



# Community Redevelopment Authority (CRA)

**Wednesday, May 12, 2021  
Regular Meeting**

## **Item I1**

**Redevelopment Plan Amendment CRA Area 2 - Bosselman - 1607  
S. Locust**

**Staff Contact:**

**COMMUNITY REDEVELOPMENT AUTHORITY  
OF THE CITY OF GRAND ISLAND, NEBRASKA**

**RESOLUTION NO. 352**

**A RESOLUTION RECOMMENDING APPROVAL OF A REDEVELOPMENT PLAN OF  
THE CITY OF GRAND ISLAND, NEBRASKA; RECOMMENDING APPROVAL OF A  
REDEVELOPMENT PROJECT OF THE CITY OF GRAND ISLAND, NEBRASKA;  
APPROVING A COST BENEFIT ANALYSIS FOR SUCH PROJECT; AND APPROVAL OF  
RELATED ACTIONS**

**WHEREAS**, the Mayor and Council of the City of Grand Island, Nebraska (the “**City**”), upon the recommendation of the Planning Commission of the City of Grand Island, Nebraska (the “**Planning Commission**”), and in compliance with all public notice requirements imposed by the Community Development Law, Chapter 18, Article 21, Reissue Revised Statutes of Nebraska, as amended (the “**Act**”), duly declared the redevelopment area legally described on **Exhibit A** attached hereto (the “**Redevelopment Area**”) to be blighted and substandard and in need of redevelopment; and

**WHEREAS**, pursuant to and in furtherance of the Act, a Redevelopment Plan (the “**Redevelopment Plan**”), has been prepared by Community Redevelopment Authority of Grand Island, Nebraska, (the “**Authority**”) pursuant to an application by *Bosselman Real Estate LLC representing various interests*. (the “**Redeveloper**”), in the form attached hereto as **Exhibit B**, for the purpose of redeveloping Redevelopment Area legally described on **Exhibit A**, referred to herein as the Project Area (the “**Project Area**”); and

**WHEREAS**, pursuant to the Redevelopment Plan, the Authority would agree to incur indebtedness and make a grant for the purposes specified in the Redevelopment Plan (the “**Project**”), in accordance with and as permitted by the Act; and

**WHEREAS**, the Authority has conducted a cost benefit analysis of the Project (the “**Cost Benefit Analysis**”) pursuant to Section 18-2113 of the Act, a which is included in the Redevelopment Plan attached hereto as **Exhibit B**; and

**WHEREAS**, the Authority has made certain findings and pursuant thereto has determined that it is in the best interests of the Authority and the City to approve the Redevelopment Plan and approve the Redevelopment Project and to approve the transactions contemplated thereby.

**NOW, THEREFORE, BE IT RESOLVED BY THE COMMUNITY REDEVELOPMENT  
AUTHORITY OF THE CITY OF GRAND ISLAND, NEBRASKA AS FOLLOWS:**

**Section 1.** The Authority has determined that the proposed land uses and building requirements in the Redevelopment Plan for the Project Area are designed with the general purposes of accomplishing, and in conformance with the general plan of the City, a coordinated, adjusted, and harmonious development of the City and its environs which will, in accordance with present and future needs, promote health, safety, morals, order, convenience, prosperity and the general welfare, as well as efficiency in economy in the process of development; including, among other things, adequate provision for traffic, vehicular parking, the promotion of safety from fire, panic, and other dangers, adequate provisions for light and air, the promotion of the healthful and convenient distribution of population, the provision of adequate transportation, water, sewerage, and other public utilities, schools, parks, recreational and communitive facilities, and other public requirements, the promotion of sound design and arrangement, the wise and efficient expenditure of public funds, and the prevention of the recurrence of unsanitary or unsafe dwelling

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accommodations, or conditions of blight.

**Section 2.** The Authority has conducted a Cost Benefit Analysis for the Project, included in the Redevelopment Plan attached hereto as Exhibit B, in accordance with the Act, and has found and hereby finds that the Project would not be economically feasible without the use of tax increment financing, the Project would not occur in the Project Area without the use of tax increment financing and the costs and benefits of the Project, including costs and benefits to other affected political subdivisions, the economy of the community, and the demand for public and private services, have been analyzed and have been found to be in the long term best interests of the community impacted by the Project.

**Section 3.** In compliance with section 18-2114 of the Act, the Authority finds and determines as follows: (a) the Redevelopment Area constituting the Redevelopment Project will not be acquired by the Authority and the Authority shall receive no proceeds from disposal to the Redeveloper; (b) the estimated cost of project acquisition and the estimated cost of preparation for redevelopment including site work, onsite utilities and related costs are described in detail in Exhibit B attached hereto; (c) the method of acquisition of the real estate shall be by private contract by the Redeveloper and not by condemnation; and (d) the method of financing the Redevelopment Project shall be by issuance of tax increment revenue bond issued in the approximate amount of \$6,552,000 which shall be granted to the Redeveloper and from additional funds provided by the Redeveloper. No families will be displaced from the Redevelopment Project Area as a result of the project.

**Section 4.** The Authority hereby recommends to the City approval of the Redevelopment Plan and the Redevelopment Project described in the Redevelopment Plan.

**Section 5.** All prior resolutions of the Authority in conflict with the terms and provisions of this resolution are hereby expressly repealed to the extent of such conflicts.

**Section 6.** This resolution shall be in full force and effect from and after its passage and approval.

**PASSED AND APPROVED** this 12<sup>th</sup> day of May, 2021.

**COMMUNITY REDEVELOPMENT  
AUTHORITY OF THE CITY OF GRAND  
ISLAND NEBRASKA**

ATTEST:

By: \_\_\_\_\_  
Chair

By: \_\_\_\_\_  
Secretary

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**EXHIBIT A**

**LEGAL DESCRIPTION OF REDEVELOPMENT PROJECT AREA**

**Lots One (1) and Fonner Fourth Subdivision, in the City of Grand Island, Hall County, Nebraska.**

Southeast Commons/Fonner View Center

\* \* \* \* \*

**EXHIBIT B**

**FORM OF REDEVELOPMENT PLAN**

Southeast Commons/Fonner View Center

**Redevelopment Plan Amendment**  
**Grand Island CRA Area 2**  
**July 2015 Amended April 2021**

**The Community Redevelopment Authority (CRA) of the City of Grand Island intends to amend the Redevelopment Plan for Area 2 within the city, pursuant to the Nebraska Community Development Law (the “Act”) and provide for the financing of a commercial project in Area 2.**

**Executive Summary:**  
**Project Description**

THE ACQUISITION OF PROPERTY AT 1607 SOUTH LOCUST STREET AND THE SUBSEQUENT SITE WORK, RENOVATIONS, UTILITY IMPROVEMENTS, ENGINEERING, LANDSCAPING AND PARKING IMPROVEMENTS NECESSARY FOR REBUILDING CORPORATE OFFICE FOR BOSSELMAN COMPANIES ALONG WITH A **MOTEL QUICK SERVE RESTAURANT** AND SEPARATE PROFESSIONAL OFFICE SPACE AT THIS LOCATION.

The use of Tax Increment Financing (TIF) to aid in the acquisition of property, rehabilitation of the existing building, necessary site work and installation of public utilities and utility connections necessary to develop this site. The use of TIF makes it feasible to complete the proposed project within the timeline presented. This project developer has stated that the project will not be completed at this location without the use of TIF.

The acquisition, rehabilitation, site work and construction of all improvements will be paid for by the developer. The developer is responsible for and has provided evidence that they can secure adequate debt financing to cover the costs associated with the acquisition, site work and remodeling. The Grand Island Community Redevelopment Authority (CRA) intends to pledge the ad valorem taxes generated over the 15 year period beginning January 1, 2017 towards the allowable costs and associated financing for the acquisition and site work.

**TAX INCREMENT FINANCING TO PAY FOR THE ACQUISITION OF THE PROPERTY AND RELATED SITE WORK WILL COME FROM THE FOLLOWING REAL PROPERTY:**

**Property Description (the “Redevelopment Project Area”)**

This property is located east of Locust Street south of State Fair Boulevard and west of Fonner Park in south central Grand Island, the attached map identifies the subject property and the surrounding land uses:

- **Legal Description** Lot 1 of Fonner Fourth Subdivision (It is anticipated this property will be re-subdivided to accommodate phases 2 and 3 of this proposal.

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**The tax increment will be captured for the tax years the payments for which become delinquent in years 2018 through 2031 inclusive.**

**The real property ad valorem taxes on the current valuation will continue to be paid to the normal taxing entities. The increase will come from the construction of new commercial space on this property.**

**Statutory Pledge of Taxes.**

Pursuant to Section 18-2147 of the Act, any ad valorem tax levied upon real property in the Redevelopment Project Area shall be divided, for the period not to exceed 15 years after the effective date of the provision, which effective date shall be January 1, 2017. Said taxes shall be divided as follows:

a. That portion of the ad valorem tax which is produced by levy at the rate fixed each year by or for each public body upon the redevelopment project valuation shall be paid into the funds, of each such public body in the same proportion as all other taxes collected by or for the bodies; and

b. That portion of the ad valorem tax on real property in the redevelopment project in excess of such amount, if any, shall be allocated to and, when collected, paid into a special fund of the Authority to pay the principal of; the interest on, and any premiums due in connection with the bonds, loans, notes, or advances on money to, or indebtedness incurred by, whether funded, refunded, assumed, or otherwise, such Authority for financing or refinancing, in whole or in part, a redevelopment project. When such bonds, loans, notes, advances of money, or indebtedness including interest and premium due have been paid, the Authority shall so notify the County Assessor and County Treasurer and all ad valorem taxes upon real property in such redevelopment project shall be paid into the funds of the respective public bodies.

Pursuant to Section 18-2150 of the Act, the ad valorem tax so divided is hereby pledged to the repayment of loans or advances of money, or the incurring of any indebtedness, whether funded, refunded, assumed, or otherwise, by the CRA to finance or refinance, in whole or in part, the redevelopment project, including the payment of the principal of, premium, if any, and interest on such bonds, loans, notes, advances, or indebtedness.



Redevelopment Plan Amendment Complies with the Act:

The Community Development Law requires that a Redevelopment Plan and Project consider and comply with a number of requirements. This Plan Amendment meets the statutory qualifications as set forth below.

**1. The Redevelopment Project Area has been declared blighted and substandard by action of the Grand Island City Council on September 13, 1999.[§18-2109] Such declaration was made after a public hearing with full compliance with the public notice requirements of §18-2115 of the Act.**

**2. Conformation to the General Plan for the Municipality as a whole. [§18-2103 (13) (a) and §18-2110]**

Grand Island adopted a Comprehensive Plan on July 13, 2004. This redevelopment plan amendment and project are consistent with the Comprehensive Plan, in that no changes in the Comprehensive Plan elements are intended. This plan merely provides funding for the developer to acquire the necessary property and provide the necessary site work for the construction of a permitted use on this property.

**3. The Redevelopment Plan must be sufficiently complete to address the following items: [§18-2103(13) (b)]**

***a. Land Acquisition:***

The Redevelopment Plan for Area 2 provides for real property acquisition and this plan amendment does not prohibit such acquisition. There is no proposed acquisition by the authority. The applicant will be acquiring the property from the current owner.

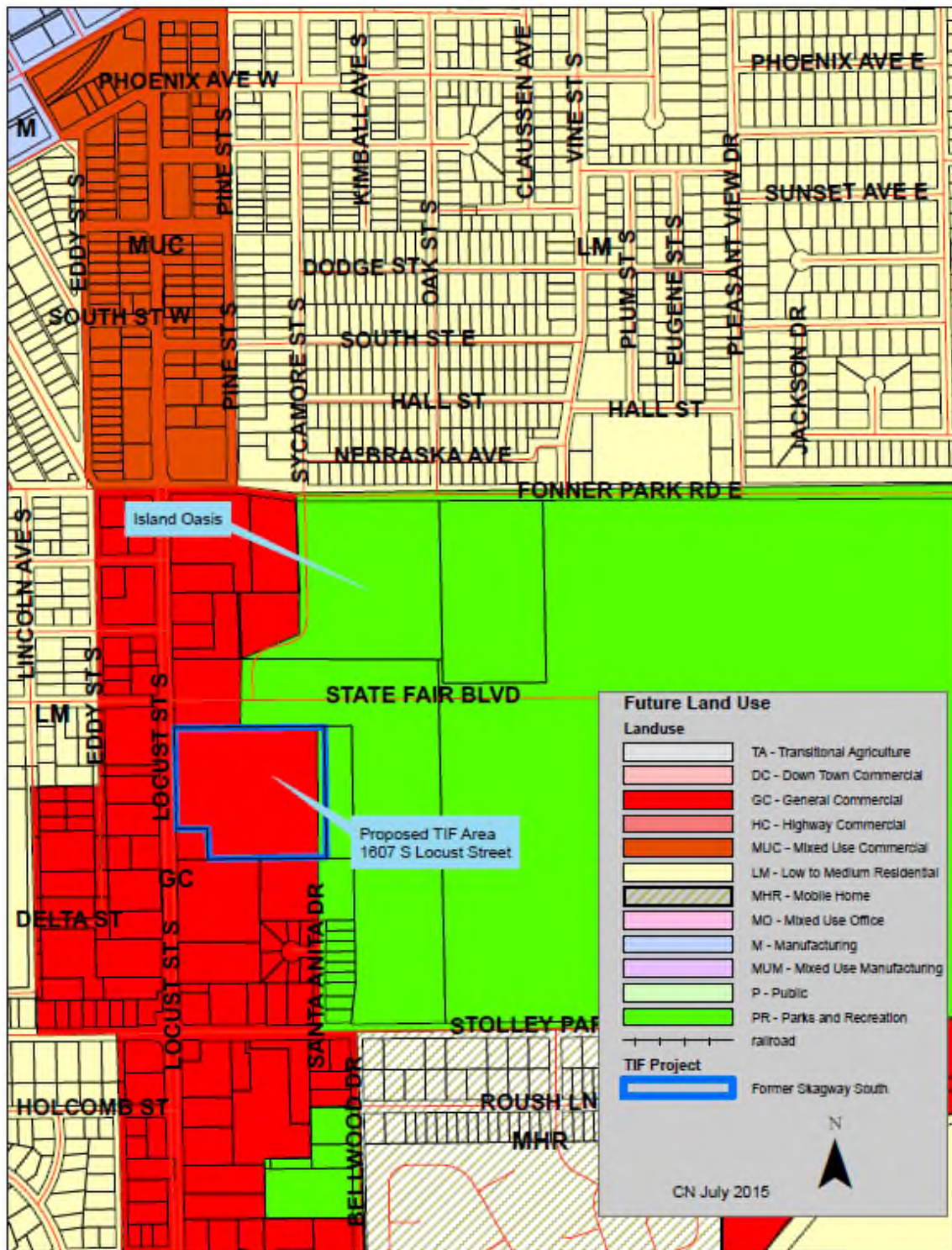
***b. Demolition and Removal of Structures:***

The project to be implemented with this plan will not require demolition of any existing structures.

***c. Future Land Use Plan***

See the attached map from the 2004 Grand Island Comprehensive Plan. The site is planned for commercial development within this arterial corridor allowing for maximum exposure. Residential and hotel uses are also permitted in this area [§18-2103(b) and §18-2111]. The attached map also is an accurate site plan of the area after redevelopment. [§18-2111(5)]

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City of Grand Island Future Land Use Map

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***d. Changes to zoning, street layouts and grades or building codes or ordinances or other Planning changes.***

The area is zoned B2-AC General Business zone with an Arterial Commercial Overlay District. No zoning changes are anticipated with this project. No changes are anticipated in street layouts or grades. No changes are anticipated in building codes or ordinances. Nor are any other planning changes contemplated. [§18-2103(b) and §18-2111]

***e. Site Coverage and Intensity of Use***

The developer is proposing to remodel the existing retail building for a combination of retail uses, office uses and residential dormitories. In addition, there are future phases that anticipate the development ~~of a 100-room motel~~ quick serve restaurant at the northwest corner of the site and additional in-line professional office space along the southern property line. [§18-2103(b) and §18-2111]

***f. Additional Public Facilities or Utilities***

Sewer and water are available to support this development. Connections for water and sewer will have to be extended to serve the proposed future development.

No other utilities would be impacted by the development.

The developer will be responsible for replacing any sidewalks damaged during construction of the project.

No other utilities would be impacted by the development. [§18-2103(b) and §18-2111]

**4. The Act requires a Redevelopment Plan provide for relocation of individuals and families displaced as a result of plan implementation. This amendment does not provide for acquisition of any residences and therefore, no relocation is contemplated. [§18-2103.02]**

**5. No member of the Authority, nor any employee thereof holds any interest in any property in this Redevelopment Project Area. [§18-2106]**

**6. Section 18-2114 of the Act requires that the Authority consider:**

***a. Method and cost of acquisition and preparation for redevelopment and estimated proceeds from disposal to redevelopers.***

The developer ~~is proposing to~~ purchased this property for redevelopment for \$1,700,000 provided that TIF is available for the project as defined. The cost of property acquisition is being included as a TIF eligible expense. Costs for site preparation, utility extensions, building plans, and renovation of the existing building \$6,591,600 and are included as TIF eligible expenses for phase 1. ~~Phase 2 eligible expenses include sitework/utility extensions, architecture and legal fees of \$315,000.~~ Phase 3 eligible expenses include architecture and legal fees of \$120,000. The total amount of the TIF eligible expenses in this request is over \$8,700,000 It is estimated based on the proposed increased valuation for Phase 1 of the project of \$11,617,706 will result in \$3,836,200 of increment generated over a 15 year period. Phase 2 would generate an increase in value of ~~\$8,083,000~~ ~~521,273,~~with ~~\$2,491,229~~ ~~102,114~~ generated over a ~~14~~ 9 year period. Phase 3 would generate an increase of \$787,000 with ~~\$225,230~~ ~~17,325~~ generated ~~over a 13-year period annually for the remainder of the term after construction.~~ A ~~maximum~~ total of ~~\$6,552,000~~ ~~4,094,242~~ of TIF would be available to cover \$8,726,600 worth of TIF eligible expenses. It is anticipated that the developer will spend almost \$2,175,000 more on eligible expenses than will be generated by the tax increment.

No property will be transferred to redevelopers by the Authority. The developer will provide and secure all necessary financing.

***b. Statement of proposed method of financing the redevelopment project.***

The developer will provide all necessary financing for the project. The Authority ~~will~~ ~~has~~ assisted the project by granting the sum of \$6,552,000 for the project from the proceeds of the TIF Indebtedness issued by the Authority. This indebtedness will be repaid from the Tax Increment Revenues generated from the project. TIF revenues shall be made available to repay the original debt after January 1, 2018 through December 2032.

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*c. Statement of feasible method of relocating displaced families.*

No families will be displaced as a result of this plan.

**7. Section 18-2113 of the Act requires:**

Prior to recommending a redevelopment plan to the governing body for approval, an authority shall consider whether the proposed land uses and building requirements in the redevelopment project area are designed with the general purpose of accomplishing, in conformance with the general plan, a coordinated, adjusted, and harmonious development of the city and its environs which will, in accordance with present and future needs, promote health, safety, morals, order, convenience, prosperity, and the general welfare, as well as efficiency and economy in the process of development, including, among other things, adequate provision for traffic, vehicular parking, the promotion of safety from fire, panic, and other dangers, adequate provision for light and air, the promotion of the healthful and convenient distribution of population, the provision of adequate transportation, water, sewerage, and other public utilities, schools, parks, recreational and community facilities, and other public requirements, the promotion of sound design and arrangement, the wise and efficient expenditure of public funds, and the prevention of the recurrence of insanitary or unsafe dwelling accommodations or conditions of blight.

The Authority has considered these elements in proposing this Plan Amendment. This amendment, in and of itself will promote consistency with the Comprehensive Plan, in that it will allow for the utilization of the existing building and development of additional commercial facilities at this location. This lot is surrounded by similar commercial uses. This will not increase traffic in the area. New commercial development will raise property values and provide a stimulus to keep surrounding properties properly maintained. This will have the intended result of preventing recurring elements of unsafe buildings and blighting conditions.

**8. Time Frame for Development**

Development of Phase 1 of this project is anticipated to be completed between January of 2016 and December of 2016. Excess valuation should be available for this project for 15 years beginning with the 2017 tax year. It is anticipated that Phases 2 **will be completed before the end of 2021.** Phase 3 will be completed **within 5 years of the beginning of the project when feasible** depending on market conditions.

**9. Justification of Project**

The property is located at the entrance to the Fonner Park and the Nebraska State Fair Grounds. These facilities are enjoyed and visited by hundreds of thousands of people each year. This commercial property was vacated in May of 2015 and this is an excellent chance to redevelop the property as the corporate headquarters for a Grand Island based company that does business all over the United States. The proposed project will be highly visible and complement the image of both the Community and the Bosselman

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Companies. ~~The potential addition of a hotel at this location increases the synergy between Fonner Park and the Bosselman Conference center and South Locust. This will provide hotel rooms within close walking distance to these facilities.~~ Market conditions and the likelihood that a casino and hotel complex will be completed on the Fonner Grounds greatly reduce the commercial viability of a hotel at this site. This project does not propose to tear down or substantially alter any buildings with historic value.

**10. Cost Benefit Analysis** Section 18-2113 of the Act, further requires the Authority conduct a cost benefit analysis of the plan amendment in the event that Tax Increment Financing will be used. This analysis must address specific statutory issues.

As authorized in the Nebraska Community Development Law, §18-2147, *Neb. Rev. Stat.* (2012), the City of Grand Island has analyzed the costs and benefits of the proposed Bosselman Skagway South Redevelopment Project, including:

**Project Sources and Uses.** Approximately ~~\$6,552,000~~ 4,094,000 in public funds from tax increment financing provided by the Grand Island Community Redevelopment Authority will be required to complete the project. This project still has more than ~~\$8,726,600~~ 8,576,600 worth of TIF eligible expenses. The developer will be responsible for funding the additional ~~\$2,174,600~~ 4,482,600 as private investment. The total private investment on this project is the total of the costs not eligible for TIF ~~\$11,215,000~~ 3,175,000 plus the ~~\$2,174,600~~ 4,482,600 of TIF eligible costs that will not be covered by the Tax Increment for a total private investment of ~~\$13,389,600~~ 7,657,600. This ~~\$6,552,000~~ 4,094,000 investment by the Authority and the people of Grand Island will leverage ~~\$13,389,600~~ 7,657,600 in private sector financing; a private investment of ~~\$2.04~~ 1.87 for every TIF dollar investment.

| Use of Funds. Phase 1          |                        |                  |                    |
|--------------------------------|------------------------|------------------|--------------------|
| Description                    | Eligible for TIF Funds | Private Funds    | Total              |
| Site Acquisition               | \$1,700,000            |                  | \$1,700,000        |
| Utilities/On Site Improvements | \$500,000              |                  | \$500,000          |
| Legal Private                  | \$5,000                |                  | \$5,000            |
| Legal CRA Cost <sup>1</sup>    | \$35,000               |                  | \$35,000           |
| Fees <sup>1</sup>              | \$1,600                |                  | \$1,600            |
| Architecture                   | \$60,000               |                  | \$60,000           |
| Building Rehabilitation Costs  | \$6,000,000            |                  | \$6,000,000        |
| Soft Costs                     |                        | \$215,000        | \$215,000          |
| Personal Property              |                        | \$750,000        | \$750,000          |
| <b>TOTALS</b>                  | <b>\$8,301,600</b>     | <b>\$965,000</b> | <b>\$9,266,600</b> |

<sup>1</sup> Not included on application but shown as an eligible expense to be paid by the developer.

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| Use of Funds. Phase 2          |                                  |                                       |                                       |
|--------------------------------|----------------------------------|---------------------------------------|---------------------------------------|
| Description                    | Eligible for TIF Funds           | Private Funds                         | Total                                 |
| Site Acquisition               | \$0                              |                                       | \$0                                   |
| Utilities/On Site Improvements | <del>\$0</del><br>\$110,000      |                                       | <del>\$0</del><br>\$110,000           |
| Legal Private                  | <del>\$5,000</del>               | \$                                    | <del>\$5,000</del>                    |
| Fees                           | \$                               |                                       | \$                                    |
| Architecture                   | <del>\$60,000</del><br>\$35,000  | \$                                    | <del>\$60,000</del><br>\$35,000       |
| Building Costs                 |                                  | <del>\$9,000,000</del><br>\$1,070,000 | <del>\$9,000,000</del><br>\$1,070,000 |
| Soft Costs                     |                                  | <del>\$205,000</del><br>\$110,000     | <del>\$205,000</del><br>\$110,000     |
| Personal Property              |                                  | \$                                    | \$                                    |
| <b>TOTALS</b>                  | <del>\$65,000</del><br>\$145,000 | <del>\$9,215,000</del><br>\$1,180,000 | <del>\$9,280,000</del><br>\$1,325,000 |

| Use of Funds. Phase 3          |                        |                    |                    |
|--------------------------------|------------------------|--------------------|--------------------|
| Description                    | Eligible for TIF Funds | Private Funds      | Total              |
| Site Acquisition               | 0                      |                    | 0                  |
| Utilities/On Site Improvements | \$100,000              |                    | \$100,000          |
| Legal Private                  | \$5,000                |                    | \$5,000            |
| Fees                           | \$0                    |                    | \$0                |
| Architecture                   | \$15,000               |                    | \$15,000           |
| Building Costs                 | \$                     | 1,000,000          | \$1,000,000        |
| Soft Costs                     |                        | \$30,000           | \$30,000           |
| Personal Property              |                        | \$                 | \$                 |
| <b>TOTALS</b>                  | <b>\$120,000</b>       | <b>\$1,030,000</b> | <b>\$1,150,000</b> |

**Tax Revenue.** The property to be redeveloped has a January 1, 2015, valuation of approximately \$2,290,814. Based on the 2014 levy this would result in a real property tax of approximately \$50,292. It is anticipated that the assessed value will increase by almost ~~\$20,500,000~~ 12,926,014 upon full completion, as a result of the site redevelopment. This development will result in an estimated tax increase of over ~~\$451,000~~ 284,418 annually resulting in ~~\$6,552,000~~ 4,094,242 of increment over the 15 year period. The tax increment gained from this Redevelopment Project Area would not be available for use as city general tax revenues, for a period of 15 years, or such shorter time as may be required to amortize the TIF bond, but would be used for eligible private redevelopment costs to enable this project to be realized.

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|                                           |                          |
|-------------------------------------------|--------------------------|
| Estimated 2014 assessed value:            | \$ 2,290,814             |
| Estimated 2020 assessed value             | \$ 6,441,977             |
| 2020 TIF Base                             | \$ 2,652,701             |
| 2020 TIF Excess                           | \$ 3,789,276             |
| Estimated value after completion          | <del>\$ 22,778,988</del> |
|                                           | \$ 15,216,825            |
| Increment value                           | <del>\$ 20,488,175</del> |
|                                           | \$ 12,926,014            |
| Annual TIF generated (estimated)          | <del>\$ 451,017</del>    |
|                                           | \$ 284,418               |
| TIF bond issue                            | \$ 6,552,000             |
| Expected TIF Payout based on revised plan | \$ 4,094,242             |

***(a) Tax shifts resulting from the approval of the use of Tax Increment Financing;***

The redevelopment project area ~~currently has an estimated 2020~~ base valuation of ~~\$2,290,814~~ 2,652,701. The proposed redevelopment and commercial construction at this location will result in an additional ~~\$20,488,175~~ 12,926,014 of taxable valuation based on valuations of similar properties. No tax shifts are anticipated from the project. The project creates additional valuation that will support taxing entities long after the project is paid off. The project will not add any tax burdens to taxing entities. Therefore no tax shifts will occur.

***(b) Public infrastructure and community public service needs impacts and local tax impacts arising from the approval of the redevelopment project;***

No additional public service needs have been identified. Existing water and waste water facilities will not be impacted by this development. The electric utility has sufficient capacity to support the development. It is not anticipated that this will impact schools. Fire and police protection are available and should not be impacted by this development.

***(c) Impacts on employers and employees of firms locating or expanding within the boundaries of the area of the redevelopment project;***

This project will not negatively impact employers or employees in the area directly. Bosselman Companies will be able to continue employing people within the City of Grand Island.

***(d) Impacts on other employers and employees within the city or village and the immediate area that are located outside of the boundaries of the area of the redevelopment project; and***

No impacts are anticipated outside of the city or immediate area to total employment from this project other than the incremental increase due to the construction.

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*(e) Impacts on the student population of school districts within the city or village;  
and*

This project is unlikely to create any direct increase in cost for schools in the area. This project does not involve housing and is renovation of an existing commercial site.

*(f) Any other impacts determined by the authority to be relevant to the consideration of costs and benefits arising from the redevelopment project.*

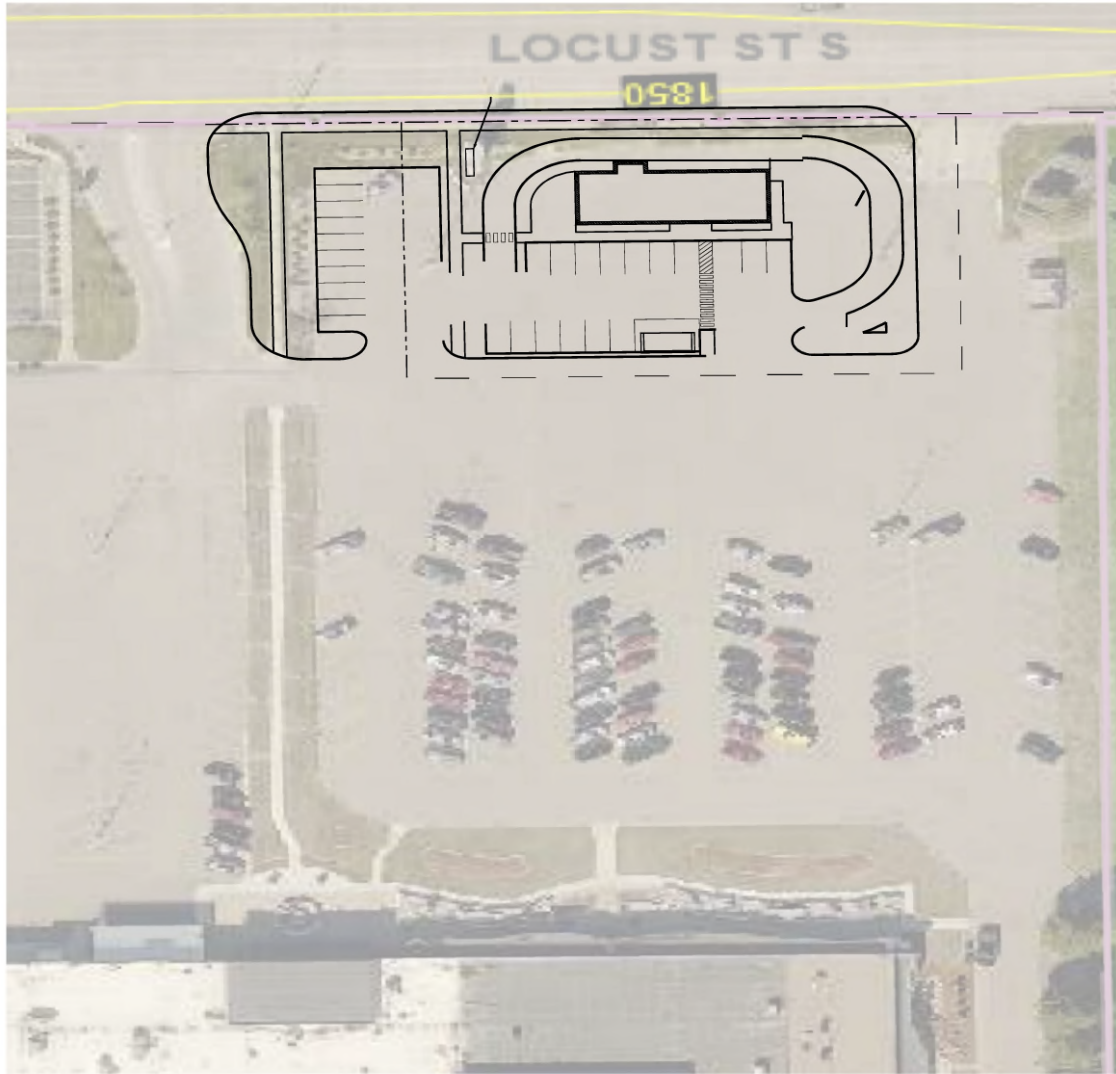
This project will utilize a piece of property in the Grand Island City Limits that is at the entrance to the Fonner Park and the Nebraska State Fair grounds. This property ~~has been~~ was the home of Skagway South for more than 20 years and the Bosselman Corporate Offices since 2016. Skagway closed in 2015 ~~this past May~~ leaving the building mostly vacant. This project will change this entrance in to the fairgrounds in a positive way, rehabilitate and reutilize the existing building and provide hotel rooms within walking distance of the fairgrounds.

**Time Frame for Development**

Development of this project is anticipated to be completed during between October 2015 and December of 2018, depending on the market demand for the buildings in phases 2 and 3. ~~Phases 2 will be completed by the end of 2021 and Phase 3 is dependent on market demand.~~ The date of TIF will be established with the approved contract but it is anticipated that the base tax year should be calculated on the value of the property as of January 1, 2016. Excess valuation should be available for this project for 15 years beginning with the 2017 tax year. Excess valuation will be used to pay the TIF Indebtedness issued by the CRA per the contract between the CRA and the developer for a period not to exceed 15 years or an amount not to exceed \$6,552,000 the projected amount of the eligible expenses for this project. Based on the purchase price of the property and estimates of the expenses of renovation activities and associated engineering fees, the developer will spend more than \$8,700,000 on TIF eligible activities. ~~As part of the 2021 amendment it is anticipated that eligible activities will still exceed \$8,700,000 and that the total TIF generated will be \$4,094,000 not \$6,552,000. The eligible activities from Phase 1 of this project exceed the total TIF that will be generated by completion of all three phases of the project.~~

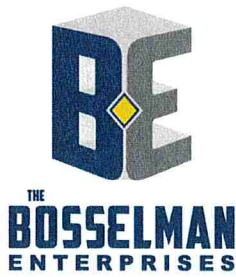
**See Attached Site Plan**





Proposed Phase 2 Development with 2021 Amendent

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**308.381.2800 // BOSSELMAN.COM**

1607 S Locust St, Ste A • P.O. Box 4905  
Grand Island, NE 68802

March 26, 2021

Grand Island Community Redevelopment Authority  
City of Grand Island  
City Hall  
100 East First Street  
Grand Island, NE 6880

CRA Board Members:

Bosselman Real Estate, LLC, an affiliate of The Bosselman Enterprises family of companies, is requesting an amendment to our 2015 application for Tax Increment Financing related to our corporate headquarter at 1607 South Locust Street, Grand Island Nebraska. This application resulted in a redevelopment amendment that was adopted by the City of Grand Island on September 8, 2015 and a Redevelopment Contract was executed September 29, 2015.

Our original application proposed the following:

The redevelopment of the former Skagway building located at 1607 South Locust Street into to a vibrant corporate office setting with bistro, retail liquor store, hotel and convention center, and commercial professional office plaza. The property is comprised of 10.10 acres with 73,313 square feet under roof. The existing building is brick exterior with steel internal structure. Bosselman Real Estate, LLC will execute a three-phase plan for the renovation of the existing building and development of a new hotel and professional commercial office building.

We have completed the first phase of this project and are starting Phase Two. Our original application proposed the following for Phase Two:

PHASE TWO: Bosselman Real Estate, LLC proposes a ground up build of a branded hotel/convention center with an estimated 100 rooms.

Economic conditions have dictated that we amend our original plans. Instead of constructing a hotel/convention center, we intend to construct and lease a build-to-suit building that will house a quick service restaurant store.

We appreciate your assistance in this matter and look forward to a positive resolution.

Charlie Bosselman  
Bosselman Real Estate, LLC  
Member/Manager





## **BACKGROUND INFORMATION RELATIVE TO TAX INCREMENT FINANCING REQUEST**

### **Project Redeveloper Information**

**Business Name:** Bosselman Real Estate, LLC  
1607 South Locust Street, Suite A  
Grand Island, NE 68802-4905

Contact: Rich Ostdiek  
[richard.ostdiek@bosselman.com](mailto:richard.ostdiek@bosselman.com)  
Phone: (308) 218-2375  
Fax: (308) 382-1160

**Application Submission Date:** March 26, 2021

### **Brief Description of Applicant's Business:**

Bosselman Real Estate, LLC is a Nebraska limited liability company affiliated with the Bosselman Enterprises. Founded in 1948, Bosselman Enterprises has expanded its family of companies to 45 Pump & Pantry convenience stores, 46 Boss Truck Shop service centers, six hotel/motel locations, three proprietary restaurants and multiple franchised concepts, and two Bosselman Travel Centers amongst other business ventures. Bosselman Enterprises is headquartered in Grand Island, Nebraska, in a beautifully renovated campus on S. Locust St. next to its very own Speakeasy-themed Bistro & Liquor Warehouse. This campus is the beneficiary of the original TIF project approved in 2015.

### **Legal Description/Address of Proposed Project:**

Current Bosselman Enterprises headquarters located at 1607 South Locust Street, Grand Island, NE 68802

### **Community Redevelopment Area Number:**

Grand Island Community Redevelopment Area 2

**Present Ownership Proposed Project Site:**

Parcel #400130572  
Bosselman Real Estate, LLC  
1607 South Locust Street, Suite A  
Grand Island, NE 68802-49051

**Is purchase of the site contingent on Tax Increment Financing Approval?** Yes ☐ No ☒

This site was purchased after approval of our application in 2015

**Proposed Project:**

The original project as approved in 2015 was described as follows:

(Original application and CRA Redevelopment Plan Amendment attached)

The redevelopment of the former Skagway building located at 1607 South Locust Street into to a vibrant corporate office setting with bistro, retail liquor store, hotel and convention center, and commercial professional office plaza. The property is comprised of 10.10 acres with 73,313 square feet under roof. The existing building is brick exterior with steel internal structure. Bosselman Real Estate, LLC will execute a three-phase plan for the renovation of the existing building and development of a new hotel and professional commercial office building.

PHASE ONE: Bosselman Real Estate, LLC proposes a complete renovation of the existing Skagway building including exterior windows, new facade, paint, roof, HVAC, interior demolition, parking lot repair, site beautification construction to convert the structure to a class A, state-of-the-art corporate office facility totaling 42,000 square feet, plus warehouse space. Phase One also includes a 4,000 square foot bistro/catering venture and a 2,500 square foot retail liquor store. The current facade will be completely removed and replaced with new branding to include Bosselman signage, awnings, paint, lighting, windows, and water feature. Exterior amenities will include secure parking with site lighting, new asphalt overlay, and landscaping.

PHASE TWO: Bosselman Real Estate, LLC proposes a ground up build of a branded hotel/convention center with an estimated 100 rooms.

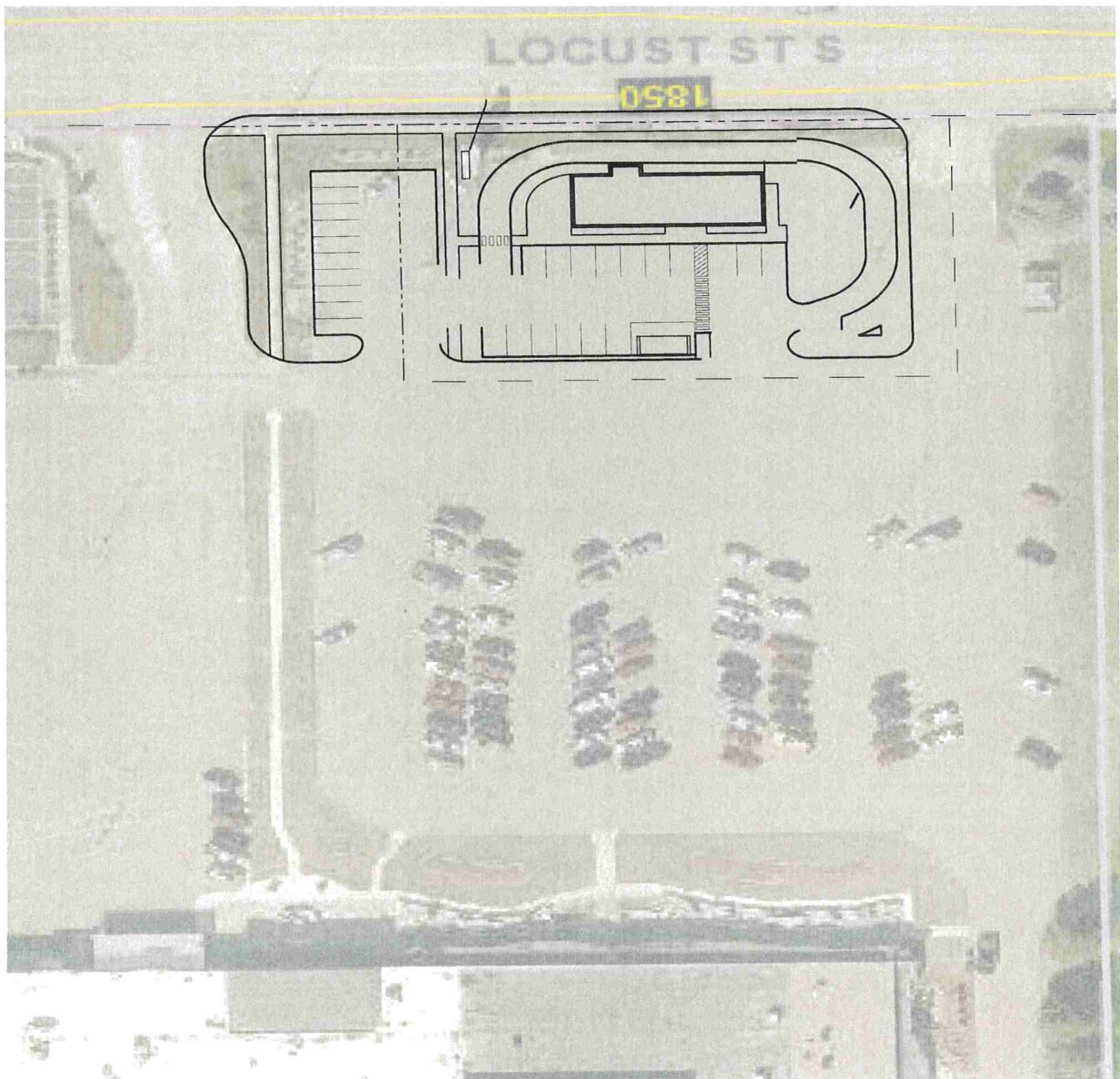
PHASE THREE: Bosselman Real Estate, LLC proposes a professional commercial office building, with (6) 1,500 square foot suites for lease.

Phase One of this project is complete. We are now entering Phase Two of this project but economic



conditions have dictated that we amend our original plans. The recent approval of gambling in the State of Nebraska has Fonner Park planning to open a casino, hotel and convention center only a few hundred yards from our planned facility. For this reason, we are amending our original plan from the construction of a branded hotel/convention center to the construction of a build-to-suit quick service restaurant.

Bosselman Real Estate, LLC proposes to construct and lease a 2,225 square foot, wood frame constructed building with necessary improvement in and around the property to house a quick service restaurant. A quick service restaurant would be a tenant in this building. This building would be located on approximately 30,000 square foot of ground located in the northwest corner of the Bosselman Enterprises parking lot located at 1607 South Locust Street in Grand Island, Nebraska.



[illegible]

This decision has not been made and will be determined based on economic costs and benefits currently under review.

Acquisition Costs:

Construction Costs:

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|    |                        |          |
|----|------------------------|----------|
| 7  | Trails                 | \$0      |
| 8  | Grading/Dirt work/Fill | \$15,000 |
| 9  | Demolition             | \$15,000 |
| 10 | Other                  | \$15,000 |

Soft Costs:

|    |                                  |          |
|----|----------------------------------|----------|
| A. | Architectural & Engineering Fees | \$35,000 |
| B. | Financing Fees                   | \$0      |
| C. | Legal/Developer/Audit Fees       | \$50,000 |
| D. | Contingency Reserves             | \$60,000 |
| E. | Other (Please Specify)           | \$0      |

TOTAL: \$1,325,000

Total Estimated Market Value at Completion: \$521,273  
Source for Estimated Market Value: Hall County Assessor - attached

**Estimated Project Costs: Original Phase II Hotel/Convention Center**

Acquisition Costs:

|    |          |     |
|----|----------|-----|
| A. | Land     | \$0 |
| B. | Building | \$0 |

Construction Costs:

|    |                              |             |
|----|------------------------------|-------------|
| A. | Renovation or Building Costs | \$9,000,000 |
| B. | On-Site Improvements         | \$250,000   |

Soft Costs:

|    |                                  |           |
|----|----------------------------------|-----------|
| A. | Architectural & Engineering Fees | \$60,000  |
| B. | Financing Fees                   | \$15,000  |
| C. | Legal/Developer/Audit Fees       | \$5,000   |
| D. | Contingency Reserves             | \$200,000 |
| E. | Other (Please Specify)           | \$0       |

TOTAL: \$9,530,000

Total Estimated Market Value at Completion: \$8,083,434  
Source for Estimated Market Value: Hall County Assessor

Source of Financing

A. Developer Equity: Owned Land  
B. Commercial Bank Loan: \$1,325,000  
  
C. Tax Credits: \$0  
  
D. Industrial Revenue Bonds: \$0  
E. Tax Increment Assistance: Approved in 2015  
F. Other: \$0

**Name, Address, Phone & Fax Numbers of Architect, Engineer and General Contractor:**

Architect: Joseph R Hewgley & Associates  
702 S. Bailey  
North Platte, NE 69101  
(308) 534-4983

Engineer: TC Engineering  
1 S. Sycamore Street  
North Platte, NE 69101  
(308) 534-9245

General Contractor: Bosselman Administrative Services, Inc.  
1607 South Locust Street, Suite A  
PO Box 4905  
Grand Island Ne. 68802-4905  
(308) 381-2800

**Estimated Real Estate Taxes on Project Site Upon Completion of Project:**  
(Please Show Calculations)

|                                                         | <u>Estimated<br/>Valuation</u> | <u>2020<br/>Tax<br/>Rate *</u> | <u>Estimated<br/>Tax Calc</u> |
|---------------------------------------------------------|--------------------------------|--------------------------------|-------------------------------|
| Estimated valuation after Phase II of Project completed | \$521,273                      | 2.1766                         | \$11,346                      |
| 2015 assessed base value on parcel                      | <u>-</u>                       | 2.1766                         | <u>-</u>                      |
| Estimated excess valuation on Phase II TIF Project      | <u>\$521,273</u>               | 2.1766                         | <u>\$11,346</u>               |

|                                             |           |
|---------------------------------------------|-----------|
| Increase in annual real estate tax          | \$11,346  |
| Remaining TIF Life (years)                  | 9         |
| Potential TIF assistance at 0% lending rate | \$102,114 |

\* Tax rate per \$100 of valuation

**Project (Phase II) Construction Schedule:**

|                               |                       |
|-------------------------------|-----------------------|
| Construction Start Date:      | May 1, 2021 (planned) |
| Construction Completion Date: | October 1, 2021       |

**Please Attach Construction Pro Forma**

See Estimated Project Cost listed above.

**Please Attach Annual Income & Expense Pro Forma**  
(With appropriate Schedules)

**TAX INCREMENT FINANCING REQUEST INFORMATION**

**Describe Amount and Purpose for Which Tax Increment Financing is Requested:**

The original application from 2015 included the following purpose:

THE ACQUISITION OF PROPERTY AT 1607 SOUTH LOCUST STREET AND THE SUBSEQUENT SITE WORK, RENOVATIONS, UTILITY IMPROVEMENTS, ENGINEERING, LANDSCAPING AND PARKING IMPROVEMENTS NECESSARY FOR REBUILDING CORPORATE OFFICE FOR BOSSELMAN COMPANIES ALONG WITH A MOTEL AND SEPARATE PROFESSIONAL OFFICE SPACE AT THIS LOCATION.

This application was approved in the amount of \$6,552,000.

This application requests an amendment to the original plan that replaces the hotel/convention center with a quick service restaurant. The amount of new TIF funds that will be generated by this project is \$102,114.

**Statement Identifying Financial Gap and Necessity for use of Tax Increment Financing for Proposed Project:**

The original application noted that the necessity for the use of Tax Increment Financing for this Project was:

Due to the poor condition of the building and parking lot, financial analysis has determined without TIF, the building acquisition costs, demolition, renovation, and new construction



costs are too high to support a reasonable ROI on the project.

The CRA at the time approved this project and it has been an overwhelming success. Bosselman Enterprises have moved its headquarters to this site and, by doing so, improved the visual appearance of the entrance to the Fair Grounds. In addition, the opening of the Tommy Gunz restaurant and related bar and liquor store resulted in additional employment and enhanced dining and entertainment in Grand Island. And finally, this project was the catalyst for additional economic development along the Locust Street corridor in South Grand Island.

Financially, the gap between this project with and without the additional TIF funding can be measured two ways: the difference in the capitalization rate and the discounted cash flow internal rate of return.

|                             | <u>With TIF</u> | <u>Without TIF</u> |
|-----------------------------|-----------------|--------------------|
| Capitalization Rate         | 7.5%            | 6.8%               |
| Discounted Cash Flow<br>IRR | 8.8%            | 6.7%               |

**Municipal and Corporate References (if applicable).** Please identify all other Municipalities, and other Corporations the Applicant has been involved with, or has completed developments in, within the last five (5) years, providing contact person, telephone and fax numbers for each:

|      |                     |                                    |
|------|---------------------|------------------------------------|
| 2020 | Jackson, NE         | Pump & Pantry                      |
| 2020 | Ardmore, OK         | Boss Truck Shop                    |
| 2019 | Ogallala, NE        | Pump & Pantry                      |
| 2019 | Sioux Falls, SD     | Boss Truck Shop                    |
| 2019 | Grand Island, NE    | Pump & Pantry                      |
| 2018 | Kenly, NC           | Boss Truck Shop                    |
| 2018 | Grand Island, NE    | Tommy Gunz Bistro and Liquor Store |
| 2018 | Garden City, KS     | Bosselman Travel Centers           |
| 2018 | Garden City, KS     | Boss Truck Shop                    |
| 2018 | Elk Run Heights, IA | Boss Truck Shop                    |
| 2017 | St Robert, MO       | Boss Truck Shop                    |
| 2017 | Grand Island, NE    | Bosselman Enterprises Headquarters |

Post Office Box 1968  
Grand Island, Nebraska 68802-1968  
Phone: 308 385-5240  
Fax: 308 385-5423  
Email: [cnability@grand-island.com](mailto:cnability@grand-island.com)

**Resolution Number 2021-03**

**HALL COUNTY REGIONAL PLANNING COMMISSION**

**A RESOLUTION RECOMMENDING APPROVAL OF A SITE SPECIFIC  
REDEVELOPMENT PLAN OF THE CITY OF GRAND ISLAND, NEBRASKA;  
AND APPROVAL OF RELATED ACTIONS**

**WHEREAS**, the Chairman and Board of the Community Redevelopment Authority of the City of Grand Island, Nebraska (the “**Authority**”), referred the **Redevelopment Plan for 1607 South Locust Street Bosselman Corporate Office** to the Hall County Regional Planning Commission, (the “**Commission**”) for review and recommendation as to its conformity with the general plan for the development of the City of Grand Island, Hall County, Nebraska, pursuant to Section 18-2112 of the Community Development Law, Chapter 18, Article 21, Reissue Revised Statutes of Nebraska, as amended (the “**Act**”); and

**WHEREAS**, the Commission has reviewed said Redevelopment Plan as to its conformity with the general plan for the development of the City of Grand Island, Hall County;

**NOW, THEREFORE, BE IT RESOLVED BY THE HALL COUNTY REGIONAL PLANNING COMMISSION AS FOLLOWS:**

**Section 1.** The Commission hereby recommends approval of the Redevelopment Plan.

**Section 2.** All prior resolutions of the Commission in conflict with the terms and provisions of this resolution are hereby expressly repealed to the extent of such conflicts.

**Section 3.** This resolution shall be in full force and effect from and after its passage as provided by law.

**DATED:** May 5, 2021.

**HALL COUNTY REGIONAL PLANNING  
COMMISSION**

ATTEST:

By: \_\_\_\_\_  
Chair

By: \_\_\_\_\_  
Secretary