
City of Grand Island



Tuesday, July 21, 2009
Study Session Packet

City Council:

Larry Carney
Scott Dugan
John Gericke
Peg Gilbert
Chuck Haase
Robert Meyer
Mitchell Nickerson
Bob Niemann
Kirk Ramsey
Jose Zapata

Mayor:

Margaret Hornady

City Administrator:

Jeff Pederson

City Clerk:

RaNae Edwards

7:00:00 PM
Council Chambers - City Hall
100 East First Street

Call to Order

This is an open meeting of the Grand Island City Council. The City of Grand Island abides by the Open Meetings Act in conducting business. A copy of the Open Meetings Act is displayed in the back of this room as required by state law.

The City Council may vote to go into Closed Session on any agenda item as allowed by state law.

Pledge of Allegiance

Roll Call

A - SUBMITTAL OF REQUESTS FOR FUTURE ITEMS

Individuals who have appropriate items for City Council consideration should complete the Request for Future Agenda Items form located at the Information Booth. If the issue can be handled administratively without Council action, notification will be provided. If the item is scheduled for a meeting or study session, notification of the date will be given.

B - RESERVE TIME TO SPEAK ON AGENDA ITEMS

This is an opportunity for individuals wishing to provide input on any of tonight's agenda items to reserve time to speak. Please come forward, state your name and address, and the Agenda topic on which you will be speaking.

MAYOR COMMUNICATION

This is an opportunity for the Mayor to comment on current events, activities, and issues of interest to the community.



City of Grand Island

Tuesday, July 21, 2009

Study Session

Item -1

Presentation of Lincoln Park Pool Study

Staff Contact: Steve Paustian

Council Agenda Memo

From: Steve Paustian, Parks & Recreation Director

Meeting: July 21, 2009

Subject: Presentation of Lincoln Park Pool Study

Item #'s: 1

Presenter(s): Steve Paustian, Parks & Recreation Director

Background

Lincoln Park Swimming Pool was built in 1975 and has served this community for 34 years. Over the past several years, with the water circulation system not functioning properly along with other issues, operating the pool has become more and more problematic. It has reached a point that it is no longer possible to guarantee day to day operation. This pool plays a key role in providing a place for swimming lessons and recreational swimming for the neighborhood.

Discussion

Attached is the study of Lincoln Park Pool. The study was developed by Olsson Associates at the request of the Parks and Recreation Department.

A formal analysis of the pool condition has been done to quantify the cost of options.

Continuing on with present operation is not an option.

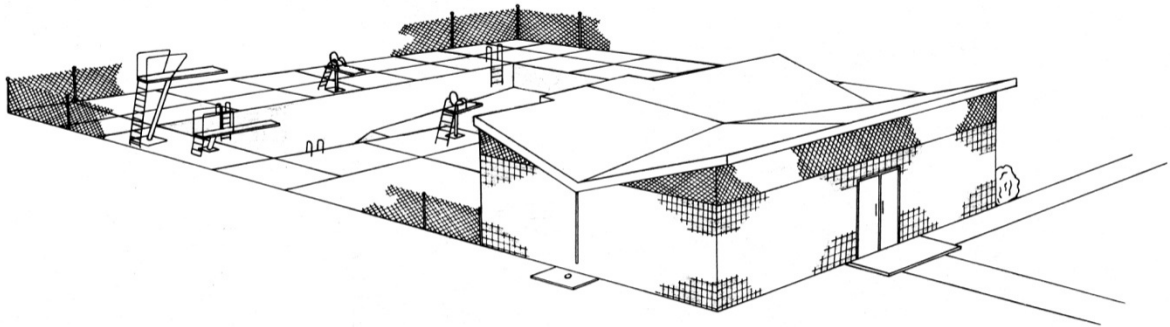
Conclusion

This item is presented to the City Council in a Study Session to allow for any questions to be answered and to create a greater understanding of the issue at hand.



Lincoln Park

Pool Facility Evaluation



Facility Evaluation and Recommendations

for the City of Grand Island

June 2009

PURPOSE AND SCOPE

This report is prepared by Olsson Associates who investigated the existing Lincoln Park Pool constructed in 1975. This report includes:

- An assessment of the existing facilities related to physical condition, current codes and design trends.
- A cost analysis to remodel existing facilities.
- A conceptual design for a replacement pool at Lincoln Park, and a new Pool Facility at Lions Club Park.
- A cost analysis for a replacement pool.

LINCOLN PARK POOL

Lincoln Park Pool is located at 716 North Lambert St. within the Lincoln Park. Also located at the Lincoln Park are a playground, a splash pool, restrooms, picnic tables, and tennis courts. Lincoln Park Pool has approximately 11,500 square feet within the fenced-in area, of which 3,625 square feet are the pool. The pool has a capacity of 155,800 gallons with a maximum depth of 12 feet and a minimum depth of 2 feet.

The analysis of the existing pool identifies any deficiencies and design issues with the Filter System, Recirculation System, Chemical Treatment System, Deck Area, Pool, Bathhouse, and Site Improvements. Deficiencies were identified using Nebraska Health and Human Services, Title 178, NAC 4 standards.

A. Analysis of Existing Facilities

1. Filter System – the pool currently has two horizontal high rate sand filters in a stacked configuration. The filters were installed within the last 10 years and appear to be in good condition. Each filter has a capacity of 394 gpm (gallons per minute) for a maximum flow rate of 788 gpm. This meets the current standard for a 6 hour turnover rate of 433 gpm.
2. Recirculation System – the pool currently utilizes one main drain and six surface skimmers for pool circulation. Current regulations do not allow surface skimmers on a pool wider than 30 feet. Lincoln Park Pool is 35 feet wide. Current regulations require a perimeter overflow system. The pool now utilizes a direct suction pumping system. Current design standards require a gravity type main drain with a wet well. The present flow rate of 325 gpm at the existing circulation pump does not meet the current regulation for a 6 hour turnover rate.
3. Chemical Treatment - the existing building does not meet current standards for housing chlorine equipment. Chemical treatment for the pool is automated and meets the current regulations. Water quality is a major problem with the existing pool facility.

4. Deck Area - the existing pool deck appears to be in fair condition with deck widths ranging from 4 to 10 feet around the pool. The deck currently drains directly towards the pool; current regulations require all deck drainage to be directed away from the pool and into a drainage system. Hose bibs are not provided for deck washing in accordance with the current standards.
5. Pool - the concrete of the pool basin is in good condition, concrete tests on the pool basin yielded strengths greater than 5000 psi. The diving well meets the depth criteria for a one meter board. Handicap access consists of a chair lift and requires staff to assist ADA patrons at the existing facility. Current design trends include a zero depth entrance for ADA access.
6. Slide and Water Features –The existing slide is in poor condition due to the existing steel structure and slide deterioration. The current suction outlet device for the slide does not meet current standards. The pool does not have any other interactive water features.
7. Bathhouse - The existing bathhouse does not meet handicap accessible requirements. The bathhouse does not have the required ventilation, and the guard and first aid area does not meet the current standards. The entrance office is not of sufficient size to handle the required personnel and does not have adequate storage or basket storage on site. Current regulations require ventilation (not direct draft as is present) and proper storage of the first aid equipment. There is no storage on site except in the pump room.
8. Site Improvements – Off street parking is in place and sidewalk access is provided from all directions.



B. Proposed Improvements and Opinion of Costs

The following are opinions of cost for the proposed improvements. The proposed improvements presented are such that the costs may be combined into various improvement programs for project comparisons.

1. Filter System and Chemical Treatment (Exhibit 1)

It is proposed to build a new filter house and filtration system which includes a wet well, new pumps, utilize existing filters, new piping and valves, relocated pool heater, new chemical treatment equipment and accessories. Chemical treatment equipment will be located adjacent to the new filter system in a separate secure area for safety.

Opinion of Construction Costs	\$203,000.00
Add For: Legal Bond Issue, Engineering, Construction, Administration and Construction Contingencies (Overhead)	\$51,000.00
Total	\$254,000.00

2. Circulation System, Deck Area, Pool, Slide, & Water Features

a. New Circulation System & Renovate Pool Deck (Exhibit 2)

The proposed recirculation system is to be accomplished with a stainless steel perimeter overflow system, thus eliminating all buried perimeter piping. The main drain will be checked and reconstructed, as necessary. A proper hydraulic balance will be designed into the new recirculation system. It is proposed to remove and replace the deck area around the pool and provide adequate deck drains, deck washing system, and new deck equipment. The existing pool basin will need some repair and new paint.

Opinion of Construction Costs	\$388,000.00
Overhead	\$97,000.00
Total	\$485,000.00

a. Zero Depth Swimming Addition (Exhibit 3)

An -extension to the existing pool on the east side could be incorporated to provide a zero depth swimming area, which would provide handicap entrance. This addition would require the relocation of existing utilities and sidewalks.

Opinion of Construction Costs	\$122,000.00
Overhead	\$31,000.00
Total	\$153,000.00



b. New Pool (Exhibit 4)

A proposed layout for a new pool would take into account the current design trends for swimming pools. This pool would incorporate the diving well, a slide area, a play area, and a zero depth entrance. The proposed pool includes a one and three meter diving board, new filtration and circulation system, stainless steel gutters, optimum deck widths with drains, a sunbathing area and deck equipment.

Opinion of Construction Costs	\$1,119,000.00
Overhead	\$280,000.00
Total	\$1,399,000.00

c. Slide & Water Features

A new slide with regulation suction outlet and additional water features recommended to add recreation value and meet current design trends.

Slide Feature (similar to existing)

Opinion of Construction Costs	\$210,000.00
Overhead	\$53,000.00
Total	\$263,000.00

Water Feature (water sculptures)

Opinion of Construction Costs	\$15,000.00
Overhead	\$4,000.00
Total	\$19,000.00

Water Tower w/ Bridges

Opinion of Construction Costs	\$115,000.00
Overhead	\$29,000.00
Total	\$144,000.00

Water Cannons

Opinion of Construction Costs	\$36,000.00
Overhead	\$9,000.00
Total	\$45,000.00



3. Bathhouse Options & Site Improvements

a. Remodel Existing Bathhouse (Exhibit 5)

Remodeling the existing bathhouse facility would require the construction of the new filter and chemical treatment facility. Remodeling the bathhouse would provide handicap accessibility, new water efficient fixtures, additional office space and new basket storage for the pool, removing and replacing the roof which would include providing adequate ventilation and heating, and provide additional sitting within the changing rooms.

Opinion of Construction Costs	\$170,000.00
Overhead	\$43,000.00
Total	\$213,000.00

b. New Bathhouse (Exhibit 6)

A new bathhouse facility should be erected to provide a modern and efficient facility which will meet today's standards. The building will provide improved patron circulation, a family changing room, checking control, operation and office space, first aid room, clothing storage and handicap access. Construction will include razing and grading of the existing bathhouses.

Opinion of Construction Costs	\$414,000.00
Overhead	\$104,000.00
Total	\$518,000.00

c. Site Work and Demolition

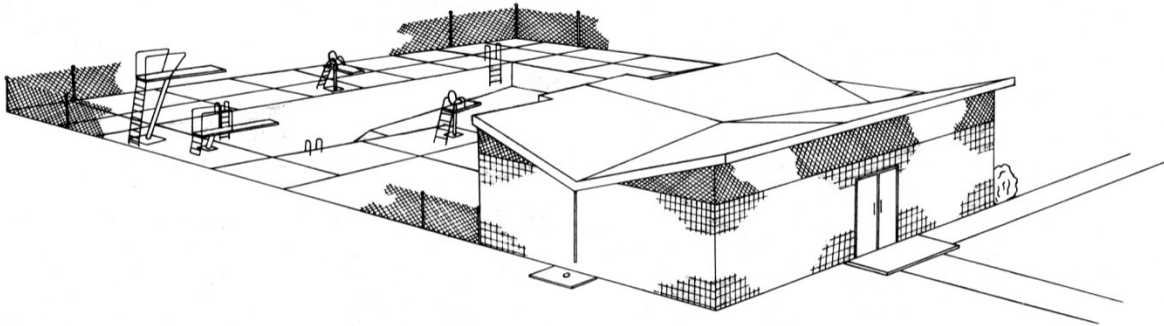
Building a new pool will require the removal of the existing basin and backfill of the site. Building a new bathhouse will require the demolition of the existing bathhouse and the relocation and/or removal of the existing utilities.

Site Work/Demolition of Existing Basin	\$46,000.00
Site Work/Demolition of Existing Bathhouse	\$25,000.00

d. Site Improvements (Lions Club Park)

Patron access will be provided along the north side of the pool to allow access from East 6th Street. Proposed off-street parking will accommodate approximately 18 vehicles.

Opinion of Construction Costs	\$55,000.00
Overhead	\$14,000.00
Total	\$69,000.00



C. Options and Recommendation

a. Renovate Existing Pool & Bathhouse Option (Exhibit 7)

The following items would be required to renovate and remodel the existing pool facility to operate properly and meet the current regulations.

Item	Opinion of Cost
New Filter and Chemical Treatment Facility	\$254,000.00
New Circulation System and Renovate Deck Area	\$485,000.00
New Zero Depth Entrance	\$153,000.00
Remodel Bathhouse	\$213,000.00
New Slide	\$263,000.00
Total Opinion of Costs	\$1,368,000.00

b. Lincoln Park Pool Renovation with New Bathhouse Recommendation (Exhibit 8)

Should it be decided to rehabilitate the existing facilities, it is recommended that the City of Grand pursue the following construction program.

Item	Opinion of Cost
New Filter and Chemical Treatment Facility	\$254,000.00
New Circulation System and Renovate Deck Area	\$485,000.00
New Zero Depth Entrance	\$153,000.00
New Bathhouse	\$518,000.00
New Slide	\$263,000.00
Site Work	\$25,000.00
Total Opinion of Costs	\$1,698,000.00

c. New Lincoln Park Pool & Bathhouse Option (Exhibit 9)

The following items would be required to remove the existing pool and bathhouse and replace with a new pool and bathhouse.

Item	Opinion of Cost
New Pool	\$1,399,000.00
New Bathhouse	\$518,000.00
New Slide	\$263,000.00
Site Work	\$71,000.00
Total Opinion of Costs	\$2,251,000.00

d. Lincoln Park Wading Pool Integration Option (Exhibit 10)

The following items would be required to remove the existing pool and bathhouse and build a new pool and bathhouse next to the existing wading pool.

Item	Opinion of Cost
New Pool	\$1,399,000.00
New Bathhouse	\$518,000.00
New Slide	\$263,000.00
Site Work	\$71,000.00
Total Opinion of Costs	\$2,251,000.00

e. New Lions Club Pool & Bathhouse Option (Exhibit 11)

The following items would be required to remove the existing pool and bathhouse and replace with a new pool and bathhouse.

Item	Opinion of Cost
New Pool	\$1,399,000.00
New Bathhouse	\$518,000.00
New Slide	\$263,000.00
Lincoln Park Site Work	71,000.00
Lions Club Park Site Work	\$69,000.00
Total Opinion of Costs	\$2,320,000.00





City of Grand Island

Tuesday, July 21, 2009

Study Session

Item -2

Review of Final Draft Result Maps

Staff Contact: Jeff Pederson

Council Agenda Memo

From: Jeff Pederson, City Administrator

Meeting: July 21, 2009

Subject: Review of Final Draft Result Maps

Item #'s: 2

Presenter(s): Jeff Pederson, City Administrator

Background

A City Council Special Study Session Retreat was held June 1 and 2 to initiate the process of Achieving Fiscal Health & Wellness with specific emphasis on the Prioritization process.

International City/County Manager Association Consultants Chris Fabian and Jon Johnson facilitated a strategic retreat through a mapping exercise that identified six major result areas for Grand Island City Government. The exercise defined overall strategic results, set by City Council, utilizing idea cards to suggest specific objectives as well as define results for staff direction.

Discussion

Draft Goal Maps with defined results are presented for Council discussion. The completion of mapping exercise is a major step necessary for staff to gain council guidance for the budget process and overall service delivery.

The discussion before Council should concentrate on the language defining the Results and Sub-Results to solidify Council's strategic goals. The idea cards are not part of the adopted Result Maps, but will continue to be referenced for specificity when necessary.

The goals, results and outcomes set direction for City management to develop and undertake specific strategies, initiatives and projects in support of these broad, high-level objectives.

Integration of prioritization in the budget process includes:

- Council approval of Result Maps
- Council valuation of Results
- Program Scoring
- Peer Review
- Program Ranking
- Decision making on priority funding through the budget process

Prioritization offers council and staff an evaluation tool for services provided. It also gives a greater understanding of services in the context of the cause-and-effect relationship on the organizations strategic goals. Furthermore, the process articulates to the organization and the public how services are valued, how priorities are invested, and how the city divests itself of lower-priority services.

Recommendation

City Administration recommends that the Council discuss the draft result maps for needed changes necessary for adoption on the July 28 agenda.



Result Maps

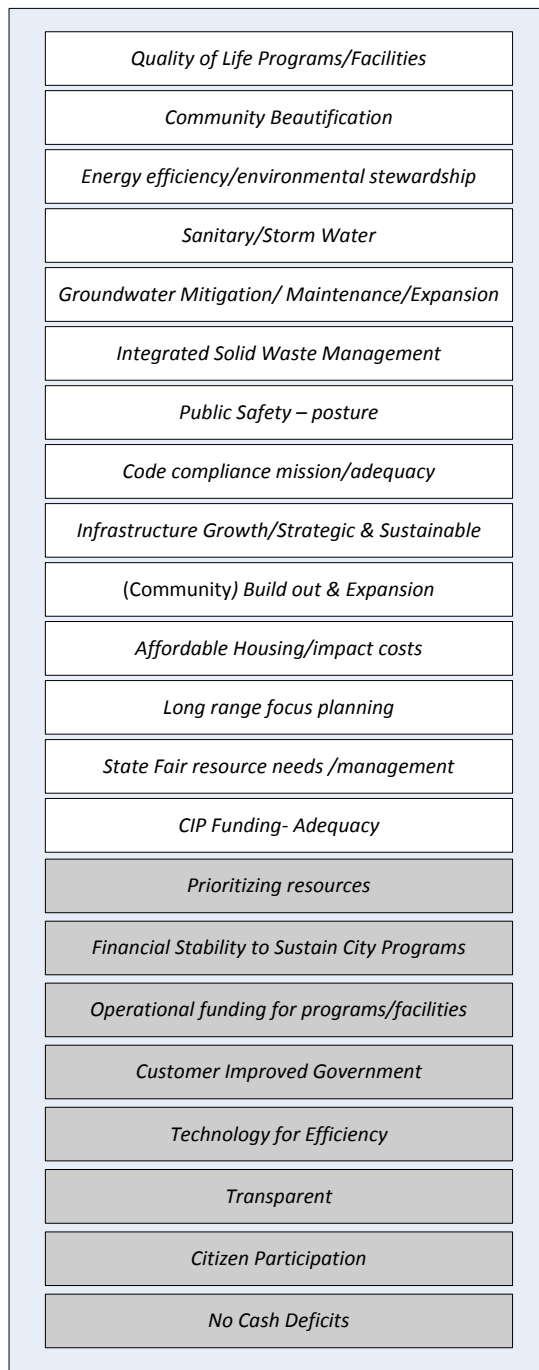
City of Grand Island, Nebraska

Summary of Council Retreat

June 1st and 2nd 2009

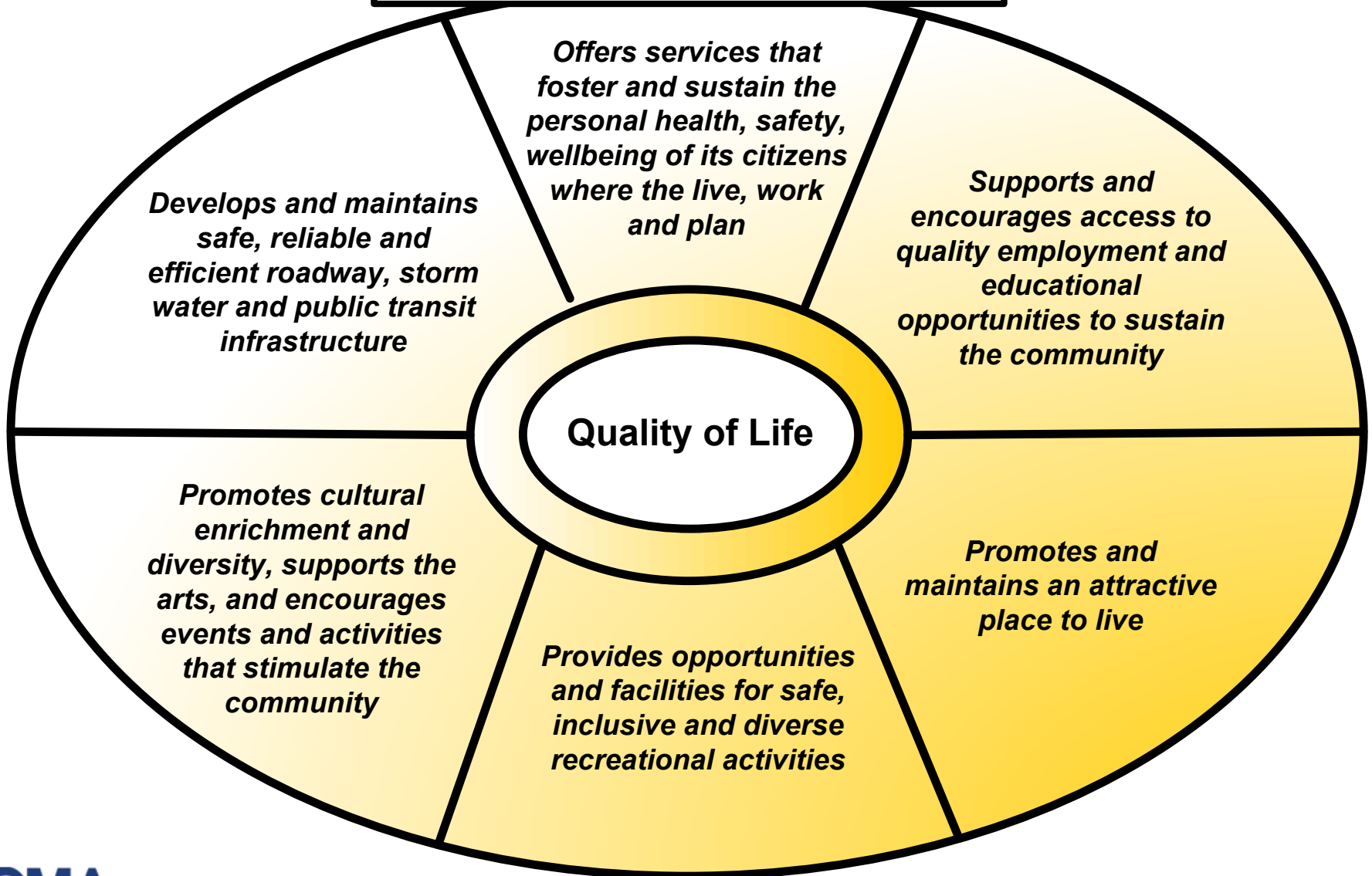
Community Results

City of Grand Island's Goals



Community Results









***Enhances its identity as
a regional trade center
and encourages
tourism opportunities***

***Develops, expands and
revitalizes a business
community that recruits,
retains and regenerates a
skilled, quality
workforce***

**Strategic,
Sustainable and
Maintained
Development**

***Leverages regional and
community
partnerships***

***Encourages sustainable
and affordable
development supported by
“first class” city services
and infrastructure***

***Promotes well-
regulated, strategically
planned and future -
focused development***

Governance and Quality Management Results





Result: Stewardship of the Environment

Manages and mitigates factors that impact environmental quality and sustainability

Encourages energy conservation and efficiency through education, incentives and the provision of alternative solutions

Controls and abates threats to the environment caused by nature

Promotes and regulates a clean, orderly and ecological balanced community

Provides for the renewal of the environment through recycling and reuse

RESULTS & SUB-RESULTS

Chemical & Hazardous Materials	Air & Water Pollution	Conservation Education	Alternative Energy	Threats from the Environment	Regulated Development	Trash and Clutter	Waste Disposal and Recycling
Response to Hazardous Materials Releases	Stop Pollution from Swift	Promote Cranes and Wildlife Conservation	Encourages Use of Alternative Energy	Insect Control	Require Green Space for all New Subdivisions	Clean Parks, Highways	Adequate storm water run-off management
Strong Regulation for Haz Mat Storage	Stop Polluting the Outfall Ditch	Promotes Energy and Water Conservation	Decrease Wait Time at Train (to encourage it's use)	Control of Stray Cats and Dogs	Take Care of Our Trees	Sweep Streets	Dry Basements
Safe Transport of Chemicals / Fertilizer	Swift - Be a Better Citizen	Public Education - Efficient Utilities	Improve Technology to Decrease Need for Paper	Abate Bird Nuisance	Zoning - Buffer Zones	Regulate Alleys (weeds, junk)	Maintain drainage
Encourage Less Use of Harmful Chemicals	Monitor Groundwater at Landfill	Incentives for Efficient Use of Utilities	Bike Lanes on the Streets	Control Mosquitoes	Plant Trees	Eliminate Smoking	Control water problems
	Adequately Treat Sewage	Safe Environment	Fuel Efficient Vehicles	Deal with Algae on Lakes	Green Areas vs. Cement	No Dumping Trash in Ditch	Incentives for Recycling
	Protects Groundwater		Use of Wind Energy		Promote Beautification	Discourage Bagging of Grass	Minimize Waste Material Going to Landfill
	Clean Lakes		Solar Powered Golf Carts		Rain Gardens	Enforce Litter Laws	Reuse of Buildings
	RDX Plume		Promote "Green" Living		Plans for Development with Ecological Focus	"Adopt a Park" - Litter Pick up	
	Eliminate Open Burning		Encourage "Green" Technology		Regulates Construction to Stop Silt Runoff	"Adopt a Street" - Litter Pick up	
	Monitor Air Quality		Research Converting Trash to Energy		Preserves and Enhances Parks and Promotes Recreation	Pride in Neighborhood	
	Hold Swift Accountable		Promote Energy Efficiency		Increase Density of Housing	Reduce Visual Clutter	
	Control Noxious Odor / Fumes		Audit City Buildings for Energy Use		Planning for Industrial Expansion		
	Clean Air Emissions		Geo-thermal Heating / Cooling in Facilities		Attract Clean Industries		
	Clean Low-Sulfur Coal		Invest in Power Alternatives for Coal				
	Limit Number of Septic Systems		Utility Usage Besides Coal				
	Meet WWTP Discharge Permit Limit		Use of CFL Bulbs				
	Sub D Landfill Expansion / Compliance		Alternative Forms of Transportation				
	Compliance with EPA, State / Fed. Regs		"GO GREEN" Movement City-wide				
	Storm Sewers and Drainage						
	Reduce Sewer Back-ups						
	Future Water Supply is Safe						
	Limit Private Drinking Water Wells						
	Protect Overall Animal and Plant Health						

RETREAT EXERCISE

Result: Safe Community

RESULTS & SUB-RESULTS

Encourages a community that feels safe, accepting and connected

Proactively prepares, promptly alerts and swiftly responds to emergencies

Safeguards the physical and environmental health of the community

Facilitates and enhances safe transportation and mobility options

Protects its citizens, proactively prevents crime and enforces the law

RETREAT EXERCISE

Safe Parks

Culture of Preparedness

Restaurant Inspections

Safe Pedestrian Crossings

Reduce "Eyesore" Properties

Good Place for Kids

Civil Defense

Safe Drinking Water

Organized Traffic Flow

Fight Crime

People Feel Secure in their Neighborhoods

Sirens Work

Prevent Harm to Citizens

Accident Reduction

Drug Control

Cultural Tolerance

Disaster Recovery

Strong Public Health

Traffic Signal Network

Arrest Drug Dealers

Connected in Community

Confidence in Emergency Response

Adequate Sanitary Sewer System

Smooth, Quality Streets

Citizens Have Confidence in Police and Justice System

"Good" Neighborhood

Swift Emergency Response

Dry Basements - Groundwater

Snow and Ice Removal

Criminal Prosecution

Neighborhood Watch

EMS

Safe Building Construction Methods

Signage - traffic control

Control Gang Violence

Pedestrians Safe from Fear

Timely Response to Emergency

Reasonable Speed Limits

Protection from Fire

Cultural Acceptance

Well-trained Emergency Responders

Adequate Street Lighting

Reduce Crime

Safe Schools

Adequate Staffing

Ease Traffic Congestion

Enforce the Law

Reduce Eyesore Properties

Reliable Emergency Response Vehicles

Public Sidewalks

Proactive Law Enforcement

Traffic Moves Well and Safely

Reduce Rioting and Fighting in Community

Eliminate Graffiti

Police Protection

Animal Control

Result: Quality of Life

Offers services that foster and sustain the personal health, safety, and wellbeing of its citizens where they live, work and play

Promotes and maintains an attractive place to live

Provides opportunities and facilities for safe, inclusive and diverse recreational activities

Promotes cultural enrichment and diversity, supports the arts, and encourages events and activities that stimulate the community

Develops and maintains safe, reliable and efficient roadway, stormwater and public transit infrastructure

Supports and encourages access to quality employment and educational opportunities to sustain the community

RESULTS & SUB-RESULTS

Health & Welfare of Citizens	Affordable Housing	Personal Safety	Environmental Quality	Beautification & Cleanliness	Recreation & Parks	Cultural Enrichment	Transportation & Infrastructure	Groundwater & Storm Water	Job Opportunities	Educational Opportunities
Help Senior Citizens	Safe rental properties	Comfortable place to live & raise family	Provide a protected environment	Mow right-of-way	Adequate recreational opportunities & activities	Sustainable activities	Traffic flow - railroad crossings - methods to get to work	Adequate storm water run off management	High paying jobs	Supports education opportunities
Physical Wellness	Quality housing	Neighborly	Access to healthy environments	Well-tended neighborhoods (mow the grass)	Clean, safe recreational parks	Inclusive of new populations	Transportation for seniors and disabled	Dry Basements	Assist in providing increased employment opportunities	Provides education & entertaining books, other materials and electronic resources
Proactive Health department	Affordable Housing (more)	Able to walk the streets without fear	Safe drinking water	Flags on light poles	Hiking & biking trail system (connecting)	Shopping & Restaurants	Requires wide streets	Maintain drainage	Low unemployment	Higher high school graduation rates
No one homeless	Focus on lower & lower/middle income housing	Safe neighborhoods	Community clean from odors, litter	Clean downtown	Family recreational opportunities	Strong downtown - business/entertainment	Public Transportation	Control water problems	Jobs that support families	Instills love of learning & reading
Health Support		Safe Place to live	Ground water mitigation	Handles eye-sore properties	Opportunities for physical activity	Successful public events & entertainment	Invest in infrastructure		Adequate job opportunities	School/community partnerships
Mental wellness		Safe & updated facilities	Clean air & water (quality)	Allows 2 free trips to the dump	Inclusive recreational programming	Cultural awareness & acceptance	Well-maintained & reliable infrastructure		Expand economic base	Sound education system
Strong community programs (United Way; Senior Center)			No train noise	Clean & orderly	More things for young people to do (events, sports)	Provides cultural opportunities for all ages	Safe sidewalks & roads for travel		Jobs that equal cost of living	
No one hungry				Clean, card for underpasses & walkways	Diversity of recreational opportunities	Cultural opportunities & activities - theater, music, art galleries, ballet	Builds ADA compliant sidewalks			
				Beautified	Community recreational facilities	Youth activities & programs	Quality infrastructure			
				Property appearance codes	Adequate parks & green space	Youth Center				
					Amenities - parks, & cultural opportunities	Supports the arts				
					Recreating for many tastes & interest	Public Art				
					Well-maintained parks	Cultural enriching events				
					Expand hiking & biking system	Regular events at the Heartland Event Center				
					Safe recreational facilities					
					Safe and adequate trail system					

RETREAT EXERCISE

Result: Strategic, Sustainable and Maintained Development

RESULTS & SUB-RESULTS

RETREAT EXERCISE

Develops, expands and revitalizes a business community that recruits, retains, and regenerates a skilled, quality workforce

Encourages sustainable and affordable development supported by first-class city services and infrastructure

Promotes well-regulated, strategically planned and future-focused development

Leverages regional and community partnerships

Enhances its identity as a regional trade center and encourages tourism opportunities

Develop & Retain Business	Affordable Development	Financially Sustainable Development	Infrastructure to Support Growth	City Services to Accommodate Growth	Regulation & Planning	Partnerships	Tourism
Economic Development	Ability to maintain projects in down economic times	Leverage CDBG funds	Infrastructure equals growth & expansion	Fire Stations	Directly orderly adjacent growth patterns	Cooperation/partnerships with many interest groups	Vibrant Downtown
Actively assist with Business Recruiting and Retention - keep industry	Watch utility rates	Manage the penny's and the dollars will fall into place	Adequate infrastructure development - don't over or under build	Have an ISO rating of 2	Assure completion of multi-phase projects	Involve & engage community partners	Remain constant as retail hub
Grow exiting business	Make sure we are charging "non-citizens" for use of city utilities at a higher rate than citizens	Only do projects that are financially sound and sustainable	Develop infrastructure (sewer/water) to edges of town to can be ready to install upon annexation	City Service Growth = Economic Growth	Provides a favorable building environment	Build partnerships with schools, county, state/federal govts.	Air Travel connections - more flights
Create industry friendly environment (ordinances, taxation, incentives)	No increase in taxes so people can afford retail and recreational spending	Fully fund projects - no half-way measures	Infrastructure needs to keep a little ahead - GI grows while other towns are stagnant or shrinking	Expansion of City workforce adequate to maintain new infrastructure and service demands	Control alcohol outlet density	Partner with Hastings, Kearney and other surrounding communities to develop regional growth plan	Better, dependable air service
Study ways to provide incentives to new business	Maintain competitive pricing of services	Manage TIF program	Include digital connections in core upgrades (fiber)	No project brought forward without a complete business plan including FTE & operating costs to support	Plan instead of react	Regional Cooperation	State Fair Lottery match funding
Create Jobs (Quality Jobs)	Development of costs to pay for percentage of increased city service costs	Watch overlapping debt with other entities	Adequate Wastewater Treatment Plant capacity	Analysis of efficiencies to improve processes without adding or always replacement staff	Uniform Building Codes	Support EDC (Economic Development Corp??) and hold accountable	State Fair Sustainability
Attract high-paying jobs	Affordable Housing (new)		Maintain infrastructure capacity to meet unplanned needs		Manage conditional use permits with consistency		Get the State Fair
Education & training for needed knowledge/skill sets for area business	Affordable building lots for housing and business		Maintain sewer lines		Has reasonable development standards		
Develop programs to increase skill level of factory-level workers	Affordable utilities		Plan ahead for necessary infrastructure		Strategic growth planning - linked to the world/community in which we live		
Develop ways to keep young people in G.I.			Promote flood protection projects		Establish a Capital Improvement Plan		
Continue development of base level manufacturing/production jobs			Good street network		Continued growth of medical services		
Development along South Locust St. to I-80					Planning		
Complete development along 281 to I-80					Provides updated long-range Comprehensive Plan		
Encourage revitalization of older areas					Build for the future not just the present		
Turn old munitions plant to industrial development					Long-range planning		
					Develop strategic plan to manage ground water		



City of Grand Island

Tuesday, July 21, 2009

Study Session

Item -3

Review of Interlocal Agreement Proposal by the Hall County Board

Staff Contact: Jon Rosenlund

Council Agenda Memo

From: Jon Rosenlund, Emergency Management Director

Meeting: July 21, 2009

Subject: Interlocal Agreement Proposal by County Board

Item #'s: 3

Presenter(s): Jon Rosenlund, Emergency Management Director

Background

The Emergency Management Department is funded through interlocal agreement between the City and County. The interlocal agreement establishes an Interlocal Committee made up of members of both the County Board and the City Council to maintain and manage this agreement.

According to the current agreement, all general fund expenses and revenues are divided equally, including the three functions of (1) Emergency Management, (2) 911 Communications and (3) the Hall County Local Emergency Planning Committee. In FY 2009, that 50/50 division of total costs after revenues meant a commitment of **\$434,784** from both the City and County.

The County Board has approached the City through the Interlocal Committee to redefine the cost share of the Communications functional budget as listed below.

Discussion

Currently, all expenses and revenues to the Emergency Management Department general fund budget are divided equally between the City and County. This includes funding the three general fund functions of (1) Emergency Management, (2) 911 Communications, and (3) the Local Emergency Planning Committee (LEPC).

The County has proposed, through the Interlocal Committee, to change the 50/50 cost share for the Communications function to a 70/30 City/County split as shown below:

Budget Category	City Share	City Cost	County Share	County Cost
Emergency Management	50%	74,798	50%	74,798
Communications	70%	553,178	30%	237,076
LEPC	50%	2,780	50%	2,780
Total		\$ 630,756		\$ 314,654

In support of their proposal, the County Board sites Communications statistics from the Emergency Management Department such as:

Radio Log (Spillman Activity Log)	
City Agencies	72%
Non-City Local Agencies	28 %
State, Other	1%

Calls by Area (Adjusted for Geo-Code Error)	
City Agencies	76.1%
Non-City Local Agencies	23.9%

Calls by Area (Adjusted for Response Time)	
City Agencies	69%
Non-City Local Agencies	31%

Included with this memo are:

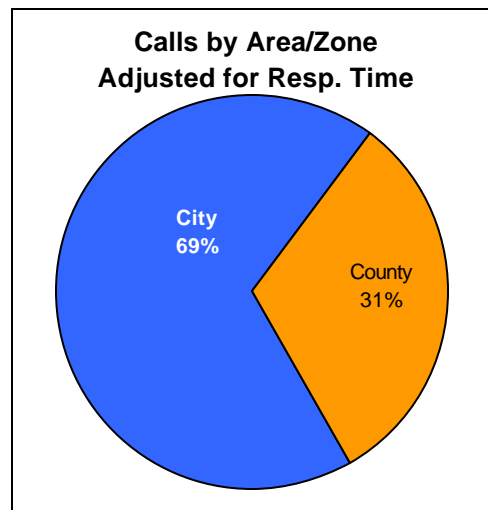
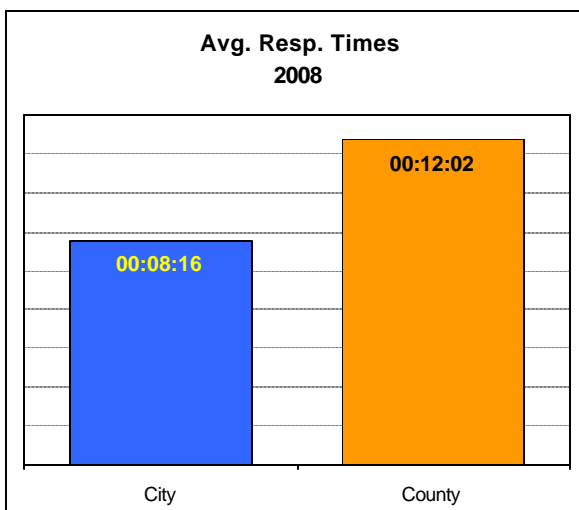
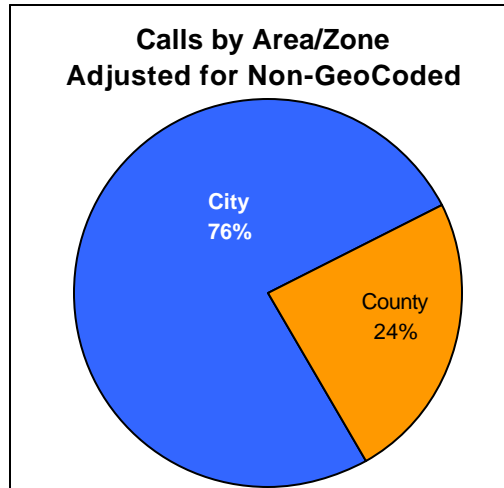
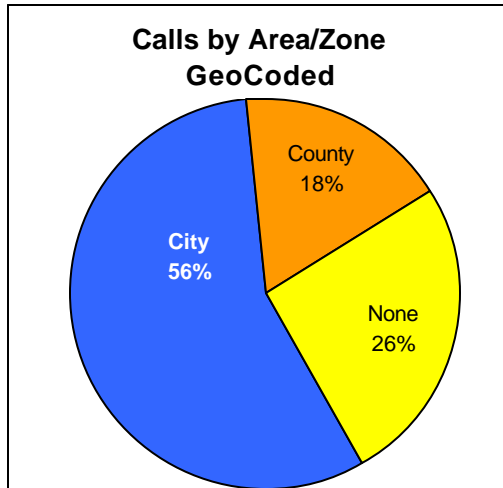
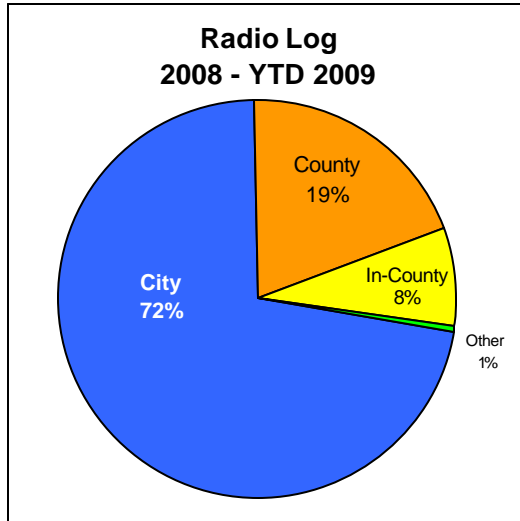
1. Attachment A - 911 Communication Center Statistics
2. Current Interlocal Agreement dated May 4, 2009.
3. Proposed Interlocal Agreement revision submitted by the County July 16, 2009.

Conclusion

This item is presented to the City Council in a Study Session to allow for any questions to be answered and to create a greater understanding of the issue at hand.

It is the intent of City Administration to bring this issue to a future council meeting.

Attachment A 911 Communications Center Call Statistics for 2008 and portions of 2009



**EMERGENCY MANAGEMENT/COMMUNICATIONS CENTER
INTERLOCAL COOPERATION AGREEMENT**

WHEREAS, it is in the best interests of the County of Hall to participate in a joint emergency management/communications center with the City of Grand Island; and,

WHEREAS, it is in the best interests of the City of Grand Island to participate in a joint emergency management/communications center with the County of Hall; and,

WHEREAS, the County of Hall and the City of Grand Island wish to enter into such an agreement, pursuant to the terms of the Interlocal Cooperation Act; and,

WHEREAS, the Board of Supervisors of Hall County has reviewed this agreement and has authorized the chairman of the Board of Supervisors of Hall County to sign this agreement; and,

WHEREAS, the City Council of the City of Grand Island has reviewed this agreement and has authorized the Mayor of the City of Grand Island to sign this agreement.

NOW, THEREFORE, IT IS HEREBY MUTUALLY AGREED BY AND BETWEEN THE PARTIES HERETO THAT:

1. The term of this agreement shall be perpetual unless terminated as hereinafter provided.
2. The emergency management/communications center established pursuant to the terms of this agreement shall function as a department of the City of Grand Island, subject, however, to the terms of this agreement. The department shall be known as the "Emergency Management/Communication Center".
3. The Emergency Management/Communications Center shall be supervised by a joint committee consisting of the Chairman of the Board of Supervisors of Hall County, the

Mayor of the City of Grand Island, two members of the Grand Island City Council and two members of the Board of Supervisors. The joint committee shall be responsible for: recommending and providing policy direction and serve as the advisory committee which govern operations of the Emergency Management/Communications Center, and recommending a budget to the Board of Supervisors of the County of Hall and the City Council of the City of Grand Island. In the event the members of the joint committee shall fail to agree as to any matter, such a matter shall be submitted to the Board of Supervisors and the City Council for determination, advising the Mayor of opposition or action.

All actions of the joint committee shall be reported in writing within seven days to the Board of Supervisors and the City Council.

4. The Director of the Emergency Management/Communications Center shall be an employee of the City of Grand Island and shall be subject to the employee policies, rules and regulations, including the disciplinary process for city employees. The Director of the Emergency Management/Communications Center shall also be entitled to the benefits of the city personnel systems as department head. The duties and responsibilities of the director shall include: direction and management of the day-to-day operations of the Emergency Management/Communications Center; attending meetings of the joint committee and giving them his/her opinion on any matter, either orally or in writing as may be required; accounting for all funds received and disbursed by the Emergency Management/Communications Center; preparing an annual budget for submission to the joint committee; and performing such other duties as may be required.

5. Employees of the Emergency Management/Communications Center below the level of the director shall be employees of the City of Grand Island and shall be subject to the

employee policies, rules and regulations, including the disciplinary process for city employees, and shall also be entitled to the benefits of the city personnel system.

6. The purpose of the Emergency Management/Communications Center shall include operation of Emergency Management functions, operation of the 911 Emergency Center, and such other duties as shall from time to time be established.

7. The Emergency Management/Communications Center shall adopt a fiscal year commencing **October 1st** and terminating **September 30th**.

8. On or before **June 15th** in each year, the joint committee shall submit a recommended budget to the Board of Supervisors of Hall County and the City Council of the City of Grand Island. The Board of Supervisors shall, prior to August 1st, in each year, adopt a budget for funding of the Emergency Management/Communications Center for the next fiscal year. The City Council shall, prior to July 1st, formally review a budget for funding the Emergency Management/Communications Center for the next fiscal year, and shall adopt a budget for funding the Emergency Management/Communications Center prior to August 1st.

9. The receipts, expenditures, and payroll of the Emergency Management Center shall be received and disbursed through the City Clerk/Finance Director's office of the City of Grand Island. The City of Grand Island shall regularly invoice the County of Hall for 50% of the balance of actual expenses following a credit of revenues received for that same period.

10. The expenses and receipts of the Emergency Management/Communications Center shall be shared equally by the County of Hall and the City of Grand Island. These items shall include salary and fringe benefits costs; capital expenditures; receipts from sale of property; income from operations; supplies, maintenance; all emergency expenditures; claims, insurance; and other operating income and expenses. As long as the Emergency

Management/Communications Center is located in City Hall, no rent shall be charged for the space used by the Center. Any inequities resulting from the differing budget systems used to finance the Communications Center shall be adjusted between the parties in the following budget year or years.

11. All property transferred to or acquired by the Emergency Management/Communications Center shall be owned jointly by the County of Hall and the City of Grand Island. Upon disposal of any property owned by the Communications Center, the proceeds shall be divided equally between the County of Hall and the City of Grand Island. In the event that this agreement is terminated and one of the parties continues operation of the same or similar service provided hereunder, either individually or in cooperation with some other entity, it is understood and agreed that all property of the Emergency Management/Communications Center owned jointly by the parties hereto shall be transferred to such individual party without costs.

12. This agreement shall replace the Interlocal Cooperation Agreement between the parties dated October 24, 2006, and shall continue the operations hereunder except as specifically herein provided.

13. Either party may terminate this agreement effective on **June 30th** in any year, provided, written notice of such termination is delivered to the other party prior to **March 1st** of that year.

Dated this 4 day of May, 2009.

ATTEST:

CITY OF GRAND ISLAND, NEBRASKA,
A Municipal Corporation,

RaNae Edwards
RaNae Edwards, City Clerk

By: Margaret Hornady
Margaret Hornady, Mayor

ATTEST:

COUNTY OF HALL, NEBRASKA,

Marla Conley
Marla Conley, County Clerk 1/28/09

By: Pamela Lancaster
Pamela Lancaster, Chairman
Hall County Board of Supervisors

**EMERGENCY MANAGEMENT/COMMUNICATIONS CENTER
INTERLOCAL COOPERATION AGREEMENT**

WHEREAS, it is in the best interests of the County of Hall to participate in a joint emergency management/communications center with the City of Grand Island; and,

WHEREAS, it is in the best interests of the City of Grand Island to participate in a joint emergency management/communications center with the County of Hall; and,

WHEREAS, the County of Hall and the City of Grand Island wish to enter into such an agreement, pursuant to the terms of the Interlocal Cooperation Act; and,

WHEREAS, the Board of Supervisors of Hall County has reviewed this agreement and has authorized the chairman of the Board of Supervisors of Hall County to sign this agreement; and,

WHEREAS, the City Council of the City of Grand Island has reviewed this agreement and has authorized the Mayor of the City of Grand Island to sign this agreement.

NOW, THEREFORE IT IS HEREBY MUTUALLY AGREED BY AND BETWEEN THE PARTIES HERETO THAT:

1. The term of this agreement shall be perpetual unless terminated as hereinafter provided.
2. The emergency management/communications center established pursuant to the terms of this agreement shall function as a department of the City of Grand Island, subject, however, to the terms of this agreement. The department shall be known as the "Emergency Management/Communications Center".
3. The Emergency Management/Communications Center shall be supervised by a joint committee consisting of the Chairman of the Board of Supervisors of Hall County, the Mayor of

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the City of Grand Island, two members of the Grand Island City Council and two members of the Board of Supervisors. The joint committee shall be responsible for recommending and providing policy direction, serving as the advisory committee which governs operations of the Emergency Management/Communications Center, and recommending a budget to the Board of Supervisors of the County of Hall and the City Council of the City of Grand Island. In the event the members of the joint committee shall fail to agree as to any matter, such a matter shall be submitted to the Board of Supervisors and the City Council for determination, advising the Mayor of opposition or action.

All actions of the joint committee shall be reported in writing within seven days to the Board of Supervisors and the City Council.

4. The Director of the Emergency Management/Communications Center shall be an employee of the City of Grand Island and shall be subject to the employee policies, rules and regulations, including the disciplinary process for city employees. The Director of the Emergency Management/Communications Center shall also be entitled to the benefits of the city personnel systems as department head. The duties and responsibilities of the director shall include: direction and management of the day-to-day operations of the Emergency Management/Communications Center; attending meetings of the joint committee and giving them his/her opinion on any matter, either orally or in writing as may be required; accounting for all funds received and disbursed by the Emergency Management/Communications Center; preparing an annual budget for submission to the joint committee; and performing such other duties as may be required.

5. Employees of the Emergency Management/Communications Center below the level of the director shall be employees of the City of Grand Island and shall be subject to the

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employee policies, rules and regulations, including the disciplinary process for city employees and shall also be entitled to the benefits of the city personnel system.

6. The purpose of the Emergency Management/Communications Center shall include operation of Emergency Management functions, operation of the 911 Emergency Center, and such other duties as shall from time to time be established.

7. The Emergency Management/Communications Center shall adopt a fiscal year commencing **October 1st and terminating September 30th**.

8. On or before **June 15th** in each year, the joint committee shall submit a recommended budget to the Board of Supervisors of Hall County and the City Council of the City of Grand Island. The Board of Supervisors shall, prior to August 1st, in each year, adopt a budget for funding of the Emergency Management/Communications Center for the next fiscal year. The City Council shall, prior to July 1st, formally review a budget for funding the Emergency Management/Communications Center for the next fiscal year, and shall adopt a budget for funding the Emergency Management/Communications Center prior to August 1st.

* 9. The receipts, expenditures and payroll of the Emergency Management/Communications Center shall be received and disbursed through the City Clerk/Finance Director's office of the City of Grand Island. The City of Grand Island shall monthly invoice the County of Hall for 50% of the actual expenses incurred under the "General Fund - Emergency Management Budget," following a credit of 50% of the corresponding budget revenues for that same period; 50% of the actual expenses incurred under the "General Fund - Local Emergency Planning Committee Budget" following a credit of 50% of the corresponding budget revenues for that same period; and 30% of the actual expenses incurred under the "General Fund - Communications Budget" following a credit of 30% of the corresponding budget revenues for

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that same period. The foregoing calculations will be exclusive of E911 Revenues collected by the City of Grand Island and the County of Hall. ⁽¹⁾ Said E911 Revenues shall be held in a segregated account to be spent only for the purchase, maintenance and replacement of 911 equipment. (

* 10. The expenses and receipts of the Emergency Management/Communications Center shall be shared by the County of Hall and the City of Grand Island in the percentages set forth in Paragraph 9 hereof. These items shall include salary and fringe benefits costs; capital expenditures; receipts from sale of property; income from operations; supplies; maintenance; all emergency expenditures; claims, insurance; and other operating income and expenses. As long as the Emergency Management/Communications Center is located in City Hall, no rent shall be charged for the space used by the Center. Any inequities resulting from the differing budget systems used to finance the Communications Center shall be adjusted between the parties in the following budget year or years.

11. All property transferred to or acquired by the Emergency Management/Communications Center shall be owned jointly by the County of Hall and the City of Grand Island in the percentages set forth in Paragraph 9 hereof. Upon disposal of any property owned by the Communications Center, the proceeds shall be divided by said percentages between the County of Hall and the City of Grand Island. In the event that this agreement is terminated and one of the parties continues operation of the same or similar service provided hereunder, either individually or in cooperation with some other entity, it is understood and agreed that all property of the Emergency Management/Communications Center owned jointly by parties hereto shall be transferred to such individual party without cost.

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12. This agreement shall replace the Interlocal Cooperation Agreement between the parties dated May 4, 2009, and shall continue the operations hereunder except as specifically herein provided.

13. Either party may terminate this agreement effective on **June 30th** in any year, provided, written notice of such termination is delivered to the other party prior to **March 1st** of that year.

Dated this ____ day of _____, 2009.

ATTEST:

CITY OF GRAND ISLAND, NEBRASKA,
A Municipal Corporation,

RaNae Edwards, City Clerk

By: _____
Margaret Hornady, Mayor

ATTEST:

COUNTY OF HALL, NEBRASKA

Marla Conley, County Clerk

By: _____
Pamela Lancaster, Chairman
Hall County Board of Supervisors

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7/8/09