act	ivit	ties	Total		
-	2022	2021	_	2022		2021	2022	2021	
Land \$	597,165 \$	597,165	\$	1,525,791	\$	1,525,791	\$ 2,122,956 \$	2,122,956	
Inventory	2,629,113	2,629,113		-		-	2,629,113	2,629,113	
Construction in progress	101,735	2,605,647		103,448		384,560	205,183	2,990,207	
Buildings and improvements	8,123,820	8,381,220		2,331,315		3,615,908	10,455,135	11,997,128	
Equipment and vehicles	3,190,677	3,281,029		3,285,185		2,293,032	6,475,862	5,574,061	
Infrastructure	23,736,604	16,517,005		11,231,949		10,405,222	34,968,553	26,922,227	
Plant in service	-	-		3,490,058		3,788,836	3,490,058	3,788,836	
Total \$	38,379,114 \$	34,011,179	\$	21,967,746	\$	22,013,349	\$ 60,346,860 \$	56,024,528	
Equipment and vehicles Infrastructure Plant in service	3,190,677 23,736,604	3,281,029 16,517,005	\$	3,285,185 11,231,949 3,490,058	\$ <u></u>	2,293,032 10,405,222 3,788,836	\$ 6,475,862 34,968,553 3,490,058	5,574,061 26,922,227 3,788,836	

#### CITY OF SCOTTSBLUFF

#### Scottsbluff, Nebraska

#### MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED) – (CONTINUED)

#### **September 30, 2022**

Major capital asset events during 2022 included the following:

- General Fund Parks Dept- Monument Valley Pathway \$7,009,584 (NDOT contributed capital \$5,214,397)
- General Fund Parks Dept 23 Club Ballfield Phase II \$62,611
- General Fund Library LED Lighting Project \$44,370
- Streets Fund Avenue B Mill & Overlay \$2,150,251
- Streets Fund Bucket Truck \$141,365
- Streets Fund Wheel Loader \$184,700
- Public Safety Fund Police Department 2 Patrol Vehicles \$102,230
- Capital Projects Fund Parks Department Mower & Loader \$80,712
- Sanitation & Wastewater Funds Compost Facility Equipment \$859,994
- Sanitation Fund 2 Refuse Trucks \$388,273
- Wastewater Fund blower VFD installation \$188.288
- Water Fund booster pump replacement \$40,987
- Water Fund main install \$93,835

Additional information on the City's capital assets can be found in Note 4 of the notes to the financial statements on pages 36-37 of this report.

#### LONG-TERM DEBT

At September 30, 2022, the City of Scottsbluff had total bonded debt outstanding of \$3,090,000. This entire amount represents bonds secured solely by specified revenue sources (i.e. highway allocation revenue).

Additional information on the City's long-term debt can be found in Note 5 of the notes to the financial statements on pages 37-39 of this report.

City of Scottsbluff Outstanding Bonded Debt September 30, 2022 and 2021

	Govern	nme	ental		Busines	ss-ty	pe				
	Activities				Activ	S	Total				
	2022		2021		2022		2021		2022		2021
General obligation bonds	\$ 2,862,456	\$ <del>_</del>	3,640,137	\$	227,544 \$	; —	299,863	\$	3,090,000 \$	<u> </u>	3,940,000
Revenue bonds	-		-		-		-		-		-
Total	\$ 2,862,456	\$	3,640,137	\$	227,544 \$	3	299,863	\$	3,090,000 \$	5	3,940,000

#### ECONOMIC FACTORS AND NEXT YEAR'S BUDGETS AND RATES

- The increase in the City's property tax base provided by real growth is estimated at .14%, with an actual increase in valuation from the prior year of approximately \$47.3 million.
- For the 2023 budget, the projection for sales tax was budgeted at a 13% increase to more align with actual receipts in the most recent years and inflationary costs projected.
- Lodging occupation tax receipts budgeted amounts remained flat.
- Franchise fees revenues were increased due to a contract re-negotiation with Black Hills Energy.
- NPPD lease revenues projections were anticipated to be approximately 4% higher than in the prior year due to drought conditions and current weather patterns.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED) – (CONTINUED)

#### **September 30, 2022**

The utility rates were increased for the 2023 budget year. The water, wastewater and sanitation rates were increased by 3% each and the stormwater flat surcharge amount was increased 12.5% (from \$4.00 to \$4.50). The rate increases affected both residential and industrial consumers by approximately the same percentage. These increases are necessary to fund debt service, cover the cost of inflation and cover the cost of Federal mandates.

All of these factors were considered in preparing the City's budget for the 2023 fiscal year.

#### REQUESTS FOR INFORMATION

This financial report is designed to provide a general overview of the City's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the City of Scottsbluff, Finance Department, 2525 Circle Drive, Scottsbluff, NE 69361.

#### CITY OF SCOTTSBLUFF, NEBRASKA STATEMENT OF NET POSITION SEPTEMBER 30, 2022

SEPTEMBER 30, 2022			ъ.	C		
	-	Governmental		nary Governme Business-type	nt	
		Activities		Activities		Total
ASSETS	=	rictivities	_	Hetivities	-	Total
Current assets:						
Cash and cash equivalents	\$	2,053,109	\$	1,027,072	\$	3,080,181
Funds held by county treasurer		133,139		-		133,139
Investments		8,880,400		4,836,135		13,716,536
Net receivables:						
Taxes		1,470,754		-		1,470,754
Accounts and unbilled		-		1,157,453		1,157,453
Lease receivable		-		32,822		32,822
Special assessments		422,672		-		422,672
Notes receivable Accrued interest		7,728,260		12.070		7,728,260
Governmental unit		44,904 245,674		13,979		58,883
Other receivables		245,674 80,028		-		245,674
Inventory		80,028		325,485		80,028 325,485
Total current assets	-	21,058,940	_	7,392,946	-	28,451,887
Noncurrent assets:	-	21,030,740	-	7,372,740	-	20,431,007
Restricted cash for landfill		_		666,291		666,291
Restricted cash ARPA		2,576,234		-		2,576,234
Investments		12,482,533		6,797,804		19,280,336
Lease receivable		_		207,634		207,634
Capital assets - non-depreciable		3,328,014		1,629,240		4,957,254
Net capital assets - depreciable		35,051,100		20,338,506		55,389,606
Total noncurrent assets	_	53,437,881	_	29,639,475		83,077,355
T 1	Φ.	74.406.001	_	27.022.421	Φ.	111 520 242
Total assets	\$_	74,496,821	\$=	37,032,421	\$_	111,529,242
LIABILITIES						
Current liabilities:						
Accounts payable	\$	1,064,149	\$	356,996	\$	1,421,145
Accrued interest payable		17,900		2,740		20,640
Other accrued expenses		144,777		177,898		322,675
Bonds and notes payable		790,917		130,743		921,660
Unearned billings	=		_	306,156	_	306,156
Total current liabilities	-	2,017,743	_	974,533	_	2,992,276
Noncurrent liabilities:						
Bonds and notes payable		2,071,539		153,461		2,225,000
Accrued compensated absences	-	642,733	_	216,808	_	859,541
Total noncurrent liabilities Total liabilities	-	2,714,273 4,732,016	_	370,269	-	3,084,542
Total habilities	-	4,/32,010	-	1,344,802	-	6,076,817
DEFERRED INFLOW OF RESOURCES				221 440		221 440
Unavailable revenue - leases		-		231,448		231,448
Unavailable revenue - insurance proceeds		23,288		-		23,288
Unavailable revenue - notes receivable  Total deferred inflow of resources	-	7,245,236	_	231,448	-	7,245,236 7,499,972
Total deferred filliow of resources	=	7,200,324	-	231,440	-	1,499,912
NET POSITION						
Net investment in capital assets		35,498,758		21,680,802		57,179,560
Restricted for:						
Debt service		4,707,625		-		4,707,625
Community improvements		223,892		-		223,892
Economic development		1,817,920		-		1,817,920
Public safety		530,104		-		530,104
Road maintenance and improvements		557,674		-		557,674
American Rescue Plan		2,576,234		-		2,576,234
New landfill		-		666,291		666,291
Unrestricted	-	16,584,075	_	13,109,078	_	29,693,152
Total net position	=	62,496,281	_	35,456,171	-	97,952,452
Total liabilities and net position	\$_	74,496,821	\$_	37,032,421	\$_	111,529,242

#### STATEMENT OF ACTIVITIES CITY OF SCOTTSBLUFF, NEBRASKA STATEMENT OF ACTIVITIES FOR YEAR ENDED SEPTEMBER 30, 2022

					Pro	gram Revenues	;	
	_	Expenses	_	Charges for Services		Operating Grants and Contributions		Capital Grants and Contributions
Primary government:								
Governmental activities:								
General government	\$	5,926,486	\$	15,117	\$	14,000	\$	1,288,117
Public safety		5,525,187		250,839		97,601		-
Streets		3,784,094		42,535		-		285,467
Public health and social services		270,787		81,850		-		-
Culture and recreation:								
Library		684,182		2,182		10,077		-
Parks and recreation		1,680,395		152,774		7,500		5,222,775
Zoo		300,000		-		-		-
Public works		344,553		-		-		-
Interest on long term debt		42,363	_			-	_	_
Total governmental activities	_	18,558,047	_	545,297		129,178	_	6,796,359
Business type activities:								
Environmental services		2,683,626		3,261,940		-		17,824
Wastewater		2,655,353		2,827,417		-		-
Water		1,990,350		2,391,595		-		-
Electric		30,888		3,233,578		-		-
Stormwater		192,189		135,866		-		-
Geographic information systems		78,214		-		-		-
Central Garage		(10,402)	_			-	_	_
Total business type activities	_	7,620,218	_	11,850,396	_		_	17,824
Total primary government	\$_	26,178,265	\$_	12,395,693	\$	129,178	\$_	6,814,183

#### General Revenues:

Taxes:

Property taxes, levied for general purposes

Property taxes, levied for debt service

Property taxes, levied for transportation

Property taxes, levied for cemetery perpetual care

Property taxes, levied for public safety

Property taxes, levied for business improvement district

Sales tax

Other taxes

Intergovernmental

Investment income

Gain (loss) from sale of assets

Miscellaneous

Net transfers

Total general revenues and transfers

Change in net position

Net position, October 1

Net position, September 30

Net (Expenses) Revenues and Changes in Net Position

			inges in Net Position	1	
		Pr	imary Government		
	Governmental		Business type		
	Activities		Activities		Total
\$	(4,609,252)	\$	-	\$	(4,609,252)
	(5,176,747)		-		(5,176,747)
	(3,456,092)		-		(3,456,092)
	(188,937)		-		(188,937)
	(671,923)		-		(671,923)
	3,702,654		-		3,702,654
	(300,000)		-		(300,000)
	(344,553)		-		(344,553)
	(42,363)	-	<u> </u>	-	(42,363)
•	(11,087,214)	-	<u> </u>	-	(11,087,214)
	_		596,138		596,138
	_		172,064		172,064
	_		401,245		401,245
	_		3,202,690		3,202,690
	_		(56,323)		(56,323)
	_		(78,214)		(78,214)
	_		10,402		10,402
	-	-	4,248,002		4,248,002
	(11,087,214)	-	4,248,002	-	(6,839,212)
	260,077		-		260,077
	334,629		-		334,629
	254,645		-		254,645
	(26,499)		-		(26,499)
	98,795		-		98,795
	42,686		-		42,686
	7,194,189		-		7,194,189
	2,149,029		-		2,149,029
	2,004,005		((21.515)		2,004,005
	(1,193,701)		(621,515)		(1,815,216)
	90,321		15,000		105,321
	1,827,179		146,262		1,973,441
•	2,923,918 15,959,272	-	(2,923,918) (3,384,171)	-	12,575,101
•	4,872,059	-	863,831	-	5,735,890
	57,624,222		34,592,340		92,216,562
\$	62,496,281	\$	35,456,171	\$	97,952,452
ψ	02,770,201	Ψ	JJ, TJU, 1 / 1	Ψ	71,734,734

#### CITY OF SCOTTSBLUFF, NEBRASKA BALANCE SHEET GOVERNMENTAL FUNDS SEPTEMBER 30, 2022

		General Fund		Streets Fund	-	Economic Development Fund		Debt Service Fund
ASSETS								
Cash and cash equivalents	\$	673,268	\$	175,475	\$	151,017	\$	373,746
Funds held by county treasurer		7,295		19,866		-		47,901
Investments		7,626,305		1,987,652		1,710,613		4,233,522
Net receivables:								
Taxes		980,513		142,470		208,859		41,330
Special assessments		-		-		-		422,672
Notes receivable		-		-		7,728,260		-
Accrued interest		8,500		2,226		1,915		22,956
Governmental unit		14,808		195,828		-		-
Other receivables		230,972		7,536		26,755		-
Restricted assets								
Cash and cash equivalents	-		-		-		_	
Total assets	\$_	9,541,661	\$	2,531,053	\$	9,827,419	\$_	5,142,127
LIABILITIES								
Accounts payable	\$	143,525	\$	50,565	\$	503,021	\$	_
Accrued salaries	Ψ	95,225	Ψ	14,482	Ψ	2,614	Ψ	_
Other accrued expenses		24,552		2,959		830		_
Total liabilities		263,302		68,006	-	506,465	_	
Total nationals	-	203,302		00,000	-	500,105	_	
DEFERRED INFLOW OF RESOURCES								
Unavailable revenue - property taxes		17,702		55,686		-		32,955
Unavailable revenue - ALLO settlement		190,854		-		-		-
Unavailable revenue - insurance proceeds		-		-		-		-
Unavailable revenue - special assessments		-		-		-		401,547
Unavailable revenue - notes receivable					_	7,728,260		
Total deferred inflow of resources		208,556		55,686	-	7,728,260	_	434,502
FUND BALANCES Restricted for: Debt service								4,707,625
Community improvements		1 760		-		-		4,707,023
		1,768		-		1 502 604		-
Economic development Public Safety		-		-		1,592,694		-
-		-		- 557 671		-		-
Road maintenance and improvements American Rescue Plan		-		557,674		-		-
Committed for:		-		-		-		-
Community improvements Public Safety		-		-		-		-
		-		1 940 (95		-		-
Road maintenance and improvements		-		1,849,685		-		-
Cemetery operations and improvements		0.069.054		-		-		-
Unrestricted		9,068,054		2 407 250	-	1 502 604		4 707 (25
Total fund balances	_	9,069,822	_	2,407,359	-	1,592,694	_	4,707,625
Total liabilities and fund balances	\$	9,541,661	\$	2,531,052	\$	9,827,419	\$_	5,142,127

_	Special Projects Fund	 Leasing Corporation Fund	-	Other Governmental Funds	-	Total Governmental Funds
\$	167,139	\$ 542	\$	243,543 58,077	\$	1,784,729 133,139
	-	6,144		2,758,675		18,322,912
	-	-		97,582		1,470,754
	-	-		-		422,672
	-	-		-		7,728,260
	2,808	6		3,088		41,500
	11,455	-		23,583		245,674
	-	-		5,619		270,882
_	2,576,234	 	-	-	-	2,576,234
\$_	2,757,636	\$ 6,692	\$	3,190,167	\$	32,996,756
\$	56,390	\$ -	\$	310,664	\$	1,064,168
	-	-		3,402		115,723
_		 	_	713	-	29,054
_	56,390	 	_	314,779	-	1,208,945
	-	-		98,282		204,625
	-	-		-		190,854
	23,285	-		-		23,288
	-	-		-		401,547
_	-	 	_	-	-	7,728,260
_	23,285	 	-	98,282		8,548,574
	-	-		-		4,707,625
	-	-		222,124		223,892
	-	-		225,226		1,817,920
	-	-		530,104		530,104
	<del>-</del>	-		-		557,674
	2,576,234	-		-		2,576,234
	101,723	6,692		613,614		722,029
	-	-		450,421		450,421
	-	-		-		1,849,685
	-	-		735,618		735,618
_		 	-	-	-	9,068,054
_	2,677,957	 6,692	-	2,777,107	-	23,239,256
\$	2,757,634	\$ 6,692	\$	3,190,167	\$	32,996,756

#### CITY OF SCOTTSBLUFF, NEBRASKA RECONCILIATION OF TOTAL GOVERNMENTAL FUND BALANCE TO THE STATEMENT OF NET POSITION SEPTEMBER 30, 2022

Total Governmental Fund Balances	\$	23,239,256
----------------------------------	----	------------

Amounts reported for governmental activities in the statement of net position are different because:

Capital assets used in governmental activities are not financial resources and therefore are not reported in the governmental funds balance sheet.

38,379,114

Internal service funds are used by management to charge the costs of certain services to individual funds. These assets and liabilities of the internal service funds are included in governmental activities in the statement of net position.

3,311,806

Deferred inflow of resources in governmental fund financials for property taxes, special assessments, settlements and notes receivable is shown as revenue for government wide financials.

1,089,193

Long-term liabilities are not due and payable in the current period and, therefore, are not reported in the governmental funds balance sheet.

Due within one year:

Interest payable \$ 17,900 Bonds payable \$ 790,917

Due in more than one year:

Bonds payable 2,071,539 Compensated absences 642,733

(3,523,089)

Net position of governmental activities \$ 62,496,281

#### CITY OF SCOTTSBLUFF, NEBRASKA STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS FOR THE YEAR ENDED SEPTEMBER 30, 2022

	General Fund	_	Streets Fund	-	Economic Development Fund		Debt Service Fund
Revenues:							
Taxes and special assessments \$	6,487,461	\$	1,247,421	\$	1,198,587	\$	1,209,458
Licenses and permits	92,840		-		-		-
Intergovernmental	207,842		2,130,475		-		-
Charges for services	420,912		42,535		-		-
Investment income (loss)	(406,568)		(109,992)		(92,408)		(191,024)
Other revenue	144,352	_	10,723	_	524,880	_	
Total revenues	6,946,839	_	3,321,162	-	1,631,059	_	1,018,434
Expenditures:							
Current operations:							
General government	807,061		-		2,192,777		3,000
Public safety	5,758,079		-		-		-
Streets	-		1,877,463		-		-
Public health and social services	-		-		-		-
Culture and recreation:							
Library	718,710		-		-		-
Parks and recreation	1,441,918		-		-		-
Zoo	300,000		-		-		-
Public works	347,109		-		-		-
Capital outlay	202,838		1,835,651		-		-
Debt service:							
Principal	-		777,681		-		-
Interest		_	49,501	_		_	
Total expenditures	9,575,715	_	4,540,296	-	2,192,777		3,000
Excess revenues over (under) expenditures	(2,628,876)	_	(1,219,134)	-	(561,718)	_	1,015,434
Other financing sources (uses):							
Insurance proceeds	-		-		-		-
Proceeds from sale of assets	24,358		-		-		-
Operating transfers in	3,172,380		-		-		-
Operating transfers out		_	(250,759)	_		_	
Total other financing sources (uses)	3,196,738	_	(250,759)	-			-
Excess revenues and other financing sources ov	er						
(under) expenditures and other financing uses	567,862		(1,469,893)		(561,718)		1,015,434
Fund balances, October 1	8,501,960		3,877,252	-	2,154,412	_	3,692,191
Fund balances, September 30	9,069,822	\$_	2,407,359	\$	1,592,694	\$_	4,707,625

	Special Projects Fund	Leasing Corporation Fund		Other Governmental Funds	<del>.</del>	Total Governmental Funds
\$ 	109,106 - 1,343,520 - (138,087) 9,605 1,324,144	\$ - - (328) - (328)	\$	1,070,305 5,800 24,931 81,850 (148,592) 449,615 1,483,909	\$	11,322,338 98,640 3,706,768 545,297 (1,086,997) 1,139,175 15,725,221
	560,628 56,817 -	11 - - -		865,713 115,486 - 281,607		4,429,190 5,930,382 1,877,463 281,607
	- - - -	- - - -		32,218 148,459		718,710 1,441,918 300,000 379,327 2,186,948
_ _	617,445	11 (339)		1,443,483		777,681 49,501 18,372,727 (2,647,506)
_	417,952	- - - -	, ,	- - - -		417,950 24,358 3,172,380 (250,759) 3,363,929
_	1,124,651 1,553,306	(339)		40,426 2,736,681		716,423 22,522,833
\$	2,677,957	\$6,692	\$	2,777,107	\$	23,239,256

# CITY OF SCOTTSBLUFF, NEBRASKA RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES FOR THE YEAR ENDED SEPTEMBER 30, 2022

Net Change in Fund Balances - Total Governmental Funds	\$	716,423
Amounts reported for governmental activities in the statement of activities are different because:		
Governmental funds report capital outlays as expenditures. However, in the Statement of Activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. This is the amount by which depreciation expense exceeds capital outlay in the current period.		(922,647)
Contribution of capitalized assets that do not provide current financial resources are not reported as revenues at the fund level.		5,222,775
Proceeds reported from the sale of assets are reported as revenue at the fund level. However, only the difference between proceeds and the carrying value of the assets are reported as gain or loss in the Statement of Activities.		67,810
Payments on debt are expenditures in the funds, but a debt payment decreases long-term liabilities in the Statement of Net Position.		777,681
Deferred inflow of resources in governmental fund financials for property taxes, special assessments and notes receivable is shown as revenue for government wide financials.		(921,250)
Some expenses reported in the Statement of Activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds:		
Accrued compensated absences Accrued interest		(27,315) 7,138
Internal service funds are used by management to charge the costs of certain services to individual funds.	_	(48,554)
Change in net position of governmental activities	\$	4,872,059

#### CITY OF SCOTTSBLUFF, NEBRASKA STATEMENT OF NET POSITION PROPRIETARY FUNDS SEPTEMBER 30, 2022

		Business-type Activities						
	_	Environmental			71			
	_	Services	_	Wastewater		Water		Electric
ASSETS								
Current assets:								
Cash and cash equivalents	\$	241,254	\$	229,335	\$	382,092	\$	116,659
Investments	Ψ	1,135,984	Ψ	1,079,865	Ψ	1,799,142	Ψ	549,307
Net receivables:		1,133,701		1,079,000		1,755,112		515,507
Accounts and unbilled		79,180		332,060		375,872		365,897
Lease receivable				-		32,822		-
Accrued interest		3,051		2,717		5,994		1,479
Inventory		-		_,,, _,		325,484		-,.,,
Total current assets	_	1,459,469	_	1,643,977	_	2,921,405		1,033,342
Noncurrent assets:								
Investments		1,596,769		1,517,888		2,528,923		772,120
Restricted cash for landfill		666,291		1,517,000		2,320,723		772,120
Lease receivable		000,271		_		207,634		_
Capital assets - non-depreciable		34,008		245,264		620,101		300,000
Net capital assets - depreciable		2,042,831		9,987,270		7,001,137		171,317
Total noncurrent assets	-	4,339,899	_	11,750,422	_	10,357,795	_	1,243,437
Total Holleutelli assets	-	4,557,677	_	11,730,422	_	10,337,773	_	1,243,437
Total assets	\$_	5,799,368	\$_	13,394,399	\$	13,279,200	\$	2,276,779
LIABILITIES								
Current liabilities:								
Accounts payable	\$	143,941	\$	50,201	\$	144,147	\$	-
Accrued interest payable		-		536		-		-
Accrued salaries		16,243		20,631		11,968		-
Other accrued expenses		3,290		19,488		104,499		-
Current portion long-term debt		-		56,660		-		-
Unearned billings	_	306,156			_			
Total current liabilities	-	469,630	_	147,516		260,614	_	
Noncurrent liabilities:								
Long-term debt		-		-		-		-
Compensated absences		73,718		83,233		57,877		-
Deferred revenue - lease	_				_	231,448		
Total noncurrent liabilities	_	73,718	_	83,233		289,325		
Total liabilities	_	543,348	_	230,749	_	549,939		
NET POSITION								
Net investment in capital assets		2,076,839		10,175,338		7,621,238		471,317
Restricted for new landfill		666,291		-		-		- ·
Unrestricted		2,512,890		2,988,312		5,108,023		1,805,462
Total net position	_	5,256,020	_	13,163,650	_	12,729,261		2,276,779
Total liabilities and net position	\$_	5,799,368	\$	13,394,399	\$	13,279,200	\$	2,276,779

		Busine	ess-type Activit	ies		•	Governmental Activities
			Internal				Internal
	Stormwater		Service		Totals		Service
_							
\$	52,526	\$	5,206	\$	1,027,072	\$	268,380
	247,326		24,512		4,836,135		1,263,712
	4,444		-		1,157,453 32,822		-
	674		64		13,979		3,405
	-		-		325,485		-
_	304,970		29,782		7,392,946	_	1,535,497
_	,						
	347,649		34,455		6,797,804		1,776,309
	-		-		666,291		-
	429,867		-		207,634 1,629,240		-
	1,132,128		3,823		20,338,506		-
-	1,909,644		38,278	_	29,639,475	_	1,776,309
_				_		_	
\$_	2,214,614	\$	68,060	\$_	37,032,421	\$_	3,311,806
\$	17,540	\$	1,167	\$	356,996	\$	-
	2,204		-		2,740		-
	-		813		49,655		-
	806		160		128,243		-
	74,083		-		130,743		-
_				_	306,156	_	
-	94,633		2,140	_	974,533		
	153,461		_		153,461		_
			1,980		216,808		-
	-		· -		231,448		-
_	153,461		1,980	_	601,717		-
_	248,094		4,120	_	1,576,250		
	1,332,247		3,823		21,680,802		-
	-		-		666,291		-
_	634,273		60,118	_	13,109,078	_	3,311,806
_	1,966,520		63,940	_	35,456,171	_	3,311,806
\$_	2,214,614	\$	68,060	\$_	37,032,421	\$_	3,311,806

#### CITY OF SCOTTSBLUFF, NEBRASKA STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION PROPRIETARY FUNDS FOR THE YEAR ENDED SEPTEMBER 30, 2022

	Business-type Activities							
	F	Environmental						
	_	Services	-	Wastewater	_	Water		Electric
Operating revenues:								
Charges for services	\$	3,261,940	\$	2,827,417	\$	2,391,595	\$	3,233,578
Other revenues	_	17,992	-	8,865	_	80,310	_	<u>-</u>
Total operating revenues	_	3,279,932	-	2,836,282	_	2,471,905	_	3,233,578
Operating expenses:								
Personnel services		1,268,455		1,141,453		883,934		-
Operating supplies		276,192		100,478		223,895		-
Contractual		633,693		105,383		305,538		-
Maintenance		116,056		127,405		18,142		-
Utilities		16,604		164,501		138,564		-
Insurance		81,401		103,972		54,606		-
Other operating expenses		13,126		20,986		13,336		-
Depreciation and amortization	_	278,099	-	888,637	_	352,335	_	30,888
Total operating expenses	_	2,683,626	-	2,652,815	_	1,990,350	_	30,888
Operating income (loss)	_	596,306	-	183,467	_	481,555	_	3,202,690
Non-operating revenues (expenses):								
Investment income		(144,390)		(120 517)		(242,409)		(70.412)
Interest expense		(144,390)		(128,517) (2,538)		(242,498)		(70,412)
Net non-operating revenues (expenses)	_	(144,390)	-	(131,055)	_	(242,498)		(70,412)
Income (loss) before contributions & transfers	_	451,916	-	52,412		239,057	_	3,132,278
income (loss) before contributions & transfers	_	431,910	-	32,412	_	239,037		3,132,278
Other financing sources (uses):								
Gain (loss) from sale of assets		15,000		-		-		-
Operating transfers in		-		-		-		-
Operating transfers (out)	_	(238,259)	_	(68,750)	_	(18,750)		(3,172,380)
Total other financing sources (uses)	_	(223,259)	-	(68,750)	_	(18,750)	_	(3,172,380)
Change in net position		228,657		(16,338)		220,307		(40,102)
Net position, October 1	_	5,027,363	-	13,179,988	_	12,508,954	_	2,316,881
Net position, September 30	\$_	5,256,020	\$	13,163,650	\$_	12,729,261	\$	2,276,779

		Rucina	ess-type Activit	ties			Governmental Activities
-		Dusin	Internal	1105		-	Internal
	Stormwater		Service		Totals		Service
-	Stormwater		Scrvice	-	Totals	-	Service
\$	135,866	\$	-	\$	11,850,396	\$	-
_	56,920	_		_	164,087	_	2,442,143
-	192,786	_		_	12,014,483	_	2,442,143
	-		46,086		3,339,928		-
	3,823		1,455		605,843		-
	76,767		3,331		1,124,712		-
	31,700		15,000		308,303		-
	437		550		320,656		-
	402		-		240,381		-
	2,070		-		49,518		2,329,585
-	71,860	_	1,390	_	1,623,209	_	
_	187,059	_	67,812	_	7,612,550	_	2,329,585
_	5,727	_	(67,812)	_	4,401,933	-	112,558
	(32,525)		(3,175)		(621,516)		(161,112)
_	(5,130)	_		_	(7,668)	_	
-	(37,655)	_	(3,175)	_	(629,184)	-	(161,112)
_	(31,928)	_	(70,987)	_	3,772,749	_	(48,554)
	_		_		15,000		_
	50,000		526,519		576,519		-
	-		(2,298)		(3,500,437)		-
-	50,000		524,221	_	(2,908,918)	_	
	18,072		453,234		863,831		(48,554)
_	1,948,448	_	(389,294)	_	34,592,340	_	3,360,360
\$_	1,966,520	\$	63,940	\$_	35,456,171	\$_	3,311,806

#### CITY OF SCOTTSBLUFF, NEBRASKA STATEMENT OF CASH FLOWS PROPRIETARY FUNDS FOR THE YEAR ENDED SEPTEMBER 30, 2022

	Business-type Activities						
	Environmental			<i>J</i> 1			
	Services	_	Wastewater		Water	_	Electric
Cash flows from operating activities:							
Cash received from customers	3,292,630	\$	2,826,790	\$	2,432,753	\$	3,172,380
Cash paid to suppliers	(1,054,639)		(600,040)		(679,677)		-
Cash paid to employees	(885,554)		(812,473)		(632,395)		_
Other expenses	(382,901)		(328,980)		(251,539)		_
Net cash provided by operating activities	969,536	_	1,085,297		869,142		3,172,380
Cash flows from non-capital financing activities:							
Transfers from (to) other funds	(238,259)	_	(68,750)		(18,750)	_	(3,172,380)
Cash flows from capital and related financing active	ities:						
Purchases of capital assets	(842,764)		(762,674)		74,012		_
Principal paid on capital debt	-		(64,001)				_
Interest paid on capital debt	_		(3,143)		_		_
Net cash (used) by capital and related		-	(8,1.8)			_	
financing activities	(842,764)	_	(829,818)		74,012	_	
Cash flows from investing activities:							
Investment in landfill	(23,627)		_		_		_
Change in allocation of pooled investments	255,589		(54,331)		(627,091)		64,186
Interest and dividends	(145,043)		(129,309)		(244,434)		(70,781)
Net cash provided by investing activities	86,919	_	(183,640)		(871,525)		(6,595)
Net increase in cash and cash equivalents	(24,568)		3,089		52,879		(6,595)
Cash and cash equivalents, October 1	265,822		226,246		329,213		123,254
Cash and cash equivalents, September 30		\$	229,335	\$	382,092	\$	116,659
Reconciliation of operating income (loss) to							
net cash provided (used) by operating activities:							
Operating income (loss) \$	596,306	\$	183,467	\$	481,555	\$	3,202,690
Adjustments to reconcile operating income to							
net cash provided (used) by operating activities	:						
Depreciation and amortization expense	278,099		888,637		352,335		30,888
Changes in assets and liabilities:							
Receivables - net of allowances	324		(9,492)		(29,189)		(61,198)
Lease receivables	-		-		(241,411)		-
Inventory	-		-		15,113		-
Accounts and other payables	84,722		4,659		68,391		-
Accrued expenses	10,085		18,026		(9,100)		-
Deferred revenue - leases					231,448		-
Net cash provided by operating activities	969,536	\$	1,085,297	\$	869,142	\$	3,172,380
Non-cash activities:							
Exchange on purchase of capital asset	(15,000)		-		-		-
Contributed capital assets to government funds	-		-		-		-

		Busin	ess-type Activiti	es		_	Governmental Activities
_	Stormwater		Internal Service	_	Totals	_	Internal Service
\$	135,489	\$	- (20.252)	\$	11,860,042	\$	2,442,143
	(59,918)		(30,273)		(2,424,547)		(2,329,585)
	-		(28,723) (17,363)		(2,359,145) (980,783)		-
_	75,571	_	(76,359)	-	6,095,567	-	112,558
_	50,000		526,519	-	(2,921,620)	_	
	(33,476)		_		(1,564,902)		-
	(72,319)		-		(136,320)		-
_	(6,392)			_	(9,535)	_	
_	(112,187)	_		_	(1,710,757)	_	
	-		_		(23,627)		-
	17,385		(410,512)		(754,774)		43,574
_	(32,715)		(3,169)	_	(625,453)	_	(162,048)
_	(15,330)	_	(413,681)	_	(1,403,854)	_	(118,474)
	(1,946)		36,477		59,336		(5,916)
	54,472		(31,271)	_	967,736	_	274,296
\$ =	52,526	\$_	5,206	\$ _	1,027,072	\$ =	268,380
\$	5,727	\$	(67,812)	\$	4,401,933	\$	112,558
	71,860		1,390		1,623,209		-
	(479)		_		(100,034)		_
	-		-		(241,411)		-
	-		-		15,113		-
	(1,639)		883		157,016		-
	102		(10,820)		8,293 231,448		-
\$	75,571	\$	(76,359)	\$	6,095,567	\$	112,558
					(1 - 000)		
	<del>-</del>		2,298		(15,000) 2,298		-
	-		2,298		2,298		-

#### NOTES TO THE FINANCIAL STATEMENTS

#### **September 30, 2022**

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

<u>Financial Reporting Entity</u> - The City of Scottsbluff (City) is a municipal government responsible for providing services to the local citizenry, which are deemed best to be provided for by the public sector. The services provided include general administration, public safety, highways and streets, cemetery, recreation, public improvements, health and social services, parks, library, keno, environmental service, electric, water and wastewater; all of which are funded by tax collections and user fees.

In evaluating how to define the City for financial reporting purposes, management has considered all potential component units. The decision to include a potential component unit in the reporting entity was made by applying the criteria set forth in accounting principles generally accepted in the United States of America (GAAP). The basic, but not the only criterion, for including a potential component unit within the reporting entity is the governing body's ability to exercise oversight responsibility. The most significant manifestation of this ability is financial interdependency. Other manifestations of the ability to exercise oversight responsibility include, but are not limited to, the selection of governing authority, the designation of management, the ability to significantly influence operations, and accountability for fiscal matters. A second criterion used in evaluating potential component units is the scope of public service. Application of this criterion involves considering whether the activity benefits the City and/or its citizens, or whether the activity is conducted within the geographical boundaries of the City and is generally available to its citizens. A third criterion used to evaluate potential component units for inclusion or exclusion from the reporting entity is the existence of special financing relationships, regardless of whether the City is able to exercise oversight responsibility.

As required by GAAP, these financial statements present the City of Scottsbluff (the primary government) and its component units. These component units are included in the City's reporting entity because of the significance of each unit's operational and financial relationship with the City.

#### City of Scottsbluff Leasing Corporation

The City of Scottsbluff Leasing Corporation was formed in 1981 to provide tax-exempt financing for various construction projects of the City. The governing body is appointed by the City's governing body. The services provided by the Leasing Corporation are so intertwined with the City that the Leasing Corporation is in substance the same as the City and it is reported as part of the City and blended in the City's financial statements.

#### Community Development Agency

The Community Development Agency was created by the Mayor and City Council to provide for redevelopment of various areas within the City. Although it is legally separate from the City, the sole purpose of this Agency is to provide for City redevelopment. The funding source for the Authority is Tax Increment Financing tax revenue that is remitted to the City and passed on to TIF developers and bondholders.

#### Community Redevelopment Authority

The Community Redevelopment Authority was created by the Mayor and City Council to provide for redevelopment of various areas within the City. Although it is legally separate from the City, the sole purpose of this Authority is to provide for City redevelopment. The funding source for the Authority is Tax Increment Financing tax revenue that is remitted to the City and passed on to TIF developers and bondholders.

The City has determined the Community Development Agency and Community Redevelopment Authority to be blended component units. The City Council appoints the majority of the governing board of these organizations and these organizations almost exclusively exist to benefit the City. Blended component units, although legally separate entities, are, in substance, part of the government's operations and thus are presented as such and included in governmental funds of the City.

#### NOTES TO THE FINANCIAL STATEMENTS

#### **September 30, 2022**

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

<u>Government-Wide and Fund Financial Statements</u> - The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information about the reporting government as a whole. The material effect of interfund activity has been removed from these statements. *Governmental activities*, which normally are supported by taxes and intergovernmental revenues, are reported separately from *business-type activities*, which rely to a significant extent on fees and charges for support.

The statement of activities demonstrates the degree to which the direct expense of a given function or segment are offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. *Program revenues* include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as *general revenues*.

Separate financial statements are provided for governmental funds and proprietary funds. Major individual governmental funds and major individual proprietary funds are reported as separate columns in the fund financial statements.

Measurement Focus, Basis of Accounting, and Financial Statement Presentation - The government-wide financial statements are reported using the *total economic resources measurement focus* and the *accrual basis of accounting*, as are the proprietary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied.

Governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting*. Revenues are recognized when they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, including interest on long-term debt, as well as expenditures related to compensated absences and claims and judgements, are recorded only when payment is due.

Property taxes, sales taxes, highway user fees, interdepartmental charges, intergovernmental revenues, and interest associated with the current fiscal period are all considered to be susceptible to accrual. Special assessments are recorded as revenues in the year the assessments are paid. Installments not yet paid are reflected as special assessments receivable and deferred revenues. Other revenue items are considered to be measurable and available only when cash is received by the City.

#### NOTES TO THE FINANCIAL STATEMENTS (CONTINUED)

#### **September 30, 2022**

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Measurement Focus, Basis of Accounting, and Financial Statement Presentation (Continued) -

The City reports the following major governmental funds:

<u>General Fund</u> - The General Fund is the general operating fund of the City. It is used to account for all financial resources except those required to be accounted for in other funds.

The City reports the following special revenue funds:

<u>Streets Fund</u> - This fund accounts for the resources accumulated and payments made for the maintenance, construction, and improvement of the streets in the City.

<u>Economic Development Fund</u> - This fund accounts for the resources and payments made for the Local Option Municipal Economic Development Act for the City. This Act sunsets in October, 2025.

<u>Debt Service Fund</u> - The Debt Service Fund is used to account for the accumulation of resources for, and the payment of, general long-term principal, interest and related costs.

<u>Leasing Corporation Fund</u> – Leasing Corporation Fund is used to account for leasing of acquisition or construction of major capital facilities (other than those financed by proprietary fund types).

<u>Special Projects Fund</u> – Special projects fund is used to account for miscellaneous grants such as highway safety or revenue sources for specific items such as K-9 donations.

The government reports the following major enterprise funds:

Environmental Services Fund - This fund accounts for the activities of the government's sanitation utility.

<u>Wastewater Fund</u> - This fund accounts for the activities of the government's wastewater utility.

Water Fund - This fund accounts for the activities of the government's water distribution operations.

<u>Electric Fund</u> - This fund accounts for the activities of the government's electric system utility.

Stormwater Fund - This fund accounts for the activities of the stormwater utility.

Additionally, the government reports the following fund types:

<u>Internal Service Funds</u> - Internal Service Funds are used to account for the financing of goods or services provided by one department or fund to other departments or funds of the City, or to other governmental units on a cost-reimbursement basis.

#### NOTES TO THE FINANCIAL STATEMENTS (CONTINUED)

#### **September 30, 2022**

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Assets, Liabilities, and Net Position or Equity -

<u>Cash and Investments</u> - The City maintains a cash and investments pool for all funds. Interest income is allocated to each fund based on its proportionate share in the pool. Each fund type's portion of this pool is displayed as cash and cash equivalents and investments through the statements. This pool consists of cash on hand, certificates of deposits, and investments. The City's cash and cash equivalents are considered to be cash on hand, cash held by County Treasurer, and short-term investments with original maturities of three months or less from date of acquisition. Nonnegotiable certificates of deposit are carried at cost, which approximates fair value. All other investments are recorded at fair value based on quoted

Investment income includes dividend and interest income and the net change for the year in the fair value of investments carried at fair value. Investment income is allocated to each fund based on its proportionate share in the pool.

<u>Receivables</u> — Consist of all revenues earned at year end and not yet received. Allowances for uncollectible accounts receivable are based upon historical trends and the periodic aging of accounts receivable. Major receivable balances for the governmental activities include special assessments and property taxes. Business-type activities reporting utility billings as their major receivables.

<u>Lease Receivables</u> – In accordance with GASB 87, *Leases*, the City records lease receivables and deferred inflows of resources based on the present value of remaining lease payments expected to e received during the lease term plus any payments received at or before the commencement of the lease term that relate to future periods. The expected receipts are discounted using the interest rate charged on the lease, if known, or the City's incremental borrowing rate. Variable receipts are excluded from the valuations unless they are fixed in substance. Future recognition of the deferred inflow of resources is recognized in a systematic and rational manner over the term of the lease.

<u>Unbilled Water and Sewer Revenue</u> - Billings for water and sewer revenues are rendered on a semi-monthly basis. Unbilled water and sewer revenues, representing estimated consumer usage for the period between the last billing and the end of the year, have been recorded and are included in accounts receivable.

<u>Inventories</u> - Inventories are valued at the lower of cost or market, using the first-in, first-out method. Inventories consist of expendable supplies and repair parts and are recorded on the government-wide financial statements and the proprietary fund statements. In the governmental funds, inventory is recorded as an expenditure when purchased.

<u>Capital Assets</u> - Capital assets, which include property, plant, equipment and infrastructure assets (e.g., roads, bridges, drainage systems, and similar items) are reported in the applicable governmental or business-type activities column in the government-wide financial statements. Capital assets are defined by the government as assets with an initial individual cost of more than \$5,000 or \$50,000 for infrastructure and an estimated useful life in excess of two years. Such assets are recorded at historical cost or estimated historical cost if actual historical cost was not available. Donated capital assets are recorded at estimated fair value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend the assets lives are not capitalized.

Property, plant and equipment of the government is depreciated using the straight-line method over the following estimated useful lives:

Buildings and Improvements10 - 50 yearsVehicles5 - 20 yearsEquipment3 - 25 yearsInfrastructure20 - 60 years

#### NOTES TO THE FINANCIAL STATEMENTS (CONTINUED)

#### **September 30, 2022**

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Assets, Liabilities, and Net Position or Equity (Continued) -

<u>Compensated Absences</u> - City employees generally earn vacation days at a variable rate based on years of service. In the event of termination, an employee is reimbursed for accumulated vacation time up to a maximum allowed accumulation of 366 hours. Employees earn sick leave at the rate of one day per month with total accumulation limits established by the employees' bargaining unit. With 15 years of service, the maximum allowed is four workweeks.

Vacation and sick leave are accrued when incurred in the government-wide, proprietary, and internal service fund financial statements. Such accruals are based on current salary rates.

<u>Long-Term Obligations</u> - In the government-wide financial statements and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental and business-type activities in the statement of net position.

In the fund financial statements, governmental fund types recognize bond proceeds as other financing sources and bond payments are expensed. Issuance costs are reported as current expenditures.

<u>Estimates</u> - The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Actual results could differ from those estimates.

<u>Eliminations</u> – Certain eliminations have been made as prescribed by GASB Statement No. 34 in regards to interfund activities, payables and receivables. All internal balances in the statement of Net Position have been eliminated except those representing balances between the governmental activities and the business-type activities, which are presented as internal balances and eliminated in the total primary government column. In the Statement of Activities, internal service fund transactions have been eliminated; however, those transactions between governmental and business-type activities have not been eliminated.

<u>Deferred Inflows of Resources</u> – In addition to liabilities, the statement of net position or balance sheet will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period and so will not be recognized as an inflow of resources (revenue) until that time. The City has several items that qualify for reporting in this category and are reported in the governmental fund balance sheet. The unavailable revenues are from property taxes, special assessments, insurance proceeds, notes receivable and lessor leases that are deferred and recognized as an inflow of resources in the period that the amounts become available.

<u>Fund balance-Governmental Funds</u> – The fund balances for the City's governmental funds are displayed in five components:

*Nonspendable fund balance* – amounts that cannot be spent because they are either not in a spendable form (such as inventories and prepaid amounts) or are legally or contractually required to be maintained intact.

Restricted fund balance – amounts that can be spent only for specific purposes because of constraints imposed by external providers (such as grantors, bondholders, and higher level of government), or imposed by constitutional provisions or enabling legislation.

#### NOTES TO THE FINANCIAL STATEMENTS (CONTINUED)

#### **September 30, 2022**

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### Assets, Liabilities, and Net Position or Equity (Continued) -

Committed fund balance – amounts that can be spent only for specific purposes determined by a formal action of the government's highest level of decision-making authority. Commitments may be established, modified, or rescinded only through ordinances approved by the City Council.

Assigned fund balance – amounts the government intends to use for specific purposes that do not meet the criteria to be classified as restricted or committed. The City Manager may assign amounts.

*Unassigned fund balance* – amounts that are available for any purpose; these amounts can be reported only in the City's General Fund.

When an expenditure is incurred for purposes for which both restricted and unrestricted fund balance is available, the City considers restricted funds to have been spent first. When an expenditure is incurred for which committed, assigned, or unassigned fund balances are available, the City considers amounts to have been spent first out of committed funds, then assigned funds, and finally unassigned funds, as needed, unless the City Council has provided otherwise in its commitment or assignment actions.

The City would typically use restricted fund balances first, followed by committed resources, and then assigned resources, as appropriate opportunities arise, but reserves the right to selectively spend unassigned resources first to deter the use of these other classified funds.

<u>Equity</u> – Equity is classified as net position and displayed in three components:

- a. Net investment in capital assets Consists of capital assets including restricted capital assets, net of accumulated depreciation and reduced by the outstanding balances of any bonds, mortgages, notes, or other borrowings that are attributable to the acquisition, construction, or improvement of those assets.
- b. Restricted net position Consists of net position with constraints placed on their use either by (1) external groups such as creditors, grantors, contributors, or laws or regulations of other governments; or (2) laws through constitutional provisions or enabling legislation.
- c. Unrestricted net position All other net position that do not meet the definition of "restricted" of "invested in capital assets, net of related debt".

#### Implementation of Recent Accounting Pronouncements

GASB Statement No. 87, Leases, was implemented by the City for the year ended September 30, 2022. GASB 87 establishes a single model for lease accounting based on the foundational principal that leases are financings of the right to use an underlying assets. Under the new guidance, lessees are required to recognize lease liabilities and intangible right-to-use assets and lessors are required to recognize a lease receivable and a deferred inflow of resources, thereby enhancing the relevance and consistency of information about governments' leasing activities. For all leases with terms longer than 12 months, leases will be classified as either financing or operating, with classification affecting the pattern of expense recognition in the Statements of Activities.

#### NOTES TO THE FINANCIAL STATEMENTS (CONTINUED)

#### **September 30, 2022**

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Assets, Liabilities, and Net Position or Equity (Continued) -

Implementation of Recent Accounting Pronouncements (Continued)

For governmental activity, the City now recognizes lessor transactions with receipts during the life of a lease exceeding 3.0% of fund revenues as a lease receivable and a deferred inflow of resources. For business-type and government-wide activity, lessor and lessee transactions with receipts or payment, as applicable, during the life of a lease exceeding \$50,000 when grouped together in like categories of right to use type assets will be recorded in accordance with GASB 87 as described previously in Note 1. For the transaction, leases should be converted ("recognized and measured") using the facts and circumstances that exist at the beginning of the period of implementation, or the beginning of the earliest period restated. The implementation of GASB 87 resulted in no changes to beginning net position or fund balance.

#### NOTE 2 - DEPOSITS AND INVESTMENTS

State Statute 14-563 R.R.S., 1943 authorizes funds of the City to be invested in "securities of the United States, the State of Nebraska, metropolitan city, county in which such metropolitan city is located or school district of such city, in the securities of municipally owned and operated public utility property and plants of such city, or in the same manner as funds of the State of Nebraska are invested, except that the city treasurer may purchase certificates of deposit from and make time deposits in banks selected as depositories of City funds". Additionally, State Statute 15-847 R.R.S., 1943 requires banks either to give bond or to pledge government securities (types of which are specifically identified in the Statutes) to the city treasurer in the amount of the City's deposits. The Statutes allow pledged securities to be reduced by the amount of the deposit, which is insured by the Federal Deposit Insurance Corporation (FDIC).

Cash is stated and at cost, which approximates fair value. The City's cash deposits, including certificates of deposits, are with institutions insured by the Federal Deposit Insurance Corporation (FDIC) and other collateral. At September 30, 2022, the City's deposits and investments were fully insured by FDIC insurance or collateralized by pledged securities.

The City's cash and cash equivalents include units of participation in the short-term investment pool of the Nebraska Public Agency Investment Trust (NPAIT). NPAIT is a special purpose government established under Nebraska statute. The investment pool or trust is not registered and is not rated for credit risk. The City limits its interest rate risk by investing only in the short-term pool, which consists primarily of government agency or government securitized investments with maturities of less than one year.

<u>Cash and Equity in Pooled Cash Management Account</u> - At September 30, 2022, the City's cash and pooled investments, recorded at fair market value consisted of the following:

Cash and cash equivalents:

Bank accounts	\$ 3,028,548
Cash on hand	1,614
NPAIT	 105,424
Total cash and cash equivalents	3,135,586

Cash held with Scotts Bluff County Treasurer 133,139

Restricted cash consists of deposits in bank account for the landfill in the name of City of Gering pursuant to an agreement with the City of Gering in the amount of \$661,291.

#### Scottsbluff, Nebraska

#### NOTES TO THE FINANCIAL STATEMENTS (CONTINUED)

#### **September 30, 2022**

#### NOTE 2 - DEPOSITS AND INVESTMENTS (CONTINUED)

The City has invested funds in the Invesco Government Money Market Fund and the Royal Bank of Canada Government Money Market Fund. These funds invest exclusively in high-quality, short-term, U.S. dollar-denominated money market instruments that consist of U.S. Government securities collateralized by U.S. Government obligations.

#### Investments:

Money market funds	\$ 10,831,747
Nonnegotiable certificates of deposit	1,432,317
Government agencies securities	6,986,645
Negotiable certificates of deposit	 16,266,992
Total investments	 35,517,701

Custodial Credit Risk – custodial credit risk is the risk that, in the event of the failure a bank or other counterparty, the City would not be able to recover the value of its investments or collateral securities in the possession of a third party. As noted above, State Statutes 15-847 R.R.S, 1943 covers this risk.

Credit Risk – credit risk is the risk that a bank or other counterparty defaults on its principal and/or interest payments owed to the City.

Interest Rate Risk – interest rate risk is the risk that the value of deposits and investments will decrease as a result of a rise in interest rates.

<u>Investments Managed by Trustee</u> - The City's Pension Trust Funds are administered by trustees. At September 30, 2022 Pension Trust Funds managed by a trustee consisted of the following:

		Fire	 Police	 City	 Total
Mutual Funds	\$ <u></u>	3,204,886	\$ 4,492,575	\$ 6,670,746	\$ 14,368,207

<u>Fair Value Measurement</u> - The City categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on valuation inputs used to measure fair value of the assets.

Assets and liabilities are classified into one of the following categories:

- Level 1: Quoted market prices in active markets for identical assets or liabilities.
- Level 2: Observable market-based inputs or unobservable inputs that are corroborated by market date.
- Level 3: Unobservable inputs that are not corroborated by market data.

The asset or liability's fair value measurement level within the fair value hierarchy is based on the lowest level of any input that is significant to the fair value measurement. Valuation techniques maximize the use of observable inputs and minimize the use of unobservable inputs. All of the City's certificate of deposits and investments, as shown above as of September 30, 2022 are categorized as level 2 investments and generally include United States Treasury securities, United States agencies, obligations, and negotiable certificates of deposits. Investments in negotiable certificates of deposits are carried at fair value, which is based on quoted market prices.

#### Scottsbluff, Nebraska

#### **NOTES TO THE FINANCIAL STATEMENTS (CONTINUED)**

#### **September 30, 2022**

#### NOTE 2 - DEPOSITS AND INVESTMENTS (CONTINUED)

#### Fair Value Measurement (Continued) -

The City's deposits in the Nebraska Public Agency Investment Trust is measured at the net asset value per share provided by the pool which approximates fair value.

#### NOTE 3 - RECEIVABLES

Receivables at September 30, 2022, consist of the following:

<u>Fund</u>	Taxes		Accounts and Other		 Accrued Interest	Special Assessments	
General Special Revenue Debt Service Capital Projects Enterprise Internal Service	\$	981,506 398,208 43,505 58,962	\$	245,780 270,776 - 1,205,312	\$ 8,481 9,799 22,956 199 13,979 3,469	\$	444,922
Gross Receivables	\$	1,482,181	\$	1,721,868	\$ 58,883	\$	444,922
Allowance for Uncollectibles		(11,427)		(47,860)	 <del>_</del>		(22,250)
Net Receivables	\$_	1,470,754	\$_	1,674,009	\$ 58,883	\$	422,672

LB 840 Economic Development Program notes receivable at September 30, 2022, consist of the following:

	Beginning Balance	Additions (Awards)	Credits & Refinancing	Principal Payments	Ending Balance	
Notes Receivable:						
Eligible for job credits Not eligible for job credits	\$ 4,241,176 205,852	\$ 300,000 300,000	\$ 476,547	\$ 352,735 111,556	\$ 3,711,894 394,296	
Grants:						
Eligible for job credits	\$ 2,525,790	1,320,000	217,720	6,000	3,622,070	
Total LB 840 Receivables	\$ <u>6,972,818</u>	\$ <u>1,920,000</u>	\$ <u>694,267</u>	\$ <u>470,291</u>	\$ <u>7,728,260</u>	

<u>Special assessment receivables</u> - The City holds special assessment receivables in the amount of \$444,922. The special assessment debt is payable entirely by special assessment collections from the assessed property owners. In the case where the assessed property owners default on those payments, the City would be ultimately liable for that debt.

## Scottsbluff, Nebraska

# NOTES TO THE FINANCIAL STATEMENTS (CONTINUED)

## **September 30, 2022**

## NOTE 4 - CAPITAL ASSETS

Capital asset activity for the year ended September 30, 2022, was as follows:

	Beginning Balances	Increases	Decreases	Ending Balances
Governmental Activities: Capital assets, not being depreciated: Land Inventory Construction in progress Total capital assets, not being depreciated	\$ 597,165 2,629,113 2,605,647 5,831,925	\$ - 6,758,155 6,758,155	\$ - <u>9,262,066</u> <u>9,262,066</u>	\$ 597,165 2,629,113 101,736 3,328,014
Capital assets, being depreciated: Buildings and improvements Equipment and vehicles Infrastructure Total capital assets, being depreciated	13,675,619 9,238,827 40,218,474 63,132,920	155,593 680,922 9,159,835 9,996,350	1,000 303,654 68,147 372,801	13,830,212 9,616,095 49,310,162 72,756,469
Less accumulated depreciation for: Buildings and improvements Equipment and vehicles Infrastructure Total accumulated depreciation	5,294,399 5,957,798 23,701,469 34,953,666	412,993 756,367 1,940,233 3,109,593	1,000 288,744 68,146 357,890	5,706,392 6,425,421 25,573,556 37,705,369
Net capital assets being depreciated	28,179,254	6,886,757	14,911	35,051,100
Net governmental activities capital assets	\$ <u>34,011,179</u>	\$ <u>13,644,912</u>	\$ <u>9,276,977</u>	\$ <u>38,379,114</u>
Business-type Activities: Capital assets not being depreciated: Land Construction in progress Total capital assets, not being depreciated	\$ 1,525,791 384,560 1,910,351	\$ - - 93,731 - 93,731	\$ - 374,842 374,842	\$ 1,525,791 103,449 1,629,240
Capital assets, being depreciated: Buildings and improvements* Equipment and vehicles Plant in service* Infrastructure* Total capital assets, being depreciated	8,270,622 7,068,963 21,602,953 15,721,641 52,664,179	1,631,020 77,743 1,407,091 3,115,854	1,177,097 241,919 4,498 91,667 1,515,181	7,093,525 8,458,064 21,676,198 17,037,065 54,264,852
Less accumulated depreciation for: Buildings and improvements Equipment and vehicles Plant in service Infrastructure Total accumulated depreciation	4,654,714 4,775,932 17,814,117 5,316,418 32,561,181	107,497 636,570 376,521 502,621 1,623,209	239,622 4,498 13,923 258,043	4,762,210 5,172,880 18,186,140 5,805,116 33,926,346
Net capital assets being depreciated	20,102,998	1,492,646	1,257,138	20,338,506
Net business-type activities capital assets	\$ <u>22,013,349</u>	\$ <u>1,586,377</u>	\$ <u>1,631,980</u>	\$ <u>21,967,746</u>

#### Scottsbluff, Nebraska

#### **NOTES TO THE FINANCIAL STATEMENTS (CONTINUED)**

#### **September 30, 2022**

#### NOTE 4 - CAPITAL ASSETS (CONTINUED)

\*During the current year, \$1,099,354 of business-type activities additions to Infrastructure and \$77,743 of additions to Plant in Service was the reclassification of an asset from Buildings and Improvements reflected as a decrease of \$1,177,097.

Depreciation expense was charged to functions/programs as follows:

Governmental activities:		
General government	\$	60,693
Public safety		375,710
Streets		2,127,461
Public health and social services		39,399
Culture and recreation		482,229
Public works	_	24,101
Total depreciation expense - governmental	\$	3,109,593
Business-type activities:		
Environmental services	\$	278,099
Wastewater		888,637
Water		352,335
Electric		30,888
Stormwater		71,860
Internal service	_	1,390
Total depreciation expense - business-type	\$_	1,623,209

During the year ended September 30, 2022, the City received \$5,222,775 of contributed capital assets. \$5,214,397 of the assets were contributed by the State of Nebraska Department of Roads for the Monument Valley Pathway expansion and pedestrian bridge. In addition, \$8,378 of assets were donated to the 23 Club Ballfield Improvement Project.

## NOTE 5 - LONG-TERM DEBT

General Obligation Bonds, Revenue Bonds and Direct Borrowings outstanding and related interest requirements as of September 30, 2022, are as follows:

	Original Amount	Interest Rate	Annual Installment	Principal Amount Outstanding
Governmental activities:				
2018 General Obligation Hwy Allocation Bonds, dated June 1, 2018, due annually through 2025; secured by assets of the City	2,404,944	1.85% to 2.55%	345,917 to 362,386	1,062,456
2020 General Obligation Hwy Allocation Bonds, dated June 18, 2020, due annually through 2026; secured by assets of the City	2,240,000	.85% to 1.1%	445,000 to 455,000	1,800,000
Total governmental activities				\$ <u>2,862,456</u>

## Scottsbluff, Nebraska

# NOTES TO THE FINANCIAL STATEMENTS

## **September 30, 2022**

## NOTE 5 - LONG-TERM DEBT (CONTINUED)

_	Original Amount	Interest Rate	Annual Installment	Principal Amount Outstanding
Business-type activities:				
2018 General Obligation Hwy Allocation Bonds, dated June 1, 2018, due annually through 2025; secured by assets of the City	515,056	1.85% to 2.55%	74,083 to 77,614	227,544
Wastewater treatment project loan - State of Nebraska, issued 2003, due annually through 2023	1,004,334	3.00%	56;660	<u>56,660</u>
Total business-type activities				\$284,204
Total long-term debt				\$ <u>3,146,660</u>

All of the wastewater treatment project loans are by the City's wastewater treatment plant.

Annual requirements to pay principal and interest to maturity on outstanding debt follows:

Fiscal Year Ended	Ganaral Oblid	action Dands	Government Revenu		Conital	Lease
	General Oblig					
September 30	Principal	Interest	Principal	Interest	Principal	Interest
2023	\$ 790,917	\$ 37,765	-	-	-	-
2024	804,153	25,222	-	-	-	-
2025	812,386	11,875	-	-	-	-
2026	455,000	2,502	-	-	-	-
2027	-	-	-	-	-	-
2028-2032	<u>-</u> _		<u>-</u> _	<u>-</u>	<u>-</u> _	
	\$ <u>2,862,456</u>	\$ <u>77,364</u>	\$	\$	\$	\$
Fiscal			Business-Ty	pe Activities		
Year Ended	General Oblig	gation Bonds	NDEQ Loans -	Direct Borrowing	Loa	ans
September 30	Principal	Interest	Principal	Interest	Principal	Interest

Year Ended	General Obligation Bonds				NE	DEQ Loans – l	Dire	ct Borrowing	Loans		
September 30	P	rincipal		Interest	]	Principal		Interest	Principal		Interest
2023	\$	74,083	\$	4,708	\$	56,660	\$	1,209	-		-
2024		75,847		2,908		-		_	-		-
2025		77,614		989		-		_	-		-
2026		-		-		_		-	_		-
2027		-		-		-		_	-		-
2028-2032		<u>-</u>		_		<u>-</u>		<u> </u>			-
	\$	227,544	\$_	8,606	\$	56,660	\$_	1,209	\$	\$_	

Scottsbluff, Nebraska

#### **NOTES TO THE FINANCIAL STATEMENTS (CONTINUED)**

#### **September 30, 2022**

#### NOTE 5 - LONG-TERM DEBT (CONTINUED)

Long-term liability activity for the year ended September 30, 2022 was as follows:

Governmental activities:		10/1/21 Beginning Balance		Additions	<u>_</u> F	Reductions		9/30/22 Ending Balance	_	Oue Within One Year
Bonds payable: GO bonds	<b>C</b>	2 640 127	Ф		¢	777 601	¢	2 962 456	Ф	700.017
	\$	3,640,137	\$	440.902	\$	777,681	\$	2,862,456	\$	790,917
Compensated absences		615,418	_	449,803	_	422,488	_	642,733	_	
Governmental activities	\$_	4,255,555	\$_	449,803	\$_	1,200,169	\$_	3,505,189	\$_	790,917
Business-type activities: Bonds payable:										
GO bonds	•	299,863	\$	_	\$	72,319	\$	227,544	\$	74,083
	Φ	,	7			. ,	-	. ,-	-	
Loans payable – direct borrowing	Э	120,661	\$	<del>.</del>	\$	64,001	\$	56,660	\$	56,660
Compensated absences	_	211,542	_	150,313		145,047	_	216,808	_	
Business-type activities	\$_	632,066	\$_	150,313	\$_	281,367	\$_	501,012	\$_	130,743

There are various bonds issued for tax increment financing projects within the City. These bonds are limited obligations payable exclusively from taxes levied against certain property in specified areas. These bonds are not general obligations of the CDA, CRA or the City, and are not included in the City's financial statements. The accumulation of resources to pay these bonds is accounted for in the nonmajor funds of the City's financial statements.

#### NOTE 6 - LEASE AGREEMENTS

The City is lessor in a regulated lease for the operation of their electrical distribution system to the Nebraska Public Power District, pursuant to an agreement which became effective January 1, 2019. This agreement continues until December 31, 2043, unless terminated upon five years prior written notice given by either party to the other, with termination notice date of no earlier than January 1, 2039.

The Nebraska Public Power District shall maintain the distribution system and shall construct any additions necessary for service to the extent such additions are within the established extension policies of the Nebraska Public Power District.

Under the lease with the Nebraska Public Power District, the City will receive 14% of the gross retail electric revenues, adjusted for bad debt charge-offs and revenues associated with application of production cost adjustment billings and billings of other cost adjustments not included in the base rates. The City received \$3,233,578 in lease payments during the year ended September 30, 2022.

Scheduled expected future minimum regulated lease payments as of September 30, 2022:

	Total	Lease	Lease
	<u>Payments</u>	Revenue	Interest
2023 2024	\$ 3,132,264 3,000,000	\$ 1,194,872 1,117,605	\$ 1,937,392 1,882,395
2025	3,000,000	1,174,784	1,825,216
2026 2027	3,000,000 3,000,000	1,234,888 1,298,067	1,765,112 1,701,933
2028-2032	15,000,000	7,557,125	7,442,875
2033-2037 2038-2042	15,000,000 15,000,000	9,698,502 12,446,657	5,301,498 2,553,343
2043-2047	3,750,000	3,627,897	122,103
Total	\$ <u>63,882,264</u>	\$ <u>39,350,397</u>	\$ <u>24,531,867</u>

#### **NOTES TO THE FINANCIAL STATEMENTS (CONTINUED)**

#### **September 30, 2022**

#### NOTE 6 - LEASE AGREEMENTS (CONTINUED)

For fiscal year 2022, the City's financial statements include the adoption of GASB Statement No. 87 *Leases*. The City is lessor pursuant to various agreements with cellular phone providers who lease space for cellular equipment and towers on the City's four water towers and at the City's water well field with terms of 5 to 25 years and contain one or more renewal options. The City has included renewal periods in calculations when it is reasonably certain that the renewal option will be exercised. The City recognized a lease receivable and deferred inflow of resources for these combined leases

The interest rate implicit in the City's leases was not readily determinable, nor explicitly stated in the lease agreements. Therefore, the City utilized its incremental borrowing rate to discount the lease payments. The total leases receivable for the City as of September 30, 2022 was \$240,456.

Lease receivables at September 30, 2022, consist of the following:

		Total						
	Pa	yments	Re	eceivable		Interest		
2023	\$	50,127	\$	32,822	\$	11,251		
2024		40,355		30,689		9,666		
2025		35,029		26,789		8,240		
2026		35,415		28,554		6,861		
2027		32,661		27,231		5,430		
2028-2032		75,884		59,214		16,670		
2033-2037		31,212		35,157		2,110		
		• • • • • •	Φ.	<b>.</b>		<b></b>		
Total	\$	300,683	\$	240,456	\$	60,227		
Accrued Interest				055				
Accided interest				955				
			\$	241,411				
			Ψ	271, <del>7</del> 11				

#### NOTE 7 - RETIREMENT PLANS

City employees are covered by one of three retirement plans in effect, covering general city employees, fire fighters and police officers, respectively.

#### General

The City sponsors a defined contribution plan which covers substantially all general city employees. Under the terms of the plan, an employee must be age 21 or older and have completed one year of continuous service and have not attained the age of 64. Participating employees are required to contribute 3% of their earnings. The City then makes a matching contribution to the plan on their behalf. An additional voluntary contribution can be made by employees to the plan to the extent allowed under the Internal Revenue Code, currently an additional 10%. The City will contribute an amount equal to an employee's voluntary contribution, not to exceed 3% of the employee's compensation. Employees are 100% vested in the plan after completing 7 years of service, reaching normal retirement age (65), meeting the requirements for early retirement date, becoming totally disabled, or deceased, whichever occurs first. Contributions to the general city employee retirement plan were \$220,976 and \$236,620 by the City and plan participants, respectively. There are 84 participants in the plan.

#### NOTES TO THE FINANCIAL STATEMENTS (CONTINUED)

#### **September 30, 2022**

#### NOTE 7 - RETIREMENT PLANS (CONTINUED)

#### Fire Fighters

Fire fighters are covered by a defined contribution plan sponsored by the City. Eligible employees are required to contribute 6.5% of their salary to the plan, which the City then matches at the rate of 13% of the participant's salary. Employees are fully vested after 7 whole years of service. A participant's normal retirement age is the date he attains age 55 and completes 21 years of service. Nebraska State statutes govern the coverage afforded to participants under this plan. Contributions to the fire fighters employee retirement plan were \$140,548 and \$74,424 by the City and plan participants, respectively. There are 22 participants in the plan.

#### Police

Scottsbluff

Police officers are covered by a defined contribution plan sponsored by the City. Participants in the plan are required to contribute 7.0% of their salary to the plan, which is matched by a 7.0% contribution from the City. Employees are fully vested after 7 whole years of service. Contributions to the police retirement plan were \$159,264 and \$176,530 by the City and plan participants, respectively. There are 38 participants in the plan.

#### NOTE 8 - COMMITMENTS AND CONTINGENCIES

The Environmental Protection Agency (EPA) requires any entity with a landfill site to bring its site into compliance with 40 CFR Part 257 and 258 (Subtitle D) or close the site by October, 1993. In prior years, the City closed its landfill. In the 2008 fiscal year, the City entered into an agreement with the City of Gering for use of their landfill site and a portion of the fee paid is going towards a future landfill site or equipment to extend the life of the current landfill.

The City is committed to \$300,000 annually to Riverside Discovery Center (RDC) for its operation of a zoo. The City entered into a contract with RDC on December 16, 2019. Payments are due for five years from the effective date of October 1, 2020.

The City participates in a number of federally assisted grant programs, which are subject to financial and compliance audits. The amount of expenditures, if any, which may be disallowed by the granting agencies, is not determinable at this time; however, City officials do not believe that such amounts, if any, would be significant.

Construction – The City is party to contracts for various projects that will be completed at future dates. The City will use cash equity of the noted funds to fund the projects.

Commitments and contingencies as of September 30, 2022:

		Contract Amount	_	Paid Through 09/30/2022	_	Obligation Pending	Expected Completion
Trunk Line Lining/Wastewater Fund	\$	690,525	\$	-	9	690,525	Spring 2023
18th Plaza Improvements/General Fund		482,921		-		482,921	Spring 2023
City Hall HVAC Replace/General Fund		67,978	_		9	67,978	Spring 2023
Total Construction Commitment	\$_	1,241,424	\$		9	1,241,424	

#### NOTES TO THE FINANCIAL STATEMENTS (CONTINUED)

#### **September 30, 2022**

#### NOTE 9 - RISK MANAGEMENT

The City provides employee health insurance through a self-funded program and has contracted for administrative services and claims processing.

Due to the Affordable Care Act, the coverage lifetime maximum is unlimited. Re-insurance is covered by a policy which provided insurance above the City's participation of \$55,000 per person and \$1,478,450 in the aggregate.

The City continues to carry commercial insurance for all other risks of loss including worker's compensation, general liability and law enforcement liability. Settled claims have not exceeded coverage in any of the past three fiscal years.

#### NOTE 10 - INDIVIDUAL INTERFUND RECEIVABLE, PAYABLE BALANCES, AND TRANSFERS

Transfers are used to move revenues between funds. The transfers below are routine in nature.

	 Transfers In												
	 General		Stormwater		Internal Service		Total						
Transfers Out	 Fund		Fund		Fund		Transfers Out						
General Fund	\$ -	\$	-	\$	-	\$	-						
Streets Fund	\$ -	\$	-	\$	250,759	\$	250,759						
Env. Services Fund	-		-		238,260		238,260						
Wastewater Fund	-		50,000		18,750		68,750						
Water Fund	-		-		18,750		18,750						
Electric Fund	 3,172,380		-		-		3,172,380						
	\$ 3,172,380	\$	50,000	\$	526,519	\$	3,748,899						

#### NOTE 11 - PROPERTY TAXES

The tax levies are certified by the County Board on or before October 15th. Real estate taxes are due on December 31st and attach as an enforceable lien on property on January 1st following the levy date and become delinquent in two equal installments on May 1st and September 1st. Personal property taxes are due December 31st and become delinquent on May 1st and September 1st following the levy date.

Property taxes levied for 2021-2022 are recorded as revenue when expected to be collected within 60 days after September 30, 2022. Prior-year levies were recorded using these same principles, and remaining receivables are reevaluated annually. Property taxes expected to be collected after 60 days are recorded as deferred revenue on the fund balance sheets.

The 2021 tax levy, for the 2021-2022 fiscal year, was \$2,072,508 with a tax rate per \$100 valuation of 0.216 for general and \$54,100 with a tax rate per \$100 valuation of .1600 for the business improvement district. The assessed value upon which the 2021 levy was based was \$959,494,706 for general and \$33,812,201 for the business improvement district.

#### **NOTES TO THE FINANCIAL STATEMENTS (CONTINUED)**

#### **September 30, 2022**

#### NOTE 12 – TAX ABATEMENTS

As of September 30, 2022, the City provided tax abatements through the Tax Increment Financing (TIF) program. The Tax Increment Financing Law allows for the increased property taxes generated by the improvement of blighted property to be used to pay for the financing of community redevelopment/TIF projects. The statutes for community redevelopment/TIF are found in Neb. Rev. Stat. SS 18-2101 through 18-2150. The City must declare the area as substandard, blighted, and in need of redevelopment. The City is required to prepare a development plan. TIF bonds may be issued for the acquisition of property, site preparation, and public improvements. An agreement is entered into between the City and the Developer and a base valuation is established. The base property valuation remains assessable to all taxing entities. Any increase in value and resulting taxes are used to pay off the debt incurred for the redevelopment project. The project must not exceed a 15-year period. Currently, the City has Developer TIF bonds that extend through December 31, 2035. For the year ended September 30, 2022, the City abated \$54,602 in property tax revenue under the tax increment financing program.

#### NOTE 13 – RESTRICTED CASH

The City received American Rescue Plan funds in the amount of \$2,576,234 to cover necessary expenditures due to the public health emergency with respect to the pandemic. As of September 30, 2022, the City has not spent any of these funds but has restricted the full amount in restricted cash. The City does anticipate using these funds for eligible expenditures within the period of performance required.

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# REQUIRED SUPPLEMENTARY INFORMATION

## CITY OF SCOTTSBLUFF, NEBRASKA SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL (BUDGET BASIS) GENERAL FUND

## FOR THE YEAR ENDED SEPTEMBER 30, 2022

	Budgete	ed An	nounts		Actual		Final Budget Positive
	Original		Final	Amounts		_	(Negative)
Revenues: Taxes Intergovernmental Local Total revenues	\$ 5,621,600 172,138 3,405,510 9,199,248	\$	5,621,600 172,138 3,405,510 9,199,248	_	6,429,799 201,502 3,930,697 10,561,998	\$	808,199 29,364 525,186 1,362,750
Expenditures: General government Public safety - Police and Fire Public works - Other Culture and recreation Total expenditures	 1,518,380 6,081,849 375,520 3,988,997 11,964,746		1,518,380 6,081,849 375,520 3,988,997 11,964,746	_	835,275 5,744,644 366,468 2,608,379 9,554,766	-	683,105 337,205 9,052 1,380,618 2,409,980
Excess revenues over (under) expenditures	\$ (2,765,498)	\$ _	(2,765,498)		1,007,232	\$ _	3,772,729
Fund balances, October 1				_	7,608,341		
Fund balances, September 30				\$	8,615,573		

See accompanying notes.

Variance with

## CITY OF SCOTTSBLUFF, NEBRASKA SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL (BUDGET BASIS) STREETS FUND

## FOR THE YEAR ENDED SEPTEMBER 30, 2022

	_	Budgete	d An			Actual		Variance with Final Budget Positive
		Original	_	Final	_	Amounts	-	(Negative)
Revenues:								
Taxes	\$	1,148,493	\$	1,148,493	\$	1,233,527	\$	85,034
Intergovernmental		2,066,551		2,066,551		2,136,370		69,819
Local		42,792		42,792		72,339	_	29,547
Total revenues		3,257,836		3,257,836		3,442,236		184,400
Expenditures: Public works - Streets		1 106 262		4 196 262		1 700 111		(601 791)
	_	4,186,362	_	4,186,362	_	4,788,144	-	(601,781)
Total expenditures		4,186,362	_	4,186,362		4,788,144	-	(601,781)
Excess revenues over (under) expenditures	\$_	(928,526)	\$ _	(928,526)		(1,345,908)	\$ _	(417,382)
Fund balances, October 1						3,842,499		
Fund balances, September 30					\$	2,496,591		

See accompanying notes.

## CITY OF SCOTTSBLUFF, NEBRASKA SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL (BUDGET BASIS) ECONOMIC DEVELOPMENT FUND FOR THE YEAR ENDED SEPTEMBER 30, 2022

		Budgete	d Am	nounts		Actual		Variance with Final Budget Positive	
	Original			Final	_	Amounts	_	(Negative)	
Revenues:									
Taxes	\$	1,016,000	\$	1,016,000	\$	1,183,811	\$	167,811	
Local		574,784	_	574,784		541,557	_	(33,227)	
Total revenues	_	1,590,784	_	1,590,784	_	1,725,368	_	134,584	
Expenditures:									
Community development		3,848,277		3,848,277		2,191,992		1,656,285	
Total expenditures		3,848,277	_	3,848,277	_	2,191,992	_	1,656,285	
Excess revenues over (under) expenditures	\$	(2,257,493)	\$_	(2,257,493)		(466,624)	\$_	1,790,869	
Fund balances, October 1					_	2,202,195			
Fund balances, September 30					\$	1,735,571			

See accompanying notes.

## CITY OF SCOTTSBLUFF, NEBRASKA SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL (BUDGET BASIS) DEBT SERVICE FUND FOR THE YEAR ENDED SEPTEMBER 30, 2022

		Budgete	d Am	nounts		Actual		Final Budget Positive
	Original Final				_	Amounts	-	(Negative)
Revenues:								
Taxes	\$	1,049,115	\$	1,049,115	\$	1,014,693	\$	(34,422)
Local		1,106,640		1,106,640		229,155		(877,485)
Total revenues		2,155,755		2,155,755		1,243,848		(911,907)
Expenditures: General government Total expenditures		3,508,000 3,508,000	<u>-</u>	3,508,000 3,508,000	<u>-</u>	3,000 3,000	-	3,505,000 3,505,000
Excess revenues over (under) expenditures	\$	(1,352,245)	\$_	(1,352,245)		1,240,848	\$ _	2,593,093
Fund balances, October 1					_	4,388,695		
Fund balances, September 30					\$	5,629,543		

See accompanying notes.

Variance with

## CITY OF SCOTTSBLUFF, NEBRASKA SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL (BUDGET BASIS) SPECIAL PROJECTS FUND FOR THE YEAR ENDED SEPTEMBER 30, 2022

	_	Budgete	d An			Actual		Variance with Final Budget Positive
		Original	_	Final	_	Amounts	-	(Negative)
Revenues:								
Taxes	\$	85,000	\$	85,000	\$	109,106	\$	24,106
Intergovernmental		1,288,117		1,288,117		1,378,374		90,257
Local		501,000	_	501,000	_	29,309	_	(471,691)
Total revenues	_	1,874,117	_	1,874,117	_	1,516,789	_	(357,328)
Expenditures:								
General government		3,456,234		3,456,234		617,445		2,838,790
Total expenditures		3,456,234	_	3,456,234	_	617,445	_	2,838,790
Excess revenues over (under) expenditures	\$_	(1,582,117)	\$ _	(1,582,117)		899,344	\$ _	2,481,461
Fund balances, October 1					_	2,258,239		
Fund balances, September 30					\$_	3,157,583		

See accompanying notes.

## CITY OF SCOTTSBLUFF, NEBRASKA SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL (BUDGET BASIS) LEASING CORPORATION FUND FOR THE YEAR ENDED SEPTEMBER 30, 2022

		Budgete	ed Am	ounts		Actual		Final Budget Positive	
		Original	_	Final	_	Amounts	-	(Negative)	
Revenues:									
Taxes	\$	-	\$	-	\$	-	\$	-	
Local	_	10	_	10	_	63		53	
Total revenues	_	10	_	10	_	63	-	53	
Expenditures:									
General government	_			-	_	11	_	(11)	
Total expenditures	_				_	11	-	(11)	
Excess revenues over (under) expenditures	\$	10	\$_	10		52	\$	42	
Fund balances, October 1					_	27,004			
Fund balances, September 30					\$_	27,056			

See accompanying notes.

Variance with

#### Scottsbluff, Nebraska

#### NOTES TO THE BUDGETARY COMPARISON SCHEDULES

#### **September 30, 2022**

#### NOTE 1 - BUDGET AND BUDGETARY ACCOUNTING

The City follows the following procedures in establishing the budgetary data reflected in the accompanying financial statements:

- 1. Prior to September 1, the City Clerk submits to the City Council a proposed operating budget for the fiscal year commencing the following October 1. The operating budget includes proposed expenditures and the means of financing them.
- 2. Public hearings are conducted to obtain taxpayer comments.
- 3. Prior to September 30, the budget is legally enacted through passage of an ordinance.
- 4. Formal budgetary integration is employed as a management control device for the General, Special Revenue, Capital Projects, Debt Service and Proprietary Funds.
- 5. Budgets are prepared using the cash basis of accounting which is a basis not consistent with accounting principles generally accepted in the United States of America.
- 6. The City Manager is authorized to transfer budgeted amounts between departments within any fund; however, any revision that alters total expenditures of any fund requires approval of council and a public hearing.
- 7. All appropriations lapse at year end.

By law, the City of Scottsbluff adopts a unified budget for all funds. However, in deriving the total unified numbers, the City establishes individual fund budget numbers which have been used in the major fund presentations on page 45-50.

#### NOTE 2 - RECONCILIATION OF BUDGET BASIS REVENUE AND EXPENDITURES TO GAAP

Revenues and expenditures presented on a non-GAAP budget basis of accounting differ from the revenues and expenditures presented in accordance with GAAP because of the different treatment of accruals. A reconciliation for the year ended September 30, 2022, which discloses the nature and amount of the adjustments necessary to convert the actual GAAP data to the budgetary basis, is presented below:

	General Fund	Streets Fund		Econ. Dev. Fund		Debt Service Fund		Special Projects Fund		Leasing Corp. Fund
Net change in fund balances:	Tuna	 Tuna	_	1 4114	_	1 4114	-	Tuna	-	Tunu
Balance on a GAAP basis \$	567,859	\$ (1,469,901)	\$	(561,718)	\$	1,015,436	\$	1,124,649	\$	(339)
Basis differences (accruals occ	ur									
because the cash basis of										
accounting use for budgetin	g									
differs from the modified acc	rual									
basis of accounting prescrib	ed									
for governmental fund	439,373	123,993		95,094		225,412		(225,305)	_	391
Balance on a budget basis \$	1,007,232	\$ (1,345,908)	\$	(466,624)	\$	1,240,848	\$	899,344	\$	52

#### NOTES TO THE BUDGETARY COMPARISON SCHEDULES

**September 30, 2022** 

#### NOTE 3 – STREETS FUND BUDGET EXPENDITURES

The Streets Fund overexpended budgeted amounts by \$601,782 for the year ended September 30, 2022. The Avenue B Mill and Overlay project was budgeted to be completed in the prior budget year. Delays in acquiring materials and supplies in addition to contractor scheduling conflicts with weather and staffing resulted in the project being postponed in excess of six months. This overage on the budgeted expenditures was not considered a budget violation as the City files a unified budget and the City as a whole was not overexpended on its budget.

# **OTHER SUPPLEMENTARY INFORMATION**

#### CITY OF SCOTTSBLUFF, NEBRASKA COMBINING BALANCE SHEET NONMAJOR GOVERNMENTAL FUNDS SEPTEMBER 30, 2022

	_	Regional Library						Cemetery & Cemetery Perpetual Care	_	Business Improvement District	_	Public Safety Equipment	_	Industrial Site
ASSETS														
Cash and cash equivalents	\$	1,131	\$	60,435	\$	24,575	\$	36,200	\$	5,499				
Funds held by county treasurer Investments		12,804		1,807 684,556		4,574 278,371		14,428 410,047		62,292				
Net receivables:		12,004		001,550		270,371		410,047		02,272				
Taxes		-		10,015		636		30,917		-				
Accrued interest		12		768		314		458		68				
Governmental unit		-		-		-		9,583		-				
Other receivables	_	<del>-</del>	-	2,270	-		_	<del>-</del>	_	-				
Total assets	\$_	13,947	\$_	759,851	\$	308,470	\$_	501,633	\$_	67,859				
LIABILITIES														
Accounts payable	\$	-	\$	11,235	\$	3,075	\$	20,831	\$	-				
Accrued salaries		-		3,402		-		-		-				
Other accrued expenses	_	-	_	713	_				_					
Total liabilities	_		_	15,350	=	3,075	_	20,831	_					
DEFERRED INFLOW OF RESOURCES														
Unavailable revenue - property taxes		-		8,883		668		30,381		-				
Total deferred inflow of resources			-	8,883	-	668	_	30,381	_					
FUND BALANCES														
Restricted for:														
Community improvements Economic development		-		-		-		-		-				
Public safety		-		_		-		-		-				
Committed for:														
Community improvements		13,947		-		304,727		-		67,859				
Public safety		-		-		-		450,421		-				
Cemetery operations and improvements Total fund balances	_	13,947	-	735,618 735,618	=	304,727	=	450,421	_	67,859				
Total liabilities and fund balances	\$	13,947	\$_	759,851	\$	308,470	\$	501,633	\$	67,859				

	Keno	_	Mutual Fire	_	CRA Fund	CDBG Fund		Capital Projects Fund	_	Total Nonmajor Governmental Funds
\$	18,107 - 205,101	\$	42,958 - 486,601	\$	37,699 1,245 427,031	1,267 - 14,351	\$	15,672 36,023 177,521	\$	243,543 58,077
	229		545		- 477	- 17		56,014 199		2,758,675 97,582 3,088
	3,349	_			<del>-</del>	14,000	_		_	23,583 5,619
\$	226,786	\$_	530,104	\$_	466,452	29,635	\$	285,429	\$_	3,190,167
\$	20,297	\$	-	\$	241,226	14,000	\$	- -	\$	310,664 3,402
_	20,297	_		_	241,226	14,000	_	-	-	713 314,779
_	<u>-</u>	_	<u>-</u>	_	<u>-</u>	<u> </u>	_	58,348 58,348	-	98,281 98,281
	206,489		530,104		225,226	15,635		- - -		222,124 225,226 530,104
	-		-		-	-		227,081		613,614 450,421
_	206,489	_	530,104	_	225,226	15,635	_	227,081	-	735,618 2,777,107
\$	226,786	\$	530,104	\$	466,452	29,635	\$	285,429	\$_	3,190,167

# CITY OF SCOTTSBLUFF, NEBRASKA COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NONMAJOR GOVERNMENTAL FUNDS FOR THE YEAR ENDED SEPTEMBER 30, 2022

	Regional Library	Cemetery & Cemetery Perpetual Care	Business Improvement District	Public Safety Equipment	Industrial Site
Revenues:					
Taxes and special assessments	\$ -	\$ 48,611	\$ 59,181	\$ 218,273	\$ -
Licenses and permits	-	5,800	-	-	-
Intergovernmental	-	-	-	10,931	-
Charges for services	-	81,850	-	-	-
Investment income (loss)	(601)	(36,239)	(14,901)	(22,344)	(3,319)
Other revenue		87,764			
Total revenues	(601)	187,786	44,280	206,860	(3,319)
Expenditures:					
Current operations:					
General government	=	-	-	-	-
Public safety	-	-	-	80,135	-
Public health and social services	-	281,607	-	-	-
Public works	=	-	32,218	-	-
Capital expenditures	44,370	24,423	-	22,454	-
Total expenditures	44,370	306,030	32,218	102,589	
Excess revenues over (under) expenditures	(44,971)	(118,244)	12,062	104,271	(3,319)
Fund balances, October 1	58,918	853,862	292,665	346,150	71,178
Fund balances, September 30	\$ 13,947	\$ 735,618	\$ 304,727	\$ 450,421	\$67,859_

Keno		Mutual Fire		CRA		CDBG			Capital Projects	-	Total Nonmajor Governmental Funds	
\$	-	\$	-	\$	542,516	\$	-	\$	201,724	\$	1,070,305	
	-		-		-		-		-		5,800	
	-		-		-		14,000		-		24,931	
	-		-		-		-		-		81,850	
	(10,965)		(26,018)		(23,824)		(680)		(9,701)		(148,592)	
	83,096	_	104,540		174,215	_		_		_	449,615	
	72,131	-	78,522	•	692,907	-	13,320	-	192,023	-	1,483,909	
	50 270				795 242		20,000				965 712	
	50,370		35,351		785,343		30,000		-		865,713 115,486	
	-		33,331		-		-		-		281,607	
	-		-		-		-		-		32,218	
									57,212		148,459	
	50,370	-	35,351		785,343	-	30,000	-	57,212	=	1,443,483	
_	30,370	-	33,331		763,343	-	30,000	-	37,212	-	1,443,463	
	21,761	_	43,171	-	(92,436)	_	(16,680)	-	134,811	-	40,426	
	184,728	_	486,933	-	317,662	_	32,315	_	92,270	-	2,736,681	
\$	206,489	\$_	530,104	\$	225,226	\$_	15,635	\$_	227,081	\$	2,777,107	

## CITY OF SCOTTSBLUFF, NEBRASKA COMBINING STATEMENT OF NET POSITION INTERNAL SERVICE FUNDS SEPTEMBER 30, 2022

	_	Health Insurance		employment mpensation	Geographic Information System	_	Central Garage	_	Totals
ASSETS									
Current assets:			_						
Cash and cash equivalents	\$	262,991	\$	5,389	\$ 5,206	\$	-	\$	273,584
Investments		1,238,337		25,375	24,512		-		1,288,225
Net receivables:									
Accrued interest	_	3,336	_	69	64	_		_	3,470
Total current assets	-	1,504,664		30,833	29,782	-		-	1,565,278
Noncurrent assets									
Investments		1,740,641		35,668	34,455		-		1,810,764
Net capital assets		<u>-</u> _			3,823	_		_	3,823
Total noncurrent assets	_	1,740,641		35,668	38,278	_		-	1,814,587
Total assets	\$_	3,245,305	\$	66,501	\$ 68,060	\$_		\$_	3,379,865
LIABILITIES									
Current Liabilities:									
Accounts payable	\$	-	\$	-	\$ 1,166	\$	-	\$	1,166
Accrued salaries		-		-	813		-		813
Other accrued expenses		-		-	160		-		160
Total current liabilities	_	-		-	2,139	_	_	-	2,139
Noncurrent liabilities:									
Compensated absences		_		_	1,980		_		1,980
Total noncurrent liabilities	-		_		1,980	_		-	1,980
10 112 110 114 114 114 114 114 114 114 114 114	-		_		1,500	-		-	1,200
Total liabilities	_	_		_	4,119	_	-	_	4,119
NET POSITION									
Invested in capital assets, net of related debt		_		_	3,823		_		3,823
Unreserved		3,245,306		66,501	60,118		_		3,371,925
Total net position	-	3,245,305		66,501	63,941	-		-	3,375,746
Total net position	-	3,273,303		00,501	03,771	_		-	2,212,170
Total liabilities and net position	\$_	3,245,305	\$	66,501	\$ 68,060	\$		\$	3,379,865

## CITY OF SCOTTSBLUFF, NEBRASKA COMBINING STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION INTERNAL SERVICE FUNDS FOR THE YEAR ENDED SEPTEMBER 30, 2022

	Health Insurance	1 3		Central Garage	Total
Operating revenues:					
Other revenues	\$ 2,442,143	\$	\$	\$	\$ 2,442,143
Total operating revenues	2,442,143	<u> </u>			2,442,143
Operating expenses:					
Personnel services	-	-	56,488	(10,402)	46,086
Operating supplies	-	-	1,455	-	1,455
Contractual	-	-	3,331	-	3,331
Maintenance	-	-	15,000	-	15,000
Utilities	-	-	550	-	550
Other operating expenses	2,329,585	-	-	-	2,329,585
Depreciation and amortization			1,390		1,390
Total operating expenses	2,329,585		78,214	(10,402)	2,397,397
Operating income (loss)	112,558		(78,214)	10,402	44,746
Non-operating revenues (expenses):					
Invesetment income	(157,858)	(3,253)	(3,174)	-	(164,286)
Net non-operating revenues (expenses)	(157,858)	(3,253)	(3,174)		(164,286)
Income (loss) before contributions & transfers	(45,300)	(3,253)	(81,388)	10,402	(119,540)
Transfers from (to) other funds:					
Operating transfers out	_	_	_	(2,298)	(2,298)
Operating transfers in	_	_	50,000	476,519	526,519
Net transfers from (to) other funds	-	-	50,000	474,221	524,221
Change in net position	(45,300)	(3,253)	(31,388)	484,623	404,681
Net position, October 1	3,290,605	69,754	95,329	(484,623)	2,971,065
Net position, September 30	\$ 3,245,305	\$ 66,501	\$ 63,941	\$	\$ 3,375,746

Certified Public Accountants

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## REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

## **Independent Auditors' Report**

To the Honorable Mayor, City Council And City Manager City of Scottsbluff, Nebraska

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Scottsbluff, Nebraska, as of and for the year ended September 30, 2022, and the related notes to the financial statements, which collectively comprise the City of Scottsbluff's basic financial statements, and have issued our report thereon dated March 14, 2023.

## Report on Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered the City of Scottsbluff's internal control over financial reporting (internal control) as a basis of designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City of Scottsbluff's internal control. Accordingly, we do not express an opinion on the effectiveness of the City of Scottsbluff's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

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Our consideration of the internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

## **Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the City of Scottsbluff, Nebraska's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on financial reports. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

## **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Lontyman Associates PC Certified Public Accountants

Scottsbluff, Nebraska

March 14, 2023