

City of Grand Island

Saturday, March 05, 2005 Council Retreat

Item -1

City Council Special Study Session - Retreat

Staff Contact:

City of Grand Island City Council

City Council Special Study Session Retreat Saturday, March 5, 2005 8:00 a.m.

Home Federal Bank 3311 West Stolley Park Road

Agenda

Rolls and Coffee

8:00 a.m.

Introduction

Mayor Jay Vavricek

8:00 a.m. - 8:15 a.m.

Roberts Rules of Order

Sandy Olson, PRP

8:15 a.m. - 9:15 a.m.

Break

9:15 a.m. - 9:30 a.m.

Review Last Years Goals

City Administrator Gary Greer

9:30 a.m. - 10:15 a.m.

Presentations

10:15 a.m. – 12:00 p.m.

Environmental Update

Public Works Director Steve Riehle & Utilities Director Gary Mader

Annexation/Expansion of Services

Regional Planning Director Chad Nabity & Others

Lunch with County Board

Mayor Jay Vavricek

12:00 a.m. - 1:00 p.m.

- City/County Efficiency Committee
- Law Enforcement Center Agreement
- Jail Update
- City's Future Annexation Plans
- Other Issues

Break

1:00 p.m. - 1:15 p.m.

Presentations:

1:15 p.m. – 2:15 p.m.

• Major Project Financing

Modern Roudabouts

Gas Company Update

• Other Issues

Finance Director David Springer

Public Works Director Steve Riehle

City Attorney Doug Walker

City Council

Break

2:15 p.m. - 2:30 p.m.

Goals for 2005-2006

City Administrator Gary Greer

2:30 p.m. - ???

OFFICIAL PROCEEDINGS

CITY OF GRAND ISLAND, NEBRASKA

MINUTES OF CITY COUNCIL STUDY SESSION (RETREAT) February 21, 2004

Pursuant to due call and notice thereof, a Study Session (Retreat) of the City Council of the City of Grand Island, Nebraska was conducted at Crane Meadows Nature Center, 9325 South Alda Road, on February 21, 2004. Notice of the meeting was given in the Grand Island Independent on February 14, 2004.

Mayor Jay Vavricek called the meeting to order at 8:00 a.m. The following members were present: Councilmembers Meyer, Whitesides, Pielstick, Gilbert, Nickerson, Cornelius, Pauly, Hornady, Walker, and Haase. The following City Officials were present: City Administrator Gary Greer, City Clerk RaNae Edwards, Public Works Director Steve Riehle, City Attorney Doug Walker, Finance Director David Springer, Police Chief Kyle Hetrick, Utilities Director Gary Mader, Human Resources Director Brenda Sutherland, Emergency Management Director Howard Maxon, Building Department Director Craig Lewis, Fire Chief Jim Rowell, Library Director Steve Fosselman, Parks & Recreation Director Steve Paustian, and Regional Planning Director Chad Nabity.

OVERVIEW OF RETREAT:

City Administrator Gary Greer commented on the definition of "Retreat" – a quiet place to contemplate. Mentioned were policies that were to be set by council and that it was the job of Department Director's and Administration to handle the administrative duties. Mr. Greer stated that we would not leave until we came up with goals and ½ cent ballot language.

VISION:

Mayor Vavricek commented that the challenge for a community was to continually to improve. Also mentioned were family values, strong devotion, and pride of our community. Comparisons were made from what was to what is. Key things to build on were Grand Island's geography, agricultural, abundance of water, transportation (railroads) and four major highways. The Mayor's vision was to seek continual community improvement for the best interest of everyone in our community.

City Administrator Gary Greer asked each councilmember to comment on why they ran for city council. Each councilmember gave a brief statement of why they ran for office.

<u>INDIVIDUAL FUTURE GOALS FROM COUNCIL MEMBERS/MAYOR:</u> Mr. Greer asked each councilmember what one goal they would like to achieve in their service to Grand Island. The following were their responses:

Councilmember Meyer – improve the values of City government Councilmember Haase – completion of Heartland Events Center and National Guard Apache Helicopter Site Councilmember Pielstick - help the people to trust City Officials and growth of the community

Councilmember Hornady - developing a spirit of community unity

Councilmember Whitesides – make sure people feel comfortable with him representing them, caring and helping the citizens in his district

Councilmember Cornelius – sense of unity and trust

Councilmember Gilbert – unity, trust, ownership of the community

Councilmember Walker - empower people to get involved in city business

Councilmember Pauly – public safety and train issues

Councilmember Nickerson – laying foundation for future planned growth in the City

Mayor Vavricek – looking back on his service and be proud of what has been accomplished, the process

Each councilmember was then asked what one thing they would like to avoid. The following were their responses:

Councilmember Whitesides – complacency

Councilmember Hornady - chaos

Councilmember Pielstick – apathy

Councilmember Haase – make sure City doesn't go broke

Councilmember Meyer – lose focus of why he is here, complacency

Councilmember Nickerson - regression into issues of no continuity

Councilmember Pauly - closed mind and becoming a rubber stamp

Councilmember Walker – un-respectfulness

Councilmember Gilbert - negativity and represent not just a small area

Councilmember Cornelius – relationship fall-outs with other entities and comments by constituents about no doing her job

Mayor Vavricek – lack of unity and respect

GOALS:

City Administrator Gary Greer reviewed the 2003-2004 Council Goals:

Quality of Life:

- 1. Solve Grand Island's Odor Issue (Completion in 2004)
- 2. Set Zoo Reuse Plan in Motion (Currently working on)
- 3. Develop New Softball Fields (Continue working on)
- 4. Develop a Recreational Vehicle Park (Continue when money is available)
- 5. Expand Hike & Bike Trails (Currently working on)
- 6. Implement Greenspace Regulations (Currently working on)

Economic Development:

- 1. Continue to Support Fundraising for Heartland Events Center (Currently working on)
- 2. Establish Long-Term Plans for Community Infrastructure, Growth and Development (Currently working on)

Community Development:

- 1. Consider the Benefit of Expanded City Sales Tax Revenue (Currently working on)
- 2. Address Affordable Housing Issues (Currently working on Grant writing)

Communication:

- 1. Enhance Communication Between City Government, Elected Officials and Public (Continuous)
- 2. Improve City Information Technology (Currently working on a plan)

Public Health and Safety:

- 1. Address Health Department's Building Needs (Completed in 2003)
- 2. Consider Community-Oriented Policing Strategy (Implemented in 2003 and working on new ideas)
- 3. Police Substation in Northwest Grand Island (Currently one at St. Francis Medical Center presence of Police Officer's more important)

OTHER MAJOR ACCOMPLISHMENTS OF THE "PROUD LADY":

- Nebraska National Guard Apache Base site selection
- Approval of LB 840 Economic Development Plan and the creation of a Citizen Advisory Committee
- Interstate 80 South Locust Street exit construction for completion in 2004
- Community Development Block Grant in the amount of \$350,000 awarded to the Grand Generation Center
- Water Contamination Assistance to aid affected homeowners
- Completion of the Wood River Diversion Project
- Improved dialogue for greater cooperation with the Hall County Board of Supervisors and attendance at the 2003 and 2004 City Council Retreats

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• Increased Communication efforts with other state and federal officials

<u>DEVELOPING CONSENSUS ON GOALS:</u> Listed were the following goals of the City Council and Mayor:

- Jobs
- Public Safety
- Quality of Life Library, Parks, Diversity of Community
- Communication
- Fire & Police Training Center (National)
- Greenspace
- Infrastructure Water & Sewer in New Subdivisions, Utility Development
- Maintain Efficient Government Prioritize Spending and Eliminate Duplication of Services
- Economic Development
- Shift Tax Burden
- Accessibility (Corridors)
- Fire Station
- Legislative Traffic Enforcement Issues

- Regional Hazardous Waste Site
- Youth Development
- Downtown Development
- Community Support for Nebraska National Guard Apache Helicopter Mission
- Initiate State-Wide Events
- Joint Meetings with other entities dealing with Economic Development

<u>PRIORITIZING GOALS</u>: The following goals were prioritized and will be brought back to council at a Study Session:

Public Safety

- "Training City" Fire
- Fire Station
- Legislation
- Community Policing
- Domestic Violence/Abuse
- Drugs

Economic Development

- Jobs
- "Training Center"
- Downtown
- > 50,000 Population (Before April 2010)

Infrastructure

- Accessible
- Traffic
- Legislation
- Plan
- New Subdivisions

Government Efficiency

- Communication GITV
- Duplication/Consolidate
- Cost
- Sales Tax Shift Burden
- Information Technology

Quality of Life

- Library
- Ethnic Diversity
- Greenspace
- Softball Fields
- RV Park

- Trails
- Housing

Community

Youth Development

Public Health

- Regional Hazardous Waste Site
- Housing
- Drugs
- Public Smoking

COMMUNICATION:

City Administrator Gary Greer commented briefly about the following issues:

- Open Meeting Laws in Nebraska City Attorney Doug Walker briefly updated the Council concerning open meeting laws regarding e-mails
- Staff/Council Communications
- Future Communications

LUNCH WITH HALL COUNTY BOARD OF SUPERVISORS:

The following Hall County Board Supervisors were present for the Joint City/County Special Study Session: Jim Eriksen, Pamela Lancaster, Bud Jeffries, Bob Humiston, and Marla Connelly County Clerk. Hall County Supervisor Chairwoman Pam Lancaster updated the Council on the New Jail Planning & Design Final Report. Discussion was held concerning the proposed site and Federal Standards by which jails must be built.

SALES TAX DISCUSSION:

City Administrator Gary Greer presented a PowerPoint presentation concerning the sales tax issues. Recommended was to use \$2,000,000 of the \$4,000,000 estimated ½ cent sales tax funds for property tax relief, sales tax not to be used for operational or personnel expenditures, and funds be allowed for future projects and growth. Reviewed were current projects and estimated costs of each.

It was recommended to suspend the Broadwell and 3rd Street underpass project and railroad noise reduction project. Mr. Greer encouraged a Railroad Corridor Study to be broadened to include re-routing the rail lines around the city.

SALES TAX BALLOT:

City Administrator Gary Greer presented the elements of the ballot and recommended that council repeal Resolution #2002-270 dated August 27, 2002 and pass a new resolution that would be specific with the wording in the ballot language for May 11, 2004, Primary Election. Discussion was had concerning including property tax relief wording in the ballot language.

Proposed language was to include property tax relief, Fire Department facilities, Police Department facilities, Library facilities, Parks and Recreation facilities, Senior/Grand Generation facilities and infrastructure.

Councilmember Pielstick requested that this ballot language be brought forward to the Study Session on March 2, 2004 and change the meeting date of March 9, 2004 to March 8, 2004 so Council could attend the Annual Chamber Banquet. After a brief discussion is was the consensus of the Council to leave the meeting date of March 9, 2004 for final approval of the Sales Tax ballot resolution.

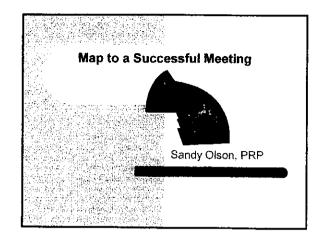
WRAP UP:

Mayor Vavricek and several Councilmembers complimented City Administrator Gary Greer and staff on a great retreat. Mayor closed with a poem about moving forward in our community.

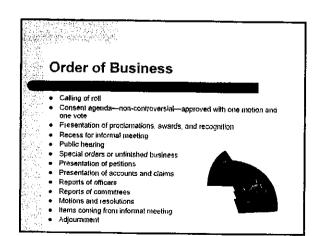
ADJOURNMENT: The meeting was adjourned at 2:50 p.m.

Respectfully submitted,

RaNae Edwards City Clerk



Rights of a Member Attend meetings Present new ideas Discuss ideas Vote on ideas Nominate for office Serve as an officer



Eight Steps to Handling a Motion

- Stand and be recognized
- 2. Make the motion
- Second the motion
- 4. State the motion
- 5. Debate the motion
- 6. Put the question
- 7. Take the vote
- s. Announce results



Motions That Assist

- Postpone Indefinitely
- Amend

- Commit
- Postpone to Certain Time
- Limit or Extend Debate
- · Previous Question
- Lay on the Table



Privileged Motions

- Fix Time to Which to Adjourn
- Adjourn
- Recess
- · Request Question of Privilege
- · Call for the Orders of the Day

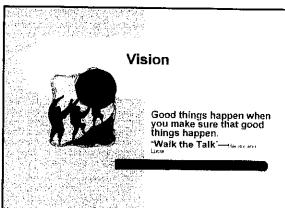
What Would You Do?

- Why do we have motions?
- What are three obligations of all members?
- Can the presiding officer make a motion?
- What does a tie vote mean?
- Can you vote against your own motion?

What Would You Do?

• What is a majority?

- What is a 2/3 vote?
- What are your resources as a presiding
- What are minutes of a meeting?



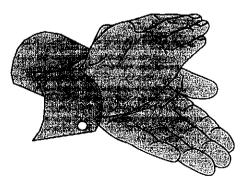
Vision	
Good things happen when you make sure that good things happen. "Walk the Talk"—	



PARLIAMENTARY STRATEGY

What would you do in the following situations?

- You are opposed to a main motion but have exhausted your right to debate. You are still unsure of the support for the motion and would like another opportunity to speak against the motion. What can you do?
- 2. You are in favor of a motion, but you do not like the date chosen for the activity. What can you do?
- 3. A motion has been amended but not enough information is available for a decision or vote. The activity must take place before the next meeting. What can you do?
- 4. Many members have debated a controversial motion and a lot of other business needs to be discussed before the meeting is adjourned. Without stopping debate, what process could speed up discussion on this and other motions?
- 5. A main motion, a motion to amend, and a motion to commit are all pending. The previous question is ordered on all pending questions. You are concerned about insufficient debate on the matter. Before that vote on the main motion is taken, you move to recess so that you can discuss the matter with other members during the recess. However, the motion to recess is not adopted. Is there anything else that you can do to delay the vote on the main motion.
- 6. Regular weekly meetings are held. The motion to adjourn has been adopted, but the chair has not yet declared the meeting adjourned. You realize that a motion earlier in the meeting should not go into effect. Is there anything that you can do to suspend action on the motion?
- 7. The chair ignores a motion that you have made and that has been seconded. You raise a point of order and the chair also ignores the point of order. You are sure that your motion is in order and that you made it in good faith. What can you do?
- 8. A main motion is poorly stated and you fear that it would be embarrassing to the society. What can you do to keep the motion from being recorded in the minutes?
- 9. You are not in favor of a motion and do not want the maker of the motion to speak to the motion. Is there any way that you can prevent it?
- 10. You are in favor of a motion that was not adopted. You want to move to RECONSIDER THE VOTE on the motion, but you did not vote on the prevailing side. What can you do?
- 11. A main motion is pending; you believe that more time is needed to study the matter but do not want to Refer it to a Committee. You want the question to have priority at the next meeting. What can you do?



Grand Island City Council 2005 Sandy Olson, PRP solson15@charter.net

Basic Characteristics of Motions

Motion	Purpose	Interrupt speaker?	Second Needed?	Debatable?	Amendable?	Vote Needed
Fix the time to	Sets the time for					Needed
which to adjourn	a continued meeting	No	Yes	No ¹	Yes	Majority
Adjourn	Closes the meeting	No	Yes	No	No	Majority
Recess	Establishes a brief break	No	Yes	No ²	Yes	
Raise a Question of Privilege	Asks urgent question regarding to rights	Yes	No	No	No	Majority
Call for orders of the day	Requires that the meeting follow the agenda	Yes	No	No.	No No	Ruled by chair
Lay on the table	Puts the motion aside for later consideration	No	Yes	No	No	One member
Previous question	Ends debate and moves directly to the vote	No	Yes	No	No	Majority Two thirds
Limit or extend limits of debate	Changes the debate limits	No	Yes	No	Yes	Two thirds
Postpone to a certain time	Puts off the motion to a specific time	No	Yes	Yes	Yes	Majarital
Commit or refer	Refers the motion to a committee	No	Yes	Yes	Yes	Majority ³
Amend an amendment (secondary amendment)	Proposes a change to an amendment	No	Yes	Yes⁴	No	Majority Majority
Amend a motion or resolution (primary amendment	Proposes a change to a main motion	No	Yes	Yes4	Yes	Majority
Postpone indefinitely	Kills the motion	No	Yes	Yes	No	Maran
Main motion	Brings business before the assembly	No	Yes	Yes	Yes	Majority
1 1 1 1 1 1 1 1				162	162	Majority

¹ Is debatable when another meeting is scheduled for the same or next day, or if the motion is made while no question is pending

Motions above are in the Order of Precedence of Motions.

Basic Characteristics of Motions

Motion	Purpose	Interrupt speaker?	Second Needed?	Debatable?	Amendable?	Vote Needed
Point of order	Requests that the rules be followed	Yes	No	No	No	Ruled by chair
Appeal from the decision of the chair	Challenges a ruling of the chair	Yes	Yes	Depends⁴	No	Majority ⁵
Suspend the rules	Allows the group to violate the rules (not bylaws)	No	Yes	No	No	Two thirds
Objection to consideration	Keeps the motion from being considered	Yes ⁶	No	No	No	Two thirds7
Division of the question	Separates consideration of the motion	No	Yes	No	Yes	Majority
Division of the assembly	Requires a standing vote	Yes	No	No	No	One member
Parliamentary inquiry or point of information	Allows a member to ask a question about business at hand	Yes	No	No	No	Responded to by chair
Withdraw a motion (after stated by chair)	Removes a motion from consideration	Yes	Depends ⁸	No	No	Majority
Take from the table	Resumes considering a motion that was laid on the table	No	Yes	No	No	Majority
Reconsider	Considers a motion again	Yes?	Yes	Depends ¹⁰	No	Majority
Rescind or amend something previously adopted	Repeals a previously adopted motion or amends it after it has been adopted	No	Yes	Yes	Yes	Depends ¹¹

⁵ Majority in negative required to reverse chair's decision

² Unless no question is pending

³ Majority, unless it makes question a special order

⁴ If the motion it is being applied to is debatable

⁶ When another member has been assigned the floor, until debate has begun or a subsidiary motion has been stated by the chair

⁷ Two thirds against consideration sustains objection

 $^{8\,}$ Yes, if motion is made by person requesting permission; no, if made by another member $9\,$ When another has been assigned the floor, but not after he has begun to speak

¹⁰ Only if motion to be reconsidered is debatable

¹¹ a) a majority with notice; b) two thirds; or c) majority of entire membership



Progress Report March 2005

Public Safety

Develop a Fire Training Facility	Site and needs recommendation to Council on March 1, 2005
Replace Fire Station #1	Site and needs recommendation to Council on March J, 2005
Work on legislation to improve law enforcement effectiveness	Sought support from LE professional organizations (POAN, PCAN, NSA) for redlight camera legislation; Passed a more enforceable noise ordinance.
Continue to develop and implement Community Policing Programs	Think B4U Wink; Alcohol Compliance Checks at Bars; DUI Selective Enforcement; Click-it or Ticket; U Drink U Drive U Lose; Saturation Patrols; Loud Stereo Selective Enforcement
Address problems with Domestic Violence/Abuse through programs	Safe Haven Grant allowed for hiring of new coordinator & program development; 2-week training at NLETC for Victim Assistance Coordinator
Address issues with illegal Drugs through programs	Project Safe Neighborhoods 7 federal indictments on drug gun violence: Received \$100,000 grant through HIDTA for drug enforcement; SICA funding

Economic Development

Assist in creating and retaining quality jobs	Assist in creating and retaining quality jobs Mayor/City Administrator involved in recruitment efforts with Economic Development Corporation.
Become a "Training Center" for various	
groups	Consultants reviewing and studying potential sites for Fire Training Facility
Help develop Downtown programs	Coordinated improvements, upkeep and maintenance; Cooperated in various downtown events
50,000 + population before April 2010	Metropolitan statistical areas as defined by US Census include urbanized area outside of city limits; 1% annual growth will put GI over 50,000 by 2010; Initiation of 2010 study September 2004
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Infrastructure

THE STEE STEELS	
Create better, more accessible entryways to Grand Island	South Locust Interchange open; Widening of Hwy 30 East 60% complete - Project continues past Capital and Gunbarrel into Merrick County
Find funding for the upgrade of Grand Island's Infrastructure	Meeting scheduled with DEQ staff to discuss Brownfields, funding for water/sewer extensions & other proactive methods; City Representation on Community Transportation Committee-working to obtain federal funding.
Finalize the Comprehensive Plan, assure for the long term planning of the city	Adopted and effective August 1, 2004
Annexation and development of new subdivisions	Presentation at March 5 th City Council Retreat

Government Efficiency

Enhance communication by reinventing GITV and webpage Seek inter local partnerships that eliminate duplication and promote	Phase I & II of website underway-new look & feel and additional features & services. New PSA's & programming on GITV including high school sports from Grand Island Senior High, Grand Island Central Catholic, Heartland Lutheran and Grand Island Northwest.
efficiency	Reviewing State Records Board grant for website development/Various agreements with Hall County
Reduce costs by streamlining city	
services	Systems and program enhancements have allowed a reduction of 1.5 FTEs over the last two years; Code Compliance restructuring
Shift tax burden from property tax	Successful passage of half percent sales tax includes a \$3,875,000 increase in sales tax and a 32.7% drop in the property tax levy
Implement a streamlined system through	
Information Technology	New Information technology technician hired

Quality of Life

Expand Library services	RFP for design/build team scheduled to be issued 3-9-05; Building Program document under development; Acquisition of property west of library progressing; Grand Island Facilities Corporation established; Study Session 2-1-05 to discuss project progress and RFP issuance.
Support ethnic diversity programs	Library obtained federal grant to work with a multicultural consultant in 10-04 to determine improvements needed in library services; will be working with coordinator to make improvements 1-05 to 6-05. Councilmember representation on Multicultural Coalition.
Develop a Greenspace policy	Dead Project-Not legal to pursue per attorney.
Davidon more requestional facilities	In account A-boustons along in code CAAD-basis feeling feeling feeling and the code of the

Find funds and implement programs to improve housing Develop more recreational facilities Funding for Hike/Bike Trails Develop a CAAP recreational vehicle In process-Arboretum planning in works, CAAP shooting facility open for business, Trails & Island Oasis expansion Comprehensive Revitalization Action Plan and Needs Assessment due 4-15-05; \$300,000 to be awarded annually Received Grant for Riverway Trail Project has not started-Focus is on developing the rifle/pistol range this fiscal year

Community

Conduct an Aquatics Study

Youth Development pro		
programming at library from infancy to teens.	NCFF Grant Received for 2005; continued youth programs, activities and collaborations between CYC, YLT and MC; Continued	

Public Health

Investigate the issue of banning smoking Currently being reviewed by Health Department. Proposed Ballot	Evaluate programs that minimize the usage of illegal drugs D.A.R.E. program, G.R.E.A.T. program	Evaluate programs that enhance the quality of housing in the city Continue Rehab and Down Payment Assistance Ho	Regional Hazardous Waste Site HHW presentation at 1-4-05 study session, Submit with councils
posed Ballot language is prepared along with a preliminary draft of ordinance.		Continue Rehab and Down Payment Assistance Housing Programs; Homeless Housing Planning Grant announced in Jan.	ith councils approval DEQ grant and business plan 2-05

Waste Water Environmental Update

The City Of Grand Island has purchased properties in the area of the Waste Water Treatment Plant to serve as buffer properties surrounding the facility. The Arends, Yeager and Miller Lakes were purchased in 2004 and are labeled in red on the attached aerial. The sites have all been cleared and the properties are fenced.

The city is working with our consultants, CH2MHill of Denver, Colorado to develop a plan to improve the quality of the Arends and Miller lakes.

An aerial photo showing ownership of properties near the WWTP is part of the council packet.



600

1200 Feet

BRISENO/ MEL VARAE 2.0 ACRE

GREER/ JEFFERY L 2.9 ACRE

GREER/ JEFFERY L 5.4 ACRE

CHITTY/ JOSEPH M & MELANIE G 3.3 ACRE

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NEBR CONF ASSN OF THE SEVENTH DAY ADVENTSISTS A CORP 8.6 ACRES

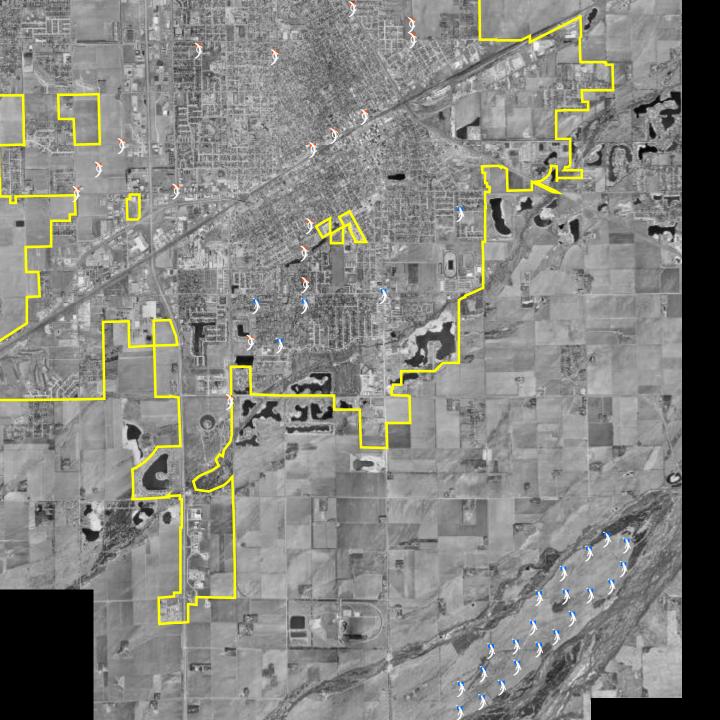
NEPPL/ KAREN M 0.48 ACRE

GEIKEN/ KENNETH L & DELORES B 0.77 ACRE

AERIAL PHOTO SOURCE: GRAND ISLAND SE **AERIAL PHOTO DATE: 2002** PLSS TOWNSHIP: T11.0N, R9.0W, SECTION 14

PRINT DATE: 14 FEB 2005





City Wells Active and Removed

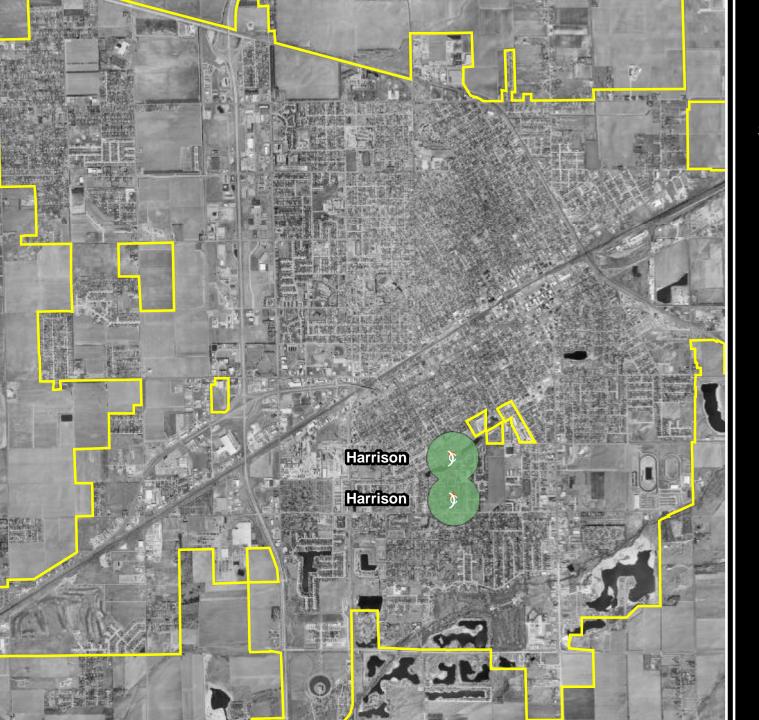


Utilities Department

Legend

- Active Wells
- Contaminated Wells (Removed





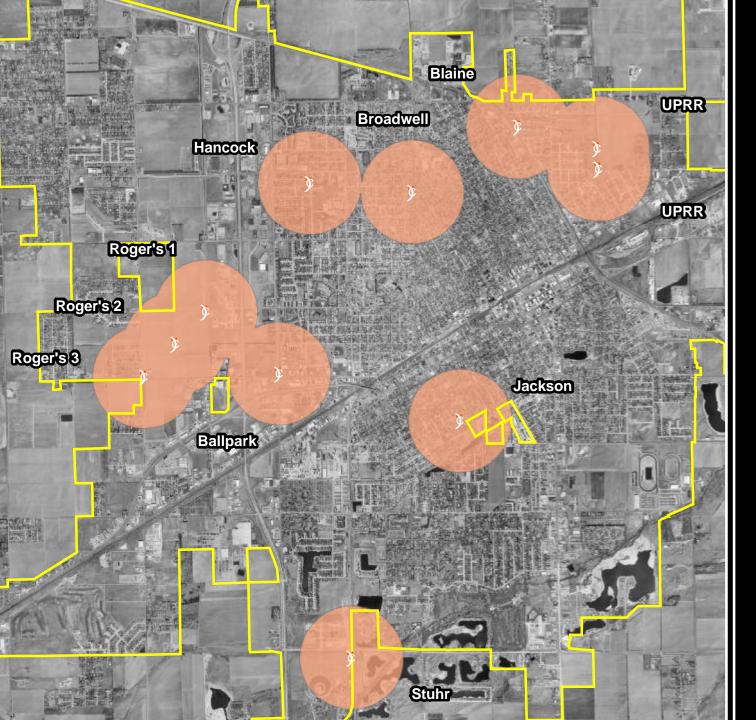
Septic Contaminated Well Sites



City of Grand Island Utilities Department

Legend

- Septic Well Sites
 - Septic Contamination Area
- City Limits



Nitrate Contaminated Well Sites



City of Grand Island Utilities Department

Legend

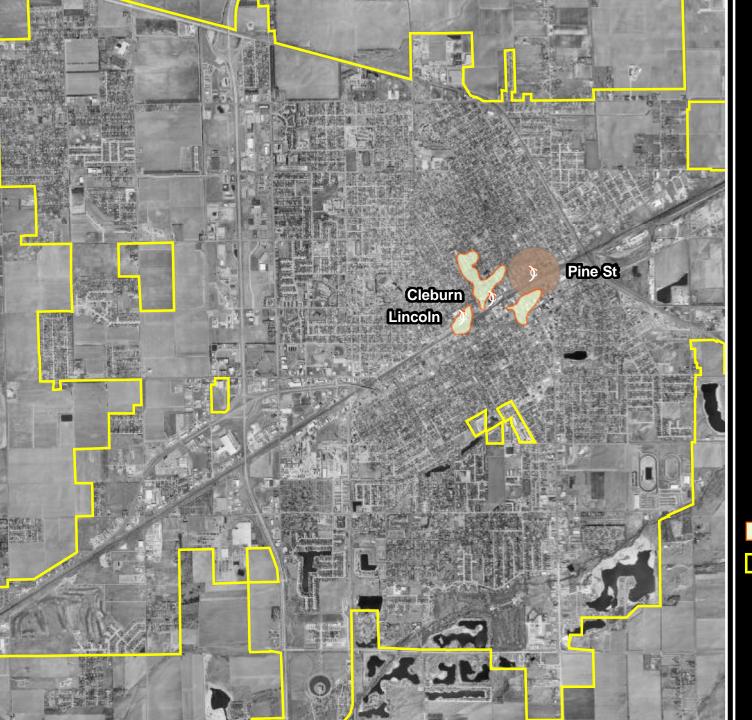
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Nitrate Well Sites



Nitrate Contamination Area





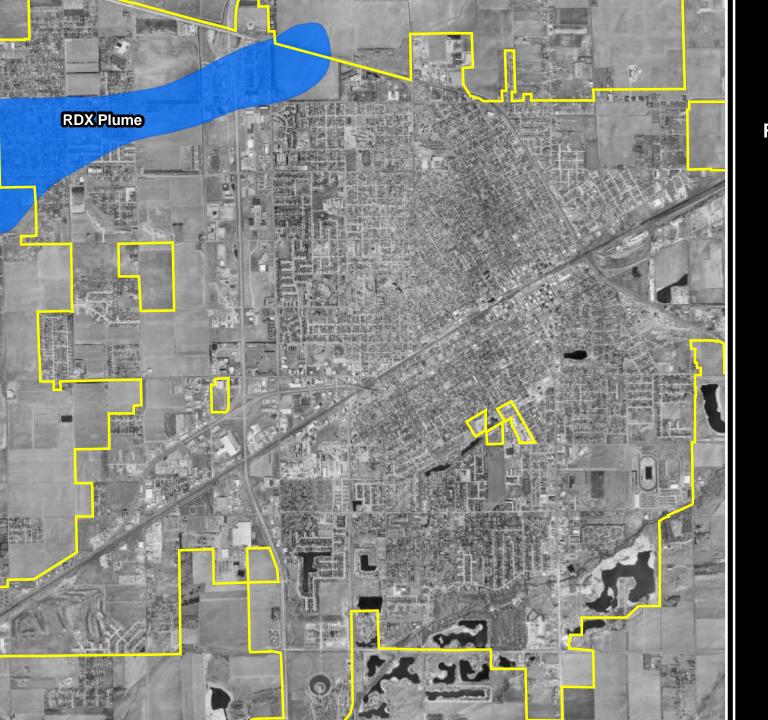
Central PCE Contamination Plume



City of Grand Island Utilities Department

Legend

- Central Plume Well Sites (PCE
- Central PCE Plume
- City Limits



RDX Contamination Plume



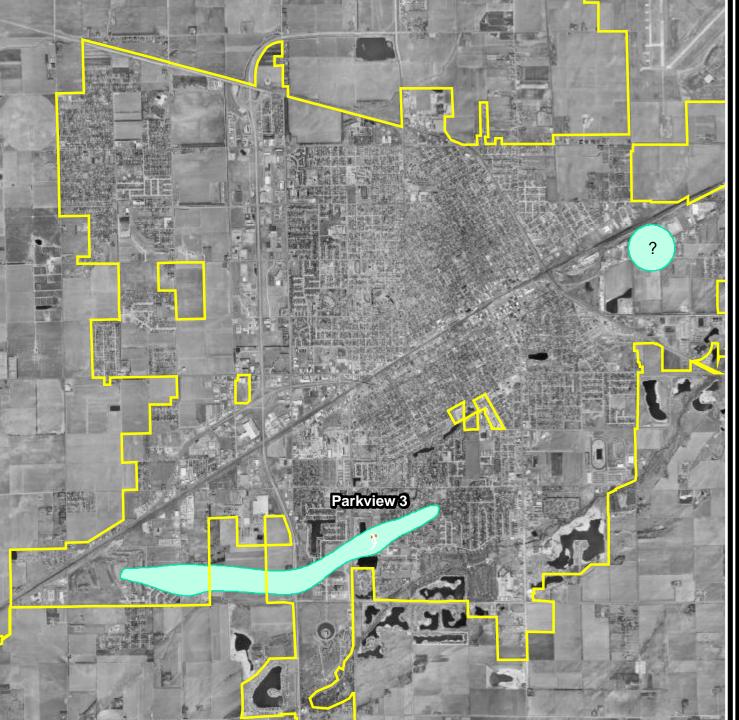
City of Grand Island Utilities Department

Legend



RDX Plume





Multiple VOC Contaminated Well Sites



City of Grand Island Utilities Department

Legend

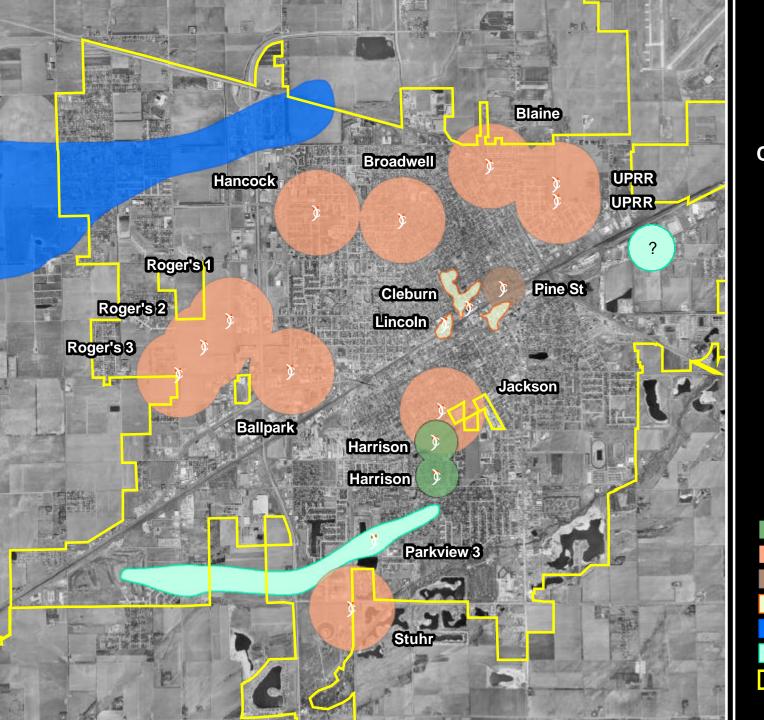
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Multiple VOC Plume Well Sites



Multiple VOC Plume





Groundwater **Contamination Areas**



City of Grand Island **Utilities Department**

Legend

Contaminated Well Sites

Septic Contamination Area

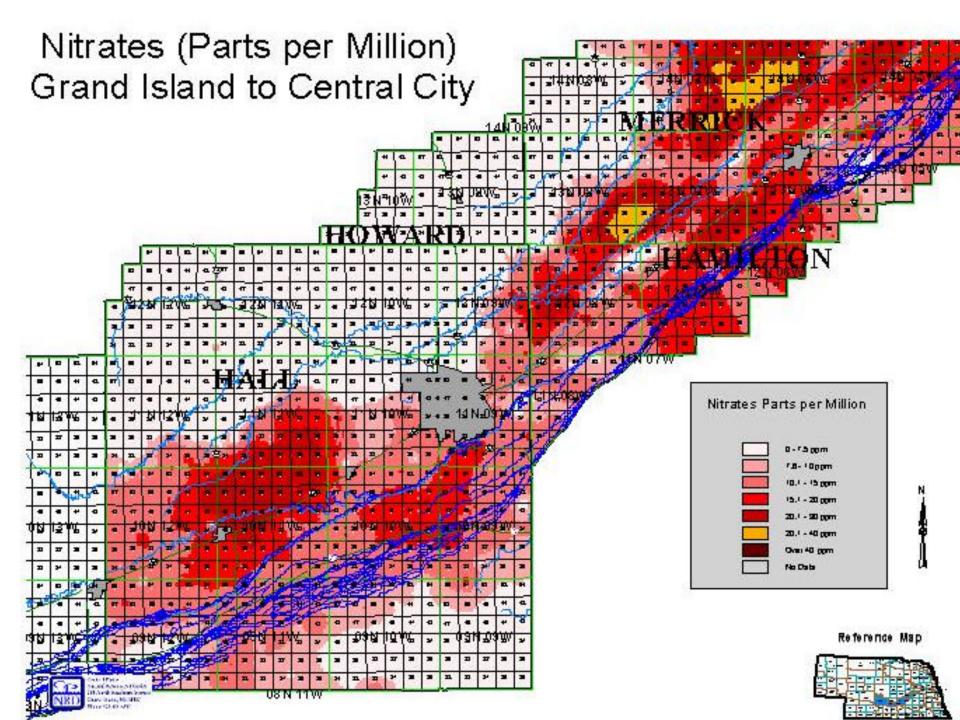
Nitrate Contamination Area

PCE Contamination Area

Central PCE Plume

RDX Plume

Multiple VOC Plume



To: Mayor Vavricek and the Grand Island City Council

From: Chad Nabity, AICP Hall County Regional Planning Director

Re: Anniexation, Infill and Extension of Municipal Services

Annexation, Infill, and Extension of Municipal Services For the Grand Island City Council Retreat, March 5, 2005

Included below you will find:

- A copy of the current annexation policy from the Grand Island Comprehensive Plan
- A map of the areas identified within the comprehensive plan for consideration of annexation
- A list of questions that should help define policy regarding:
 - Infill development vs. development at the periphery of the city vs. development out in the extraterritorial zoning jurisdiction and beyond.
 - o Extension of municipal services
- A map showing the developed and undeveloped areas in and around the City
- A map showing areas in and around Grand Island with municipal services available and developed areas without municipal services
- A map showing where municipal water is and is not available
 - o Additional maps on water service
- A map showing where municipal sanitary sewer is and is not available
 - o Additional maps on sanitary sewer service

EXCERPTED FROM THE GRAND ISLAND COMPREHENSIVE DEVELOPMENT PLAN AS ADOPTED BY THE GRAND ISLAND CITY COUNCIL BY RESOLUTION #2004-154 ON JULY 13, 2004

ANNEXATION POLICY

As cities grow in size they must further extend their borders to provide for a higher quality of life for it residents. The State of Nebraska has established a process for cities to extend their Corporate Limits into urban or suburban areas situated contiguous to a community, provided the criteria for such action is justified. This power should be used, as development becomes urban in nature rather than rural. An important restriction must be followed before contiguous lands are considered for annexation, that is, the land may not be further than 200 feet from the corporate limits of the municipality. There are two ways annexation actions can be taken:

- Voluntary Land that has been requested to be annexed by the property owner(s), or
- Involuntary Any contiguous or adjacent lands, lots, tracts, streets, or highways which are urban or suburban in character.

Voluntary

Landowners that desire annexation of land must submit a plat, by a licensed engineer or surveyor. This plat must be approved by the City Engineer and filed with the Clerk along a written request signed by all owner(s) of record within the proposed annexed area.

Involuntary

Following three separate readings of the ordinance, a majority of affirmative votes by the City Council in favor of an annexation is required at each reading, to pass the annexation. The certified map is then filed with the Register of Deeds, County Clerk and County Assessor, together with a certified copy of the annexation ordinance. The City has one year to adopt a plan to provide services to residents of the annexed area.

With regard to annexation, the City should establish subdivision improvement agreements and non-contested annexation agreements with future Sanitary Improvement Districts (SID's). This agreement gives the SID a possible financing vehicle, while the City gets an agreement that states that the SID can be annexed, at the discretion of the City, and the SID will not contest the annexation action.

Potential Annexations

The City of Grand Island has several areas surrounding the community that are eligible for annexation. These areas are numbered 1 through 8 on Figure 14. All of these areas are currently adjacent to the

Corporate Limits of Grand Island and are considered to be urban and suburban in nature. The City should consider these areas in the near future as possible annexations.

In addition to these areas, the City of Grand Island should consider the eventual annexation of the Platte Generating Station and the City's wellfield. As development occurs along U.S. Highway 281 and South Locust, the City must annex these properties as they are developed and should do so from approximately ¼ mile west of Highway 281 to approximately ¼ mile east of South Locust.

Annexation Policy

The City of Grand Island has established an annexation policy. The policy is consistent with the provisions allowed by the State of Nebraska. This policy is as follows:

- All areas deemed to be urban and suburban in character adjacent to the Corporate Limits of Grand Island shall be considered eligible for annexation and annexed according to the Revised Nebraska State Statutes
- 2. The City of Grand Island shall require the owner of any and all properties adjacent to the Corporate Limits of the City of Grand Island to file subdivision plats on such properties as additions to the City of Grand Island.
- 3. The City of Grand Island shall consider sandpit lakes as property that is urban/suburban in character.
- 4. The City of Grand Island shall consider extension of the extraterritorial jurisdiction of the City along with all approved annexations.
- 5. All areas encompassed by the Corporate Limits of Grand Island should be considered for annexation.
- 6. County Industrial Tracts should periodically be reviewed as allowed by Revised Nebraska State Statutes for consideration of annexation.

Questions about Annexation and Extension of Municipal Infrastructure

What is infrastructure?

Streets, Sewer, Water, Electricity, Gas, Telephone, Cable TV, Storm Water Handling Facilities, Street Lights

What infrastructure does the City maintain as a public system after construction and installation to City Standards?

Streets, Sewer, Water, Electricity, Storm Water Handling Facilities, Street Lights

Are all properties within the City limits served by municipal services?

If not is this because the services are not available or because the property owners have not taken it upon themselves to connect?

Are services available to properties outside of the City limits?

Should the City promote the development of areas already served by municipal services?

Should the City promote the development of areas not served by municipal services?

Does the City have a responsibility to extend infrastructure to facilitate development around the City?

Should the City prioritize areas for potential development?

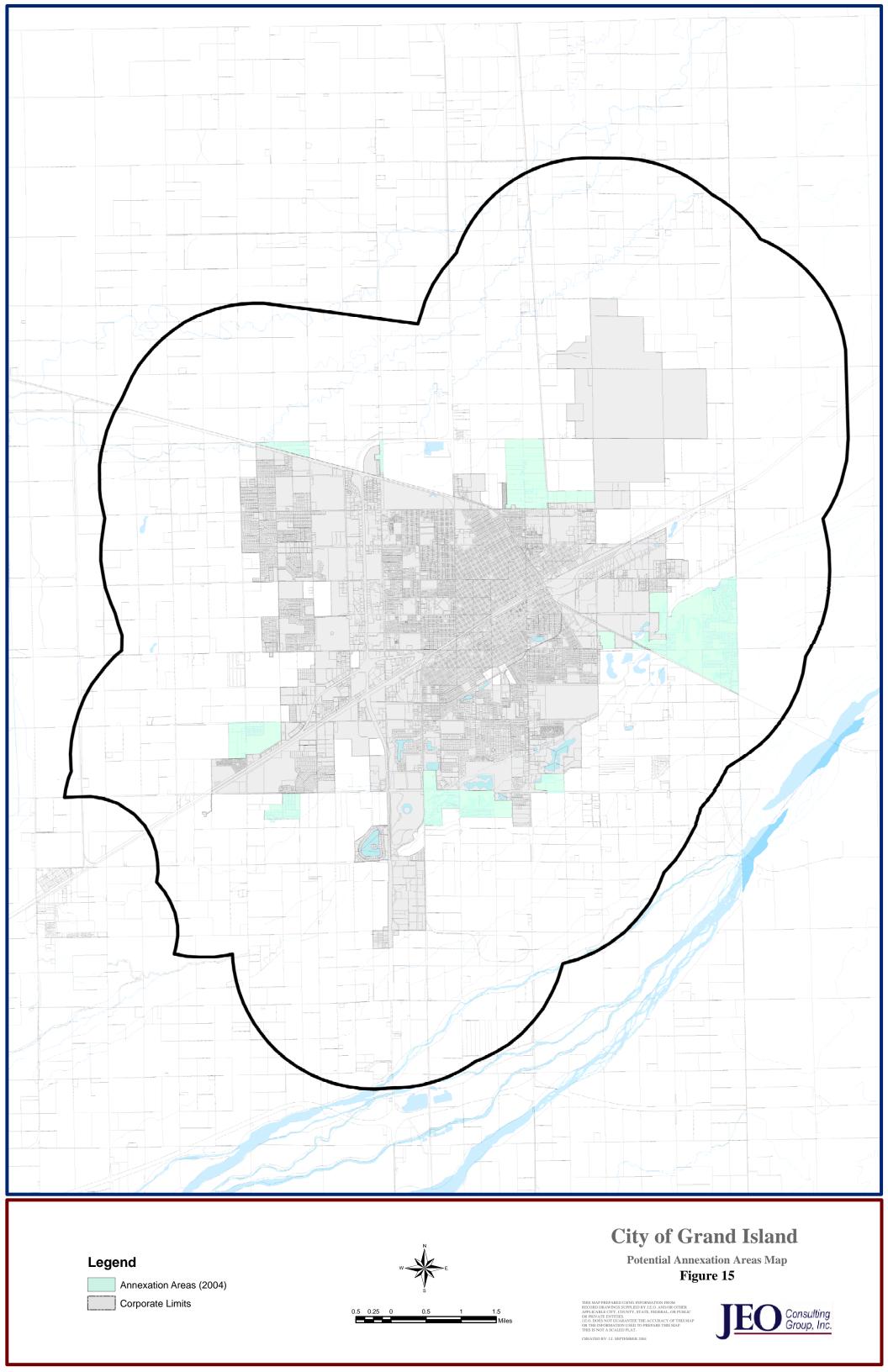
What criteria should be used to prioritize areas for development?

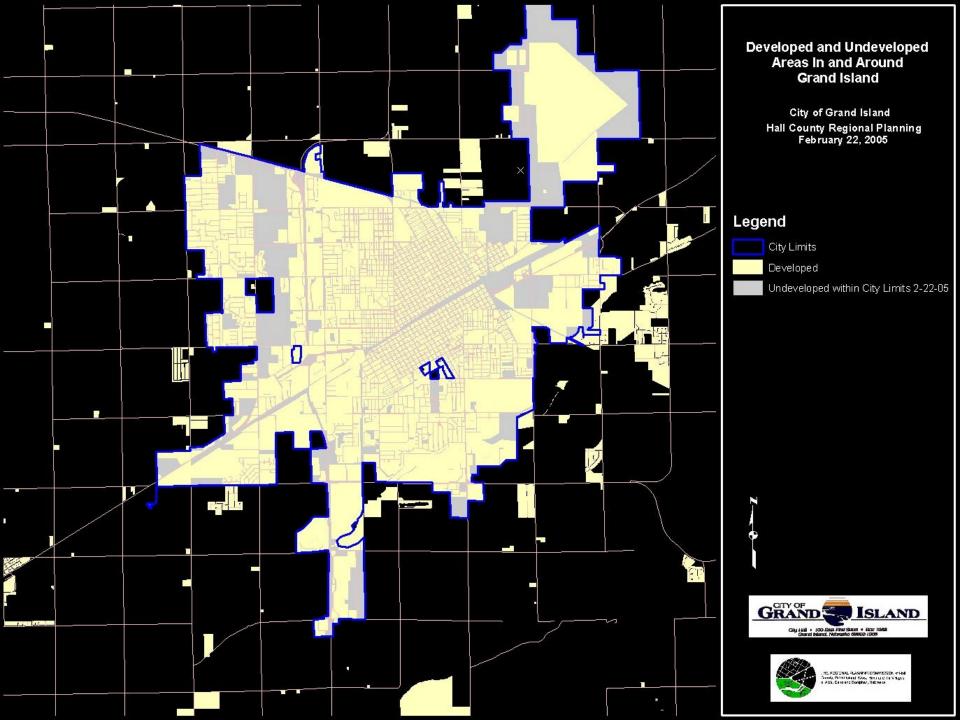
Should the City actively discourage development in some places in and around the City?

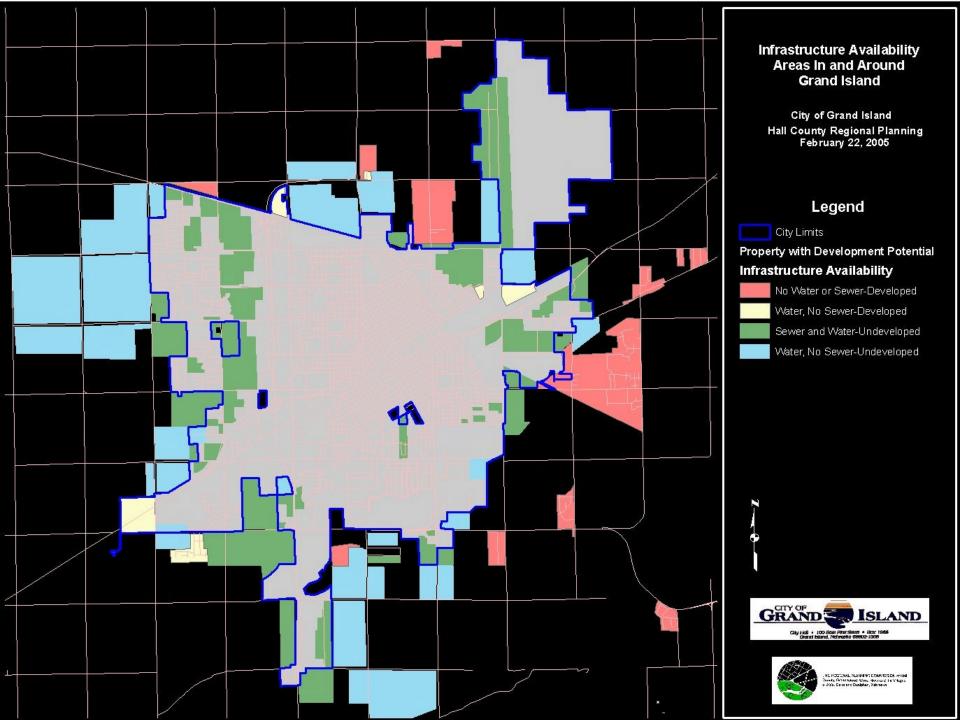
What criteria should be used to identify those areas where development will be discouraged?

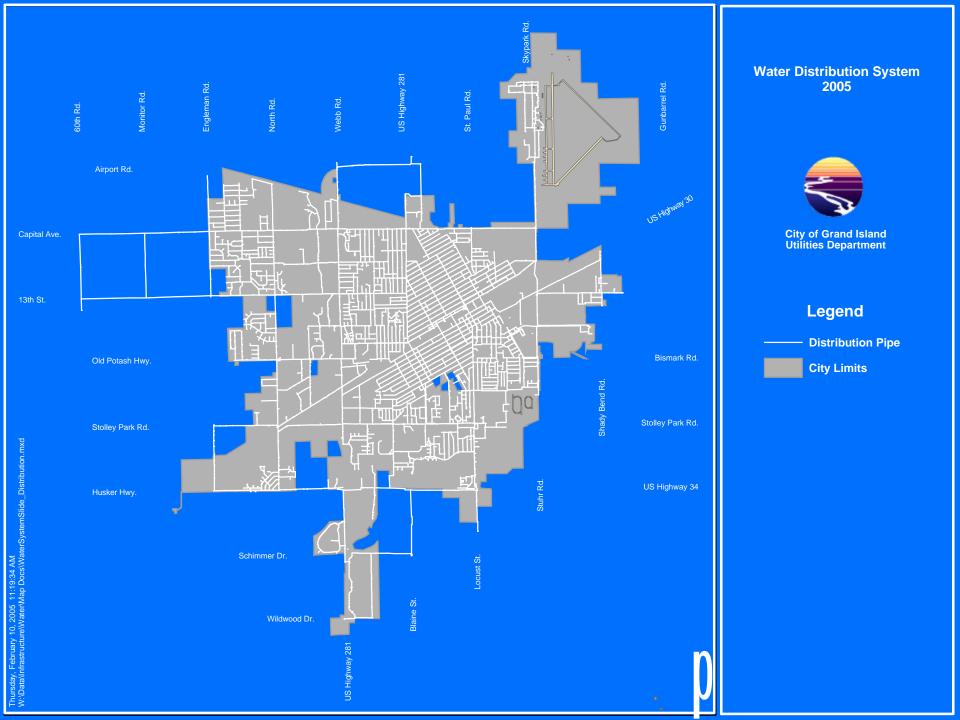
Should the City allow development to occur outside of the areas of priority if the developer is willing and able to pay for extension of municipal services to and throughout the area?

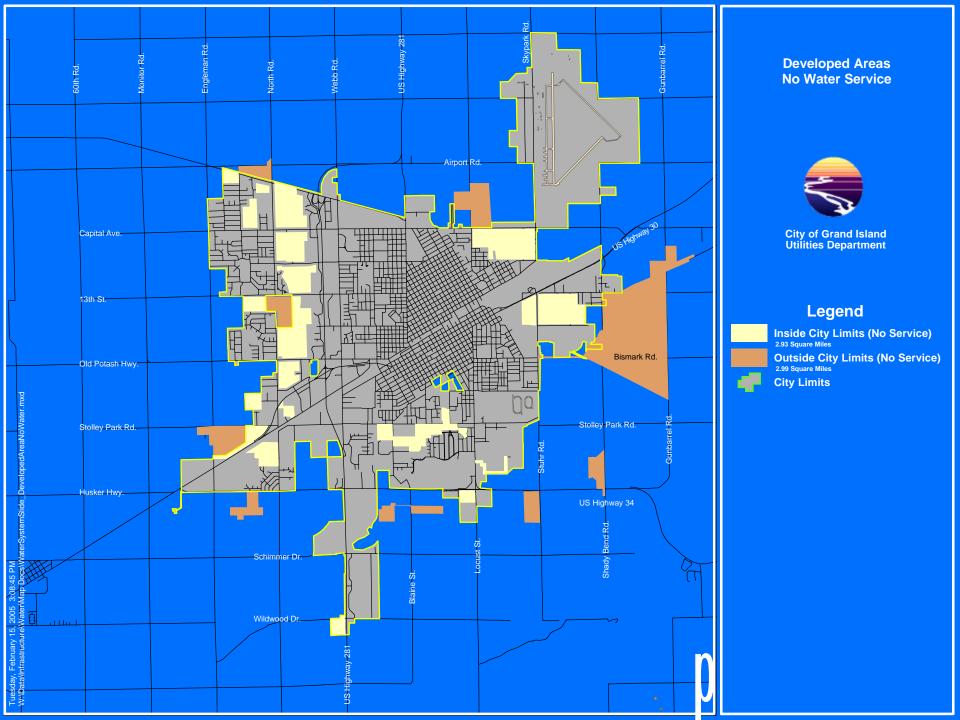
Does the City have a responsibility to provide services that will allow the City to grow in all directions at any given time?

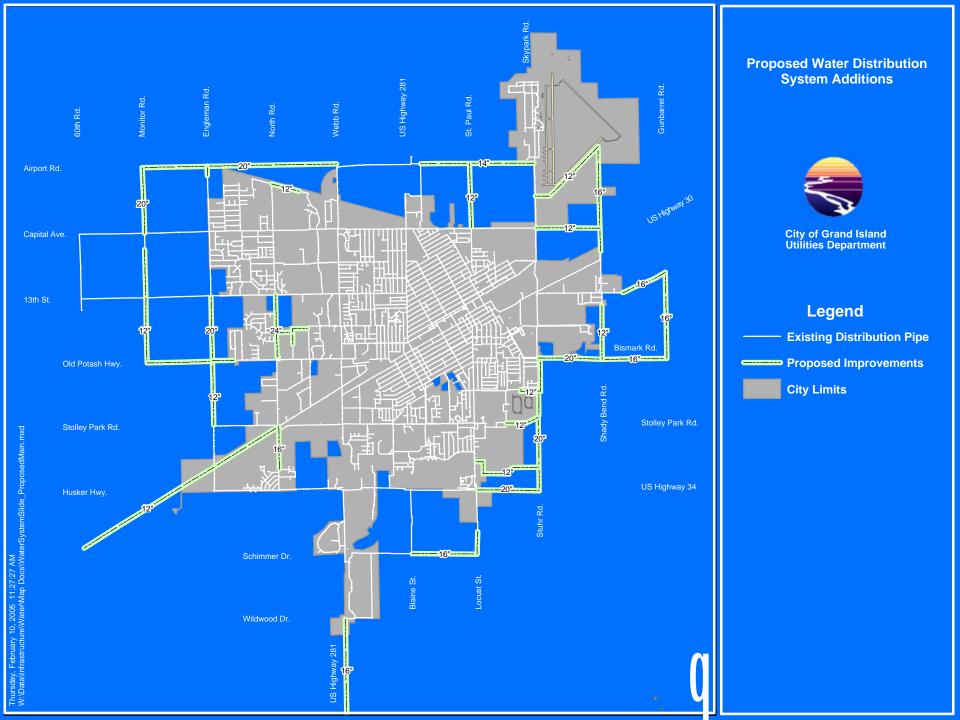


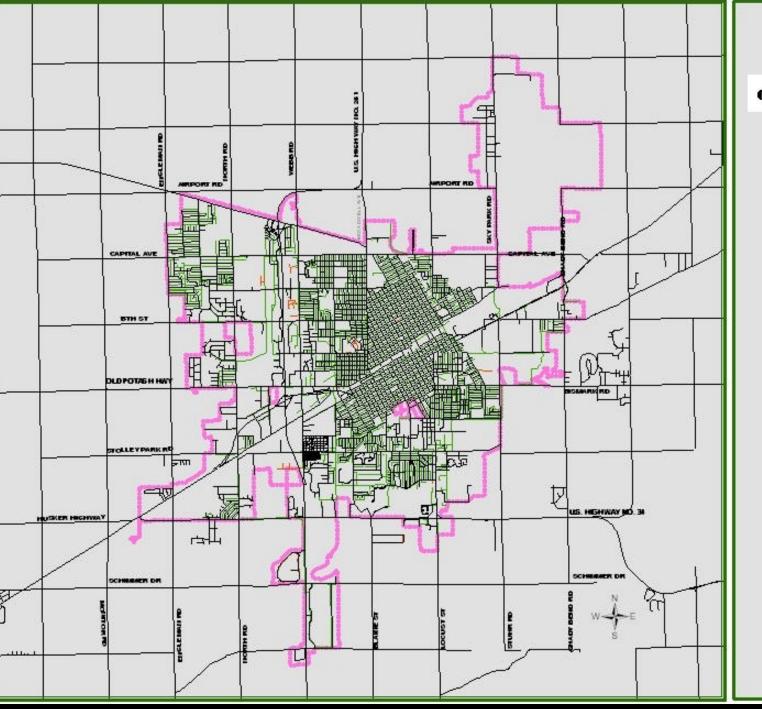












Sanitary Sewer Collection System

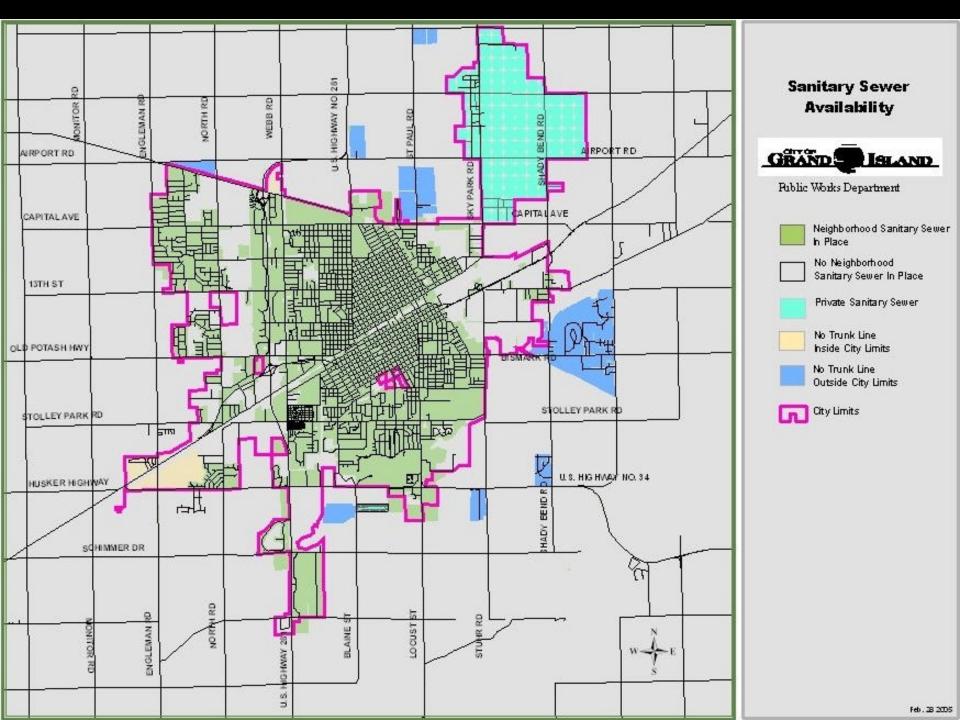


Public Works Department











Working Together for a Better Tomorrow. Today

March 5, 2005

The Grand Island Police Department and the Hall County Sheriff's Office are in the process of developing an inter-local agreement for the co-located city/county public safety center. The following information outlines the general and a number of specific terms of the agreement that will be brought to the full public safety facility planning committee.

General Terms

- Joint occupation of the facility with the Hall County Sheriff's Office and the Grand Island Police Department.
- Joint regulation of facility by a combined Hall / Grand Island board.

Specific Terms

- Information management system for both agencies responsibility of Hall County as outlined in existing inter-local agreement of August 2001.
- Evidence and Property services for both agencies responsibility of Grand Island as outlined in an agreed upon memorandum of understanding delineating day-to-day responsibilities.
- Vehicle impoundment responsibilities will be combined as outlined in the aforementioned memorandum of understanding.

Facility Use

• Grand Island and Hall will agree to an annual use of space fee of twenty-five thousand (\$25,000) per agency for annual maintenance and future capital expenditures for the facility. Grand Island shall be responsible for the maintenance of the law enforcement center building.

Duplication

• There shall be no duplication of combined services as set forth by any party subject to this inter-local agreement and memorandum of understanding.

CITY OF GRAND ISLAND CAPITAL PROJECTS Update at 2-16-2005

\$226,204 \$21,897,204	\$56,551 \$2,406,551		\$56,551 \$56,551 \$56,551 \$1,827,551 \$10,806,551 \$6,856,551	\$56,551 \$1,827,551	INFRASTRUCTURE EMERGENCY FUNDS TOTAL CITY COST
\$500,000	\$125,000	\$125,000	\$125,000	\$125,000	HIKE/BIKE TRAIL DEVELOPMENT
\$500,000	\$125,000	\$125,000	\$125,000	\$125,000	CAAP RECREATION DEVELOPMENT
\$410,000	\$100,000	\$100,000	\$0	\$210,000	GRAND GENERATION CENTER
\$5,000 \$7,000 \$43,000 \$500,000 \$2,000,000	\$2,000,000		\$500,000	\$5,000 \$7,000 \$43,000	AQUATIC PROJECTS AQUATIC PROJECTS Lincoln Pool Improvements Master Plan, Island Oasis Design Children's Play Area, Island Oasis Construct Children's Play Area, Island Oasis Add Attraction at Island Oasis
\$750,000 \$2,250,000		\$750,000	\$500,000 \$1,500,000 rants	\$250,000 ash reserves, g	REPLACE FIRE STATION #1 Land Acquisition & Development \$250,000 \$ Construction \$1, FUNDING: General Purpose Bonds, cash reserves, grants
\$206,000 \$7,500,000		\$3,500,000	\$4,000,000 rants	\$206,000 ash reserves, g	LAW ENFORCEMENT CENTER Land Acquisition & Development \$206,000 Construction FUNDING: General Purpose Bonds, cash reserves, grants
\$1,000,000 \$800,000 \$6,200,000	ion	\$2,200,000 ies Corporati	\$4,000,000 ued by Facilit	\$1,000,000 \$800,000 pose Bonds iss ı	LIBRARY EXPANSION Library Foundation Property Acquisition \$1,000,000 Land Acquisition & Development \$800,000 Construction FUNDING: \$7 Million of General Purpose Bonds issued by Facilities Corporation
TOTAL	2008	L YEAR 2007	FISCAL 2006	2005	Update at 2-16-2005 BONDED PROJECTS



1/2 Percent Sales Election - May 11, 2004

Property Tax Relief

Currently, The City of Grand Island has a one-percent sales tax that creates annual revenue of approximately \$8 million. An increase in sales tax of half-percent to the current sales tax would enable the city to gain approximately \$4 million in annual revenue. About \$2 million is proposed to go toward Property Tax Relief.

The city's tax rate is .37154 cents per hundred. Applying \$2 million of the projected sales tax to property tax relief is proposed to drop the tax rate to .25895 cents per hundred. This would mean a \$112 decrease in the city property tax of a \$100,000 house, or about 5% decrease in tax.

Diversifying the tax base and spreading property tax to sales tax allows anyone who purchases taxable goods in Grand Island to help pay for important city expenses from streets, police, fire, etc. Goods and services not subject to sales tax would include groceries, medical services, prescription medication, newspapers and other tax exempt items.

Capital Projects

The additional \$2 million in annual revenue generated from the proposed half-percent tax increase would go toward long overdue or progressive capital projects. Some of these projects are essential to the safety of the community and will need to be accomplished to serve the community, even if the sales tax measure is not passed at this election. No operational expenses are to be funded with the half-percent sales tax. The following projects are prioritized for the initial use of the half-cent tax increase revenue.

- 1. Fire Station #1 Replacement
- 2. Fire Training Facility that would bring in firefighters from across the state, in addition to further establishing us as a training city.
- 3. Police/Sheriff Law Enforcement Center
- 4. Library Expansion

Additional projects that would be possible with funds generated from the annual revenue of the half-cent tax increase are:

- Grand Generation Center Capital Fund
- Cornhusker Army Ammunition Recreation Development
- Hike/Bike Trail development
- Infrastructure Emergency Funds

TOTYOF Islama

Proposed Ballot

(OFFICIAL SAMPLE BALLOT)
OFFICIAL MUNICIPAL ELECTION BALLOT
CITY OF GRAND ISLAND, NEBRASKA

Sales and Use Tax Proposal:

Shall the Mayor and City Council of the City of Grand Island, Nebraska, impose a sales and use tax in collected therefrom to be used for property tax relief and one-half of the proceeds used for capital year 2004-2005 by \$4,500,000 over the current year/s restricted funds with one-half of the proceeds to impose a tax and shall the City of Grand Island increase its budgeted restricted funds for fiscal the same transactions within the City of Grand Island on which the State of Nebraska is authorized the amount of one-half percent (1/2%) in addition to the one percent (1%) currently in effect, upon library facilities, Parks and Recreation facilities, Senior/Grand Generation facilities and improvements including, but not limited to Fire Department facilities, Police Department facilities nfrastructure?

Roundabouts

Roundabouts have been used in other countries for a number of years and more increasingly in the United States the past few years. Roundabouts have been built in Kansas since the mid 1990's.

Administration would like to brief council on how a roundabout works and start building roundabouts in the community. There are a number of locations in Grand Island where intersection safety and efficiency can be improved through the use of a roundabout.

The first location in Grand Island where administration is proposing a roundabout is the intersection of Capital Avenue and North Road. The intersection is a 4 way stop and functions fine during off peak times, but breaks down during peak traffic times such as before and after work, school and after school activities.

The following items are included in the packet

- 1. Roundabout brochure from the Federal Highway Administration.
- 2. Roundabout brochure from Upper Arlington, Ohio where they are replacing a 6 point intersection with a roundabout.
- 3. Aerial photo with schematic design of roundabout for Capital Avenue & North Road intersection.
- 4. Sketch showing Right-Of-Way needed for this roundabout.

A 10 minute video produced by the Kansas Department of Transportation will be shown.

What is a roundabout?

A roundabout is a one-way, circular intersection without traffic signal equipment in which traffic flows around a center island.

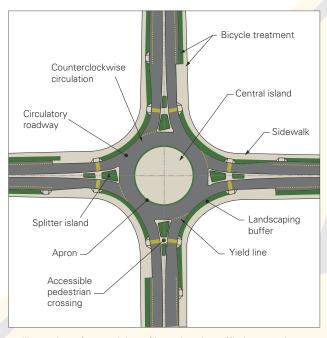
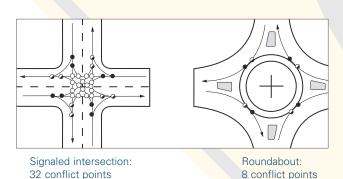


Illustration of potential conflict points in traffic intersections.

Through proper design, roundabouts can easily accommodate emergency and large sized vehicles. Drivers should behave in the same manner as they would on any other road if an emergency vehicle approaches: carefully move your vehicle as far right as possible and, if necessary, stop until the emergency vehicle passes.



All roundabouts have these features:

Yield-at-entry

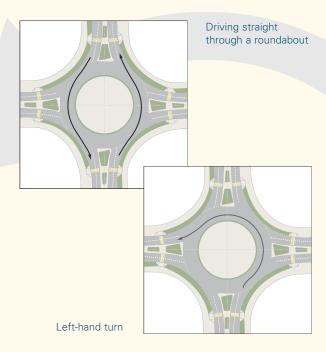
 Traffic entering the circle yields to traffic already in the circle.

Traffic deflection

• Pavement markings and raised islands direct traffic into a one-way counterclockwise flow.

Geometric curvature

 The radius of the circular road and the angles of entry can be designed to slow the speed of vehicles.



Because the only movement allowed upon entry or exit from a roundabout is a right turn, the occurrence of crashes that result in injury is substantially reduced. Small-angle collisions, the type of collisions that can occur as a result of a right-hand turn, are typically less severe than other types of collisions.

Roundabouts save lives. . .

Benefits of a roundabout:

Lives saved

- Up to a 90% reduction in fatalities
- 76% reduction in injury crashes
- 30-40% reduction in pedestrian crashes
- 75% fewer conflict points than four way intersections

Slower vehicle speeds (under 30 mph)

- Drivers have more time to judge and react to other cars or pedestrians
- Advantageous to older and novice drivers
- Reduces the severity of crashes
- Keeps pedestrians safer

Efficient traffic flow

• 30-50% increase in traffic capacity

Reduction in pollution and fuel use

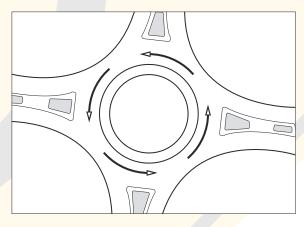
- Improved traffic flow for intersections that handle a high number of left turns
- Reduced need for storage lanes

Money saved

- No signal equipment to install and repair
- Savings estimated at an average of \$5,000 per year in electricity and maintenance costs
- Service life of a roundabout is 25 years (vs. the 10-year service life of signal equipment)

Community benefits

- Traffic calming
- Aesthetic landscaping



Continuous counterclockwise traffic flow



Education is vital to the acceptance and success of a roundabout. Navigating a roundabout is easy. But because people can be apprehensive about new things, it's important to educate your community about roundabout use. There are just a few simple guidelines to remember:

- 1) Slow down.
- 2) Yield to traffic already in the circle.
- 3) Obey one-way signs at all times.
- 4) Watch for pedestrians and bicycles throughout.

Left turns are completed by circling around the center island and then making a right turn to exit from the roundabout.

Roundabouts have been used successfully all over the world, including in Australia, Western Europe, The Czech Republic, Israel, and Canada. In the U.S., communities in Kansas, Colorado, California, Florida, Maryland, Vermont and other states are currently using roundabouts successfully. Roundabouts are not suitable for every intersection. Please consult *Roundabouts: An Informational Guide* for more information.

Learn more!

Roundabouts: An Informational Guide, FHWA Publication No. FHWA-RD-00-067, available at http://www.tfhrc.gov



In a "roundabout way," the
City of Upper Arlington is fixing
the intersection near the Miller
Park Library. Currently, it's an odd
configuration that can be confusing
to drivers — and dangerous for
pedestrians and cyclists, too.

Our solution is to install a **modern roundabout**.

Not only will it make the intersection safer, it will make it more attractive, too.

-m-

FOR MORE INFORMATION: WWW.UA-OHIO.NET

THEN, DRIVE THE ROUNDABOUT, AND GIVE US YOUR FEEDBACK: 583-5350

Upper Arlington City Council

Mayor Clark P. Pritchett, Jr. Vice Mayor Jeffrey A. Kurz Mary Ann Krauss Linda Mauger

> Timothy S. Rankin Edward F. Seidel, Jr. James R. Winfree

City Manager

Virginia Barney

Public Services Director

Larry Helscel





Public Services Department 3600 Tremont Road Upper Arlington, OH 43221

> Phone: 614-583-5350 Fax: 614-457-6620 www.ua-ohio.net

> > Prepared 09/04

The New Miller Park Roundabout

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A New Solution to Improve Traffic Flow Safety, and Aesthetics



The New Miller Park Roundabout

Signs have been posted on Arlington Avenue to let drivers know something is changing. Improvements to the traffic flow at the intersection of Arlington Avenue, Tremont Road, and Stanford Road are on their way, and will be finished by mid-October.

People who use the six-point intersection know that it's unattractive and tricky to navigate. The streets converge around a large circular-shaped concrete space that was once called Tremont Circle.

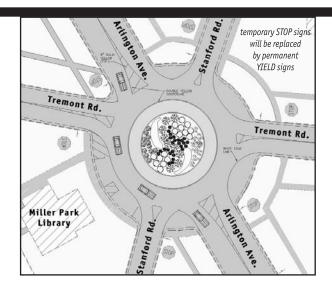
The Upper Arlington Public Services Department is enhancing the Miller Park intersection. With \$15,000 approved by City Council, Public Services Director Larry Helscel and his staff are taking this opportunity to

- 1) improve traffic flow,
- 2) make the intersection safer for drivers, pedestrians and cyclists, and
- 3) beautify this otherwise attractive section of Upper Arlington.

WHAT IS A ROUNDABOUT?

Used in many of the world's largest cities and quaint neighborhoods, roundabouts are one of the safest and most effective traffic control treatments in use today. They force drivers to travel in one direction around a landscaped center island using yield signs, but not stop signs. Many roundabouts have four incoming streets, but it's not uncommon to find a six-point roundabout like the one at Miller Park.

You can find several roundabouts in Central Ohio: the condominiums at Trouville use them throughout the community. Ballantrae, location of the 2002 Parade of Homes, uses a roundabout as a beautiful entrance. And the City of Dublin has installed a roundabout at Brand Road and Muirfield Drive to better handle the excessive traffic and significantly reduce the number of injury accidents there.



WHY A ROUNDABOUT?

Roundabouts not only are attractive, they play an important role in making communities safer:

- They limit vehicle speed.
- They eliminate the need for stop signs at confusing intersections like Miller Park.
- They force pedestrians to use designated crosswalks.

At Miller Park, it isn't unusual to see several cars enter the intersection at the same time, not knowing who has the right-of-way. In addition, many cyclists ride straight across the large intersection, making it even more dangerous.

Roundabouts are safer than intersections with stop signs or traffic signals. There is only one way to look, and one way to travel. Vehicles slow down, and decision making is simplified. Even in high-traffic areas, roundabouts work, reducing fatal accidents by as much as 75%.

The roundabout built in 2004 won't be permanent. Ideally, the roads coming into the intersection would curve in such a way as to direct traffic patterns. For now, paint striping will serve that purpose. After several years, if this first roundabout is well-received, the City may seek funding to make it a permanent part of our community.

HOW TO DRIVE IN A ROUNDABOUT

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As you approach a roundabout, you will see a YIELD sign and a dashed yellow line that will guide the direction you take.

Slow down and look for pedestrians, cyclists, and other cars in the roundabout.

Be prepared to stop, if necessary.

If a car is in the roundabout, it has the right-of-way. Once the YIELD signs replace the STOP signs, if there is no car, you do not stop.

Proceed to your right, and stay in the roundabout until you make a right-hand turn onto the street you need.

All roundabout traffic is ONE WAY, counterclockwise.

