# City of Scottsbluff, Nebraska Tuesday, February 20, 2018 Regular Meeting

# **Item Finance1**

**Council to receive the 2017 Annual Audit Report from Contryman and Associates.** 

Staff Contact: Liz Hilyard, Finance Director



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February 14, 2018

To the Honorable Mayor, City Council And City Manager Scottsbluff, Nebraska

We have audited the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Scottsbluff, Nebraska as of and for the year ended September 30, 2017, and have issued our report thereon dated February 14, 2018. Professional standards require that we provide you with the following information relating to our audit.

# Our Responsibility in Relation to the Financial Statement Audit

As communicated in our engagement letter dated November 17, 2017, our responsibility as described by professional standards, is to form and express opinions about whether the financial statements that have been prepared by management with your oversight are fairly presented, in all material respects, in accordance with accounting principles generally accepted in the United States of America. Our audit of the financial statements does not relieve you or management of your responsibilities.

Our responsibility, as prescribed by professional standards, is to plan and perform our audit to obtain reasonable, rather than absolute, assurance about whether the financial statements are free of material misstatement. An audit of financial statements includes consideration of internal control over financial reporting as a basis for designing audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control over financial reporting. Accordingly, as part of our audit, we considered the internal control of the City of Scottsbluff, solely for the purpose of determining our audit procedures and not to provide any assurance concerning such internal control.

We are responsible for communicating significant matters related to the audit that are, in our professional judgment, relevant to your responsibilities in overseeing the financial reporting process. However, we are not required to design procedures for the purpose of identifying other matters to communicate to you.

# Planned Scope and Timing of the Audit

We conducted our audit consistent with the planned scope and timing we previously communicated to you.

# Compliance with All Ethics Requirements Regarding Independence

The engagement team, others in our firm, as appropriate, and our firm has complied with all relevant ethical requirements regarding independence.

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# Qualitative Aspects of the Entity's Significant Accounting Practices

# Significant Accounting Policies

Management has the responsibility to select and use appropriate accounting policies. A summary of the significant accounting policies adopted by the City of Scottsbluff are described in Note 1 to the financial statements. There has been no initial selection of accounting policies and no changes in significant accounting policies or their application during 2017. No matters have come to our attention that would require us, under professional standards, to inform you about (1) the methods used to account for significant unusual transactions and (2) the effect of significant accounting policies in controversial or emerging areas for which there is a lack of authoritative guidance or consensus.

# Significant Accounting Estimates

Accounting estimates are an integral part of the financial statements prepared by management and are based on management's current judgments. Those judgments are normally based on knowledge and experience about past and current events and assumptions about future events. Certain accounting estimates are particularly sensitive because of their significance to the financial statements and because of the possibility that future events affecting them may differ markedly from management's current judgments. The City of Scottsbluff does not have estimates that are considered to be particularly sensitive to their financial statements.

# Financial Statement Disclosures

Certain financial statement disclosures involve significant judgment and are particularly sensitive because of their significance to financial statement users. There are no sensitive disclosures affecting the financial statements.

# Significant Difficulties Encountered during the Audit

We encountered no significant difficulties in dealing with management in performing and completing our audit.

# **Uncorrected and Corrected Misstatements**

For purposes of this communication, professional standards require us to accumulate all known and likely misstatements identified during the audit, other than those that we believe are trivial, and communicate them to the appropriate level of management. Further, professional standards require us to also communicate the effect of uncorrected misstatements related to prior periods on the relevant classes of transactions, account balances or disclosures, and the financial statements as a whole and each applicable opinion unit. The attached Passed Journal Entry schedule summarizes uncorrected financial statement misstatements whose effects in the current and prior periods, as determined by management, are immaterial, both individually and in the aggregate, to the financial statements taken as a whole and each applicable opinion unit.

In addition, professional standards require us to communicate to you all material, corrected misstatements that were brought to the attention of management as a result of our audit procedures. The attached schedule summarizes material misstatements that we identified as a result of our audit procedures and corrected by management.

# **Disagreements with Management**

For purposes of this letter, professional standards define a disagreement with management as a matter, whether or not resolved to our satisfaction, concerning a financial accounting, reporting, or auditing matter, which could be significant to the City of Scottsbluff's financial statements or the auditors' report. No such disagreements arose during the course of the audit.

# **Representations Requested from Management**

We have requested certain written representations from management, which are included in the attached letter dated February 14, 2018.

# Management's Consultations with Other Accountants

In some cases, management may decide to consult with other accountants about auditing and accounting matters. Management informed us that, and to our knowledge, there were no such consultations with other accountants regarding auditing and accounting matters.

# Other Significant Matters, Findings, or Issues

In the normal course of our professional association with the City of Scottsbluff, we generally discuss a variety of matters, including the application of accounting principles and auditing standards, operating and regulatory conditions affecting the entity, and operation plans and strategies that may affect the risks of material misstatement. None of the matters discussed resulted in a condition to our retention as City of Scottsbluff, Nebraska's auditors.

# Other Information in Documents Containing Audited Financial Statements

Pursuant to professional standards, our responsibility as auditors for other information in documents containing City of Scottsbluff's audited financial statements does not extend beyond the financial information identified in the audit report, and we are not required to perform any procedures to corroborate such other information.

Our responsibility also includes communicating to you any information which we believe is a material misstatement of fact. Nothing came to our attention that caused us to believe that such information, or its manner of presentation is materially inconsistent with the information, or manner of its presentation, appearing in the financial statements.

This report is intended solely for the use of the Mayor, City Council, and management of City of Scottsbluff and is not intended to be and should not be used by anyone other than these specified parties.

Very truly yours,

ontryman associates PC

Certified Public Accountants Scottsbluff, Nebraska



308-632-4136 2525 Circle Drive Scottsbluff, NE 69361

February 14, 2018

Contryman Associates, P. C. 505 N Diers Ave PO Box 700 Grand Island, NE 68803

This representation letter is provided in connection with your audit of the financial statements of the City of Scottsbluff as of September 30, 2017 and for the year then ended, and the related notes to the financial statements, for the purpose of expressing opinions on whether the financial statements present fairly, in all material respects, the governmental activities, the business-type activities, each major fund and the aggregate remaining fund information of the various opinion units of the City of Scottsbluff in accordance with accounting principles generally accepted for governments in the United States of America (U.S. GAAP).

Certain representations in this letter are described as being limited to matters that are material. Items are considered material, regardless of size, if they involve an omission or misstatement of accounting information that, in the light of surrounding circumstances, makes it probable that the judgment of a reasonable person relying on the information would be changed or influenced by the omission or misstatement.

We confirm that, to the best of our knowledge and belief, having made such inquires as we considered necessary for the purpose of appropriately informing ourselves as of the date of this letter:

# **Financial Statements**

- We have fulfilled our responsibilities, as set out in the terms of the audit engagement dated November 17, 2017, for the preparation and fair presentation of the financial statements of the various opinion units referred to above in accordance with U.S. GAAP.
- We acknowledge our responsibility for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.
- We acknowledge our responsibility for the design, implementation, and maintenance of internal control to prevent and detect fraud.
- The financial statements referred to above have been fairly presented in accordance with U.S. GAAP and include all properly classified funds, required supplementary information, and notes to the basic financial statements.
- We acknowledge our responsibility for compliance with the laws, regulations, and provisions of contracts and grant agreements.

- We have reviewed, approved, and taken responsibility for the financial statements and related notes.
- We have a process to track the status of audit findings and recommendations.
- We have identified and communicated to you all previous audits, attestation engagements, and other studies related to the audit objectives and whether related recommendations have been implemented.
- Significant assumptions used by us in making accounting estimates are reasonable.
- Related party relationships and transactions have been appropriately accounted for and disclosed in accordance with the requirements of U.S. GAAP.
- All events subsequent to the date of the financial statements and for which U.S. GAAP requires adjustment or disclosure have been adjusted or disclosed as required.
- The effects of uncorrected misstatements summarized in the attached Passed Journal Entries Report and aggregated by you during the current engagement are immaterial, both individually and in the aggregate, to the applicable opinion units and to the financial statements as a whole.
- We have reviewed and approved the attached adjusting journal entries that were proposed by you for recording in our books and records and reflected in the financial statements.
- The effects of all known actual or possible litigation and claims have been accounted for and disclosed in accordance with U.S. GAAP if any.
- All component units, as well as joint ventures with an equity interest, are included and other joint ventures and related organizations are properly disclosed.
- All funds and activities are properly classified.
- All funds that meet the quantitative criteria in GASB Statement No. 34, Basic Financial Statements—and Management's Discussion and Analysis—for State and Local Governments, GASB Statement No. 37, Basic Financial Statements—and Management's Discussion and Analysis—for State and Local Governments: Omnibus as amended, and GASB Statement No. 65, Items Previously Reported as Assets and Liabilities, for presentation as major are identified and presented as such and all other funds that are presented as major are considered important to financial statement users.
- All components of net position, nonspendable fund balance, and restricted, committed, assigned, and unassigned fund balance are properly classified and, if applicable, approved.
- Our policy regarding whether to first apply restricted or unrestricted resources when an expense is incurred for purposes for which both restricted and unrestricted net position/fund balance are available is appropriately disclosed and net position/fund balance is properly recognized under the policy.
- All revenues within the statement of activities have been properly classified as program revenues or general revenues.
- All expenses have been properly classified in or allocated to functions and programs in the statement of activities, and allocations, if any, have been made on a reasonable basis.
- All interfund and intra-entity transactions and balances have been properly classified and reported.
- Special items and extraordinary items have been properly classified and reported, if any.
- Deposit and investment risks have been properly and fully disclosed.

- Capital assets, including infrastructure assets, are properly capitalized, reported, and if applicable, depreciated.
- All required supplementary information is measured and presented within the prescribed guidelines.
- With respect to the required supplementary information accompanying the financial statements:
  - We acknowledge our responsibility for the preparation of the required supplementary information in accordance with U. S. GAAP (MDA) and the cash basis of accounting for the budgetary comparison schedule.
  - We believe the required supplementary information, including its form and content, is measured and fairly presented on the basis of accounting indicated above.
  - The methods of measurement or presentation have not changed from those used in the prior year.
  - When the required supplementary information is not presented with the audited financial statements, management will make the audited financial statements readily available to the intended users of the supplementary information no later than the date of issuance by the entity of the supplementary information and the auditors' report thereon.

# **Information Provided**

- We have provided you with:
  - Access to all information, of which we are aware that is relevant to the preparation and fair presentation of the financial statements of the various opinion units referred to above, such as records, documentation, meeting minutes, and other matters;
  - Additional information that you have requested from us for the purpose of the audit; and
  - Unrestricted access to persons within the entity from whom you determined it necessary to obtain audit evidence.
- All transactions have been recorded in the accounting records and are reflected in the financial statements.
- We have disclosed to you the results of our assessment of the risk that the financial statements may be materially misstated as a result of fraud.
- We have no knowledge of any fraud or suspected fraud that affects the entity and involves:
  - Management;
  - Employees who have significant roles in internal control; or
  - Others where the fraud could have a material effect on the financial statements.
- We have no knowledge of any instances, that have occurred or are likely to have occurred, of fraud and noncompliance with provisions of laws and regulations that have a material effect on the financial statements or other financial data significant to the audit objectives, and any other instances that warrant the attention of those charged with governance, whether communicated by employees, former employees, vendors, regulators, or others.

- We have no knowledge of any allegations of fraud, or suspected fraud, affecting the entity's financial statements communicated by employees, former employees, vendors, regulators, or others.
- We have no knowledge of any instances that have occurred or are likely to have occurred, of noncompliance with provisions of contracts and grant agreements that has a material effect on the determination of financial statement amounts or other financial data significant to the audit objectives.
- We have no knowledge of any instances that have occurred or are likely to have occurred of abuse that could be quantitatively or qualitatively material to the financial statements or other financial data significant to the audit objectives.
- We have a process to track the status of audit findings and recommendations.
- We have identified for you all previous audits, attestations engagements, and other studies related to the audit objectives and whether related recommendations have been implemented.
- We are not aware of any pending or threatened litigation and claims whose effects should be considered when preparing the financial statements.
- We have disclosed to you the identity of the entity's related parties and all the related party relationships and transactions of which we are aware.
- There have been no communications from regulatory agencies concerning noncompliance with or deficiencies in accounting, internal control, or financial reporting practices.
- City of Scottsbluff, Nebraska has no plans or intentions that may materially affect the carrying value or classification of assets and liabilities.
- We have disclosed to you all guarantees, whether written or oral, under which the City of Scottsbluff is contingently liable, (if any).
- If applicable, we have disclosed to you all significant estimates and material concentrations known to management that are required to be disclosed in accordance with GASB Statement No. 62 (GASB-62), Codification of Accounting and Financial Reporting Guidance Contained in Pre-November 30, 1989 FASB and AICPA Pronouncements. Significant estimates are estimates at the balance sheet date that could change materially within the next year. Concentrations refer to volumes of business, revenues, available sources of supply, or markets or geographic areas for which events could occur that would significantly disrupt normal finances within the next year.
- We have identified and disclosed to you the laws, regulations, and provisions of contracts and grant agreements that could have a direct and material effect on financial statement amounts, including legal and contractual provisions for reporting specific activities in separate funds.
- There are no:
  - Violations or possible violations of laws or regulations, or provisions of contracts or grant agreements whose effects should be considered for disclosure in the financial statements or as a basis for recording a loss contingency, including applicable budget laws and regulations.
  - Unasserted claims or assessments that our lawyer has advised are probable of assertion and must be disclosed in accordance with GASB-62.

- Other liabilities or gain or loss contingencies that are required to be accrued or disclosed by GASB-62
- City of Scottsbluff, Nebraska has satisfactory title to all owned assets, and there are no liens or encumbrances on such assets nor has any asset or future revenue been pledged as collateral.
- We have complied with all aspects of grant agreements and other contractual agreements that would have a material effect on the financial statements in the event of noncompliance.

Signed: (Northan Johnson) Title: City Manyer

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2-212-15511	WFRASTRUCTURE				1,059,011.00
2-212-31114	CLOSING BALANCE				1,002,924.00
2-212-54322	STREET PROJECTS				56,087.00
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September 30, 2017

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# Independent Auditors' Report

To the Honorable Mayor, City Council, And City Manager City of Scottsbluff Scottsbluff, Nebraska

# **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund and the aggregate remaining fund information of the City of Scottsbluff, Nebraska, as of and for the year ended September 30, 2017, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

# Management's Responsibility for the Financial Statements

The City of Scottsbluff's management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

# Auditors' Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the www.capc.com

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appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

# Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund and the aggregate remaining fund information of the City of Scottsbluff, Nebraska as of September 30, 2017, and the respective changes in financial position, and cash flows, where applicable, thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America.

# **Other Matters**

# Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and budgetary comparison information, on pages 4-11 and 43-49, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures to express an opinion or provide any assurance.

# Other Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of Scottsbluff's basic financial statements. The Other Supplementary Information as listed in the table of contents as pages 51-56 are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The Other Supplementary Information is the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the Other Supplementary Information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

# Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated February 14, 2018 on our consideration of City of Scottsbluff's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City of Scottsbluff's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering City of Scottsbluff's internal control over financial reporting and compliance.

non associates, P.C.

Certified Public Accountants Scottsbluff, Nebraska

February 14, 2018

### MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED)

#### September 30, 2017

The management of the City of Scottsbluff, Nebraska (the City) offers readers of the City's financial statements this narrative overview and analysis of the financial activities of the City for the fiscal year ended September 30, 2017. Please consider this discussion in conjunction with the additional information provided in the transactions, events and conditions reflected in the City's financial statements (beginning on page 12).

### FINANCIAL HIGHLIGHTS

- The assets of the City exceeded its liabilities at September 30, 2017, by \$77,445,757 (net position). Of this amount, \$22,436,058 (unrestricted net position) may be used to meet the government's ongoing obligations to citizens and creditors.
- As of September 30, 2017, the City's governmental funds reported combined ending fund balances of \$18,487,391. This is a decrease of \$339,343 in comparison with the prior year. This decrease was attributable to the payoff of outstanding debt during the year ended September 30, 2017.
- As of September 30, 2017, unassigned fund balance for governmental funds was \$5,307,120, or 63% of total general fund expenditures.

### **OVERVIEW OF THE FINANCIAL STATEMENTS**

This discussion and analysis is intended to serve as an introduction to the City's basic financial statements. The City's basic financial statements comprise three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements.

#### **GOVERNMENT-WIDE FINANCIAL STATEMENTS**

The government-wide financial statements are designed to provide readers with a broad overview of the City's finances, in a manner similar to a private-sector business.

The statement of net position presents information on all of the City's assets and liabilities, with the difference between the two reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the City is improving or deteriorating.

The statement of activities presents information showing how the City's net position changed during the year ended September 30, 2017. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave).

The government-wide financial statements distinguish functions of the City that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities). The governmental activities of the City include general administrative services, public safety, streets and highways, health, planning and zoning, parks and recreation, libraries, and self-insurance. The business-type activities of the City include sanitation, wastewater, water, stormwater, electric utilities, and geographic information systems.

The government-wide financial statements can be found on pages 12-14 of this report.

### MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED) – (CONTINUED)

#### September 30, 2017

#### FUND FINANCIAL STATEMENTS

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the City can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

<u>Governmental funds</u> - Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating the City's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and government-wide activities.

The City maintains sixteen individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures and changes in fund balances for the General fund, the Transportation fund, the Economic Development fund, the Debt Service fund, the Special Projects fund, and the Leasing Corporation fund, which are considered to be major funds. Data from the other governmental funds are combined into a single, aggregated presentation. Individual fund data for each of the nonmajor governmental funds is provided in the form of combining statements elsewhere in this report.

The basic governmental fund financial statements can be found on pages 15-20 of this report.

<u>Proprietary funds</u> - The City maintains two different types of proprietary funds. Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. The City uses enterprise funds to account for its sanitation, wastewater, water, stormwater, and electric systems. Internal service funds are used to accumulate and allocate costs internally among the City's various functions. The City uses internal service funds to account for its self-funding unemployment and health insurance and geographic information and central garage services. Because the self-funding services predominantly benefit governmental rather than business-type functions, they have been included within governmental activities in the government-wide financial statements. The geographic information and central garage services are shown as a business-type function and have been included within the business-type activities in the government-wide financial statements.

Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail. The proprietary fund financial statements provide separate information for all of the enterprise funds. Internal service funds are also combined into a single, aggregated presentation in the proprietary fund financial statements. Individual fund data for these funds is provided in the form of combining statements elsewhere in this report.

The basic proprietary fund financial statements can be found on pages 21-26 of this report.

### MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED) – (CONTINUED)

#### September 30, 2017

<u>Fiduciary funds</u> - Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the City's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds.

The fiduciary fund financial statements can be found on pages 27-28 of this report.

#### NOTES TO THE FINANCIAL STATEMENTS

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 29-41 of this report.

#### **OTHER INFORMATION**

In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information concerning the City's budget. The City adopts an annual appropriated budget for its general fund and all other governmental funds. A budgetary comparison statement has been provided for the General, Transportation, Economic Development, Debt, Special Projects, and Leasing Corporation major funds to demonstrate compliance with this budget.

#### **GOVERNMENT-WIDE FINANCIAL ANALYSIS**

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. In the case of the City, assets exceeded liabilities by \$77,445,757 at September 30, 2017.

By far the largest portion of the City's net position (62 percent) reflects its investment in capital assets (e.g., land, buildings, improvements, utility plant, infrastructure, and machinery and equipment), less any related debt used to acquire those assets that is still outstanding. The City uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the City's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

#### City of Scottsbluff Condensed Statement of Net Position September 30, 2017 and 2016

		Governmental			Busine	type					
		Acti	ivi	ties		Activ	ies	Total			
	-	2017		2016	-	2017		2016	2017		2016
Current and other assets	\$	25,250,034	\$	23,609,985	\$	9,803,294	\$	8,866,148	\$ 35,053,328 \$	; _	32,476,133
Capital assets		31,353,618		30,954,758		22,301,027		22,646,970	53,654,645		53,601,728
Other noncurrent assets		-		-		377,649		297,894	377,649		297,894
Total assets	-	56,603,652		54,564,743	٦	32,481,970	-	31,811,012	89,085,622	_	86,375,755
Current liabilities		2,726,784		3,304,352		1,209,407		1,141,425	3,936,191		4,445,777
Long-term liabilities outstanding		3,906,965		5,368,155		1,403,238		1,996,824	5,310,203		7,364,979
Total liabilities	-	6,633,749		8,672,507	-	2,612,645	-	3,138,249	9,246,394		11,810,756
Deferred inflow of resources		2,135,628		756,581		257,843		255,094	2,393,471		1,011,675
Net assets											
Net investment in capital assets		25,841,036		26,019,758		20,416,411		20,177,203	46,257,447		46,196,961
Restricted		8,374,603		7,516,023		377,649		297,894	8,752,252		7,813,917
Unrestricted		13,618,636		11,599,874		8,817,422		7,942,572	22,436,058		19,542,446
Total net position	\$	47,834,275	\$	45,135,655	\$	29,611,482	\$ _	28,417,669	\$ 77,445,757 \$	-	73,553,324

### MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED) – (CONTINUED)

#### September 30, 2017

At September 30, 2017, the City is able to report positive balances in all three categories of net position, for the government as a whole.

### City of Scottsbluff

#### Statement of Activities and Changes in Net Assets

September 30, 2017 and 2016

		Governmental Activities			ess-t ivitie			Total			
	2017	2016	-	2017		2016	-	2017	2016		
Revenues:			-		·						
Program revenues:											
Charges for services	\$ 499,645 \$	376,969	\$	10,226,117	\$	9,644,636	\$	10,725,762 \$	10,021,605		
Operating grants and											
contributions	110,859	110,862		23,818		28,759		134,677	139,621		
Capital grants and											
contributions	478,894	268,654		-		138,299		478,894	406,953		
General revenues:											
Property taxes	1,692,721	1,658,760		-		-		1,692,721	1,658,760		
Sales and use tax	5,891,271	6,076,194		-		-		5,891,271	6,076,194		
Other taxes	1,374,621	951,858		-		-		1,374,621	951,858		
Intergovernmental	1,697,264	1,585,352		-		-		1,697,264	1,585,352		
Investment income	117,475	87,186		46,743		30,525		164,218	117,711		
Miscellaneous	2,410,420	1,942,492	_	64,786		77,750		2,475,206	2,020,242		
Total revenues	14,273,170	13,058,327		10,361,464	_	9,919,969		24,634,634	22,978,296		
Expenses:			_				-				
General government	4,352,659	2,783,396		-		-		4,352,659	2,783,396		
Public safety	4,653,560	4,496,497		-		-		4,653,560	4,496,497		
Transportation	2,960,223	3,046,485		-		-		2,960,223	3,046,485		
Public health	178,014	183,237		-		-		178,014	183,237		
Culture and recreation	2,651,334	2,714,272		-		-		2,651,334	2,714,272		
Public works	365,531	1,639,773		-		-		365,531	1,639,773		
Interest on long-term debt	90,428	115,926		-		-		90,428	115,926		
Environmental services	-	-		2,214,491		2,786,243		2,214,491	2,786,243		
Wastewater	-	-		2,138,561		2,196,176		2,138,561	2,196,176		
Water	-	-		1,586,755		1,598,334		1,586,755	1,598,334		
Electric	-	-		52,621		58,337		52,621	58,337		
Stormwater	-	-		131,700		133,446		131,700	133,446		
Geographic information systems	-	-		72,642		78,674		72,642	78,674		
Central garage	-	-	_	295,806		-	-	295,806	-		
Total expenses	15,251,749	14,979,586	_	6,492,576		6,851,210		21,744,325	21,830,796		
Increase (decrease) in net											
assets before transfers	(978,579)	(1,921,259)		3,868,888		3,068,759		2,890,309	1,147,500		
Transfers in (out)	2,675,075	2,659,993	_	(2,675,075)		(2,659,993)		-			
Increase (decrease) in net assets	1,696,496	738,734		1,193,813		408,766		2,890,309	1,147,500		
Prior period adjustment (Note 12)	1,002,124	-		-		-		1,002,124	-		
Net assets, October 1	45,135,655	44,396,921	ф —	28,417,669		28,008,903	e -	73,553,324	72,405,824		
Net assets, September 30	\$ 47,834,275	45,135,655	\$_	29,611,482	*	28,417,669	\$	77,445,757 \$	73,553,324		

### MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED) – (CONTINUED)

#### September 30, 2017

#### GOVERNMENTAL ACTIVITIES

Governmental activities increased the City's net position by a total of \$2,698,619. Key elements in this increase follows:

- The industrial sites fund received \$265,026 in proceeds from the sale of farmland.
- Issuance of debt for two special assessment paving districts and one water district.

#### **BUSINESS-TYPE ACTIVITIES**

Business-type activities increased the city's net position by \$1,193,813. Key elements in this increase follows:

- Water, wastewater and sanitation revenues were all over budgeted amounts. Personnel, operating and contractual expenses were below budgeted amounts for all three funds.
- Additional reduced expenses in the sanitation fund from not purchasing budgeted amount of refuse containers.

### FINANCIAL ANALYSIS OF THE GOVERNMENT'S FUNDS

As noted earlier, the City uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

#### GOVERNMENTAL FUNDS

The focus of the City's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the City's financing requirements. In particular, unreserved fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

As of September 30, 2017, the City's governmental funds reported combined ending fund balances of \$18,487,391, a decrease of \$339,340 in comparison with the prior year. This decrease was largely due to the payoff of outstanding debt during the current year.

The general fund is the chief operating fund of the City. At September 30, 2017, the unassigned fund balance of the general fund was \$5,307,120. As a measure of the general fund's liquidity, it may be useful to compare the unassigned fund balance to total fund expenditures. The unassigned fund balance represents 63 percent of total general fund expenditures.

The fund balance of the City's general fund increased by \$310,232 during 2017. This increase was due to lower than budgeted expenditures. Expenditures for salaries and benefits were \$444,236 less than budgeted due to not filling vacant positions and eliminating positions. Supplies expenditures were \$73,000 less than budgeted.

### MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED) - (CONTINUED)

#### September 30, 2017

#### PROPRIETARY FUNDS

The City's proprietary funds provide the same type of information found in the government-wide financial statements, but in more detail.

Unrestricted net position of the sanitation, wastewater system, water system, electric system, and stormwater system amounted to \$648,819, \$2,652,748, \$2,773,613, \$2,213,457, and \$606,420 respectively, at September 30, 2017. Factors concerning the finances of these funds have already been addressed in the discussion of the City's business-type activities.

#### **GENERAL FUND BUDGETARY HIGHLIGHTS**

Variances between actual general fund revenues and expenditures and the final amended budget include:

- \$54,126 positive variance in taxes. Hotel occupation taxes were \$57,626 which were not budgeted for.
- Charges for services positive variance of \$73,390.
- \$370,264 positive variance in general government payroll and benefit expense. \$250,000 was budgeted in contingency to cover any unforeseen costs that may arise during the year. Only \$67,621 of that amount was used for the demolition of the outdoor swimming pool at the Scottsbluff High School.

#### CAPITAL ASSET AND DEBT ADMINISTRATION

#### CAPITAL ASSETS

The City's investment in capital assets for its governmental and business-type activities as of September 30, 2017, was \$53,654,645 (net of accumulated depreciation). This investment in capital assets includes land, buildings, improvements, machinery and equipment, streets, storm sewers, electric plant, and water and sewer plant.

#### City of Scottsbluff

#### Capital assets (net of depreciation) September 30, 2017 and 2016

	Governi			Business	• 1				
_	Activ	ities	_	Activi	ties	Total			
_	2017	2016	_	2017	2016	_	2017	2016	
Land \$	554,215 \$	533,862	\$	1,461,474 \$	1,461,474	\$	2,015,690 \$	1,995,336	
Inventory	2,562,113	2,562,113		-	-		2,562,113	2,562,113	
Construction in progress	210,223	153,714		441,979	42,711		652,202	196,425	
Buildings and improvements	7,421,729	7,662,548		2,867,012	2,977,893		10,288,741	10,640,441	
Equipment and vehicles	3,458,198	3,465,490		2,658,820	2,842,455		6,117,018	6,307,945	
Infrastructure	17,147,141	16,577,032		9,492,289	9,535,649		26,639,430	26,112,681	
Plant in service	-	-		5,379,451	5,786,788		5,379,451	5,786,788	
Total \$	31,353,618 \$	30,954,759	\$	22,301,027 \$	22,646,970	\$	53,654,645 \$	53,601,729	

### MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED) – (CONTINUED)

#### September 30, 2017

Major capital asset events during 2017 included the following:

- Scottsbluff Drain (near 27<sup>th</sup> Street) sewer main siphon and rehab. \$191,650
- New refuse truck Environmental Services. \$173,000
- Airport industrial site storm drain infrastructure. \$340,418
- Downtown Broadway bulb out project for traffic calming. \$455,946

Additional information on the City's capital assets can be found in Note 4 of the notes to the financial statements on pages 36-37 of this report.

#### LONG-TERM DEBT

At September 30, 2017, the City of Scottsbluff had total bonded debt outstanding of \$4,600,000. This entire amount represents bonds secured solely by specified revenue sources (i.e., revenue bonds). No new debt was issued during 2017.

Additional information on the City's long-term debt can be found in Note 5 of the notes to the financial statements on pages 37-39 of this report.

#### City of Scottsbluff Outstanding Bonded Debt September 30, 2017 and 2016

		Governmental Activities			Business Activi	• 1		Total			
		2017		2016	2017	201	16	-	2017	2016	
General obligation bonds	\$	1,875,000	\$	2,570,000	\$ \$		-	\$	1,875,000 \$	2,570,000	
Revenue bonds		2,725,000		3,755,000	-		-		2,725,000	3,755,000	
Total	\$ <b>-</b>	4,600,000	\$	6,325,000	\$ - \$		-	\$	4,600,000 \$	6,325,000	

### ECONOMIC FACTORS AND NEXT YEAR'S BUDGETS AND RATES

- The increase in the City's property tax base provided by real growth is estimated at .24%, with an actual increase in valuation from the prior year of approximately \$57.3 million.
- For 2018 budget, the projection for sales tax was estimated at (4.0%) decrease due to recent agricultural economic events.
- \$40,000 was set aside in the general fund to pay the City's portion of Monument Valley Pathway.

All of these factors were considered in preparing the City's budget for the 2018 fiscal year.

The utility rates were increased for the 2017 budget year. The water, wastewater and sanitation rates were increased by 3%, each and the stormwater flat surcharge amount was increased 25% (from \$2.00 to \$2.50). The rate increases affected both residential and industrial consumers by approximately the same percentage. These increases are necessary to fund debt service, cover the cost of inflation, and cover the cost of federal mandates.

### MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED) – (CONTINUED)

#### September 30, 2017

### **REQUESTS FOR INFORMATION**

This financial report is designed to provide a general overview of the City's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the City of Scottsbluff, Finance Department, 2525 Circle Drive, Scottsbluff, NE 69361.

# CITY OF SCOTTSBLUFF, NEBRASKA STATEMENT OF NET POSITION SEPTEMBER 30, 2017

			Pri	mary Governme	nt	
	•	Governmental		Business-type		
	_	Activities	_	Activities		Total
ASSETS	-		_		_	
Current assets:						
Equity in pooled cash	\$	20,068,592	\$	7,813,847	\$	27,882,439
Funds held by county treasurer		97,249		-		97,249
Net receivables:						
Taxes		1,825,351		-		1,825,351
Accounts and unbilled		-		1,440,552		1,440,552
Special assessments		832,271		-		832,271
Accrued interest		49,046		8,240		57,286
Governmental unit		187,199		-		187,199
Other receivables		2,190,326		-		2,190,326
Inventory	-	-	_	540,655		540,655
Total current assets	-	25,250,034	_	9,803,294		35,053,328
Noncurrent assets:						
Restricted investments		-		377,649		377,649
Capital assets - non-depreciable		3,326,550		1,903,454		5,230,004
Net capital assets - depreciable	-	28,027,068	_	20,397,573		48,424,641
Total noncurrent assets	-	31,353,618	-	22,678,676	-	54,032,294
Total assets	\$	56,603,652	\$_	32,481,970	\$	89,085,622
LIABILITIES						
Current liabilities:						
Accounts payable	\$	372,964	\$	362,155	\$	735,119
Accrued interest payable		28,174		9,670		37,844
Accrued compensated absences		119,551		29,130		148,681
Other accrued expenses		206,687		199,964		406,651
Notes and warrants payable		1,999,408	_	608,487		2,607,895
Total current liabilities		2,726,784	_	1,209,407		3,936,191
Noncurrent liabilities:						
Bonds and notes payable		3,485,000		1,266,459		4,751,459
Accrued compensated absences	-	421,965	_	136,780	_	558,745
Total noncurrent liabilities	-	3,906,965	_	1,403,238	_	5,310,203
Total liabilities		6,633,749	_	2,612,645	_	9,246,394
DEFERRED INFLOW OF RESOURCES						
Unavailable revenue		2,135,628		257,843		2,393,471
NET POSITION						
Net investment in capital assets		25,841,036		20,416,411		46,257,447
Restricted for:						
Debt service		2,338,195		-		2,338,195
Economic development		5,498,315		-		5,498,315
New landfill		-		377,649		377,649
Other restricted		538,093		-		538,093
Unrestricted		13,618,636	_	8,817,422	_	22,436,058
Total net position	-	47,834,275	-	29,611,482	—	77,445,757
Total liabilities and net position	\$	56,603,652	\$	32,481,970	\$	89,085,622

See accompanying notes to the basic financial statements.

### STATEMENT OF ACTIVITIES CITY OF SCOTTSBLUFF, NEBRASKA STATEMENT OF ACTIVITIES FOR YEAR ENDED SEPTEMBER 30, 2017

					Pro	ogram Revenues		
						Operating		Capital
				Charges for		Grants and		Grants and
	_	Expenses	_	Services		Contributions	-	Contributions
Primary government:								
Governmental activities:								
General government	\$	4,352,659	\$	16,796	\$	30,000	\$	-
Public safety		4,653,560		199,059		80,859		198,532
Transportation		2,960,223		25,323		-		280,362
Public health and social services		178,014		58,460		-		-
Culture and recreation:								
Library		734,132		7,600		-		-
Parks and recreation		1,567,202		192,407		-		-
Zoo		350,000		-		-		-
Public works		365,531		-		-		-
Interest on long term debt		90,428		-		-		-
Total governmental activities	_	15,251,749	_	499,645		110,859	_	478,894
Business type activities:								
Environmental services		2,214,491		2,782,636		-		-
Wastewater		2,138,561		2,581,156		-		-
Water		1,586,755		2,063,349		-		-
Electric		52,621		2,557,117		-		-
Stormwater		131,700		65,302		23,818		-
Geographic information systems		72,642		-		-		-
Central Garage		295,806		176,557	_	-		
Total business type activities	_	6,492,576	_	10,226,117		23,818	_	-
Total primary government	\$	21,744,325	\$	10,725,762	\$	134,677	\$	478,894

General Revenues:

Taxes:

Property taxes, levied for general purposes

Property taxes, levied for debt service

Property taxes, levied for transportation

Property taxes, levied for cemetery perpetual care

Property taxes, levied for public safety

Property taxes, levied for business improvement district

Sales tax

Other taxes

Intergovernmental

Investment income Miscellaneous

### Net transfers

Total general revenues and transfers

Change in net position

Net position, October 1

Prior period adjustment (Note 12)

Net position, September 30

	Ne		xpenses) Revenues inges in Net Positic		d
-			imary Government		
	Governmental		Business type		
_	Activities		Activities		Total
\$	(4,305,863)	\$	-	\$	(4,305,863)
	(4,175,110)		-		(4,175,110)
	(2,654,538)		-		(2,654,538)
	(119,554)		-		(119,554)
	(726,532)		-		(726,532)
	(1,374,795)		-		(1,374,795)
	(350,000)		-		(350,000)
	(365,531)		-		(365,531)
-	(90,428)	-		-	(90,428)
-	(14,162,351)	-		•	(14,162,351)
			568,145		568,145
	-		442,595		442,595
	_		476,594		476,594
	-		2,504,496		2,504,496
	-		(42,580)		(42,580)
	-		(72,642)		(72,642)
_	-	_	(119,249)	_	(119,249)
-	-	-	3,757,359		3,757,359
-	(14,162,351)	-	3,757,359		(10,404,992)
	205,422		-		205,422
	614,713		-		614,713
	524,149		-		524,149
	130,028		-		130,028
	165,749 52,660		-		165,749 52,660
	5,891,271		-		5,891,271
	1,374,621		-		1,374,621
	1,697,264		-		1,697,264
	117,475		46,743		164,218
	2,410,420		64,786		2,475,206
	2,675,075		(2,675,075)		-
	15,858,847	-	(2,563,546)		13,295,301
-	1,696,495	-	1,193,813		2,890,309
	45,135,655		28,417,669		73,553,324
	1,002,124		-		1,002,124
\$_	47,834,274	\$	29,611,482	\$	77,445,757

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# CITY OF SCOTTSBLUFF, NEBRASKA BALANCE SHEET GOVERNMENTAL FUNDS SEPTEMBER 30, 2017

		General Fund	_	Transportation Fund	-	Economic Development Fund	_	Debt Service Fund
ASSETS								
Equity in pooled cash	\$	4,857,244	\$	2,558,411	\$	5,433,335	\$	3,168,741
Funds held by county treasurer		10,952		32,981		-		27,142
Net receivables:		860 297		215 720		166 204		205 175
Taxes Special assessments		860,287		315,729		166,204		305,175 832,271
Accrued interest		4,983		2,636		5,606		31,666
Governmental unit		10,693		169,376		- 5,000		-
Other receivables		35,752	-	-	-	5,941	_	-
Total assets	\$	5,779,911	\$_	3,079,133	\$	5,611,086	\$_	4,364,995
LIABILITIES								
Accounts payable	\$	102,798	\$	111,285	\$	109,818	\$	109
Accrued salaries		160,021		22,923		2,739		-
Other accrued expenses		14,568		1,751		214		-
Warrants payable		-	_	-	-	-	_	884,408
Total liabilities		277,387	-	135,959	-	112,771	_	884,517
DEFERRED INFLOW OF RESOURCES								
Unavailable revenue		95,404		259,011		-		1,142,283
FUND BALANCES Restricted for:								
Debt service		-		-		-		2,338,195
Economic development		-		-		5,498,315		-
Other restricted		-		-		-		-
Unrestricted		5,407,120	_	2,684,163	_	-	_	-
Total fund balances	_	5,407,120	-	2,684,163	-	5,498,315	_	2,338,195
Total liabilities and fund balances	\$	5,779,911	\$	3,079,133	\$	5,611,086	\$_	4,364,995

26,174 177,956 	<ul> <li>18,586,063</li> <li>97,249</li> <li>1,825,351</li> <li>832,271</li> <li>47,518</li> <li>187,199</li> <li>54,697</li> </ul>
177,956	1,825,351 832,271 47,518 187,199
	832,271 47,518 187,199
	47,518 187,199
	187,199
248 5 2,374	
5,139 - 1,991	54,697
10,713 - 2,291	
\$ <u>273,551</u> \$ <u>6,761</u> \$ <u>2,514,911</u> \$	\$ 21,630,348
\$ - \$ - \$ 47,964 \$	\$ 371,974
4,180	189,863
291	16,824
<u> </u>	884,408
52,435	1,463,069
183,190	1,679,888
	2,338,195
	5,498,315
2,500 - 535,593	538,093
271,051 6,761 1,743,693	10,112,788
<u>273,551</u> <u>6,761</u> <u>2,279,286</u>	18,487,391
\$ 273,551 \$ 6,761 \$ 2,514,911 \$	\$ 21,630,348

# CITY OF SCOTTSBLUFF, NEBRASKA RECONCILIATION OF TOTAL GOVERNMENTAL FUND BALANCE TO THE STATEMENT OF NET POSITION SEPTEMBER 30, 2017

Total Governmental Fund Balances				\$	18,487,391
Amounts reported for governmental activitie are different because:	es in the	statement of net position			
Capital assets used in governmental activitie therefore are not reported in the governmenta					31,353,618
increase are not reported in the government	ai iunus	balance sheet.			51,555,010
Internal service funds are used by manageme	ent to ch	arge the costs of certain			
services to individual funds. These assets an					
funds are included in governmental actitivitie	es in the	e statement of net positior	1.		1,483,067
Deferred inflow of resources in governmenta	al fund f	inancials for property tax	es and		
special assessments is shown as revenue for					1,679,888
x , 191992 , 1 1 11	• 4				
Long-term liabilities are not due and payable		-	ore,		
are not reported in the governmental funds b Due within one year:	balance s	neet.			
Interest payable	\$	28,174			
Bonds payable	Ψ	1,115,000			
Compensated absences		119,551			
Due in more than one year:					
Bonds payable		3,485,000			
Compensated absences		421,965			
		,,		_	(5,169,690)
Net position of governmental activities				\$	47.834.274
free position of governmental activities				Ф <b>—</b>	+7,034,274

See accompanying notes to the basic financial statements.

# CITY OF SCOTTSBLUFF, NEBRASKA STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS FOR THE YEAR ENDED SEPTEMBER 30, 2017

	General Fund		Transportation Fund	-	Economic Development Fund	 Debt Service Fund
Revenues:						
Taxes and special assessments \$	5,163,256	\$	1,130,748	\$	981,572	\$ 1,028,715
Licenses and permits	82,863		-		-	-
Intergovernmental	160,256		1,870,690		-	-
Charges for services	415,862		25,323		-	-
Investment income	28,161		12,167		34,780	18,586
Other revenue	78,657		21,429	_	80,883	 -
Total revenues	5,929,055	_	3,060,357	-	1,097,235	 1,047,301
Expenditures:						
Current operations:						
General government	603,921		-		1,696,905	688,524
Public safety	5,106,768		-		-	-
Transportation	-		1,766,247		-	-
Public health and social services	-		-		-	-
Culture and recreation:						
Library	667,590		-		-	-
Parks and recreation	1,275,749		-		-	-
Zoo	350,000		-		-	-
Public works	347,932		-		-	-
Capital expenditures	16,167		683,192		340,418	-
Debt service:						
Principal	-		695,000		-	335,000
Interest			28,774	_	-	 26,191
Total expenditures	8,368,127	_	3,173,213	-	2,037,323	 1,049,715
Excess revenues over (under) expenditures	(2,439,072)	_	(112,856)	-	(940,088)	 (2,414)
Other financing sources (uses):						
Warrant and bond expense	-		-		-	(56,887)
Gain (loss) on sale of assets	22,159		-		-	-
Operating transfers in	2,734,145		-		-	-
Operating transfers out	(7,000)	_	(52,070)	-	-	 -
Total other financing sources (uses)	2,749,304	_	(52,070)	-		 (56,887)
Excess revenues and other financing sources over						
(under) expenditures and other financing uses	310,232		(164,926)		(940,088)	(59,301)
Fund balances, October 1	5,096,888	_	2,849,091	-	6,438,403	 2,397,496
Fund balances, September 30 \$	5,407,120	\$_	2,684,165	\$	5,498,315	\$ 2,338,195

See accompanying notes to the basic financial statements.

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_	Special Projects Fund	Leasing Corporation Fund	Other Governmental Funds	-	Total Governmental Funds
\$	126,999 - 19,028 - 97 14,992 161,116	\$ 	\$ 483,900 2,600 38,511 58,460 14,069 247,366 844,906	\$	8,915,190 85,463 2,088,485 499,645 108,134 1,126,710 12,823,627
	85,441 21,625	156 - -	93,215 46,356 187,715		3,168,161 5,174,749 1,766,247 187,715
	- - -	- - -	2,180 - 4,122 260,101		669,770 1,275,749 350,000 352,054 1,299,878
_	107,065	645,000 42,868 688,024	50,000 <u>8,794</u> <u>652,483</u>	-	1,725,000 106,627 16,075,949
	54,051	(4,367)	192,423	-	(3,252,322)
_	- - - - -	- - - - -	272,635	-	(56,887) 294,794 2,734,145 (59,070) 2,912,982
	54,051	(4,367)	465,058		(339,340)
	219,500	11,128	1,814,228	-	18,826,734
\$	273,551	\$6,761	\$ 2,279,286	\$	18,487,394

# CITY OF SCOTTSBLUFF, NEBRASKA RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES FOR THE YEAR ENDED SEPTEMBER 30, 2017

Net Change in Fund Balances - Total Governmental Funds	\$ (339,340)
Amounts reported for governmental activities in the statement of activities are different because:	
Governmental funds report capital outlays as expenditures. However, in the Statement of Activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. This is the amount by which depreciation expense exceeds capital outlay in the current period.	(603,267)
Payments on debt are expenditures in the funds, but a debt payment decreases long-term liabilities in the Statement of Net Position.	1,725,000
Deferred inflow of resources in governmental fund financials for property taxes and special assessments is shown as revenue for government wide financials.	627,377
Some expenses reported in the Statement of Activities do not require the use of of current financial resources and therefore are not reported as expenditures in governmental funds:	
Accrued compensated absences Accrued interest	(9,158) 16,198
Internal service funds are used by management to charge the costs of certain services to individual funds.	 279,686
Change in net position of governmental activities	\$ 1,696,495

See accompanying notes to the basic financial statements.

# CITY OF SCOTTSBLUFF, NEBRASKA STATEMENT OF NET POSITION PROPRIETARY FUNDS SEPTEMBER 30, 2017

	Business-type Activities							
	E	Environmental Services	_	Wastewater	_	Water	_	Electric
ASSETS								
Current assets								
Equity in pooled cash	\$	1,008,268	\$	2,539,101	\$	2,277,203	\$	1,422,243
Net receivables:								
Accounts and unbilled		57,891		287,292		303,313		789,747
Accrued interest		1,037		2,602		2,456		1,467
Inventory		-		_		540,655		-
Total current assets		1,067,196		2,828,995		3,123,627		2,213,457
Noncurrent assets								
Restricted investments		377,649		-		-		-
Capital assets - non-depreciable		34,008		215,420		1,013,786		300,000
Net capital assets - depreciable		1,310,886		10,741,369		7,114,249		379,249
Total noncurrent assets		1,722,543	_	10,956,789	_	8,128,035		679,249
Total assets	\$	2,789,739	\$_	13,785,784	\$	11,251,662	\$	2,892,706
LIABILITIES								
Current liabilities								
Accounts payable	\$	82,729	\$	67,339	\$	182,886	\$	-
Accrued interest payable		-		9,670		-		-
Accrued salaries		28,429		22,176		19,894		-
Accrued compensated absences		15,399		6,214		5,833		-
Other accrued expenses		1,295		14,776		107,166		-
Current portion long-term debt		-		608,487		-		-
Unearned billings		257,843		-		-		-
Total current liabilities		385,695		728,662	_	315,779		-
Noncurrent liabilities								
Long-term debt		-		1,266,459		-		-
Compensated absences		32,682		56,072		34,235		-
Total noncurrent liabilities		32,682		1,322,531	_	34,235		-
Total liabilities	_	418,377	_	2,051,193		350,014		
NET POSITION								
Net investment in capital assets		1,344,894		9,081,843		8,128,035		679,249
Restricted for new landfill		377,649		-		-		-
Unreserved		648,819		2,652,748		2,773,613		2,213,457
Total net position		2,371,362	_	11,734,591		10,901,648		2,892,706
Total liabilities and net position	\$	2,789,739	\$	13,785,784	\$	11,251,662	\$	2,892,706

See accompanying notes to the basic financial statements.

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	Busine	ess-type Activiti Internal	ies			Governmental Activities Internal
Stormwater		Service		Totals		Service
625,923	\$	(58,891)	\$	7,813,847	\$	1,482,529
2,309		-		1,440,552		-
644		34		8,240		1,528
-		-	_	540,655		1 494 057
628,876		(58,857)		9,803,294		1,484,057
-		-		377,649		-
340,240 851,820		-		1,903,454 20,397,573		-
 1,192,060		-		20,397,373		
1,172,000				22,070,070		
1,820,936	\$	(58,857)	\$	32,481,970	\$	1,484,057
22,059	\$	7,142	\$	362,155	\$	990
-		-		9,670		-
-		5,474 1,685		75,973 29,130		-
- 397		357		29,130 123,991		
-		-		608,487		-
-		-		257,843		-
22,456		14,658		1,467,250		990
				1 266 450		
-		-		1,266,459		-
-		13,790 13,790	_	136,780 1,403,238		-
22,456		28,448		2,870,488		990
1,192,060		-		20,426,081		-
		_		377,649		-
606,420		(87,305)		8,807,752		1,483,067
1,798,480	_	(87,305)	_	29,611,482	_	1,483,067
1,820,936	\$	(58,857)	\$	32,481,970	\$	1,484,057

### CITY OF SCOTTSBLUFF, NEBRASKA STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION PROPRIETARY FUNDS FOR THE YEAR ENDED SEPTEMBER 30, 2017

	Business-type Activities						
	Environmental Services	_	Wastewater	_	Water	_	Electric
Operating revenues:							
Charges for services \$	2,782,636	\$	2,581,156	\$	2,063,349	\$	2,557,117
Other revenues	966		4,472		54,757		
Total operating revenues	2,783,602	_	2,585,628	_	2,118,106	_	2,557,117
Operating expenses:							
Personnel services	1,127,235		835,180		753,261		-
Operating supplies	146,883		74,012		213,836		-
Contractual	499,642		64,392		107,418		-
Maintenance	111,541		111,253		15,297		-
Utilities	12,810		185,635		145,954		-
Insurance	54,466		82,857		45,044		-
Other operating expenses	11,077		16,052		14,870		-
Depreciation and amortization	250,837		722,885	_	291,075		52,621
Total operating expenses	2,214,491		2,092,266	_	1,586,755		52,621
Operating income (loss)	569,111		493,362	_	531,351	_	2,504,496
Non-operating revenues (expenses):							
Investment income	5,570		13,926		14,790		8,722
Gain (loss) on sale of assets	(253)		-		-		-
Interest expense	-		(46,295)		-		-
Net non-operating revenues (expenses)	5,317	_	(32,369)		14,790		8,722
Income (loss) before contributions & transfers	574,428	_	460,993	_	546,141		2,513,218
Transfers from (to) other funds:							
Operating transfers in	-		-		-		-
Operating transfers (out)	(54,070)		(140,070)		(78,070)		(2,557,145)
Net transfers from (to) other funds	(54,070)	_	(140,070)	_	(78,070)		(2,557,145)
Change in net position	520,358		320,923		468,071		(43,927)
Net position, October 1	1,851,004	_	11,413,668	_	10,433,577	_	2,936,633
Net position, September 30 \$	2,371,362	\$	11,734,591	\$_	10,901,648	\$	2,892,706

See accompanying notes to the basic financial statements.

		Busine	ss-type Activit	ies		_	Governmental Activities
			Internal				Internal
_	Stormwater		Service	_	Totals	_	Service
\$	65,302	\$	176,557	\$	10,226,117	\$	
φ	28,662	φ	170,557	φ	88,857	φ	2,368,836
-	28,002			-	00,037	-	2,308,830
	93,964		176,557		10,314,974	-	2,368,836
	-		219,813		2,935,489		-
	8,199		23,577		466,507		-
	51,844		8,415		731,711		-
	8,915		111,292		358,298		-
	461		4,494		349,354		-
	478		591		183,436		-
	2,132		-		44,131		2,098,491
_	59,671		-	_	1,377,089	_	-
_	131,700		368,182		6,446,015	-	2,098,491
_	(37,736)		(191,625)		3,868,959	-	270,345
	3,638		97		46,743		9,341
	-		-		(253)		-
-	-		(266)	-	(46,561)	-	-
_	3,638		(169)	_	(71)	-	9,341
_	(34,098)		(191,794)		3,868,888	-	279,686
	50,000		104,280		154,280		-
_	50,000		104,280		$\frac{(2,829,355)}{(2,675,075)}$	-	-
_	15,902		(87,514)	_	1,193,813	-	279,686
_	1,782,578		209		28,417,669	-	1,203,381
\$_	1,798,480	\$	(87,305)	\$_	29,611,482	\$	1,483,067

### CITY OF SCOTTSBLUFF, NEBRASKA STATEMENT OF CASH FLOWS PROPRIETARY FUNDS FOR THE YEAR ENDED SEPTEMBER 30, 2017

	Business-type Activities							
	E	nvironmental Services		Wastewater	_	Water		Electric
Cash flows from operating activities:								
· •	\$	2,794,520	\$	2,605,707	\$	2,088,606	\$	2,571,555
Cash paid to suppliers	Ψ	(925,769)	Ψ	(534,254)	Ψ	(500,438)	Ψ	2,371,333
Cash paid to suppliers		(754,206)		(584,559)		(530,885)		_
Other expenses		(373,029)		(250,621)		(222,376)		_
Net cash provided by operating activities		741,516	-	1,236,273		834,907		2,571,555
Net cash provided by operating activities		741,510		1,230,275		034,907		2,371,333
Cash flows from non-capital financing activities	:							
Transfers from (to) other funds		(54,070)		(140,070)		(78,070)		(2,557,145)
Net cash provided (used) by non-capital			_			(*******/		()/
financing activities		(54,070)		(140,070)		(78,070)		(2,557,145)
		(0,0,0,0)		(2.0,0.0)		(,)		(_,
Cash flows from capital and related financing ac	ctivit	ies:						
Purchases of capital assets		(188,419)		(252,807)		(581,753)		-
Principal paid on capital debt		-		(594,821)		-		-
Interest paid on capital debt		-		(51,070)		-		-
Net cash (used) by capital and related				· · · · · ·				
financing activities		(188,419)	_	(898,698)		(581,753)		-
Cash flows from investing activities:								
Investment in landfill		(79,755)		_		_		_
Interest and dividends		7,156		21,436		21,408		13,302
Net cash provided by investing activities		(72,599)	-	21,436		21,408		13,302
Net cash provided by investing activities		(12,399)		21,430		21,400		15,502
Net increase in cash and cash equivalents		426,428		218,941		196,492		27,712
Cash and cash equivalents, October 1		581,840		2,320,160		2,080,711		1,394,531
Cash and cash equivalents, September 30 \$	5	1,008,268	\$	2,539,101	\$	2,277,203	\$	1,422,243
Reconciliation of operating income (loss) to								
net cash provided (used) by operating activities:			<b></b>	102.2.52	٨	501.051	<b>•</b>	0.004.404
Operating income (loss) \$	5	569,111	\$	493,362	\$	531,351	\$	2,504,496
Adjustments to reconcile operating income to								
net cash provided (used) by operating activity	ties:	250 026		<b>533</b> 00 4		201.055		50 (01
Depreciation and amortization expense		250,836		722,886		291,075		52,621
Changes in assets and liabilities:								• •
Receivables - net of allowances		10,602		29,430		(21,106)		28
Inventory		-		-		(86,483)		-
Accounts and other payables		(84,224)		(7,376)		129,829		-
Accrued expenses		(2,377)	. –	7,323	. —	(1,365)	. —	-
Net cash provided by operating activities \$	5	743,948	\$	1,245,625	\$	843,301	\$	2,557,145

See accompanying notes to the basic financial statements.

		Busine	ess-type Activiti	ies		_	Governmental Activities
			Internal				Internal
5	Stormwater		Service		Totals	-	Service
	64,943	\$	176,766	\$	10,302,097	\$	2,363,950
	(36,367)		(123,387)		(2,120,215)		(2,097,501
	-		(159,839)		(2,029,489)		
	-		(59,974)		(906,000)		-
	28,576		(166,434)		5,246,393	-	266,449
	, ,		· · · ·	_	, , ,	-	,
	50,000		104,280		(2,675,075)	-	-
	50,000		104,280		(2,675,075)	-	
	(8,165)		-		(1,031,144)		-
	-		(20,000)		(614,821)		-
	-		(266)		(51,336)	-	
	(8,165)		(20,266)		(1,697,301)	-	
	-		-		(79,755)		
	5,381		165		68,848		13,089
	5,381		165	_	(10,907)	-	13,089
	75,792		(82,255)		863,110		279,538
	550,131		23,364		6,950,737		1,202,991
	625,923	\$	(58,891)	\$	7,813,847	\$	1,482,529
	(37,736)	\$	(191,625)	\$	3,868,959	\$	270,345
	59,671		-		1,377,089		
	(537)		-		18,417		-
	-		-		(86,483)		-
	9,208		7,107		54,544		990
	178		18,180	_	21,939	_	
	30,784	\$	(166,338)	\$	5,254,465	\$	271,335

### CITY OF SCOTTSBLUFF, NEBRASKA STATEMENT OF FIDUCIARY NET POSITION FIDUCIARY FUNDS SEPTEMBER 30, 2017

	_	Agency Fund		Pension Trust Fund	_	Total Fiduciary Funds
ASSETS Equity in pooled cash	\$	273,158	\$	_	\$	273,158
Investments managed by trustee Net receivables:	Ψ	-	Ψ	12,364,967	Ψ	12,364,967
Accrued interest		281	_	-	_	281
Total assets	\$	273,439	\$	12,364,967	\$_	12,638,406
LIABILITIES						
Accounts and warrants payable	\$	69,407	\$	-	\$	69,407
Debt service		204,032		-	_	204,032
Total liabilities		273,439		-	_	273,439
NET POSITION						
Held in trust for pension benefits		-	_	12,364,967	_	12,364,967
Total net position		-	_	12,364,967	_	12,364,967
Total liabilities and net position	\$	273,439	\$	12,364,967	\$_	12,638,406

See accompanying notes to the basic financial statements. 27

### CITY OF SCOTTSBLUFF, NEBRASKA STATEMENT OF CHANGES IN FIDUCIARY NET POSITION FIDUCIARY FUNDS FOR THE YEAR ENDED SEPTEMBER 30, 2017

	_	Pension Trust Fund
Additions:		
Contributions:		
Employer	\$	420,918
Employee	_	396,692
Total contributions		817,611
Transfers in		-
Investment earnings:		
Net investment earnings and appreciation in fair value of investments	_	1,407,306
Total additions	_	2,224,917
Deductions:		
Benefit payments		844,672
Administrative costs	_	5,372
Total deductions	_	850,044
Change in fiduciary net position		1,374,872
Net position held in trust for pension benefits, October 1	_	10,990,095
Net position held in trust for pension benefits, September 30	\$_	12,364,967

See accompanying notes to the basic financial statements.

### NOTES TO THE FINANCIAL STATEMENTS

#### September 30, 2017

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

<u>Financial Reporting Entity</u> - The City of Scottsbluff (City) is a municipal government responsible for providing services to the local citizenry, which are deemed best to be provided for by the public sector. The services provided include general administration, public safety, highways and streets, cemetery, recreation, public improvements, health and social services, parks, library, keno, environmental service, electric, water and wastewater; all of which are funded by tax collections and user fees.

In evaluating how to define the City for financial reporting purposes, management has considered all potential component units. The decision to include a potential component unit in the reporting entity was made by applying the criteria set forth in accounting principles generally accepted in the United States of America (GAAP). The basic, but not the only criterion, for including a potential component unit within the reporting entity is the governing body's ability to exercise oversight responsibility. The most significant manifestation of this ability is financial interdependency. Other manifestations of the ability to exercise oversight responsibility include, but are not limited to, the selection of governing authority, the designation of management, the ability to significantly influence operations, and accountability for fiscal matters. A second criterion used in evaluating potential component units is the scope of public service. Application of this criterion involves considering whether the activity benefits the City and/or its citizens, or whether the activity is conducted within the geographical boundaries of the City and is generally available to its citizens. A third criterion used to evaluate potential component units for inclusion or exclusion from the reporting entity is the existence of special financing relationships, regardless of whether the City is able to exercise oversight responsibility.

As required by GAAP, these financial statements present the City of Scottsbluff (the primary government) and its component units. These component units are included in the City's reporting entity because of the significance of each unit's operational and financial relationship with the City.

#### City of Scottsbluff Leasing Corporation

The City of Scottsbluff Leasing Corporation was formed in 1981 to provide tax-exempt financing for various construction projects of the City. The governing body is appointed by the City's governing body. The services provided by the Leasing Corporation are so intertwined with the City that the Leasing Corporation is in substance the same as the City and it is reported as part of the City and blended in the City's financial statements.

#### Community Development Agency

The Community Development Agency was created by the Mayor and City Council to provide for redevelopment of various areas within the City. Although it is legally separate from the City, the sole purpose of this Agency is to provide for City redevelopment and it is presented in the City's Agency Fund.

#### Community Redevelopment Authority

The Community Redevelopment Authority was created by the Mayor and City Council to provide for redevelopment of various areas within the City. Although it is legally separate from the City, the sole purpose of this Authority is to provide for City redevelopment. There currently is no funding source for the Authority and currently acts in an advisory capacity only.

### NOTES TO THE FINANCIAL STATEMENTS (CONTINUED)

#### September 30, 2017

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

<u>Government-Wide and Fund Financial Statements</u> - The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the non-fiduciary activities of the primary government. Fiduciary activities, whose resources are not available to finance the City's programs, are excluded from the government-wide statements. The material effect of interfund activity has been removed from these statements. *Governmental activities*, which normally are supported by taxes and intergovernmental revenues, are reported separately from *business-type activities*, which rely to a significant extent on fees and charges for support.

The statement of activities demonstrates the degree to which the direct expense of a given function or segment are offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. *Program revenues* include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as *general revenues*.

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from government-wide financial statements. Major individual governmental funds and major individual proprietary funds are reported as separate columns in the fund financial statements.

<u>Measurement Focus</u>, <u>Basis of Accounting</u>, and <u>Financial Statement Presentation</u> - The government-wide financial statements are reported using the *total economic resources measurement focus* and the *accrual basis of accounting*, as are the proprietary fund and fiduciary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied.

Governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting*. Revenues are recognized when they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, including interest on long-term debt, as well as expenditures related to compensated absences and claims and judgements, are recorded only when payment is due.

Property taxes, sales taxes, highway user fees, interdepartmental charges, intergovernmental revenues, and interest associated with the current fiscal period are all considered to be susceptible to accrual. Special assessments are recorded as revenues in the year the assessments are paid. Installments not yet paid are reflected as special assessments receivable and deferred revenues. Other revenue items are considered to be measurable and available only when cash is received by the City.

The City reports the following major governmental funds:

<u>General Fund</u> - The General Fund is the general operating fund of the City. It is used to account for all financial resources except those required to be accounted for in other funds.

### NOTES TO THE FINANCIAL STATEMENTS (CONTINUED)

#### September 30, 2017

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Measurement Focus, Basis of Accounting, and Financial Statement Presentation (Continued) -

The City reports the following special revenue funds:

<u>Transportation Fund</u> - This fund accounts for the resources accumulated and payments made for the maintenance, construction, and improvement of the streets in the City.

<u>Economic Development Fund</u> - This fund accounts for the resources and payments made for the Local Option Municipal Economic Development Act for the City. This Act sunsets in October, 2025.

<u>Debt Service Fund</u> - The Debt Service Fund is used to account for the accumulation of resources for, and the payment of, general long-term principal, interest and related costs.

<u>Leasing Corporation Fund</u> – Leasing Corporation Fund is used to account for leasing of acquisition or construction of major capital facilities (other than those financed by proprietary fund types).

<u>Special Projects Fund</u> – Special projects fund is used to account for miscellaneous grants such as highway safety or revenue sources for specific items such as K-9 donations.

The government reports the following major enterprise funds:

Environmental Services Fund - This fund accounts for the activities of the government's sanitation utility.

Wastewater Fund - This fund accounts for the activities of the government's wastewater utility.

Water Fund - This fund accounts for the activities of the government's water distribution operations.

Electric Fund - This fund accounts for the activities of the government's electric system utility.

Stormwater Fund - This fund accounts for the activities of the stormwater utility.

Additionally, the government reports the following fund types:

<u>Internal Service Funds</u> - Internal Service Funds are used to account for the financing of goods or services provided by one department or agency to other departments or agencies of the City, or to other governmental units on a cost-reimbursement basis.

<u>Trust and Agency Funds</u> - Trust and Agency Funds are used to account for assets held by the City in a trustee capacity or as an agent for individuals, private organizations, other governments, and/or other funds. Agency funds are custodial in nature and do not involve the measurement of results of operations.

#### Assets, Liabilities, and Net Position or Equity -

<u>Deposits and Investments</u> - The City maintains a cash and investments pool for all funds. This pool is managed by the Finance Director and interest income is allocated to each fund based on its proportionate share in the pool. Each fund type's portion of this pool is displayed as "Equity in pooled cash". This pool consists of cash on hand, certificates of deposits, and investments. The City's cash and cash equivalents are considered to be cash on hand, cash held by County Treasurer, and short-term investments with original maturities of three months or less from date of acquisition. All investments are recorded at fair value based on quoted market prices.

Inventories - Inventories are valued at the lower of cost or market, using the first-in, first-out method.

### NOTES TO THE FINANCIAL STATEMENTS (CONTINUED)

#### September 30, 2017

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Assets, Liabilities, and Net Position or Equity (Continued) -

<u>Restricted Assets</u> - When both restricted and unrestricted resources are available for use, it is the City's policy to use restricted resources first and then unrestricted resources as needed.

<u>Capital Assets</u> - Capital assets, which include property, plant, equipment and infrastructure assets (e.g., roads, bridges, drainage systems, and similar items) are reported in the applicable governmental or business-type activities column in the government-wide financial statements. Capital assets are defined by the government as assets with an initial individual cost of more than \$5,000 or \$50,000 for infrastructure and an estimated useful life in excess of two years. Such assets are recorded at historical cost or estimated historical cost if actual historical cost was not available. Donated capital assets are recorded at estimated fair value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend the assets lives are not capitalized.

Property, plant and equipment of the government is depreciated using the straight-line method over the following estimated useful lives:

Buildings and Improvements	10 - 50 years
Vehicles	5 - 20 years
Equipment	3 - 25 years
Infrastructure	20 - 60 years

<u>Compensated Absences</u> - City employees generally earn vacation days at a variable rate based on years of service. In the event of termination, an employee is reimbursed for accumulated vacation time up to a maximum allowed accumulation of 366 hours. Employees earn sick leave at the rate of one day per month with total accumulation limits established by the employees' bargaining unit. With 15 years of service, the maximum allowed is four workweeks.

Vacation and sick leave are accrued when incurred in the government-wide, proprietary, and internal service fund financial statements. Such accruals are based on current salary rates.

<u>Long-Term Obligations</u> - In the government-wide financial statements and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental and business-type activities in the statement of net assets

In the fund financial statements, governmental fund types recognize bond proceeds as other financing sources and bond payments are expensed. Issuance costs are reported as current expenditures.

Estimates - The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Actual results could differ from those estimates.

<u>Eliminations</u> – Certain eliminations have been made as prescribed by GASB Statement No. 34 in regards to interfund activities, payables and receivables. All internal balances in the statement of Net Assets have been eliminated except those representing balances between the governmental activities and the business-type activities, which are presented as internal balances and eliminated in the total primary government column. In the Statement of Activities, internal service fund transactions have been eliminated; however, those transactions between governmental and business-type activities have not been eliminated.

### NOTES TO THE FINANCIAL STATEMENTS (CONTINUED)

#### September 30, 2017

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

- <u>Deferred Inflows of Resources</u> In addition to liabilities, the statement of net positon or balance sheet will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period and so will not be recognized as an inflow of resources (revenue) until that time. The City has one item that qualifies for reporting in this category and is reported in the governmental fund balance sheet. The deferred revenues are from property taxes that are deferred and recognized as an inflow of resources in the period that the amounts become available. The City also has an item that qualifies for unavailable revenues and reported in the Statement of Net Position. The unavailable revenue is economic development grants that are earned over a period of time and are recognized as an inflow of resources in the period that the amounts become available.
- <u>Fund balance-Governmental Funds</u> The fund balances for the City's governmental funds are displayed in five components:

*Nonspendable fund balance* – amounts that cannot be spent because they are either not in a spendable form (such as inventories and prepaid amounts) or are legally or contractually required to be maintained intact.

*Restricted fund balance* – amounts that can be spent only for specific purposes because of constraints imposed by external providers (such as grantors, bondholders, and higher level of government), or imposed by constitutional provisions or enabling legislation.

*Committed fund balance* – amounts that can be spent only for specific purposes determined by a formal action of the government's highest level of decision-making authority. Commitments may be established, modified, or rescinded only through ordinances approved by the City Council.

Assigned fund balance – amount the government intends to use for specific purposes that do not meet the criteria to be classified as restricted or committed. The City Manager may assign amounts

*Unassigned fund balance* – amounts that are available for any purpose; these amounts can be reported only in the City's General Fund.

When an expenditure is incurred for purposes for which both restricted and unrestricted fund balance is available, the City considers restricted funds to have been spent first. When an expenditure is incurred for which committed, assigned, or unassigned fund balances are available, the City considers amounts to have been spent first out of committed funds, then assigned funds, and finally unassigned funds, as needed, unless the City Council has provided otherwise in its commitment or assignment actions.

The City would typically use restricted fund balances first, followed by committed resources, and then assigned resources, as appropriate opportunities arise, but reserves the right to selectively spend unassigned resources first to deter the use of these other classified funds.

<u>Equity</u> – Equity is classified as net position and displayed in three components:

- a. Net investment in capital assets Consists of capital assets including restricted capital assets, net of accumulated depreciation and reduced by the outstanding balances of any bonds, mortgages, notes, or other borrowings that are attributable to the acquisition, constructions, or improvement of those assets.
- b. Restricted net position Consists of net assets with constraints placed on their use either by (1) external groups such as creditors, grantors, contributors, or laws or regulations of other governments; or (2) law through constitutional provisions or enabling legislation.
- c. Unrestricted net position All other net assets that do not meet the definition of "restricted" of "invested in capital assets, net of related debt".

### NOTES TO THE FINANCIAL STATEMENTS (CONTINUED)

#### September 30, 2017

#### NOTE 2 - DEPOSITS AND INVESTMENTS

State Statute 14-563 R.R.S., 1943 authorizes funds of the City to be invested in "securities of the United States, the State of Nebraska, metropolitan city, county in which such metropolitan city is located or school district of such city, in the securities of municipally owned and operated public utility property and plants of such city, or in the same manner as funds of the State of Nebraska are invested, except that the city treasurer may purchase certificates of deposit from and make time deposits in banks selected as depositories of City funds". Additionally, State Statute 15-847 R.R.S., 1943 requires banks either to give bond or to pledge government securities (types of which are specifically identified in the Statutes) to the city treasurer in the amount of the City's deposits. The Statutes allow pledged securities to be reduced by the amount of the deposit, which is insured by the Federal Deposit Insurance Corporation (FDIC).

Custodial Credit Risk – Custodial credit risk is the risk that, in the event of the failure of the counterparty, the City would not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. As noted above, State Statutes 15-847 R.R.S, 1943 covers this risk. As of September 30, 2017 equity in pooled cash was fully insured by FDIC insurance or collateralized by pledged securities.

The City has invested funds in the Wells Fargo Government Money Market Fund. This fund invests exclusively in high-quality, short-term, U.S. dollar-denominated money market instruments that consist of U.S. Government obligations and repurchase agreements collateralized by U.S. Government obligations. As of September 30, 2017 the City had \$10,612,791 invested in the Government Money Market Fund.

The City has entered into an investment pooling agreement with the Nebraska Public Agency Investment Trust (the Trust). The Trust was organized to allow various local governmental entities to pool their funds and invest in all instruments as allowed under state law. The trust investment consists primarily of U.S. Government securities, U.S. Government Agency securities, collateralized repurchase agreements and certificates of deposit, which are short-term in nature and not subject to significant market adjustments. The City had \$100,750 invested in the Trust at September 30, 2017.

<u>Cash and Equity in Pooled Cash Management Account</u> - At September 30, 2017, the City's cash and pooled investments, recorded at fair market value and includes \$273,158 in the Agency (TIF) fund, consisted of the following:

Cash \$	1,859,378
Cash w/bond trustee	8
Investments:	
U.S. Agencies and Instrumentality's Bonds and Notes	10,605,676
Money Market – Pledged Securities	1,000,000
Nebraska Public Agency Investment Trust	100,750
Certificates of deposit	14,589,785
\$	28,155,597
	<u> </u>
Shown on balance sheet as:	
Equity in pooled cash and investments \$	28,155,597
	<u> </u>
\$	28,155,597

### NOTES TO THE FINANCIAL STATEMENTS (CONTINUED)

#### September 30, 2017

#### NOTE 2 - DEPOSITS AND INVESTMENTS (CONTINUED)

<u>Restricted Investments</u> - The following details the restricted investment at September 30, 2017:

	E	nterprise Funds
Pursuant to agreement with City of Gering: Investment	\$	377,649
Total	\$	377,649

Restricted investments consists of equity in checking account for the landfill in the name of City of Gering.

<u>Investments Managed by Trustee</u> - The City's Pension Trust Funds are administered by trustees. At September 30, 2017 Pension Trust Funds managed by a trustee consisted of the following:

		Fire		Police		City		Total
Mutual Funds	\$ <u></u>	2,981,096	\$ <u></u>	3,642,515	\$ <u></u>	5,741,357	\$ <u> </u>	12,364,968

#### NOTE 3 - RECEIVABLES

Receivables at September 30, 2017, consist of the following:

Fund	Taxes		Taxes		AccountsTaxesand Other		Accrued Interest		Special Assessments	
General Special Revenue Debt Service Capital Projects Enterprise Internal Service Fiduciary	\$	865,158 664,996 321,237 17,524	\$	46,445 195,451 - 1,466,795 -	\$	4,976 10,797 31,665 75 8,204 1,562 281	\$	876,071		
Gross Receivables	\$	1,868,915	\$	1,708,691	\$	57,560	\$	876,071		
Allowance for Uncollectibles		(43,564)		(26,243)			. <u></u>	(43,800)		
Net Receivables	\$	1,825,351	\$	1,682,448	\$	57,560	\$	832,271		

# NOTES TO THE FINANCIAL STATEMENTS (CONTINUED)

#### September 30, 2017

### NOTE 4 - CAPITAL ASSETS

Capital asset activity for the year ended September 30, 2017, was as follows:

	Beginning Balances	Increases	Decreases	Ending Balances
Governmental Activities: Capital assets, not being depreciated: Land Inventory Construction in progress Total capital assets, not being depreciated	\$ 533,862 2,562,113 <u>153,713</u> <u>3,249,688</u>	\$ 20,354 	\$ <u>30,086</u> 30,086	\$ 554,216 2,562,113 <u>210,221</u> <u>3,326,550</u>
Capital assets, being depreciated: Buildings and improvements Equipment and vehicles Infrastructure Total capital assets, being depreciated	11,447,077 7,131,128 <u>33,040,035</u> 51,618,240	61,204 538,551 <u>1,880,805</u> <u>2,480,560</u>	27,290	11,508,281 7,642,389 <u>34,920,840</u> <u>54,071,510</u>
Less accumulated depreciation for: Buildings and improvements Equipment and vehicles Infrastructure Total accumulated depreciation	3,784,528 3,665,637 <u>16,463,005</u> <u>23,913,170</u>	302,023 545,843 <u>1,310,696</u> <u>2,158,562</u>	27,290	4,086,551 4,184,190 <u>17,773,701</u> <u>26,044,442</u>
Net capital assets being depreciated	27,705,070	321,998		28,027,068
Net governmental activities capital assets	\$ <u>30,954,758</u>	\$ <u>428,946</u>	\$ <u>30,086</u>	\$ <u>31,353,618</u>
Business-type Activities: Capital assets not being depreciated: Land Construction in progress Total capital assets, not being depreciated		\$ <u>431,200</u> 431,200	\$ <u>31,931</u> <u>31,931</u>	$ \begin{array}{r}         1,461,475 \\         \underline{441,979} \\         \underline{1,903,454} \end{array} $
Capital assets, being depreciated: Buildings and improvements Equipment and vehicles Plant in service Infrastructure Total capital assets, being depreciated	7,098,675 5,747,875 21,611,535 12,793,388 47,251,473	289,095 343,035 632,130	114,214 	7,098,675 5,922,756 21,611,535 <u>13,136,423</u> 47,769,389
Less accumulated depreciation for: Buildings and improvements Equipment and vehicles Plant in service Infrastructure Total accumulated depreciation	4,120,789 2,905,416 15,824,746 <u>3,257,737</u> 26,108,688	110,881 472,477 407,337 <u>386,394</u> 1,377,089	113,961 	4,231,670 3,263,932 16,232,083 <u>3,644,131</u> 27,371,815
Net capital assets being depreciated	21,142,785	(744,959)	253	20,397,573
Net business-type activities capital assets	\$ <u>22,646,970</u>	\$ <u>(313,759)</u>	\$32,184	\$ <u>22,301,027</u>

# NOTES TO THE FINANCIAL STATEMENTS (CONTINUED)

#### September 30, 2017

#### NOTE 4 - CAPITAL ASSETS (CONTINUED)

Depreciation expense was charged to functions/programs as follows:

Governmental activities:		
General government	\$	64,382
Public safety		293,115
Transportation		1,408,722
Public health and social services		20,193
Culture and recreation		357,703
Public works	_	14,447
Total depreciation expense - governmental	\$_	2,158,562
Business-type activities:		
Environmental services	\$	250,837
Wastewater		722,885
Water		291,075
Electric		52,621
Stormwater	_	59,671
Total depreciation expense - business-type	\$_	1,377,089

### NOTE 5 - LONG-TERM DEBT

Long-term debt is comprised of the following:

Governmental activities:	Original Amount	Interest Rate	Annual Installment	Principal Amount Outstanding
2015 Lease Rental and Refunding Bonds, dated June 23, 2015, due annually thro 2021; secured by library building	ugh \$ 1,205,000	.4% to 2.15%	49,500 to 215,000	\$ 905,700
2015 Lease Rental and Refunding Bonds, dated June 23, 2015, due annually through 2023; secured by public safety building and pool	2,080,000	.4% to 2.15%	84,000 to 370,000	1,522,400
2015 Lease Rental Revenue Bonds, dated June 23, 2015, due annually through 2021; secured by downtown buildings	440,000	.4% to 1.8%	16,500 to 70,000	296,900
2015 General Obligation Hwy Allocation Bonds, dated June 18, 2015, due annual through 2021;secured by infrastructure	ly 2,330,000	.65% to 1.7%	460,000 to 480,000	1,875,000
Total governmental activities				\$ <u>4,600,000</u>

# NOTES TO THE FINANCIAL STATEMENTS (CONTINUED)

#### September 30, 2017

#### NOTE 5 - LONG-TERM DEBT (CONTINUED)

Business-type activities:	Original Amount	Interest Rate	Annual Installment	Principal Amount Outstanding
Wastewater treatment project loan - State of Nebraska, issued 1998, due annually through 2019	4,600,000	3.00%	292,305 to 301,140	593,444
Wastewater treatment project loan - State of Nebraska, issued 2003, due annually through 2023	1,004,334	3.00%	56,660 to 64,000	358,429
Wastewater treatment project loan - State of Nebraska, issued 2011, due annually through 2020	1,685,000	2.00%	50,261 to 97,855	586,073
Wastewater treatment project loan – ARRA - State of Nebraska, issued 2011, due annually through 2020	842,500	0%	84,250	337,000
Total business-type activities				\$ <u>1,874,946</u>
Total long-term debt				\$ <u>6,474,946</u>

All of the wastewater treatment project loans are secured by the wastewater treatment plant.

Annual requirements to pay principal and interest to maturity on outstanding debt follows:

Fiscal		Governmental Activities												
Year Ended	General Oblig	ation Bonds	Revenue	e Bonds	Capital	Capital Lease								
September 30	Principal	Interest	Principal	Interest	Principal	Interest								
2018	\$ 460,000	\$ 23,555	\$ 655,000	\$ 37,171	\$ -	\$ -								
2019	465,000	18,232	665,000	29,244	-	-								
2020	470,000	11,685	670,000	19,395	-	-								
2021	480,000	4,080	445,000	10,030	-	-								
2022	-	-	140,000	4,625	-	-								
2023-2027			150,000	1,613										
	\$ <u>1,875,000</u>	\$ 57,552	\$	\$ <u>102,078</u>	\$	\$								

### NOTES TO THE FINANCIAL STATEMENTS (CONTINUED)

#### September 30, 2017

#### NOTE 5 - LONG-TERM DEBT (CONTINUED)

Fiscal		Business-Type Activities												
Year Ended	Revenue E	Bonds	Loa	ns										
September 30	Principal	Interest	Principal	Interest	Principal	Interest								
2018	\$ - \$	-	\$ 608,487	\$ 37,403	\$ -	\$ -								
2019	-	-	622,509	23,381	-	-								
2020	-	-	326,655	11,304	-	-								
2021	-	-	196,633	5,918	-	-								
2022	-	-	64,001	3,143	-	-								
2023-2027			56,661	1,209										
	\$ <u> </u>	_	<u>\$ 1,874,946</u>	\$ <u>82,358</u>	\$ <u> </u>	\$ <u> </u>								

Long-term liability activity for the year ended September 30, 2017 was as follows:

Governmental activities:	]	10/1/16 Beginning Balance	Additions			Reductions	9/30/17 Ending Balance			Due Within One Year	
Bonds payable: Revenue bonds	¢	3,755,000	\$		\$	1.030.0000	¢	2 725 000	\$	655 000	
	Ф	- ) )	Ф	-	Ф	, ,	\$	2,725,000	Ф	655,000	
GO bonds		2,570,000		-		695,000		1,875,000		460,000	
Capital lease payable		-		-		-		-		-	
Compensated absences		532,358		9,158		-		541,516		119,551	
Governmental activities	\$	6,857,358	\$	9,158	\$	1,725,000	\$	5,141,516	\$	1,234,551	
<b>Business-type activities:</b>											
Loans payable	\$	2,469,767	\$	-	\$	594.821	\$	1.874.946	\$	608,487	
Compensated absences	+	150,262	Ŧ	15,648	+	-	+	165,910	+	29,130	
Business-type activities	\$	2,620,029	\$	15,648	\$	594,821	\$	2,040,856	\$	637,617	

There are various bonds issued for tax increment financing projects within the City. These bonds are limited obligations of the agency payable exclusively from taxes levied against certain property in specified areas. These bonds are not general obligations of the CDA, CRA or the City, and are not included in the City's financial statements. The accumulation of resources to pay these bonds is accounted for in the agency funds for CDA and CRA.

#### NOTE 6 - LEASE AGREEMENT - ELECTRICAL DISTRIBUTION SYSTEM

The City leases the operation of their electrical distribution system to the Nebraska Public Power District, pursuant to an agreement which became effective January 1, 1990. This agreement continues until January 1, 2015, and thereafter from year to year, unless terminated on an anniversary of January 1, 2015, with at least five years prior written notice given by either party to the other, on or after February 1, 2009.

The Nebraska Public Power District shall maintain the distribution system and shall construct any additions necessary for service to the extent such additions are within the established extension policies of the Nebraska Public Power District.

Under the lease with the Nebraska Public Power District, for the first 15 years, the City will receive 12% of the gross retail electric revenues, adjusted for bad debt charge-offs, revenues from tax-supported agencies receiving a discount, and revenues associated with application of production cost adjustment billings and billings of other cost adjustments not included in the base rates.

### NOTES TO THE FINANCIAL STATEMENTS (CONTINUED)

#### September 30, 2017

#### NOTE 7 - RETIREMENT PLANS

City employees are covered by one of three retirement plans in effect, covering general city employees, fire fighters and police officers, respectively.

#### General

The City sponsors a defined contribution plan which covers substantially all general city employees. Under the terms of the plan, an employee must be age 21 or older and have completed one year of continuous service and have not attained the age of 64. Participating employees are required to contribute 3% of their earnings. The City then makes a matching contribution to the plan on their behalf. An additional voluntary contribution can be made by employees to the plan to the extent allowed under the Internal Revenue Code, currently an additional 10%. The City will contribute an amount equal to an employee's voluntary contribution, not to exceed 3% of the employee's compensation. Employees are 100% vested in the plan after completing 7 years of service, reaching normal retirement age (65), meeting the requirements for early retirement date, becoming totally disabled, or deceased, whichever occurs first. Contributions to the general city employee retirement plan were \$180,702 and \$192,709 by the City and plan participants, respectively. There were 77 participants in the plan.

#### Fire Fighters

Fire fighters are covered by a defined contribution plan sponsored by the City. Eligible employees are required to contribute 6.5% of their salary to the plan, which the City then matches at the rate of 13% of the participant's salary. Employees are fully vested after 7 whole years of service. A participant's normal retirement age is the date he attains age 55 and completes 21 years of service. Nebraska State statutes govern the coverage afforded to participants under this plan. Contributions to the fire fighters employee retirement plan were \$111,758 and \$66,201 by the City and plan participants, respectively. There were 16 participants in the plan.

#### Police

Police officers are covered by a defined contribution plan sponsored by the City. Participants in the plan are required to contribute 7.0% of their salary to the plan, which is matched by a 7.0% contribution from the City. Employees are fully vested after 7 whole years of service. Contributions to the police retirement plan were \$128,459 and \$137,782 by the City and plan participants, respectively. There were 32 participants in the plan.

#### NOTE 8 - COMMITMENTS AND CONTINGENCIES

The Environmental Protection Agency (EPA) requires any entity with a landfill site to bring its site into compliance with 40 CFR Part 257 and 258 (Subtitle D) or close the site by October, 1993. In prior years, the City closed its landfill. In the 2008 fiscal year, the City entered into an agreement with the City of Gering for use of their landfill site and a portion of the fee paid is going towards a future landfill site or equipment to extend the life of the current landfill.

The City is committed to \$350,000 annually to Riverside Discovery Center (RDC) for its operation of a zoo. The City entered into a contract with RDC on September 13, 2010 and payments to RDC were effective with transfer that occurred on October 1, 2010. Payments are due for ten years from effective date.

The City participates in a number of federally assisted grant programs, which are subject to financial and compliance audits. The amount of expenditures, if any, which may be disallowed by the granting agencies, is not determinable at this time; however, City officials do not believe that such amounts, if any, would be significant.

### NOTES TO THE FINANCIAL STATEMENTS (CONTINUED)

#### September 30, 2017

#### NOTE 9 - RISK MANAGEMENT

The City provides employee health insurance through a self-funded program and has contracted for administrative services and claims processing.

Due to the Affordable Care Act, the coverage lifetime maximum is unlimited. Re-insurance is covered by a policy which provided insurance above the City's participation of \$40,000 per person and \$1,365,448 in the aggregate.

The City continues to carry commercial insurance for all other risks of loss including worker's compensation, general liability and law enforcement liability. Settled claims have not exceeded coverage in any of the past three fiscal years.

#### NOTE 10 - INDIVIDUAL INTERFUND RECEIVABLE, PAYABLE BALANCES, AND TRANSFERS

Transfers are used to move revenues between funds. The transfers below are routine in nature.

			Tranfers In										
	Gene	eral	Non	major	St	ormwater		GIS	,	Total			
Transfers Out	Fur	nd	Gov't	Funds		Fund		Fund	Tra	nsfers out			
General Fund	\$	-	\$	-	\$	-	\$	7,000	\$	7,000			
Transp. Fund	2	27,000		-		-		25,070		52,070			
Special Projects		-		-		-		-		-			
Non-major Funds		-	-	130,000		-		-		130,000			
Env. Services Fund	5	54,000		-		-		70		54,070			
Wastewater Fund	5	54,000		-		50,000		36,070		140,070			
Water Fund	4	2,000		-		-		36,070		78,070			
Electric Fund	2,55	57,145				_		-		2,557,14 <u>5</u>			
	\$ <u>2,73</u>	34,145	\$ <u></u>	130,000	\$	50,000	\$	104,280		<u>3,018,425</u>			

#### NOTE 11 - PROPERTY TAXES

The tax levies are certified by the County Board on or before October 15th. Real estate taxes are due on December 31st and attach as an enforceable lien on property on January 1st following the levy date and become delinquent in two equal installments on May 1st and September 1st. Personal property taxes are due December 31st and become delinquent on May 1st and September 1st following the levy date.

Property taxes levied for 2016-2017 are recorded as revenue when expected to be collected within 60 days after September 30, 2017. Prior-year levies were recorded using these same principles, and remaining receivables are re-evaluated annually. Property taxes expected to be collected after 60 days are recorded as deferred revenue on the fund balance sheets.

The 2016 tax levy, for the 2016-2017 fiscal year, was \$1,767,435 with a tax rate per \$100 valuation of 0.216 for general and \$54,100 with a tax rate per \$100 valuation of .1982 for the business improvement district. The assessed value upon which the 2016 levy was based was \$818,257,209 for general and \$27,299,968 for the business improvement district.

#### NOTE 12 – PRIOR PERIOD ADJUSTMENT

The beginning net position was adjusted to account for construction in progress for the two paving districts which were capitalized in the current year.

# **REQUIRED SUPPLEMENTARY INFORMATION**

### CITY OF SCOTTSBLUFF, NEBRASKA SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL (BUDGET BASIS) GENERAL FUND FOR THE YEAR ENDED SEPTEMBER 30, 2017

	Budgeted Amounts Original Final					Actual Amounts		Variance with Final Budget Positive (Negative)
Revenues:								
Taxes	\$	5,215,861	\$	5,215,861	\$	5,269,987	\$	54,126
Intergovernmental		-		-		12,068		12,068
Local		3,274,917		3,274,917		3,447,942		173,025
Total revenues		8,490,778		8,490,778	_	8,729,997	-	239,219
Expenditures:								
General government		847,762		847,762		618,680		229,082
Public safety - Police and Fire		5,234,686		5,234,686		5,095,933		138,753
Public works - Other		430,956		430,956		346,452		84,504
Culture and recreation		2,824,105		2,824,105		2,309,015		515,090
Total expenditures		9,337,509		9,337,509	_	8,370,080		967,429
Excess revenues over (under) expenditures	\$	(846,731)	\$	(846,731)		359,917	\$	1,206,648
Fund balances, October 1						4,352,108		
Fund balances, September 30					\$	4,712,025		

See accompanying notes.

### CITY OF SCOTTSBLUFF, NEBRASKA SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL (BUDGET BASIS) TRANSPORTATION FUND FOR THE YEAR ENDED SEPTEMBER 30, 2017

	Budgeted A Original			ounts Final	_	Actual Amounts	Variance with Final Budget Positive (Negative)		
Revenues:									
Taxes	\$	1,148,669	\$	1,148,669	\$	1,135,548	\$	(13,121)	
Intergovernmental		1,839,406		1,839,406		1,865,952		26,546	
Local		5,000		5,000		67,871	_	62,871	
Total revenues		2,993,075		2,993,075		3,069,371	_	76,296	
Expenditures: Public works - Streets Total expenditures		3,783,782 3,783,782		3,783,782 3,783,782		3,227,979 3,227,979	-	<u>555,803</u> 555,803	
Excess revenues over (under) expenditures	\$	(790,707)	\$	(790,707)		(158,608)	\$	632,099	
Fund balances, October 1						2,841,024			
Fund balances, September 30					\$	2,682,416			

See accompanying notes.

### CITY OF SCOTTSBLUFF, NEBRASKA SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL (BUDGET BASIS) ECONOMIC DEVELOPMENT FUND FOR THE YEAR ENDED SEPTEMBER 30, 2017

		Budgete	ed Ame	ounts	Actual			Variance with Final Budget Positive
	_	Original	Final		Amounts		-	(Negative)
Revenues:								
Taxes	\$	950,000	\$	950,000	\$	990,244	\$	40,244
Local		18,000		18,000		137,043	_	119,043
Total revenues		968,000		968,000		1,127,287	_	159,287
Expenditures: Community development Total expenditures	_	5,481,928 5,481,928	_	5,481,928 5,481,928	_	2,034,583 2,034,583	-	3,447,345 3,447,345
Excess revenues over (under) expenditures	\$	(4,513,928)	\$	(4,513,928)		(907,296)	\$	3,606,632
Fund balances, October 1						6,481,737		
Fund balances, September 30					\$	5,574,441		

See accompanying notes.

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### CITY OF SCOTTSBLUFF, NEBRASKA SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL (BUDGET BASIS) DEBT SERVICE FUND FOR THE YEAR ENDED SEPTEMBER 30, 2017

		Budgete Original	d Amo	ounts Final	Actual Amounts			Variance with Final Budget Positive (Negative)
Revenues:								
Taxes	\$	742,842	\$	742,842	\$	714,912	\$	(27,930)
Local		1,039,800		1,039,800		482,848	_	(556,952)
Total revenues		1,782,642		1,782,642		1,197,760	_	(584,882)
Expenditures: General government Total expenditures	_	4,214,943 4,214,943	_	4,214,943 4,214,943	_	1,745,479 1,745,479	-	2,469,463 2,469,463
Excess revenues over (under) expenditures	\$	(2,432,301)	\$	(2,432,301)		(547,719)	\$	1,884,581
Fund balances, October 1						4,474,056		
Fund balances, September 30					\$	3,926,337		

See accompanying notes.

### CITY OF SCOTTSBLUFF, NEBRASKA SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL (BUDGET BASIS) SPECIAL PROJECTS FUND FOR THE YEAR ENDED SEPTEMBER 30, 2017

	 Budgete Original	ed Amo	unts Final	_	Actual Amounts	-	Variance with Final Budget Positive (Negative)
Revenues:							
Taxes	\$ -	\$	-	\$	126,999	\$	126,999
Intergovernmental	-		-		18,853		18,853
Local	501,000		501,000		14,574	_	(486,426)
Total revenues	 501,000		501,000		160,426	-	(340,574)
Expenditures: General government Total expenditures	 500,000 500,000		500,000 500,000		107,066 107,066	-	392,934 392,934
Excess revenues over (under) expenditures	\$ 1,000	\$	1,000		53,360	\$	52,360
Fund balances, October 1					528,298		
Fund balances, September 30				\$	581,658		

See accompanying notes.

### CITY OF SCOTTSBLUFF, NEBRASKA SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL (BUDGET BASIS) LEASING CORPORATION FUND FOR THE YEAR ENDED SEPTEMBER 30, 2017

		Budgete	ed Amo	ounts Final	_	Actual Amounts	_	Variance with Final Budget Positive (Negative)
Revenues:								
Taxes	\$	-	\$	-	\$	-	\$	-
Local		687,893		687,893		683,680	_	(4,213)
Total revenues	_	687,893		687,893		683,680	_	(4,213)
Expenditures:								
General government		687,868		687,868		688,023	_	(155)
Total expenditures	_	687,868		687,868		688,023	_	(155)
Excess revenues over (under) expenditures	\$	25	\$	25		(4,343)	\$_	(4,368)
Fund balances, October 1					_	31,085		
Fund balances, September 30					\$	26,742		

See accompanying notes.

### NOTES TO THE BUDGETARY COMPARISON SCHEDULES

#### September 30, 2017

#### NOTE 1 – BUDGET AND BUDGETARY ACCOUNTING

The City follows the following procedures in establishing the budgetary data reflected in the accompanying financial statements:

- 1. Prior to September 1, the City Clerk submits to the City Council a proposed operating budget for the fiscal year commencing the following October 1. The operating budget includes proposed expenditures and the means of financing them.
- 2. Public hearings are conducted to obtain taxpayer comments.
- 3. Prior to September 20, the budget is legally enacted through passage of an ordinance.
- 4. Formal budgetary integration is employed as a management control device for the General, Special Revenue, Capital Projects, Debt Service and Proprietary Funds.
- 5. Budgets are prepared using the cash basis of accounting which is a basis not consistent with accounting principles generally accepted in the United States of America.
- 6. The City manager is authorized to transfer budgeted amounts between departments within any fund; however, any revision that alters total expenditures of any fund requires approval of council and a public hearing.
- 7. All appropriations lapse at year end.

#### NOTE 2 - RECONCILIATION OF BUDGET BASIS REVENUE AND EXPENDITURES TO GAAP

Revenues and expenditures presented on a non-GAAP budget basis of accounting differ from the revenues and expenditures presented in accordance with GAAP because of the different treatment of accruals. A reconciliation for the year ended September 30, 2017, which discloses the nature and amount of the adjustments necessary to convert the actual GAAP data to the budgetary basis, is presented below:

	General Fund	Transp. Fund	Econ. Dev. Fund	Debt Service Fund	Special Projects Fund	Leasing Corp. Fund
Net change in fund balances:						
Balance on a GAAP basis \$	310,232	6 (164,926) \$	(940,088) \$	(59,301) \$	54,051 \$	(4,367)
Basis differences (accruals occu	ır					
because the cash basis of						
accounting use for budgeting	5					
differs from the modified accu	ual					
basis of accounting prescribe	ed					
for governmental fund	49,685	6,318	32,792	(488,418)	(691)	24
Balance on a budget basis \$	359,917	6 (158,608) \$	(907,296) \$	(547,719) \$	53,360 \$	(4,343)

# **OTHER SUPPLEMENTARY INFORMATION**

#### CITY OF SCOTTSBLUFF, NEBRASKA COMBINING BALANCE SHEET NONMAJOR GOVERNMENTAL FUNDS SEPTEMBER 30, 2017

	_	Regional Library	Cemetery & Cemetery erpetual Care	I	Business mprovement District	_	Public Safety Equipment	_	Industrial Site
ASSETS									
Equity in pooled cash Funds held by county treasurer Net receivables:	\$	46,895	\$ 681,458 8,088	\$	238,286 4,545	\$	439,307 10,545	\$	321,376
Taxes		-	57,906		10,315		93,087		-
Accrued interest		48	703		246		452		330
Governmental unit		-	-				1,991		-
Other receivables	_	-	 2,291			_	-	_	-
Total assets	\$	46,943	\$ 750,446	\$	253,392	\$	545,382	\$	321,706
LIABILITIES									
Accounts payable	\$	116	\$ 7,169	\$	1,603	\$	5,345	\$	-
Accrued salaries		-	4,180		-		-		-
Other accrued expenses		-	 291		-		-		-
Total liabilities	-	116	 11,640		1,603	_	5,345	_	-
DEFERRED INFLOW OF RESOURCES									
Deferred revenue		-	59,418		10,858		95,949		-
FUND BALANCES									
Restricted for:									
Debt service			-		-		-		-
Economic development		-	-		-		-		-
Other restricted		46,827	-		-		-		-
Unrestricted		-	 679,388		240,931	_	444,088		321,706
Total fund balances	_	46,827	 679,388		-	-	444,088		321,706
Total liabilities and fund balances	\$	46,943	\$ 750,446	\$	12,461	\$	545,382	\$	321,706

_	Keno	-	Mutual Fire	_	CDBG Fund	_	Capital Projects Fund	-	Total Nonmajor Governmental Funds
\$	221,162	\$	252,784	\$	30,511	\$	72,346 2,996	\$	2,304,125 26,174
_	228	_	261	_	32	_	16,648 74 -		177,956 2,374 1,991 2,291
\$_	221,390	\$	253,045	\$_	30,543	\$_	92,064	\$	2,514,911
\$	16,212	\$	-	\$	-	\$	17,519	\$	47,964 4,180
_	16,212	-		_	-	_	17,519	-	291 52,435
	-		-		-		16,965		183,190
	-				-		-		-
	205,178		253,045		30,543		57,580		535,593 1,743,693
_	205,178	-	253,045	_	30,543	_	-	-	2,279,286
\$	221,390	\$	253,045	\$	30,543	\$_	34,484	\$	2,514,911

#### CITY OF SCOTTSBLUFF, NEBRASKA COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NONMAJOR GOVERNMENTAL FUNDS FOR THE YEAR ENDED SEPTEMBER 30, 2017

	Regional Library	. <u> </u>	Cemetery & Cemetery Perpetual Care	_	Business Improvement District	_	Public Safety Equipment	_	Industrial Site
Revenues:									
Taxes and special assessments	\$ -	\$	160,189	\$	54,979	\$	209,021	\$	-
Licenses and permits	-		2,600		-		-		-
Intergovernmental	2,497		-		-		6,014		-
Charges for services	-		58,460		-		-		-
Investment income	268		3,901		1,105		2,211		2,749
Other revenue	3,236		38,620		25,000		-		-
Total revenues	6,001		263,770	_	81,084	_	217,246	_	2,749
Expenditures:									
Current operations:									
General government	-		-		-		-		8,245
Public safety	-		-		-		36,993		-
Public health and social services	-		187,715		-		-		-
Culture and recreation:									
Library	2,180		-		-		-		-
Public works	-		-		4,122		-		-
Capital expenditures	-		17,000		39,446		98,374		20,354
Debt service:									
Principal	-		-		-		50,000		-
Interest	-		-		-		8,794		-
Total expenditures	2,180		204,715	-	43,568	_	194,161	_	28,599
Excess revenues over (under) expenditures	3,821	· _	59,055	_	37,516	_	23,085	_	(25,850)
Other financing sources (uses):									
Gain (loss) on sale of assets	-	_	-	_	-	_	-		272,635
Total other financing sources (uses)	-		-	_	-	_	-	_	272,635
Excess revenues and other financing sources or	ver								
(under) expenditures and other uses	3,821		59,055		37,516		23,085		246,785
Fund balances, October 1	43,006		620,333	_	203,415	_	421,003	_	74,921
Fund balances, September 30	\$ 46,827	\$	679,388	\$	240,931	\$_	444,088	\$	321,706

	Keno	-	Mutual Fire	-	CDBG	Capital Projects		Total Nonmajor Governmental Funds
\$	-	\$	-	\$	-	\$ 59,711	\$	483,900
	-		-		-	-		2,600
	-		-		30,000	-		38,511
	-		-		-	-		58,460
	1,395		1,674		189	577		14,069
	74,814		105,696		-	-		247,366
_	76,209	_	107,370		30,189	60,288		844,906
	42,081		-		42,889	-		93,215
	-		9,363		-	-		46,356
	-		-		-	-		187,715
	-		-		-	-		2,180
	-		-		-	-		4,122
	10,809		-		-	74,118		260,101
	-		-		-	-		50,000
_	-	_	-	-	-	-	-	8,794
_	52,890	_	9,363	-	42,889	74,118		652,483
_	23,319	_	98,007	-	(12,700)	(13,830)	-	192,423
_	-	_	-		-	-		272,635
_	-	_	-	-	-	-		272,635
	23,319		98,007		(12,700)	(13,830)		465,058
_	181,859	_	155,038	-	43,243	71,410		1,814,228
\$_	205,178	\$_	253,045	\$	30,543	\$ 57,580	\$	2,279,286

### CITY OF SCOTTSBLUFF, NEBRASKA COMBINING STATEMENT OF NET POSITION INTERNAL SERVICE FUNDS SEPTEMBER 30, 2017

	-	Health Insurance		nemployment Compensation		Geographic Information System	-	Central Garage	-	Totals
ASSETS										
Current assets										
Equity in pooled cash	\$	1,416,118	\$	66,411	\$	34,439	\$	(93,330)	\$	1,423,638
Net receivables:										
Accrued interest	_	1,460	_	68	_	34	_	-	_	1,562
Total current assets	-	1,417,578	-	66,479	-	34,473	_	(93,330)	-	1,425,200
Total assets	\$	1,417,578	\$_	66,479	\$_	34,473	\$	(93,330)	\$	1,425,200
LIABILITIES										
Current Liabilities										
Accounts payable	\$	990	\$	-	\$	35	\$	7,107	\$	8,132
Accrued salaries		-		-		1,617		3,857		5,474
Accrued compensated absences		-		-		492		1,193		1,685
Other accrued expenses		-	_	-	_	32	_	325	_	357
Total current liabilities	-	990	-	-	-	2,176	-	12,482	-	15,648
Noncurrent liabilities										
Compensated absences		-		-		353		13,437		13,790
Total noncurrent liabilities	-	-	-	-	-	353	-	13,437	-	13,790
Total liabilities	-	990	_		-	2,529	-	25,919	-	29,438
NET POSITION										
Unreserved	_	1,416,588		66,479	_	31,944	_	(119,249)	_	1,395,762
Total net position	-	1,416,588	_	66,479	-	31,944	-	(119,249)	-	1,395,762
Total liabilities and net position	\$	1,417,578	\$	66,479	\$_	34,473	\$	(93,330)	\$_	1,425,200

### CITY OF SCOTTSBLUFF, NEBRASKA COMBINING STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION INTERNAL SERVICE FUNDS FOR THE YEAR ENDED SEPTEMBER 30, 2017

	Health Insurance	Unemployment Compensation	Geographic Information System	Central Garage	Total
Operating revenues:					
Charges for services	\$ -	\$ -	\$ -	\$ 176,557	\$ 176,557
Other revenues	2,368,836				2,368,836
Total operating revenues	2,368,836			176,557	2,545,393
Operating expenses:					
Personnel services	-	-	57,184	162,629	219,813
Operating supplies	-	-	208	23,369	23,577
Contractual	-	-	8,357	58	8,415
Maintenance	-	-	6,200	105,092	111,292
Utilities	-	-	427	4,067	4,494
Insurance	-	-	-	591	591
Other operating expenses	2,095,807	2,684			2,098,491
Total operating expenses	2,095,807	2,684	72,376	295,806	2,466,673
Operating income (loss)	273,029	(2,684)	(72,376)	(119,249)	78,720
Non-operating revenues (expenses):					
Invesetment income	8,950	391	97	-	9,438
Interest expense			(266)		(266)
Net non-operating revenues (expenses)	8,950	391	(169)		9,172
Income before transfers	281,979	(2,293)	(72,545)	(119,249)	87,892
Transfers from (to) other funds:					
Operating transfers in			104,280		104,280
Net transfers from (to) other funds	-		104,280		104,280
Change in net position	281,979	(2,293)	31,735	(119,249)	192,172
Net position, October 1	1,134,609	68,772	209		1,203,590
Net position, September 30	\$ 1,416,588	\$ 66,479	\$31,944	\$ (119,249)	\$ 1,395,762



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 Scotts

 308-324-2368
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 Fax: 308-324-2360
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1415 16<sup>th</sup> Street, Suite 201 P.O. Box 191 Central City NE 68826 308-946-3870 Fax: 308-382-5945

826 G Street Geneva, NE 68361 402-759-3002 Fax: 402-759-4342

# REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS*

## Independent Auditors' Report

To the Honorable Mayor, City Council And City Manager City of Scottsbluff, Nebraska

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Scottsbluff, Nebraska, as of and for the year ended September 30, 2017, which collectively comprise the City of Scottsbluff's basic financial statements and have issued our report thereon dated February 14, 2018.

## Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered the City of Scottsbluff's internal control over financial reporting (internal control) as a basis for designing our audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City of Scottsbluff's internal control. Accordingly, we do not express an opinion on the effectiveness of the City of Scottsbluff's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

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Our consideration of the internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the City of Scottsbluff, Nebraska's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

## Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

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Certified Public Accountants Scottsbluff, Nebraska

February 14, 2018