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# City of Grand Island



**Saturday, January 31, 2009**

## **Council Retreat Packet**

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### **City Council:**

**Larry Carney**  
**Scott Dugan**  
**John Gericke**  
**Peg Gilbert**  
**Chuck Haase**  
**Robert Meyer**  
**Mitchell Nickerson**  
**Bob Niemann**  
**Kirk Ramsey**  
**Jose Zapata**

### **Mayor:**

**Margaret Hornady**

### **City Administrator:**

**Jeff Pederson**

### **City Clerk:**

**RaNae Edwards**

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**8:30:00 AM**  
**Council Chambers - City Hall**  
**100 East First Street**

## **Call to Order**

This is an open meeting of the Grand Island City Council. The City of Grand Island abides by the Open Meetings Act in conducting business. A copy of the Open Meetings Act is displayed in the back of this room as required by state law.

The City Council may vote to go into Closed Session on any agenda item as allowed by state law.

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### **Invocation**

### **Pledge of Allegiance**

### **Roll Call**

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## **A - SUBMITTAL OF REQUESTS FOR FUTURE ITEMS**

Individuals who have appropriate items for City Council consideration should complete the Request for Future Agenda Items form located at the Information Booth. If the issue can be handled administratively without Council action, notification will be provided. If the item is scheduled for a meeting or study session, notification of the date will be given.

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## **B - RESERVE TIME TO SPEAK ON AGENDA ITEMS**

This is an opportunity for individuals wishing to provide input on any of tonight's agenda items to reserve time to speak. Please come forward, state your name and address, and the Agenda topic on which you will be speaking.

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## **MAYOR COMMUNICATION**

This is an opportunity for the Mayor to comment on current events, activities, and issues of interest to the community.

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# City of Grand Island

Saturday, January 31, 2009

Council Retreat

## Item -1

### Welcome/Introduction

*Guidance and outline of the day's purpose and activities will be given.*

Staff Contact: Mayor Hornady

**City Council Special Study Session Retreat**  
**Saturday, January 31, 2009**  
**8:30 a.m. – 3:00 p.m.**  
**Law Enforcement Center**  
**111 Public Safety Drive**

**Agenda**

- 8:30 – 8:45      **Welcome/Introduction**
- Guidance and outline of the day’s purpose and activities
- 8:45 – 10:00      **Budget Overview**
- General Fund structure and future budgetary projections
- 10:00 – 10:15      **Break**
- 10:15 – 11:30      **Department Presentations**
- Two effective programs/activities. One program/activity requiring more focus & priority.
- Guidance (presentations will be 5-7 minutes in duration)
- |                      |                 |                    |                   |
|----------------------|-----------------|--------------------|-------------------|
| Building             | Fire            | Library            | Public Works      |
| Emergency Management | Human Resources | Parks & Recreation | Regional Planning |
| Finance              | Legal           | Police             | Utilities         |
- 11:40 – 12:15      **Lunch**
- 12:15 - 1:30      **Capital Improvements Plan/Funding**
- Capital Improvements Plan Project Priorities  
Capital Improvements Plan Financing Options
- 1:30 - 3:00      **Goal Setting**



# City of Grand Island

Saturday, January 31, 2009

Council Retreat

## Item -2

### Budget Overview

*General Fund structure and future budgetary projections will be given.*

Staff Contact: Jeff Pederson

# GENERAL FUND CASH PROJECTIONS

	ACTUAL 2006	ACTUAL 2007	BUDG 2008	PROJ 2009	PROJ 2010
1/27/09 10:34 AM					
	<u>2007</u>	<u>2008</u>	<u>2009</u>	<u>2010</u>	<u>2011</u>
Beginning Cash	9,505,396	6,469,784	6,001,104	5,906,553	4,288,597
Restricted Revenues(General Fund)	17,895,292	18,319,677	19,438,423	19,104,172	19,524,185
Other Revenues	10,034,580	10,585,577	11,781,841	12,017,733	12,258,087
<b>Total Revenues</b>	<b>27,929,872</b>	<b>28,905,254</b>	<b>31,220,264</b>	<b>31,121,905</b>	<b>31,782,273</b>
Personnel Expense	20,465,053	22,024,228	23,432,222	24,369,511	25,344,291
Other Operating Expense	7,462,430	8,569,422	10,347,990	9,971,090	10,095,728
<b>Total Operating Expense</b>	<b>27,927,483</b>	<b>30,593,650</b>	<b>33,780,212</b>	<b>34,340,601</b>	<b>35,440,020</b>
<b>Operating Transfers In:</b>					
Gas Tax	1,925,640	3,400,000	4,200,000	3,500,739	3,605,761
Electric Utility	658,605	836,426	750,000	780,000	845,625
Water Utility	44,555	51,053	55,000	70,000	71,750
Employee Benefits	48,077	6,063	-	-	-
Library Trust	-	-	-	-	-
Cemetary Trust	-	-	-	-	-
Equipment Reserve	-	-	180,000	-	-
Line of Credit	-	-	-	-	-
Police Reserve	-	109,270	-	50,000	50,000
Fire Reserve	-	694,145	1,200,000	500,000	500,000
Aquatic Reserve	-	-	-	-	-
<b>Total Operating In</b>	<b>2,676,877</b>	<b>5,096,957</b>	<b>6,385,000</b>	<b>4,900,739</b>	<b>5,073,136</b>
<b>Operating Transfers Out:</b>					
Fund 250	60,000	81,000	65,000	50,000	50,000
Economic Development Corp	750,000	750,000	750,000	750,000	750,000
Pensions	216,136	143,301	-	-	-
Police Pension	-	-	-	-	-
Fire Pension	-	-	-	-	-
Employee Benefits Trust	-	-	-	-	-
<b>Total Operating Out</b>	<b>1,026,136</b>	<b>974,301</b>	<b>815,000</b>	<b>800,000</b>	<b>800,000</b>
<b>Operating Excess(Deficit)</b>	<b>1,653,130</b>	<b>2,434,260</b>	<b>3,010,052</b>	<b>882,044</b>	<b>615,389</b>
<b>Transfers Out:</b>					
Debt	-	-	-	-	-
<b>Cash Balance Before Capital</b>	<b>11,158,526</b>	<b>8,904,044</b>	<b>9,011,156</b>	<b>6,788,597</b>	<b>4,903,986</b>
Capital Outlay-General Fund Depts.	1,963,548	1,987,186	3,104,603	2,500,000	2,550,000
Transfers To Capital Fund - 400 Fund	2,725,194	915,754	-	-	-
Transfer to Capital Replacement	-	-	-	-	-
<b>Total Capital</b>	<b>4,688,742</b>	<b>2,902,940</b>	<b>3,104,603</b>	<b>2,500,000</b>	<b>2,550,000</b>
<b>Ending Cash Balance</b>	<b>6,469,784</b>	<b>6,001,104</b>	<b>5,906,553</b>	<b>4,288,597</b>	<b>2,353,986</b>
<b>Reserve % Of Operating</b>	<b>23.17%</b>	<b>19.62%</b>	<b>17.49%</b>	<b>12.49%</b>	<b>6.64%</b>
Change In Cash	(3,035,612)	(468,680)	(94,551)	(1,617,956)	(1,934,611)
Recommended Surplus - 15%	5,585,497	6,118,730	6,756,042	6,868,120	7,088,004

**SUMMARY OF 2008 PROPERTY TAX LEVIES \***

<u>Municipality</u>	<u>County</u>	<u>School District</u>	<u>Municipality</u>	<u>Airport Authority</u>	<u>Sanitary District</u>	<u>Educational Service Unit</u>	<u>Natural Resources District</u>	<u>Community College</u>	<u>Agricultural Society</u>	<u>Other</u>	<u>Consolidated Total Levy</u>	<u>Municipal Assessed Valuation</u>
Alliance	.42666	1.0489	.35736	N/A	N/A	.01695	.02146	.09849	.00898		1.9788	328,332,369
Beatrice	.410005	1.139840	.315224	.040084	N/A	.029300	.033519	.072200	.007339	.001783 Hist. Soc.	2.049294	544,145,391
Bellevue	.296264	1.050013	.524876	N/A	N/A	.016240	.033750	.067400	.001092	.003636 Communication Bond	1.993271	2,364,147,364
Blair	.398411	1.211813	.356863	.027762	N/A	.016238	.033753	.067400	.002826	.002911 Hist. Soc.	2.117977	448,291,872
Chadron	.413779	1.238859	.370000	N/A	N/A	.016947	.021458	.098497	.004725	.041550 Fire Dist.	2.205815	173,737,591
Columbus	.219908	1.161560	.315477	.014396	N/A	.015000	.028519	.090980	.015277		1.861117	1,069,742,568
Crete	.358715 .037065 Jail Bond	1.062178	.338637 .120000 Bond	.017822	N/A	.015000	.033519	.072200	.007275	.001512 Hist. Soc. .100894 School Bond	2.164817	244,932,075
Fremont	.234909	1.204499	.348977	N/A	N/A	.014634	.045680	.067400	.002387		1.918486	1,293,680,856
Gering	.42704	1.04995	.29777	.03927	N/A	.01695	.05737	.09849	.01241		1.99925	348,698,349
Grand Island	.420937	1.197688	.25	.024119	N/A	.015000	.055920	.090980	.007529	.02079 Com. Redev. Auth. .019740 Pkg. Dist. #2	2.102703	2,284,748,540
Hastings	.32439989	1.28997166	.47276595	N/A	N/A	.01536536	.02639082	.090980	.02499994	.02510835 CRA	2.26998197	1,003,650,200
Holdrege	.318757	1.255765	.406253	.014446 (Bond Only)	N/A	.022782	.057488	.090980	.010694	.003000 Hist. Soc.	2.180165	207,668,598
Kearney	.461658	1.139526	.148870	N/A	N/A	.015000	.055920	.090980	.021364	.008676 CRA	1.941994	1,528,309,659
LaVista	.296264	1.227993	.5235	N/A	N/A	.01624	.03375	.0674	.001092	.003636 Communications Bond	2.169875	950,626,037
Lexington	.418270	1.242798	.281510	.044009	N/A	.015000	.055920	.090980	.012341	.010100 RR Trans. Safety Dist.	2.170928	272,673,335

**SUMMARY OF 2008 PROPERTY TAX LEVIES \***

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<u>Municipality</u>	<u>County</u>	<u>School District</u>	<u>Municipality</u>	<u>Airport Authority</u>	<u>Sanitary District</u>	<u>Educational Service Unit</u>	<u>Natural Resources District</u>	<u>Community College</u>	<u>Agricultural Society</u>	<u>Other</u>	<u>Consolidated Total Levy</u>	<u>Municipal Assessed Valuation</u>
McCook	.360000	1.069933 Gen. .129274 Bond .019830 Spec. Bldg.	.319044	N/A	N/A	.015000	.058524	.076000 Gen'l. .010000 Cap. Imp. .002455 ADA	N/A	.002687 Hist. Soc.	2.062747	289,476,686
Nebraska City	.352864	1.348119	.399413	.034948	N/A	.040363	.043145	.072200	.004720		2.295772	315,462,520
Norfolk	.387216	1.222991	.133035	.023572	.006646	.014990	.033857	.090000	.014660	.004027 Railroad Trans. Safety Dist.	1.930994	1,142,256,462
No. Platte	.30592	1.182197	.482173	.077721	N/A	.015000	.032585	.088455	.008633		2.192684	1,156,433,900
Ogallala	.3286710	1.133139	.291843 Gen'l. .097022 Bond	N/A	N/A	.015000	.032585	.088455	.009824	.020243 Comm. Redev. Auth.	2.016782	208,199,464
Papillion	.296264	1.227993	.405139	N/A	N/A	.01624	.03375	.0674	.001092	.003636 Communications bd.	2.051514	1,310,376,494
Plattsmouth	.392850 .039024 Jail Bd.	.968666 .080199 Spcl. Bldg. .104696 K-8 Bd. .130597 9-12 Bd.	.441865	.019631 .024510 Bd.	N/A	.016238	.041042	.072200	.004340 .002398 Bd. .011026 Cap. Impr.		2.349282	260,237,799
Ralston	.24519	1.29738	.55194	N/A	N/A	.01624	.03375	.06740	N/A	.01300 City/County Bldg.	2.2249	337,793,670
Schuyler	.36785	1.1244	.37155	N/A	N/A	.015	.04568	.090980	.02	.004 Fire District	2.03946	144,073,289
Scottsbluff	.43280	1.08521	.21399	.03927	N/A	.01695	.05737	.09849	.00665	.18099 Bus. Impr. Dist.	2.13172	750,210,889



**SUMMARY OF 2008 PROPERTY TAX LEVIES \***

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<u>Municipality</u>	<u>County</u>	<u>School District</u>	<u>Municipality</u>	<u>Airport Authority</u>	<u>Sanitary District</u>	<u>Educational Service Unit</u>	<u>Natural Resources District</u>	<u>Community College</u>	<u>Agricultural Society</u>	<u>Other</u>	<u>Consolidated Total Levy</u>	<u>Municipal Assessed Valuation</u>
Seward	.346489	1.120571	.385500	.033960	N/A	.015000	.030955	.072200	.030000		2.034675	352,180,691
Sidney	.499272	1.196908	.420347	.045959	N/A	.016947	.054376	.098497	N/A	.002306 Hist. Soc.	2.334612	362,854,389
So. Sioux	.427455	1.269955	.395877	N/A	N/A	.015999	.033857	.090000	.010049	.001898 Hist. Soc.	2.24509	516,314,736
Wayne	.328085	1.164097	.416194	.041728	N/A	.015999	.033857	.090000	.004990		2.094950	172,641,653
York	.297745	1.291916	.137660	N/A	N/A	.015	.030955	.0722	.009642	.000178 Hist. Soc.	1.855296	363,233,123

\* Including total of general, debt service, capital, and any other special levies.



# City of Grand Island

Saturday, January 31, 2009

Council Retreat

## Item -3

### Department Presentations

*Department Director's will list two areas/activities that were high priority for their departments that had been handled effectively. They will also present one area that was important to their department but was not as effective due to lack of resources. Presentations will be 5 - 7 minutes in duration.*

Staff Contact: Department Directors

## **DEPARTMENT DIRECTOR'S** **FOCUS/PRIORITIES**

Department Director's were asked to list two areas/activities that were high priority for their departments that had been handled effectively. They were also asked to list one area that was important to their department but was not as effective due to lack of resources.

### **BUILDING:**

1. Continue to Facilitate the Construction and Completion of Major Projects;
  - Good Samaritan Village – Mechanical System
  - Grand Island Public Schools – shoemaker
  - Global Industries
  - Walgreens
  - Case New Holland
  - St. Francis Hospital
  - State Fair Buildings Review and Construction
2. Complete Building Permit, Inspection Reporting and Posting Electronic Conversion
3. Substandard Housing Demolition (Legal and Financial Support)

### **EMERGENCY MANAGEMENT:**

1. Alternate 911 Center
2. Community Preparedness – Citizen Corps
3. Capital Replacement
  - a. Narrow Band Upgrades for 2013
  - b. Warning Systems

### **FINANCE:**

1. The reading of metered usage and the billing, collection, and customer service for Electric, Water, and Wastewater Utilities
2. Self insurance program for the City's commercial insurances, particularly the Worker's Comp large deductible plan, which has saved the City over \$1.5 million during the last four years alone versus a full premium plan
3. Upgrading of wireless communications between city departments and locations and expanded Spillman and IT support for the Police Department

### **FIRE:**

1. Regional collaboration with other fire departments, emergency management, and support agencies
2. Staff professionalism, readiness to respond, wellness and fitness
3. Emergency response vehicle replacement schedule

### **HUMAN RESOURCES:**

1. Risk Management
2. Compliance
3. Automation

### **LEGAL:**

1. Revenues
  - Feasibility and legality of new revenue streams
  - Protecting and preserving existing revenue streams
  - Shifting revenue streams to other purposes
2. Assets
  - Acquisition of assets including both real and personal property
  - Disposition or sale of assets
  - Property use and expenditure of reserve funds
3. Expenditures
  - Union negotiation strategies may need to be revisited
  - Grievances and other forms of opposition to changes in working conditions or employment

### **LIBRARY:**

1. General Customer Use Functions
2. Basic Literacy/Learning Enrichment Programming Functions
3. Specific Customer Service Functions

### **PARKS & RECREATION:**

1. Maintenance of Existing Facilities and Grounds
2. Recreational Programming
3. Capital Improvement Funding, i.e. Lincoln Pool replacement, Children's Wet Play area at Island Oasis and potentially insufficient funding for relocation of athletic fields slated to be eliminated for the State Fair

### **POLICE:**

1. Self evaluation of our services, systems, and tasks to identify efficiencies and increase productivity
2. Target known criminal offenders to stop their criminal activity
3. Implement a proactive, problem oriented policing approach in the Department

### **PUBLIC WORKS:**

1. Managing Design and Construction Project – from Funding, through Design to Managing the Construction
2. Maintenance of Expanding Infrastructure and Increasing Regulations
3. Funds for an Aging Infrastructure

**REGIONAL PLANNING:**

1. Respond to citizen concerns and requests
2. Combine funding sources for department funding and projects
3. Proactive planning for development, neighborhoods and redevelopment areas

**UTILITIES:**

1. Reliability
2. Cost
3. Issues Pending



# City of Grand Island

Saturday, January 31, 2009

Council Retreat

## Item -4

### Capital Improvements Plan/Funding

*Capital Improvements Plan/funding will focus on Capital Improvements Plan Project Priorities and Capital Improvements Plan financing Options.*

Staff Contact: Jeff Pederson

## CAPITAL IMPROVEMENT FUND

	<u>2006</u> <u>Actual</u>	<u>2007</u> <u>Actual</u>	<u>2008</u> <u>Revised</u>	<u>2008</u> <u>Projected</u>	<u>2009</u> <u>Budget</u>
Beginning Cash Balance	2,384	6,645,521	1,644,178	1,644,178	(2,313,662)
Revenue	2,101,041	629,177	3,851,644	1,254,753	3,583,790
Transfers In	10,420,457	3,462,304	1,930,347	2,751,347	3,644,000
Total Resources Available	<u>12,523,882</u>	<u>10,737,003</u>	<u>7,426,169</u>	<u>5,650,278</u>	<u>4,914,128</u>
Expenditures	5,878,361	9,092,825	9,717,105	7,963,940	4,786,697
Transfers Out	-	-	-	-	-
Total Requirements	<u>5,878,361</u>	<u>9,092,825</u>	<u>9,717,105</u>	<u>7,963,940</u>	<u>4,786,697</u>
Ending Cash Balance	<u>6,645,521</u>	<u>1,644,178</u>	<u>(2,290,936)</u>	<u>(2,313,662)</u>	<u>127,431</u>

## CAPITAL IMPROVEMENT FUND TRANSFERS

		<u>2006</u>	<u>2007</u>	<u>2008</u>	<u>2008</u>	<u>2009</u>
		<u>Actual</u>	<u>Actual</u>	<u>Revised</u>	<u>Projected</u>	<u>Budget</u>
<u>Operating Transfers In</u>						
<u>To</u>	<u>From</u>					
Capital Projects - 400	General Fund - 100	2,782,644	2,725,194	279,000	875,000	-
Capital Projects - 400	MIRF - 205	150,000	-	206,347	206,347	-
Capital Projects - 400	State Gas Tax - 210	-	100,000	-	75,000	900,000
Capital Projects - 400	Keno - 220	350,000	405,849	600,000	650,000	400,000
Capital Projects - 400	Debt Service - 310	6,656,548	-	-	-	1,944,000
Capital Projects - 400	Special Assess - 401	481,265	231,261	845,000	945,000	400,000
<b>Total</b>		<u>10,420,457</u>	<u>3,462,304</u>	<u>1,930,347</u>	<u>2,751,347</u>	<u>3,644,000</u>



**400 FUND CAPITAL PROJECTS - FIVE YEAR CAPITAL**

**BUILDING & CAPITAL PLANNING-40015025**

	<u>2008</u>	<u>2008</u>	<u>2009</u>	<u>2010</u>	<u>2011</u>	<u>2012</u>	<u>2013</u>
	<u>Rev Budget</u>	<u>Projected</u>					
Fiber Optic Connections	90002 113,442	113,442	50,000				
Grand Generation Center	90003 104,186	13,951	140,000	-	-	25,000	25,000
Law Enforcement Center	90006 2,360,004	2,599,000					
Fire Station No. 1	90007 169,957	159,471					
Fire Training Center	90170 -	-	-				
Infrastructure Emergency Funds	90000 -	-	60,000	60,000	60,000	60,000	60,000
<b>Total City Projects</b>	<b>2,747,589</b>	<b>2,885,864</b>	<b>250,000</b>	<b>60,000</b>	<b>60,000</b>	<b>85,000</b>	<b>85,000</b>

**400 FUND CAPITAL PROJECTS - FIVE YEAR CAPITAL**

	<u>2008</u>	<u>2008</u>	<u>2009</u>	<u>2010</u>	<u>2011</u>	<u>2012</u>	<u>2013</u>
	<u>Rev Budget</u>	<u>Projected</u>					
<b>DRAINAGE PROJECTS-40033520</b>							
Moores Creek, Faidley, Edna Construction	90013	209,000	-	209,000		150,000	
Northwest Drainage Project - Feasibility & Design	90016	375,000	448,082	375,000	400,000	400,000	400,000
Platte Valley Indust Site, Cells to Wood River	90017			127,000	272,000		
Line Drainage Concrete Ditch	90111	50,000	50,000	50,000	50,000	50,000	50,000
Major Drainage Development	90112					500,000	500,000
Independence Avenue Drainage	90113			80,000	350,000		
Wasmer Detention Cell	90114	735,000	-	872,653			
Construct Drainway-CCC to Wood River	9xxxx			250,000			425,000
<b>Total Drainage Projects</b>	<b>1,369,000</b>	<b>498,082</b>	<b>1,756,653</b>	<b>632,000</b>	<b>1,072,000</b>	<b>1,100,000</b>	<b>1,375,000</b>
<b>STREET CONSTRUCTION PROJECTS-40033525</b>							
Hwy 30 Paving	90045	20,000					
Widen Faidley Ave West of Diers	90049				1,250,000		
Stolley Park Rd Widening-Locust to Events Cntr-Design/ROW	90067		150,000				
Stolley Park Rd Widening-Locust to Events Cntr-Construction	90067			1,200,000			
Stolley Park Rd Widening-Events Center Drive to Stuhr Rd	90067			920,000			
Replace Wood River Bridge @ Blaine	90141					45,000	250,000
Hike/Bike Bridge S Locust	90147			390,000			
Intersection Improvements-North Road & 13th	9xxxx			300,000		62,000	
Roundabout-Capital & North Road	90041			360,000			
Resurface & Widen Wildwood Rd-US Hwy 281 to Locust St	9xxxx					876,000	
<b>Total Street Construction Projects</b>	<b>20,000</b>	<b>-</b>	<b>170,000</b>	<b>3,170,000</b>	<b>1,250,000</b>	<b>983,000</b>	<b>250,000</b>

**400 FUND CAPITAL PROJECTS - FIVE YEAR CAPITAL**

	<u>2008</u>	<u>2008</u>	<u>2009</u>	<u>2010</u>	<u>2011</u>	<u>2012</u>	<u>2013</u>
	<u>Rev Budget</u>	<u>Projected</u>					
<b>BONDED STREET &amp; SEWER PROJECTS--40033530</b>							
So Locust; I-80 to HWY 34	90057		470,000	3,000,000	1,000,000		
Annual Paving Program	90060	200,000	300,000	750,000	750,000	750,000	750,000
Northwest Transportation-Independence-Shanna to Manchester	90061	-					1,050,000
So Locust Landscaping	90064	15,000					
Swift Rd.-WWTP to Shady Bend Rd Paving	9xxxx				450,000		
Capital Ave; Drainway to Webb Road	90148	4,450,227	3,771,759		1,000,000	1,000,000	
Left Turn Lane-North Road @ Northwest High School	90144		56,000				
State/Diers Intersection Improvements	90063			390,000			
Capital Ave; Webb Road to Broadwell	9xxxx				1,200,000		
Capital Ave; Broadwell Ave to St Paul Road	9xxxx						1,000,000
US Hwy 30, Hwy 281 to West City Limits	9xxxx						1,890,000
Grade Separation Broadwell/UPRR	90053		640,000		560,000	1,000,000	10,800,000
Grade Separation East Bypass	9xxxx						16,000,000
Husker Highway Widening 1/4 W Hwy 281 to Hwy 281	9xxxx				1,200,000		
Pave Hwy 34-Locust to Hwy 281	9xxxx						1,336,000
3rd Street Widening - Adams to Eddy	9xxxx					90,000	
Realign Barr Entr. & Stolley/Adams Signal	9xxxx				360,000		
Realign Walnut Entr. & Custer/15th Signal	90065	269,644	269,644				
Grade Separation North Road @ UPRR	9xxxx						7,600,000
Intersection Improvements @ Stolley & North Road	9xxxx			146,000			
Husker Hwy-Left Turn Lane by Heartland Lutheran School	9xxxx					62,000	

<b>Total Bonded Projects</b>	<b>4,934,871</b>	<b>3,771,759</b>	<b>1,735,644</b>	<b>4,286,000</b>	<b>6,520,000</b>	<b>2,902,000</b>	<b>40,426,000</b>
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**400 FUND CAPITAL PROJECTS - FIVE YEAR CAPITAL**

		2008	2008	2009	2010	2011	2012	2013
		Rev Budget	Projected					
<b>MISCELLANEOUS PUBLIC WORKS PROJECTS-40033535</b>								
Annual Sidewalk Projects	90072	34,982	29,000	25,000	50,000	50,000	50,000	50,000
Install Traffic Signal Video Detection	90073				25,000	25,000	25,000	25,000
Misc.Traffic Signal Improvements	90075	49,905	49,905	30,000	30,000	30,000	30,000	30,000
Signal @ HWY 281 & Wildwood	90075				170,000			
Signal @ Hwy 281/34 @ Rae Road	90075				134,000			
Signal on Locust @ Event Center Entrance	90075							150,000
Misc. Safety Enhancements-RR Study	90078	198,000	28,600	194,400	150,000	150,000	150,000	150,000
Hwy 281-Roadway lighting Stolley to Old Potash Hwy	9xxxx							250,000
<b>Total Miscellaneous Projects</b>		<b>282,887</b>	<b>107,505</b>	<b>249,400</b>	<b>559,000</b>	<b>255,000</b>	<b>255,000</b>	<b>655,000</b>
<b>Total Public Works Projects</b>		<b>6,606,758</b>	<b>4,377,346</b>	<b>3,911,697</b>	<b>8,647,000</b>	<b>9,097,000</b>	<b>5,240,000</b>	<b>42,706,000</b>

**400 FUND CAPITAL PROJECTS - FIVE YEAR CAPITAL**

	<u>2008</u>	<u>2008</u>	<u>2009</u>	<u>2010</u>	<u>2011</u>	<u>2012</u>	<u>2013</u>
	<u>Rev. Budget</u>	<u>Projected</u>					
<b>PARKS &amp; RECREATION PROJECTS-4004450</b>							
CAPP Land Develop-Heartland Public Shooting Park	175,730	175,730	-	150,000	50,000	50,000	100,000
Miscellaneous Park Projects	50,000	50,000	50,000	50,000	50,000	60,000	60,000
Resurface Various Park Roadways				40,000		40,000	
Tennis Courts				20,000		20,000	
Hiker/Biker Trails	62,028	400,000	500,000	125,000	125,000	625,000	125,000
Aquatic Development				1,400,000			1,600,000
Soccer/baseball field development-Vets Home				500,000	1,000,000	1,000,000	
Park Land Acquisition	75,000	75,000	75,000				80,000
Arboretum				100,000			
L.E. Ray Development				40,000			
Stolley Park Upgrade				100,000			
Raoquet Center Upgrade				50,000			
<b>Total Parks Projects</b>	<b>362,758</b>	<b>700,730</b>	<b>625,000</b>	<b>2,575,000</b>	<b>1,400,000</b>	<b>1,795,000</b>	<b>1,965,000</b>
<b>Total City Projects</b>							
<b>Total Public Works Projects</b>	2,747,589	2,885,864	250,000	60,000	60,000	160,000	85,000
<b>Total Parks Projects</b>	6,606,758	4,377,346	3,911,697	8,647,000	9,097,000	5,240,000	42,706,000
	362,758	700,730	625,000	2,575,000	1,400,000	1,795,000	1,965,000
<b>Total Capital Projects</b>	<b>9,717,105</b>	<b>7,963,940</b>	<b>4,786,697</b>	<b>11,282,000</b>	<b>10,557,000</b>	<b>7,195,000</b>	<b>44,756,000</b>



# City of Grand Island

Saturday, January 31, 2009

Council Retreat

## Item -5

### Goal Setting

Staff Contact: City Council

## **City Council Goal Setting: 2009-2010**

In recent years, the Grand Island City Council has formulated a set of goals to use to guide development of the annual budget and to serve as a statement to the organization and to the community of progress that the Council intends to make in important priority areas.

The current adopted City Council Goals is in need of annual update, and it is time to re-examine the goal headings to determine if changes need to be made to reflect current priorities. Using the current set of goals as a starting point, please examine the goal headings (Public Safety, Infrastructure, etc) to determine if changes need to be made. Council has typically had 5-6 goal headings, and it is important that we stay with that number in order to keep the collective goals manageable and meaningful.

When the current set of goals was adopted by Council, staff added a brief line describing the direction or the end that a goal area is intended to go or reach. I believe that this brief statement adds considerable value to the ability of the public, city organization, etc. to understand the meaning and the importance of the goal. Please give some thought to how a statement should be worded for any goal area that you are interested in.

The third aspect of the Goals is the goal activities that are identified under each goal heading. Think of these as objectives for pursuing or progressing a particular goal. These activities, or key objectives, can be tangible or may involve a process or a planning effort. Either way, they are pathways to goal attainment. Please consider what activities you are interested in identifying as key to attainment of goals that you have in mind, or that exist in the current Goals.

It is vital to the process of goal setting that the Council and staff have a common understanding of the attainability of each goal. Clearly, for a goal to be attainable and for the City to hold itself responsible for completing the goal, there needs to be a determination that the necessary resources for goal attainment exist. Where goals are longer-term, there needs to be an understanding of what acceptable progress will be at points in time.

I have attached the current GI City Council Goals (with progress report), along with an example of Goals from another City that uses a similar approach as we do. Should time not permit us to complete this process at the Retreat, we should schedule a follow-up session in the very near future to do so.



## City Council Goals 2008-09

### **Public Safety**

*To Provide the highest level emergency response to the community*

**GOAL** Pursue 911 backup center location in an existing building

A temporary location has been identified at Fire Station #1 for a limited-capability call center, able to receive 911 calls (without addresses) and utilize a limited number of basic radio frequencies. The temporary location is an emergency stop-gap strategy until a more suitable and capable alternate site is determined.

### **Economic Development**

*To Ensure a stable local economy*

**GOAL** Assist in creating and retaining quality jobs through LB 840 program

Several City Departments have been engaged with the EDC and other entities in the effort to recruit Project Amada to Grand Island. Included was development of information for Blaine St. improvements, sanitary sewer and water extensions, and Tax Increment Financing.

**GOAL** Assist CRA in identifying and creating new business redevelopment projects

Staff processed the redevelopment plan request (expedited) for Project Amada, which was approved by the CRA and awaits future consideration by the City Council at such time as the project moves forward.

### **Infrastructure**

*To Preserve and develop consistent infrastructure*

**GOAL** Support infrastructure for sustained housing/commercial development

The Public Works Department will assist developers on proposed development. The Annual Paving Program has an available \$300,000 budgeted for assessment districts for paving.

**GOAL** Progress the Railroad Corridor Study

The UPRR was working on crossings this past summer. The consultant was unable to complete survey work until the UPRR work is complete. The Public Works Department held a plan-in-hand review on September 17<sup>th</sup>. The consultant submitted plans to the City to review and forward to the Railroad with a Notice to Intent on the proposed Quiet Zone, and the Railroad will start the design work on the interface between the wayside horns and the railroad's circuitry.



**GOAL** Prepare a master plan for infrastructure development south of Grand Island

This requires funding of a consultant or in-house design from the Waste Water Superintendent. There will need to be sufficient funding in an upcoming budget in order for this to proceed.

**GOAL** Support relocation of State Fair to Grand Island

A condition report was prepared on the existing private sanitary sewer owned by Fonner Park in case it would be upgraded and taken over as public to serve the new state fair complex. The sanitary sewer main construction includes an extension of existing public sanitary sewer main in Fonner Park's Main Driveway in a north-south direction to serve new buildings.

Stolley Park Road will be widened to a three-lane roadway from Locust Street to Stuhr Road. A westbound right turn lane will be built at the entrance or entrances to the facility. Design work will be in 2009 and storm drainage work during the winter of 2009-2010, finally concrete paving in summer of 2010. Fonner Park Road will be striped to a three-lane roadway from Locust Street to the entrance to Fonner Park. Fonner Park Road could be widened to a three-lane roadway from Fonner Park's entrance to Stuhr Road as part of the 2010 Asphalt Resurfacing Program if traffic studies indicate the need.

On November 13, the City hosted a meeting with State Fair Board project representatives to identify and discuss key site development issues. Several City Department Directors and staff were present, along with representatives of the State Fair Board and architects/engineers involved with site development and building design. At present, the Building Department is working with the architect for the State Fair to determine building design issues related to building occupancy.

**GOAL** Progress Broadwell Grade Separation Project

Funds are budgeted to begin the process of hiring a consultant engineering firm for the environmental and preliminary engineering work. Preparation of a Request for Proposals is being coordinated with the NDOR. The City expects to have a draft RPF to the Railroad for review by the end of this week.

**Government Efficiency**

*To Identify and develop potential opportunities between governmental agencies for coordination, cooperation, collaboration, or consolidation of programs.*

**GOAL** Seek inter local partnerships that eliminates duplication and promotes efficiency

The city streets division worked with the Hall County Highway Department to share an asphalt paver. The City/County Emergency Services Director has begun a process to review the Inter-local Agreement between Grand Island and Hall County for the purpose of insuring the continued effectiveness of the of the Emergency Management/Communications Center.

**GOAL** Complete a comprehensive City Code review and update

The Council and City Administration started the comprehensive code update in 2005. All but a very few chapters have been updated in some fashion. The following comments relate to chapters that still need to be revisited or that have not been updated since 2005:

- Chapter 5 was updated to harmonize with state law but certain areas are going to be discussed at the Animal Advisory Board January 2, 2009 to determine if any further amendments should be recommended to Council.
- Chapter 6 relating to bicycles was repealed but PD has expressed some interest in restoring bicycle regulations into Chapter 22 (motor vehicles).
- Chapter 9 is the cable franchise which is in ongoing negotiations.
- Chapter 16 relating to fire protection had just been updated in 2005 before the comprehensive review goal was adopted and would require considerable input from the fire department if further revision is necessary.
- Chapter 19 relating to the library is not a chapter that may be updated without resolving underlying policy issues about library governance.
- Chapter 28 relating to railroads does not need to be updated...our power to regulate is very limited.
- Chapter 30 relating to sewers is pending. An entire new chapter regarding illicit storm water discharge was drafted last year and was submitted to Public Works for review.
- Chapter 32 has been amended twice since 2005 and further revisions have been submitted to Public Works and are awaiting review and comment. They were scheduled to go to Council but were pulled to give further consideration to a snow removal policy.
- Chapter 34 relates to telecommunications and is highly specialized. It was updated in 2005.

**GOAL** Investigate County industrial Tracts to determine potential means to seek payment for City services

The City of Blair brought forward to the League Legislative Subcommittee an initiative to modify the County Industrial Area law. The primary interest of the City of Blair is to clarify when a tract is no longer eligible (by usage) for County Industrial Tract designation. The Legislative Subcommittee referred this issue to the Economic Development Subcommittee, (The City Administrator serves on that Committee) for review and recommendation. The ED Subcommittee has recommended to the full Legislative Subcommittee that legislation be introduced to “modify the County Industrial Area law to clarify definitions, to clarify the appeal procedure, to change provisions for annexation from a county population of one hundred thousand to ten thousand persons, and to provide an expiration date for such areas”. On October 31, the Legislative Committee voted to have the League draft legislation for introduction in this Session. The League Executive Board will meet soon to discuss details of proposed revisions, and a draft will be sent out for review of the ED Subcommittee prior to introduction. Administration discussed this issue with the League Attorney on November 17, and he believes that there will be consideration given to including time limits on both new and existing Industrial Tracts. At present, there is no provision in the law to set a time limit on the existence of an Industrial Tract.

## **Quality of Life**

*To Enhance the level of community and citizen well-being through enhanced civic opportunities*

**GOAL** Continue to support development of the Heartland Public Shooting Park

2008 saw the introduction of two new shooting venues to the Park. Also added was an Action Handgun venue and a facility for International Bench-rest Rifle Competition.

**GOAL** Update Parks and Recreation master plan including a study of children’s play area at Island Oasis.

The master plan update will be completed in house. The design and engineering is complete for the Children's Wet Play Area and construction funds need to be identified before the project can proceed.

**GOAL** Progress the Community Appearance Plan

Legal and CSO meetings realized necessary updates to various codes, council approved \$40,000 2008/09 budget for demolition, number of properties are resolved without court intervention, Multicultural Coalition joined the PRT to assist, a number of PRT properties will be demolished within three months (rpts will be forwarded to Council), Community Development submitted a one million dollar grant for demolition, construction and down payment assistance, web page upgrade will contain a citizen request system which will assist in addressing problem properties and respond 24/7 to citizens.

**GOAL** Take steps to mitigate groundwater intrusion problem

The Public Works Department will continue to regulate construction with the inclusion of subsurface drainage systems when applicable.

**GOAL** Complete the design of the Wastewater Treatment Plant Digesters

The council approved a professional services agreement with Consulting engineers Black & Veatch with Olsson Associates as a sub-consultant. The design kickoff meeting was November 18, and design work is in progress for a 2009 bid letting.

**Public Health**

***To Be a Good Custodian of the natural environment***

**GOAL** Secure funding and begin construction of the Household Hazardous Waste facility

Council approved facility redesign with Milco and Associates and the inter-local is complete. A construction grant was submitted in September 08 to the Nebraska Department of Environmental Trust. An operational grant will be submitted to the Nebraska Department of Environmental Quality in February 2009. Both grant award notices are give in the spring and summer of 2009. Partnerships continue to be forged as more interest gathers on the subject.

**GOAL** Continue to aggressively address environmental issues and advocate for citizens

Public Works met with the consultant for the design of the anaerobic digester complex in November. Discussions continue with JBS Swift & Company on daily loading and renewal of their discharge permit with the City and the NDEQ. A proposal is before the Council to contract with a wastewater consultant for assistance with cost of service analysis and industrial rate design for wastewater treatment services.

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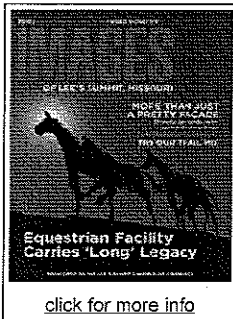
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### Current Weather Conditions

Temp: 16  
 Forecast: 22/21  
 Humidity: 65  
 Wind Speed: 12



Cloudy

[Full Forecast at Yahoo! Weather](#)

## Mayor and City Council Strategic Goals

Adopted by the City Council on September 16, 2004 by Resolution No. 04-12

**Planning for Growth:** Promote a balanced approach to growth, including consideration of population growth, regional cooperation, annexation and other land use issues.

#### Key Objectives:

- Clarify our vision for city growth for optimum efficiency and sound planning oriented towards quality of life. Review the Comprehensive Plan in light of our fiscal model. Evaluate projections for growth at higher densities.
- Clarify plans, assumptions, and policies regarding annexation and or boundary modification. Explore areas for future annexation and consolidation including the eastern portion of the city and other neighboring towns. Develop standards for annexation that will provide maximum benefit for the community.

**Economic Vitality:** Promote commercial, industrial, and retail development including redevelopment efforts and Downtown revitalization.

#### Key Objectives:

- Develop incentives for Downtown redevelopment which will address design standards and long-term parking issues. Develop an RFP for a pedestrian-friendly retail district east of the new City Hall. Consider potential reuses for old City Hall as well as Arnold Hall.
- Develop incentives for an upscale shopping area.

**Sustainable Development:** Promote development that sustains rather than depletes the community, that is fiscally sound, that contributes to a high quality of life, and that nourishes the community.

#### Key Objective:

- Require a fiscal impact statement on every new significant development.

**A Progressive and Positive Approach:** Promote a way of thinking and planning that is innovative and future-oriented while still respecting traditions and preservation efforts.

#### Key Objective:

- Re-evaluate the City's sales tax, including the park and road tax. Consider substituting or adding a cultural fee.

**Managing the Environment:** Promote a "clean and green" community that offers family-oriented activities and recreational and cultural opportunities and that encourages citizens to keep up their private property.

#### Key Objectives:

- Conduct a feasibility study and develop an implementation plan, if warranted for a Cultural Arts facility.
- Develop a master plan that incorporates both the location and the appropriate funding of a new Senior Center.

**Managing Resources Efficiently:** Ensure that we are fiscally responsible, while investing in the infrastructure of the city, modernizing the government, investing in our human resources, and improving customer service.

#### Key Objectives:

- Develop a capital improvement road plan based upon a review of the 23-year road plan and an updated thoroughfare master plan. Explore the use of public/private partnerships to help accelerate potential road projects.
- Ensure that the new City Hall building and Council Chambers are technologically up-to-date.
- When revising departmental plans, (such as the 10 year road plan) facilitate the sharing of data and analysis to include the assumptions or projections of other departments.
- Use technology to improve customer service, to track and communicate the status of capital projects, and to improve the maintenance plan for city streets.

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