# City of Scottsbluff, Nebraska

Wednesday, January 12, 2022 Regular Meeting

# Item 1

# **Application for Tax Increment Financing from Javier Parra for Property at 2809 Avenue I.**

Review application and conduct preliminary cost-benefit analysis.

Take action to conceptually approve the application and refer Redevelopment Plan to Planning Commission.

Staff Contact: Zachary Glaubius, Planning Administrator

# Tax Increment Financing (TIF) Guidelines and Application

City of Scottsbluff, Nebraska



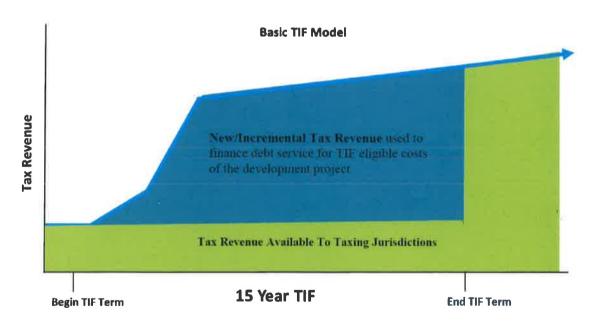
Revised June 2020

# I. INTRODUCTION

The procedures below are used by the City of Scottsbluff City Council, Planning Commission, and Community Redevelopment Authority ("CRA") for evaluating proposals requesting Tax Increment Financing ("TIF") for projects within the City of Scottsbluff. These are guidelines only, and TIF applications, plans, and projects are subject to final approval by the City and the provisions of the Nebraska Community Development Law, as it may be amended from time to time.

Property located in a blighted and substandard area can be extremely expensive to develop. TIF encourages private investment in these areas by allowing the City to pledge, for up to 15 years, increases in property tax revenue resulting from the development to the payment of certain costs associated with the development. The chart below demonstrates the public and private benefits of TIF.

#### A True Public/Private Tool



## II. PROGRAM CRITERIA

- 1. The project must be located within an area that has been, or is eligible to be, designated as blighted and substandard as defined in the Community Development Law.
  - A.) If the proposed project is not within an area designated as blighted and substandard, the applicant may submit to the City of Scottsbluff a written request for a study to determine whether the area qualifies to be designated as blighted and substandard. Any study will be at the expense of the applicant.
  - B.) The qualification of an area as blighted and substandard does not automatically mean the City will designate the area as blighted and substandard. Making this designation remains in the sole and absolute discretion of the City Council.
- 2. The costs and benefits of the project must be in the long-term best interest of the community.
- 3. The project would not be economically feasible and would not occur in the blighted and substandard area without the use of TIF.
- 4. The project must further the objectives of the City's Comprehensive Plan.
- 5. The applicant must be able to show the financial ability to complete the project, including any public improvements, as presented. The financial ability can be contingent on TIF being granted. However, the applicant must understand that TIF typically only pays for a small portion of a project. The City assumes no responsibility for the payment of any TIF project expenses, except to the extent tax increment financing is granted. The City assumes no responsibility for selling or purchasing any TIF note or bond.
- 6. All TIF projects must comply with City codes and zoning ordinances.

#### III. TIF ELIGIBLE COSTS

The following are generally considered TIF eligible costs (but is not an exhaustive list):

- 1. Public improvements associated with the redevelopment project. Public improvements can be located on a redevelopment project site, directly adjacent to the redevelopment project site, or within the general vicinity of the redevelopment project site if those improvements are necessary for or associated with the project.
- 2. Acquisition costs of redevelopment project sites.
- 3. Site preparation, demolition, grading, and other pre-development work prior to construction of the project.
  - 4. Architectural and engineering services related to the project as well as environmental services and studies.
  - Utility extensions.

- 6. Rehabilitation, major renovations, and retrofitting of structures within the redevelopment project area which exceed minimum building and design standards and prevent the recurrence of substandard and blighted conditions.
- 7. Public parking.
- 8. Costs associated with plan preparation and approval.

### IV. APPLICATION/PLAN DEVELOPMENT

- 1. **Application Process**: The City Manager or Economic Development Director will be the applicant's primary point of contact for the project. All applications for TIF must be submitted to City Staff for review along with at \$250.00 application fee before the project is initially presented to the CRA. (See Appendix A.) The TIF application will be evaluated by City Staff, which may request further information from the applicant or require revisions to the application. After the TIF application is approved by City Staff, the applicant will be notified of the appropriate CRA meeting to attend to present the proposed TIF project.
- 2. **Preparation of a Redevelopment Project Plan**: The Redevelopment Plan has certain statutory requirements. City Staff can prepare the Plan with the assistance of the applicant. Alternately, the applicant can hire a qualified person to prepare the Plan and submit that plan to the City for consideration. If the applicant submits a Plan to the City staff, the City staff may require certain revisions to the Plan. If further information or revisions are required, the approval of the Plan may be delayed.

#### V. APPROVAL PROCESS

- 1. Conceptual Approval of the Application/Redevelopment Plan by the CRA: The TIF application or draft of the Redevelopment Plan is first submitted the CRA which will conduct a preliminary cost-benefit analysis. (See Appendix B.) The CRA will determine whether to conceptually approve the application or draft Plan. Conceptual approval of the application or Plan by the CRA does not guarantee the applicant that final approval of the Plan will be granted.
- 2. Approval of the Redevelopment Plan: After conceptual approval, the Plan is then referred to the Planning Commission for a public hearing and its recommendation as to whether the Plan is consistent with the goals set out in the City's Comprehensive Plan. Following the Planning Commission recommendation, the Plan is then submitted to the CRA for further review. The CRA will conduct an updated cost-benefit analysis and make a recommendation regarding the Plan to City Council. The Plan is then forwarded to City Council for a public hearing. Following the public hearing, City Council can approve a resolution adopting the Redevelopment Plan.
- 3. Approval of the Redevelopment Agreement: Following approval of the Redevelopment Plan, the CRA and the owner/developer must enter into a Redevelopment Agreement. The Agreement sets forth the responsibilities of both parties. The CRA may simultaneously authorize a TIF note. However, a TIF note will not be issued by the CRA until eligible project costs are incurred. Interest rates on TIF notes will be determined by the market at the time the note is issued.

# VI. TIF FEE STRUCTURE

The fee structure for TIF projects are as follows:

- 1. An initial application fee of \$250.00 is due upon submission of the TIF application.
- 2. Upon conceptual approval of TIF application or draft Plan by the CRA, a processing fee based on the schedule below shall be remitted if the applicant wishes a Plan to be considered by the Planning Commission, CRA, and City Council. The processing fee is intended to cover the City's costs and expenses in creating and/or reviewing the Plan and cost-benefit analysis and running the Plan through the appropriate approval process.

If the processing fee has not been paid for a period of six (6) months after notification of conceptual approval, the application shall be deemed abandoned and the application fee forfeited. The processing fee schedule is as follows:

- If the estimated TIF proceeds available for the Project are \$50,000.00 to \$75,000.00, the processing fee shall be equal to 5% of the estimated TIF proceeds, and the processing fee will also cover the administrative fee.
- If the estimated TIF proceeds available for the Project are \$75,000.01 to \$100,000.00, the processing fee shall be equal to 8% of the estimated TIF proceeds, and the processing fee will also cover the administrative fee.
- If the estimated TIF proceeds available for the Project are over \$100,000.00, the processing fee shall be the greater of (a) \$5,000.00 or (b) 1% of the estimated TIF proceeds. This processing fee will be in addition to the administrative fee set forth below.
- 3. Upon approval of the Redevelopment Plan and Redevelopment Agreement, the person or organization receiving the TIF Proceeds estimated to be over \$100,000.00 shall pay an administrative fee of \$5,000. The administrative fee is intended to cover the City's costs and expenses of administering the TIF note during its life.

Below are examples of the fees due to the City for particular projects:

| Estimated TIF<br>Proceeds                                       | Application Fee  | Processing Fee          | Administrative<br>Fee      | <b>Total</b> \$2,750.00 |  |
|---|--|-------------------------|----------------------------|-------------------------|--|
| \$50,000.00   | \$250.00   | \$2,500.00 (5%)         | Included in Processing Fee |                         |  |
| \$75,000.00 \$250.00 \$3,750.00 (5%) Included in Processing Fee |  | \$4,000.00              |                            |                         |  |
| \$80,000.00   | 0,000.00 \$250.00 \$6,400.00 (8%) Included in Processing Fee |                         | \$6,650.00                 |                         |  |
| \$100,000.00  | \$250.00   | \$8,000.00 (8%)         | Included in Processing Fee | \$8,250.00              |  |
| \$110,000.00  | \$250.00   | \$5,000.00<br>(minimum) | \$5,000.00                 | \$10,250.00             |  |
| \$350,000.00  | \$250.00   | \$5,000.00<br>(minimum) | \$5,000.00                 | \$10,250.00             |  |
| \$500,000.00  | \$250.00   | \$5,000.00 (1%)         | \$5,000.00                 | \$10,250.00             |  |
| \$600,000.00  | \$250.00   | \$6,000.00 (1%)         | \$5,000.00                 | \$11,250.00             |  |
| \$1,000,000.00  | \$250.00   | \$10,000.00 (1%)        | \$5,000.00                 | \$15,250.00             |  |
|   |  |                         |                            |                         |  |

### VII. DISCLAIMER

These guidelines contain general guidance only and shall not be deemed a contract or promise by the City or any of its departments to provide TIF proceeds or any services outlined above. Any timeline given by the City or its representative shall be deemed an approximation only and while developers may use these timelines for planning purposes, they should not rely on such timelines, nor shall the City, the CRA, the Planning Commission, or any of their respective officers, agents, employees, and representatives be liable for not strictly adhering to any deadline set forth or implied. The City, by and through the City Manager, reserves the right to reasonably alter these policies or equitably adjust the fee charged in connection with any project if, in the City Manager's discretion such alterations or adjustments are in the best interest of the City. Nothing in these guidelines, including the payment of any fees, shall guarantee TIF to any person or entity. The receipt of TIF is subject to the developer meeting all statutory and local requirements of TIF and the approval of the City.

#### APPENDIX A

# APPLICATION FOR TAX INCREMENT FINANCING

Please note that the following application must be typed prior to submission to the City of Scottsbluff. You should attach additional pages when necessary. The applicant(s) or a designated representative may be asked to be present at the Community Redevelopment Authority (CRA), Planning Commission, and City Council meetings to answer any questions related to the project. Proper notice of all meetings will be given to applicants by City Staff. Failure to complete any of these application requirements may result in ineligibility for or delay of approval of Tax Increment Financing.

| increment rinancing.   |
|--|
| 1. Please state, the name, address, telephone number and email address of the Redeveloper(s) (the applicant). If the Redeveloper is a business entity, please include the name of the designated representative of the business and the position title.  |
| 7  |
| Javier Parra   |
| 80903 Stonegate Rd   |
| Minatare NE. 69356   |
| 1777 Parra @gmail.com  |
| 2. Please describe the property to be redeveloped (the "Project Site") by address, legal description, or, if necessary, general location. Please include all parcel numbers included in the Project Site. These can be obtained from the Scotts Bluff County Assessor website: <a href="http://www.scottsbluffcounty.org/assessor/assessor-disclaimer-do.html">http://www.scottsbluffcounty.org/assessor/assessor-disclaimer-do.html</a> . Please attach a map of the Project Site if available. |
| Parcel 0010128468  |
| Address 2809 Ave I scottsbluff NE 6936   |
| legal LT1, SKH ADD REPLAT OF HIGHTS ADD  |
| 3. Please describe the existing uses and condition of the Project Site.  |
| at this moment is emply lot.   |
| well be use as a restaurant  |
|  |

4. If you do not currently own the Project Site, please explain your plan for acquiring the Project Site, including whether you have a current agreement to acquire the Project Site.

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|   |     | - 10-1 | 1      |      |

- 5. Please describe the Redevelopment Plan on the Project Site. In your description, please address (please include your answers in an attached document):
  - A. Proposed land uses after redevelopment (please attach a land use plan if available).
  - B. The necessity of and plan to demolish or remove structures.
  - C. Land coverage and building intensities in the Project Site after redevelopment (please attach a site plan if available).
  - D. Standards of population densities in the Project Site expected after redevelopment.
  - E. A statement of any proposed changes to zoning, street layouts, building codes, or ordinances.
  - F. A statement of any planned subdivision to the Project Site.
  - G. A statement of additional public facilities and utilities required to support the Project Site after redevelopment.
  - H. Employment within the Project Site before and after redevelopment.
  - I. Any other information you deem relevant.
- 6. Please itemize your estimated project costs (please attach copies of bids or estimates to support estimated project costs):

TOTAL \$ 930000

|                        | e list the names and addresses of all known architects, engineers, and contractors involved with the Project. |
|------------------------|---|
| D                      | = uid A. Shaff. (MCS family of Compan)  |
| R                      | Albert Ramires Licensed Plumber) Scottsblall  |
| -                      | tavola Park Licenson Electricism Adami Electrici<br>Allen Compton Electricism                                 |
|                        | e itemize the following regarding the valuation of the Project Site:  |
| A                      | . Total estimated assessed valuation of Real Property at completion:  |
| В                      | . Latest property valuation (from R.E. Tax Statement):  |
|                        | e itemize your projected sources of financing for the Project (please include a pro forma if available):      |
| A.                     | Equity: \$  |
| B.                     | Bank Loan: \$ 500 000 —   |
| C.                     | Tax Increment Financing: \$   |
| D.                     | Other (itemize):  |
|                        | TOTAL \$  |
| Pleas                  | e set forth your Project schedule.  |
| A.                     | Expected acquisition date (if applicable):  |
| B.                     | Demolition start date (if applicable):  |
| C.                     | Construction start date: March - 2027   |
| $\mathbf{D}_{\bullet}$ | Construction completion date: August 12022  |
| E.                     | If project is phased:   |
|                        | Year <u>2027</u> <u>66</u> % Complete   |
|                        | Year% Complete  |
|                        | Pleas A. B. C. D. Pleas A. B. C. D.   |

| none                     |                          |                           |              |
|--------------------------|--------------------------|---------------------------|--------------|
|                          |                          |                           |              |
|                          |                          |                           |              |
|                          |                          |                           | 16           |
| Tax Increment Finan      | cing Request:            |                           |              |
| Describe amount and p    | ourpose for which Tax Ir | ncrement Financing is rec | uired:       |
| Architectural &          | engineering              |                           | 90000        |
| Utility with             | ASION (Plum              | an à Electical w          | WE) 42000    |
| Dille O King             |                          |                           | 60.000       |
| Public Parking           |                          |                           |              |
|                          |                          |                           | <del>_</del> |
|                          |                          |                           |              |
|                          |                          |                           |              |
|                          | C CT I                   | . 71                      |              |
| . Statement of necessity | for use of Tax Incremen  | it Financing:             |              |
|                          |                          |                           |              |
|                          |                          |                           |              |
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|                          |                          |                           |              |
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|---|---|--|---|--|--|
| application I understand this application approval by the CRA. I agree to re bayment of | shall be conside<br>d that the City ma<br>ation does not g<br>the appropriate<br>maintain all proj<br>Tax Increment F | red sufficient causing request addition uarantee a grant city authorities of the related receip inancing for audit | se for ineligibility  aal information if of TIF. All TI  and (2) the executors  ots for a period to purposes. | ty.<br>t deems relevan<br>F grants are c<br>ution of a contr | t and that submitted the submitted that the submitted to the submitted that the submitted |
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| application<br>I understand<br>this applica<br>approval by                              | shall be conside<br>d that the City ma<br>ation does not g  | red sufficient caus<br>ny request addition<br>uarantee a grant   | se for ineligibili<br>nal information i<br>of TIF. All TI   | ty.<br>t deems relevan<br>F grants are c                     | t and that submit<br>conditional upon  |
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| the 1   | Nebraska Advant   | _  |   |  |  |
| E.  | If your answe   | er to question 12.0  | C is "Yes," has t   | he application b   | been approved un   |
|   | Yes   |  | _ No  |  |  |
| loca  | l option sales tax  | revenue?   |   |  |  |
|   | ude, or will such   | ver to the previous application includ   |   |  |  |
| _   |   |  |   | O ' 437 11 1   | 1 1'   |
|   | Yes   |  | No  |  |  |
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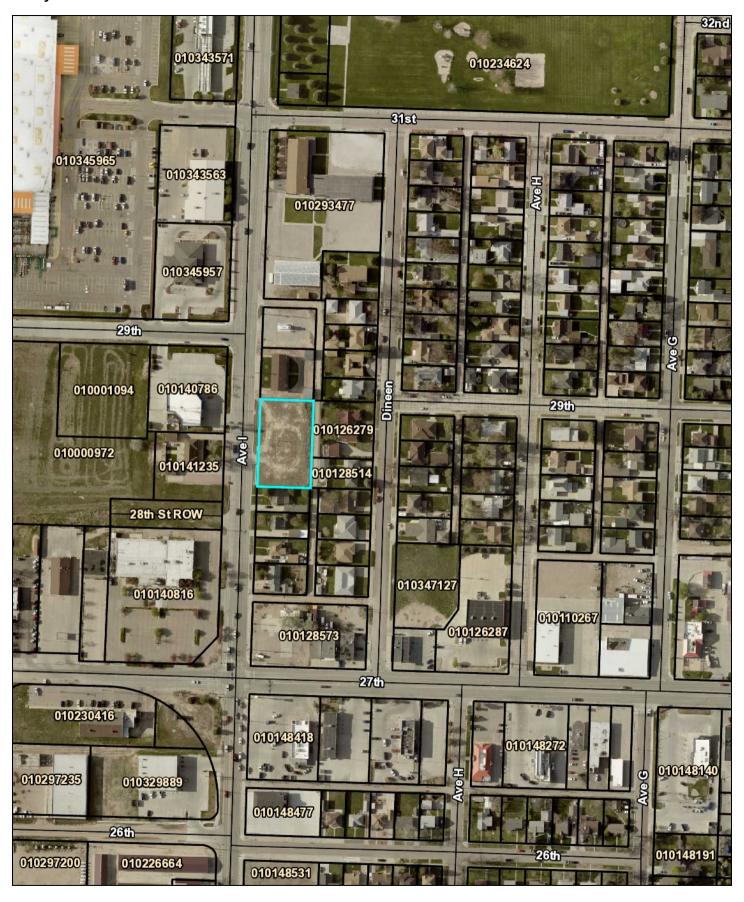
### APPENDIX B

# COMMUNITY REDEVELOPMENT AUTHORITY, CITY OF SCOTTSBLUFF, NEBRASKA [NAME OF PROJECT] COST-BENEFIT ANALYSIS

(Pursuant to Neb. Rev. Stat. § 18-2113)

| <b>A.</b>  |                                |            |                | n estimated \$       |                   | of TIF Revenu | ies are available |
|------------|--------------------------------|------------|----------------|----------------------|-------------------|---------------|-------------------|
| for th     | nis Project. Th                | is public  | investment     | will leverage appr   | oximately \$      |               | in private        |
|            |                                |            |                | of almost \$         |                   |               | ed. Below is a    |
| break      | down of estima                 | ited costs | and expense    | s of the Project and | d the use of fund | s for each:   |                   |
| Desc       | ription                        |            | TIF Funds      | s (eligible)         | Private Fund      | <u>ds</u>     | Total             |
| <b>B.</b>  | Tax Revenu                     | es and Ta  | x Shifts Res   | ulting from the D    | ivision of Taxes. |               |                   |
| C. Arisia  | Public Infra<br>ng from Projec |            |                | unity Public Serv    | ice Needs Impa    | acts and Loca | ıl Tax Impacts    |
| D. of the  | Impacts on a                   |            |                | oyees of Firms Lo    | cating or Expan   | ding Within t | he Boundaries     |
| E. the R   | Impacts on a                   |            |                | Employees within     | the City and im   | mediate area  | located outside   |
| <i>F</i> . | Impacts on S                   | Student Po | opulations o   | f School Districts   | within the City.  |               | - 4               |
| <i>G</i> . | Other Impac                    | ets.       |                |                      |                   |               |                   |
| Appro      | oved by                        | the Co     | ommunity       | Redevelopment        | Authority,        | City of       | Scottsbluff       |
| on         |                                |            | <del></del> 9: |                      |                   |               |                   |
|            |                                |            |                | Cha                  | ir                |               |                   |
|            |                                |            |                |                      |                   |               |                   |
| Secre      | tary                           |            |                |                      |                   |               |                   |

# **Project Site**



# COMMUNITY REDEVELOPMENT AUTHORITY, CITY OF SCOTTSBLUFF, NEBRASKA El Torito Restaurant COST-BENEFIT ANALYSIS

(Pursuant to Neb. Rev. Stat. § 18-2113)

A. Project Sources/Use of Funds: An estimated \$379,080.00 of TIF Revenues are available for this Project. This public investment will leverage approximately \$561,170.00, in private sector investment; a private investment of approximately \$1.48 for every TIF dollar invested. Below is a breakdown of estimated costs and expenses of the Project and the use of funds for each. A "TIF Adjustment" is made to show certain TIF eligible expenses that will not be covered by TIF, but rather private investment. This breakdown does not account for interest to be paid out of TIF funds.

| Description                                   | TIF F     | unds          | Priva   | ite Funds  |       |               |
|---|-----------|---------------|---------|------------|-------|---------------|
| Land Acquisition                              | \$        | 300,000.00    |         |            |       |               |
| Site Development                              | \$        | 10,000.00     |         |            |       |               |
| A/E   | \$        | 90,000.00     |         |            |       |               |
| Building                                      |           |               | \$      | 500,000.00 |       |               |
| Contingencies                                 |           |               | \$      | 30,000.00  |       |               |
| Sub Totals                                    | \$        | 400,000.00    | \$      | 530,000.00 | \$    | 930,000.00    |
| Plan Preparation/Legal (City Application,     |           |               |         |            |       |               |
| Processing, and Administrative Fees)          | \$        | 10,250.00     |         |            |       |               |
| TIF Adjustment*                               | \$        | (31,170.00)   | \$      | 31,170.00  | Total | Project Costs |
| Totals  | \$        | 379,080.00    | \$      | 561,170.00 | \$    | 940,250.00    |
| *Adjustment showing certain TIF costs estimat | ed to not | be covered by | TIF pro | ceeds      |       |               |

#### B. Tax Revenues and Tax Shifts Resulting from the Division of Taxes.

Taxes from base value of the Project Site will be available to the local taxing jurisdictions regardless of the tax increment financing. The estimated current value of the Project Site is \$31,589.00. Taxes from the current value of the Project Site are approximately \$650.00 per year. The local taxing jurisdictions are the City, Scotts Bluff County, Scottsbluff Public Schools, WNCC, ESU 13, and North Platte NRD. The tax increment revenues from this Project will not be available to local taxing jurisdictions for up to 15 years after the effective date of the division of taxes. During those times, the tax increment revenues from the Project Site will be used to reimburse the Redeveloper for the eligible development costs (with interest) necessary for the Project. The estimated average annual tax increment revenues are calculated as follows:

| a. | Estimated Base Value:                    | \$ 31,589.00   |
|----|--|----------------|
| b. | Estimated Project Completion Value:      | \$1,200,000.00 |
| c. | Tax Increment (b minus a):               | \$1,168,411.00 |
| d. | Estimated Levy:                          | 2.163%         |
| e. | Annual Projected Shift (rounded):        | \$ 25.272.00   |
| f. | Total TIF Available (e multiplied by 15) | \$ 379,080.00  |

Note: The above figures are based on estimated values, project completion/phasing timelines, and levy rates. Actual values and rates may vary materially from the estimated amounts.

Preliminary Cost Benefit Analysis Based on Application; 1/12/2022; all figures subject to change.

C. Public Infrastructure and Community Public Service Needs Impacts and Local Tax Impacts Arising from Project Approval.

No public infrastructure or community public service needs are anticipated.

D. Impacts on Employers and Employees of Firms Locating or Expanding Within the Boundaries of the Redevelopment Project Area.

Not known.

E. Impacts on other Employers and Employees within the City and immediate area located outside the Redevelopment Project Area.

None anticipated.

F. Impacts on Student Populations of School Districts within the City.

None anticipated.

G. Other Impacts.

Local contractors and consultants will perform the work. Infill development