

City of Grand Island

Tuesday, June 12, 2007 Council Session

Item G6

#2007-133 - Approving Program Agreement with the Nebraska Department of Roads for South Locust Street, Paving of North Bound Lanes

Staff Contact: Steve Riehle, City Engineer/Public Works Director

City of Grand Island City Council

Council Agenda Memo

From: Steven P. Riehle, Public Works Director

Meeting: June 12, 2007

Subject: Approving Program Agreement with the Nebraska

Department of Roads for South Locust Street, North

Bound Lanes

Item #'s: G-6

Presente r(**s**): Steven P. Riehle, Public Works Director

Background

The inter-local agreement for the Locust Street Interchange was entered into between the Nebraska Department of Roads (NDOR), Hall County and the City of Grand Island on April 6, 1992. The agreement was for a new Interstate 80 / Locust Street interchange as well as for upgrading Locust Street to a four-lane roadway into Grand Island.

The work required in the inter-local agreement was broken into multiple projects.

- 1. The city widened Locust Street from US Highway 34 south for ½ mile.
- 2. The NDOR built the new interchange.
- 3. The county widened the existing southbound bridges over the Platte River.
- 4. The county improved the existing southbound lanes with asphalt.
- 5. The city built the northbound bridges over the Platte River.
- 6. The NDOR is currently managing a landscaping project on Locust Street.
- 7. The last project is to build the northbound lanes with concrete paving.

Discussion

The concrete paving project for the northbound lanes will be built using federal aid Surface Transportation Program (STP) funds administered by the Nebraska Department of Roads under project number URB-2235(5), control number 42519. The program agreement with the Nebraska Department of Roads will allocate the city's federal funds to the project. The total project cost is estimated at \$4.2 million. The city's 20% share of the project is estimated at \$840,000 with the 80% federal funds share of the project estimated at \$3,360,000. The project will be built after the traffic volume requirements are met and as city matching funds are available.

Alternatives

It appears that the Council has the following alternatives concerning this issue at hand. The Council may:

- 1. Move to approve a Resolution authorizing the Mayor to execute the agreement.
- 2. Refer the issue to a Committee.
- 3. Postpone the issue to a future date.
- 4. Take no action on the issue.

Recommendation

City Administration recommends that the Council approve a Resolution authorizing the Mayor to sign the program agreement with the NDOR for the north bound lanes on South Locust Street.

Sample Motion

Move to approve a resolution authorizing the mayor to sign the program agreement with the NDOR for the north bound lanes on South Locust Street.

AGREEMENI

CITY OF GRAND ISLAND
STATE OF NEBRASKA, DEPARTMENT OF ROADS
PROJECT NO. URB-2235(5), STATE CONTROL NO. 42519
SOUTH LOCUST STREET, NORTHBOUND LANES
ROADWAY RECONSTRUCTION

hereinafter referred to as the "State" hereinafter referred to as the "City", and the State of Nebraska, Department of Roads THIS AGREEMENT, made and entered into by and between the City of Grand Island

WITNESSETH:

Administration, Transportation Program (STP) Funds by the Department of Transportation, Federal Highway WHEREAS, certain streets in the City have been designated as being eligible for Surface hereinafter called the FHWA, in compliance with Federal laws pertaining

providing for improvements on eligible City Streets, and WHEREAS, STP Funds have been made available by Title 23 of the United States

maximum of 80 percent of the eligible costs, and the Federal share payable on any portion of a STP project will be

provide that the Federal share of the cost of those projects will be paid only to the WHEREAS, regulations for implementing the provisions of the above mentioned act State, and

contract let and directly supervised by the State, and receives the same degree WHEREAS, the City shall supervise the contract letting and ensure that the project of supervision and inspection as a project constructed under Ø

matching Federal Funds for the improvements of those streets, and WHEREAS, the regulations further permit the use of funds other than State

the the understanding that no State Funds are to be expended on this project, and proposed work and Federal Funds for the construction of the proposed improvement, with WHEREAS, the State is willing to cooperate to the end of obtaining Federal approval of

procedures, and the proposed project, it is necessary all phases of work comply with Federal requirements and WHEREAS, if the City is to receive Federal participation for any portion of the work on

local property assessments that exceed the City's share of project costs, WHEREAS, Federal Regulations provide that the City shall not profit or otherwise gain

WHEREAS, the funding for the project under this agreement, includes pass-through the Federal Highway Administration (FHWA). If a non-federal entity expends

explained further in this agreement, \$500,000 or more in total federal awards in a fiscal year, then the A-133 audit is required as and

constructed under the designation of Project No. URB-2235(5), as evidenced by the Resolution of the City dated the WHEREAS, the City desires that this project as shown on attached EXHIBIT "A" and made a part of this agreement, and day of 2007, attached as

estimated to be \$4,200,000, and Right-of-Way, nonbetterment utility rehabilitation, construction and construction engineering is WHEREAS, the total cost of the project which includes: preliminary engineering

WHEREAS, the project is described as follows

mile north of the I-80 interchange to the south city limits. Construction of the two northbound lanes of South Locust Street from approximately

and non-profit organizations in total federal awards in a fiscal year. Non-federal entity means state and local governments law by President Clinton on July 5, 1996) and the implementing regulations contained in OBM monies from the FHWA. Circular A-133, the A-133 Audit is required if the non-federal entity expends \$500,000 or more SECTION 1. CTION 2. THEREFORE, in consideration of these facts, the City and State agree as follows The State shall present this project to the FHWA for its approval, if necessary The funding for the project under this agreement includes pass-through federal According to the Single Audit Act Amendments of 1996 (signed into

the Lincoln, NE 68509-4759 audit report to the Nebraska Department of Roads, Highway Audits Manager, P.O. Box 94759 the FHWA should be shown in the Supplementary Schedule of Expenditures of the Federal Roads, Federal CFDA Number 20.205. Awards under U.S. City must do to comply with this federal mandate. The City shall have its finance officer or auditor, review the situation to determine what Department of Transportation as a If an A-133 Audit is performed, the City shall send the If applicable, the expenditures related pass-through Nebraska Department of

any or all permits necessary to accomplish the project necessary plans, specifications and estimates for the proposed work. SECTION 3. The City shall perform or cause to be performed a preliminary survey and all The City shall acquire

proposed corners, quarter section corners and subdivision lot corners required for construction of the project in The City shall locate and reference or have located and referenced all section accordance with Section 39-1708 et. R R S 1943

SECTION 5. ENVIRONMENTAL RESPONSIBILITY

and proceeding with appraising and acquiring any right-of-way for the project documents for this project, and get them approved by the State and the FHWA prior to City shall be responsible to complete any federally required environmental

City public hearing shall offer an When it is determined that a public hearing is a federal requirement for the project, the opportunity for a location or design hearing or combined location and design

calling (402) 479-4871. procedures and policies for conducting the hearing. The City can contact the State's PHO by (PHO) prior to doing any public hearing activity, so the PHO can advise the City of the proper If a public hearing is required, the City shall contact the State's Public Hearing Officer

the project critical milestone dates. SECTION 6. City shall notify the State of all project coordination meetings. Plan-In-Hand, public meetings/hearings, preconstruction meeting and the fina The City shall provide the State with current project schedules, submittal dates and The City shall notify and keep the State informed on all project issues. The State must be invited

the City after the State's expenses have been deducted Certified Consultant will require prior approval of the State to be eligible for the FHWA funding. SECTION 7. Federal guidelines and requirements. Consultant is to be selected, the method of selection and procurement process must follow Any preliminary engineering services to be performed by the City or by a State Monies received from the FHWA will be remitted

to any bid letting by the City. Any deviations from the above publications must be approved by permits and any other contract documents must be submitted to and reviewed by the State prior Disabilities Act (ADA) Accessibility Guidelines. AASHTO Policy on Geometric Design of Highways and Streets, the Minimum Design Standards SECTION 8. Board of Public The City or its Consultant shall design the project according to the current Roads Classifications and Standards and to the Americans with All plans, specifications and bid proposals

SECTION 9 and give the permits, engineers Right-of-Way Certificate and the final plans package (100 percent plans, specifications contemplated improvement. Prior to advertising the project for bids, the City shall submit a documents) to the Urban Engineer City direction on The City shall advertise and conduct a letting and receive bids for the estimate, status of utilities, environmental coordination letters, and contract proceeding with advertising the project for bids. for review. The State will review the Upon direction submitted items

testing, will be accomplished by City forces or a State Certified Consultant selected by the City project expense and which includes construction management, staking, inspection and field SECTION 10. awarded final plans contract or contracts and shall send copies of the signed contract(s), including copies of the submit its selection of low bidder and supporting documents to the State for concurrence prior calendar days from the State for the City to advertise, the City shall not open the bids for a minimum of 21 awarding of the construction contract to the successful low bidder. after the first advertisement is published in the newspapers. The State and City agree that the construction engineering, which is an eligible package to the State's Urban Engineer, and District Engineer The City shall sign the The <u>C</u> shall

between the City and the Consultant. practices and will be subject to State review and concurrence prior to agreement execution resulting agreement between the Consultant and the City must conform to the The City agrees, if a Consultant is to be selected, that the method of selection and the State's standard

management as required and preparing contractor change orders and supplementa project start and ending dates, and other scheduled construction milestones, and project to, arranging the preconstruction conference, keeping the State's Representative informed requirements for Federal funding. City shall provide a Project Manager to oversee the project and to ensure that the engineering performed by City forces or the City's Consultant comply with The Project Manager's services include, but are not limited <u>o</u>

expended on the project. Upon project completion, the City shall complete and sign a State specifications, inspect the project and ensure that the City is in compliance with the contract, plans sampling and delivery of project materials for testing to a qualified laboratory. In all cases, the Materials Sampling Guide, Quality Assurance Program for Construction, and the State DR Form 299, "Notification of Project Completion and Materials Certification" and provide it to State will provide a State Representative designated by the State on a part-time basis, who will The City shall provide adequate quality assurance on the project and will be responsible for the Standard Methods of Tests State Representative for further action current State of Nebraska Standard Specifications for Highway Construction, the The inspection, sampling and testing of all materials must be done in accordance with scope of work, regulations, statutes, etc., in order that Federal Funds (www.dor.state.ne.us) or applicable AASHTO or ASTM procedures may be

on the project, manufacturer's signing DR Form certificates of compliance 299 certifies that all sampling and test results and manufacturer's certified test materials

requested in writing to do so available for inspection to the State and the FHWA or their authorized representatives when reports meet contract requirements and are on file with the City and the City shall make them

settlement between the State and the City will be made after final review and approval by often than monthly. State and after an audit, if deemed necessary, has been performed to verify actual costs. obtained, the State will reimburse 100 percent of the actual eligible expense. included as costs of the project, as specified in the reimbursement section of this agreement. City shall reimburse the State for any overpayments discovered by the State or its authorized cost may be higher to be \$3,360,000. Federal Funds, for 80 percent of the actual eligible costs of the improvement which is estimated costs which is estimated to be \$840,000. currently estimated to be \$4,200,000. Right-of-Way, nonbetterment utility rehabilitation, construction and construction engineering is SECTION 11. furnished by the State will be part of the cost of the project and the State's expenses will be Representative assignment. It is understood that any construction engineering service project for closeout. The City shall contact the State's District Engineer for State acceptability before the State Representative will sign the DR Form 299 and recommend Manager in writing of what needs to be done to bring the project into compliance for determines the project is not acceptable, the State Representative will notify the City's Engineer for signing, project closeout and final payment. If the State Representative District Engineer for signature. project is and will determine if the project is acceptable. If the State Representative determines the The State Representative assigned to the project will conduct a final review of the project The total cost of the project which includes: Both the City and State recognize this is a preliminary estimate and the final reaches or lower. Progress billings to reimburse the City may be submitted no more The State will reimburse 95 percent of the actual eligible expenses until the the State Representative will sign the DR Form 299 and send it to a maximum amount of \$25,000. The District Engineer will forward the form to the State's Urban The City's share is to be 20 percent of all actual eligible The State agrees to reimburse the City, using preliminary engineering Once the maximum retention The fina Project

amount equal to the required withhold money from State Highway funds City is unable to or does not make reimbursement within 60 calendar days after the State The City further agrees, that if reimbursement to the State is required on this project, and the City of such required reimbursement; the State by this agreement is authorized to reimbursement to the apportioned or State Ö be apportioned ਰ Ħe City, in

project cost will be all costs not paid for by Federal Funds City agrees to pay such invoices within thirty days of receipt. progress invoices for costs incurred by the State during the progression of the project and project to be Costs incurred by the State with respect to the entire project will be part of the cost of paid out of City and Federal Funds. The State may, The at its discretion, City's share of the total , initiate the

(48 agreement CFR 31) will be applied The criteria contained to determine the allowability of costs incurred by the City under this ⊒. Part 31 of the Federal Acquisition Regulations System

of the project. responsible for full project payment with no cost or expense to the State in the project or portion government refuses to participate in the project or any portion of the project the City is services, engineering, Right-of-Way, utilities, material or otherwise, are the sole responsibility of SECTION 12. City, no reimbursement requests will be accepted by the State and the FHWA and both the reimbursed to the City until the City has filed a Final payment consisting of the retention withheld minus the State incurred expenses will Federal Should the project be abandoned before completion, the City shall pay all costs The City understands that payment for the costs of this project, whether they City and the State have signed it. participation is not allowable or available. completed State DR Once the DR Form 299 is Therefore, Form 299 with the where the signed by the

copies to those mentioned in this section when requested to do so reasonable times evidence pertaining to costs incurred and shall make such material available at its office at all this agreement; such records must be available for inspection by the State and the ರ್ಷ any City shall maintain all books, authorized during the contract period and for three years from the date of final payment representatives documents, papers, of the Federal government, accounting records and other and the City shall furnish

incurred by the State prior to such abandonment.

property assessments that exceed the appropriate local share on this project. SECTION 13. The Federal share of this project must be reduced by any project specific local This is subject to

shall perform the services for all phases of work, including, but not limited to preliminary Federal procedures according to Federal procedures and requirements. engineering, acquisition of Right-of-Way, construction (includes construction engineering), etc., SECTION 14 all phases Because the City is to receive Federal Funds for any part of this project, the and requirements 윽 certain phases are not met ರ್ಷ work <u>€</u>. Although Federal Funds may be allocated become ineligible or or Federal Funds City

Urban according to Federal procedures and requirements Prior to beginning any phase of work on the proposed project, the City shall contact the Engineer for direction and assistance to ensure that all project work will be accomplished

forth in the DISCRIMINATION CLAUSES Section of this agreement. assisted programs of the Department of Transportation, §48-1101, through by the provisions of the Nebraska Fair Employment Practices Act as provided by Neb.Rev.Stat. SECTION 15. If the City performs any part of the work on this project itself, the City shall abide 48-1126, and all regulations relative to nondiscrimination Title 49 CFR, Parts 21 and 27 in federally as

SECTION 16 The City shall have on file with the State an acceptable drug-free workplace

SECTION 17. DISADVANTAGED BUSINESS ENTERPRISES

A. Policy

incorporated by this reference into this agreement disadvantaged business requirements of 49 CFR Part 26 are hereby made a part of and financed in whole or in part with Federal Funds under this agreement. Part 26 shall have the maximum opportunity to participate in the performance of contracts The City shall ensure that disadvantaged business enterprises as defined Consequently, the in 49 CFR

B. Disadvantaged Business Enterprises Obligation

CFR this regard, the City shall take all necessary and reasonable steps in accordance with 49 CFR national origin, or sex in the award and performance of FHWA assisted contracts Part 26 to ensure that disadvantaged business enterprises have the maximum opportunity to subcontracts financed in whole or in part with Federal Funds provided under this agreement. In Part 26 have the maximum opportunity to participate in the performance of contracts The City and State shall ensure that disadvantaged business enterprises as defined in 49 for and perform contracts. The City shall not discriminate on the basis of race, color, and

disadvantaged business enterprise program of the State for the Federal-aid contracts the City enters into on this project The City, acting as a subrecipient of Federal-aid funds on this project shall adopt the

contract by the State or such remedy as the State deems appropriate contract and, after the notification of the FHWA, may result in termination of the agreement or of the City to carry out the requirements set forth above shall constitute breach

SECTION 18. NONDISCRIMINATION CLAUSES

interest agrees performance as follows 으 this agreement, the City, for itself, its assignees and successors 3

- Ξ reference and made a part of this agreement. 27, hereinafter referred to as the Regulations), of the Department of Transportation (Title 49, Code of Federal Regulations, Parts Compliance with Regulations: Department of Transportation relative to nondiscrimination in federally assisted programs The City shall comply with the Regulations of the which are herein incorporated by 21 and
- \mathfrak{D} forth in Appendix "A," "B," and "C" of Part 21 of the Regulations the Regulations, including employment practices when the contract covers a program set participate either directly or indirectly in the discrimination prohibited by Section 21.5 including procurements of materials and leases of equipment. The City shall not color, sex, religion or national origin in the selection and retention of subcontractors to completion of the contract work, shall not discriminate on the basis of disability, race The City, with regard to the work performed by it after award and prior
- <u>ω</u> disability, race, color, sex, religion or national origin under this agreement and the Regulations relative to nondiscrimination on the basis potential subcontractor or supplier shall be notified by the City of the City's obligations performed under solicitations either by competitive bidding or negotiation made by the City for work to be Solicitations for Subcontracts, Including Procurements of Materials and Equipment: a subcontract, including procurements of materials or equipment, each 으 In all
- **£** information, the City shall so certify to the State, or the FHWA as appropriate, and shall with such access to its books, records, accounts, other sources of information, and its facilities as set forth what efforts it has made to obtain the information contractor is in the exclusive possession of another who fails or refuses may be determined by the State or the FHWA to be pertinent to ascertain compliance Information and Reports: Regulations, or orders and instructions issued pursuant thereto, and will permit Regulations, orders and instructions. The City shall provide all information and reports required Where any information required to furnish this
- 9 sanctions as it or the FHWA may determine to be appropriate, including but not limited nondiscrimination provisions of this agreement, the State will impose such contract Sanctions for Noncompliance: In the event of the City's noncompliance with the
- (a) withholding of payments to the City under this agreement until the City complies
- **b** cancellation, termination or suspension of this agreement, in whole or in part
- 6 through (6) in every subcontract, including procurements of materials and leases of Incorporation of Provisions: The City shall include the provisions 으 paragraph (1)

such litigation to protect the interests of the United States interests of the State, and in addition, the City may request the United States involved in, or is threatened with, litigation with a subcontractor or supplier as a result of sanctions for noncompliance: as the State or the FHWA may direct as a means of enforcing such provisions including equipment, unless exempt by the Regulations, order, or instructions issued pursuant The City shall take such action with respect to any subcontract or the City may request the Provided, however, that, in the event a contractor becomes State to enter into such litigation to procurement protect the ਰ enter into

State Representative who will then forward it to the Urban Engineer for final approval. approval of the improvement made either during construction or after the project is completed, will require prior SECTION 19. Changes to the City streets which affect the function or operation of the State. Requests for changes during project construction must be made ರ the

the Urban Engineer. Upon project completion and final review, the City shall send one set of "As-Built" plans ರ

Highway Right-of-Way." shall contact the District Engineer or Permits Officer to determine if a permit or permits improvement, the City shall follow the current "Policy for Accommodating Utilities on State approved Utility issued by the U.S. Department of Transportation, Federal Highway Administration, or a State Reimbursement", and Federal-Aid Policy Guide, 23 CFR 645B, "Accommodation of Utilities" project after execution of this agreement must be in accordance with the provisions suits brought against the State arising out of the City's construction and maintenance maintaining this facility. The City will release and hold harmless the State and FHWA from Federal-Aid Highway Policy Guide, 23 CFR 645A, "Utility Relocations, Adjustments and and agrees to make provisions each year for the maintenance costs involved in properly for the project and to make application for those permits if necessary Upon Any utility rehabilitations or installations made within the Right- of-Way on Accommodation Policy. project completion, the City shall maintain the project at its Any work within the State Right-of-Way requires a permit. In order to receive Federal-Aid Funds for this own expense <u>o</u>, The City this any

the nonbetterment portion of the rehabilitation costs of facilities currently occupying private corporate limits of the city will become a project cost, but that outside the corporate limits, only nonmunicipally owned Right-of-Way will be reimbursed. All nonbetterment municipally owned and operated utility rehabilitation costs within the nonbetterment costs and operated utilities if they are located 으 privately owned and operated utilities will be Further, there will be no Federal reimbursement for private on public Right- of-Way reimbursed 윽

Uniform Act, the State's Right-of-Way Acquisition guide for LPA's and the State's Right-of-Way **Policies** projects is SECTION 22. services and labor. reimbursement costs. estimate of those nonbetterment utility rehabilitation costs prior to the work being done. rehabilitation of any privately owned and operated utilities, then the City shall send the State utility and approved by the City and State. they exist on privately owned Right-of-Way and it is necessary to rehabilitate the utilities due to project. Act of 1970, Public Law 91-646, the Uniform Relocation Assistance and Real Property Acquisition All such reimbursements will be based on items and estimates submitted for utility The Federal law governing acquisition and relocation on federally assisted This will be subject to audit, if the State deems that one is necessary commonly called just the Uniform Act. All reimbursements will be based on the actual costs of material nonbetterment rehabilitation and then bill the Should this project necessitate the nonbetterment The City shall comply with the State for those eligible δ the

applies on all projects applicable, the State's Relocation Assistance Act, Neb. Rev. Stat. 76-214 through 76-1238 be followed even if there is NO Federal funding in the right-of-way phase. planning, The Uniform Act applies whenever Federal dollars are used in any phase of a project, such environmental assessment, right-of-way, or construction. The Uniform When Act must

acceptable, the State will issue a Notice-to-Proceed with the right-of-way work phase Right-of-Way plans, legal description and an estimate for review and approval. to beginning Right-of-Way appraisals and acquisition, the City shall submit to ≕

the documentation submitted by the City supports the Right-of-Way Certificate complied will grant the City authorization to proceed with the construction phase of the The City shall present to the State, a Right-of-Way Certificate that certifies the City with the Uniform Act requirements and that the project is ready for construction. project, has The =;

encroachments, the improvement planned in this project, and keep the old and new Right-of-Way free of future project of all advertising signs. or thing that may interfere with the construction, maintenance and operation of The City at no cost to the project, shall clear the present Right-of-Way of this except those authorized by permit. The City at no cost to the project, shall clear any other privately

amended, 49 improvement not donated Uniform Relocation Assistance and Real Property Acquisition CFR 24, and the State's Right-of-Way Manual as The City shall certify after accomplishment, that any Right-of-Way for this in compliance with FHWA guidelines will be acquired in accordance approved by FHWA Policies Act of

and marking must be in conformance with the current Manual on Uniform Traffic Control Uniform Traffic Control Devices. Devices SECTION 25. Traffic control during project construction must conform with the Manual on Before final acceptance of the project by the State, all signing

executed by their proper officials thereunto duly authorized as of the dates below indicated. IN WITNESS WHEREOF, the City and State hereto have caused these presents to be

WITNESS: **EXECUTED** by the City this day of CITY OF GRAND ISLAND Margaret Hornady

Ra Nae Edwards

City Clerk Mayor

EXECUTED by the State this day of 2007.

STATE OF NEBRASKA DEPARTMENT OF ROADS James J. Knott, P.E.

Roadway Design Engineer

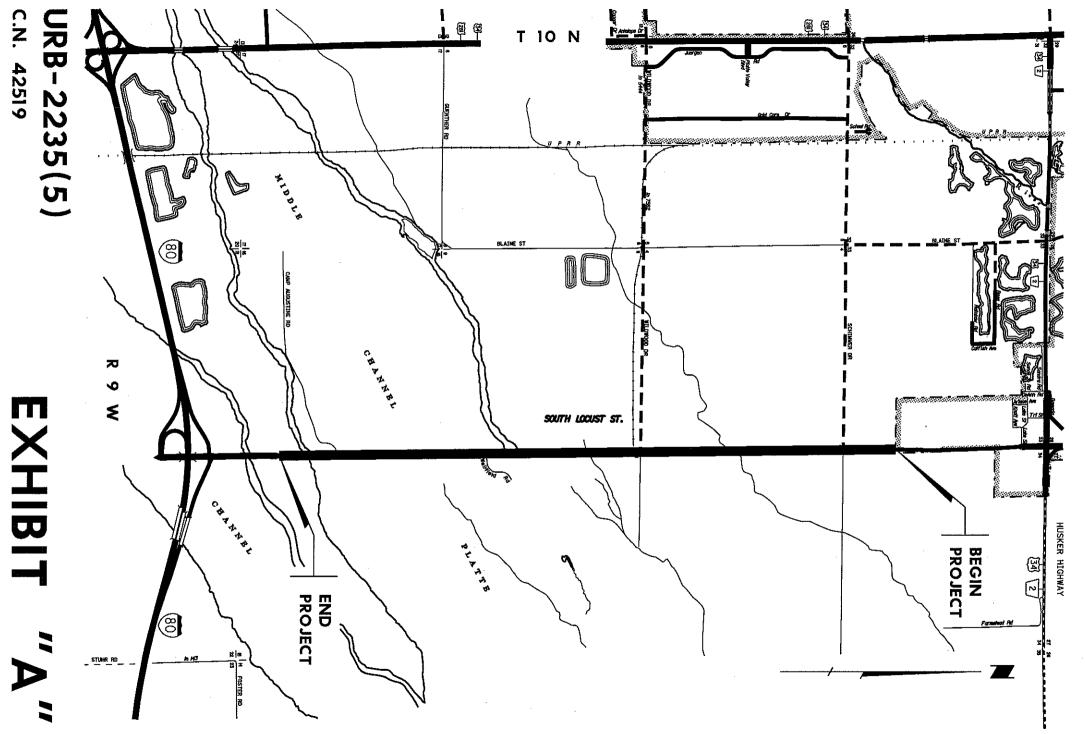
RECOMMENDED: Wesley Wahlgren

District 4 Engineer

AGR37-HU

GRAND ISLAND

HALL COUNTY NEBRASKA



RESOLUTION 2007-133

WHEREAS, on April 6, 1992, the City of Grand Island entered into an interlocal agreement with the Nebraska Department of Roads (NDOR) and Hall County for the Locust Street Interchange; and

WHEREAS, such project includes the construction of northbound lanes with concrete paving; and

WHEREAS, the total cost of the Locust Street Interchange project is estimated to be \$4,200,000, with 80% of such costs being paid with federal funds; and

WHEREAS, the City's share of such project is 20% of the actual eligible costs or approximately \$840,000; and

WHEREAS, an agreement with the Nebraska Department of Roads is required to proceed with this project, known as Project No. URB-2235(5) and control number 42519.

NOW, THEREFORE, BE IT RESOLVED BY THE MAYOR AND COUNCIL OF THE CITY OF GRAND ISLAND, NEBRASKA, that the program agreement with the Nebraska Department of Roads for the concrete paving project for the northbound lanes of South Locust Street is hereby approved.

BE IT FURTHER RESOLVED, that the Mayor is hereby authorized and directed to execute such agreement on behalf of the City of Grand Island.

- - -

Adopted by the City Council of the City of Grand Island, Nebraska, June 12, 2007.

	Margaret Hornady, Mayor	
Attest:		
Aucst.		
RaNae Edwards, City Clerk		