



# **Hall County Regional Planning Commission**

**Wednesday, March 3, 2021  
Regular Meeting**

## **Item F1**

**Public Hearing - Proposed CRA Area #32 - Grand Island -**

**Staff Contact:**

#### **Agenda Item # 4**

### **PLANNING DIRECTOR RECOMMENDATION TO REGIONAL PLANNING COMMISSION:**

February 18, 2021

**SUBJECT:** *CRA Blight Study (Proposed CRA Area 32) C-10-2021GI*

**PROPOSAL:** Attached is a copy of a Substandard and Blight Study as prepared by Marvin Planning Consultants entitled “Grand Island NE, Blighted and Substandard Study Area 32”. This area as defined by the study will be referred to as Community Redevelopment Authority (CRA) Area 32. The study as prepared and submitted indicates that this property could be considered substandard and blighted. This only includes property that is located within the municipal limits of Grand Island. The study as presented shows that this property meets the criteria to be declared blighted and substandard of its own accord. The Planning Commission recommendation must be forwarded to the Grand Island City Council within 30 days of making the recommendation.

#### **OVERVIEW**

This study is approximately 60 acres of property located between Lilly Street and Old Potash Highway west of North Road in western Grand Island (Study Area).

The Statutory authority and direction to the Planning Commission is referenced below to explain the Planning Commission purpose in reviewing the study:

***18-2109.3 Redevelopment plan; preparation; requirements; planning commission or board; public hearing; notice; governing body; public hearing; notice.***

***18-2109. Redevelopment plan; preparation; requirements; planning commission or board; public hearing; notice; governing body; public hearing; notice.***

*(1) An authority shall not prepare a redevelopment plan for a redevelopment project area unless the governing body of the city in which such area is located has, by resolution adopted after the public hearings required under this section, declared such area to be a substandard and blighted area in need of redevelopment.*

*(2) Prior to making such declaration, the governing body of the city shall conduct or cause to be conducted a study or an analysis on whether the area is substandard and blighted and shall submit the question of whether such area is substandard and blighted to the planning commission or board of the city for its*

*review and recommendation. The planning commission or board shall hold a public hearing on the question after giving notice of the hearing as provided in section 18-2115.01. Such notice shall include a map of sufficient size to show the area to be declared substandard and blighted or information on where to find such map and shall provide information on where to find copies of the substandard and blighted study or analysis conducted pursuant to this subsection. The planning commission or board shall submit its written recommendations to the governing body of the city within thirty days after the public hearing.*

*(3) Upon receipt of the recommendations of the planning commission or board, or if no recommendations are received within thirty days after the public hearing required under subsection (2) of this section, the governing body shall hold a public hearing on the question of whether the area is substandard and blighted after giving notice of the hearing as provided in section 18-2115.01. Such notice shall include a map of sufficient size to show the area to be declared substandard and blighted or information on where to find such map and shall provide information on where to find copies of the substandard and blighted study or analysis conducted pursuant to subsection (2) of this section. At the public hearing, all interested parties shall be afforded a reasonable opportunity to express their views respecting the proposed declaration. After such hearing, the governing body of the city may make its declaration.*

*(4) Copies of each substandard and blighted study or analysis conducted pursuant to subsection (2) of this section shall be posted on the city's public web site or made available for public inspection at a location designated by the city.*

*~Reissue Revised Statutes of Nebraska*

The attached study does not include a redevelopment plan. If this study is approved subsequent action will be necessary by both the Planning Commission and the City Council prior to any action involving Tax Increment Financing or the expenditure of tax dollars from the CRA budget within this area.

It is appropriate for the planning commission in conducting its review and considering its recommendation regarding the substandard and blighted designation to:

1. review the study,
2. take testimony from interested parties,
3. make findings of fact, and
4. Include those findings of fact as part of its recommendation to Council.

## **Blighted and Substandard Defined**

The terms blighted and substandard have very specific meanings within the context of the Community Redevelopment Statutes. Those terms as defined by Statute are included below:

### **Section 18-2103**

*Terms, defined.*

*For purposes of the Community Development Law, unless the context otherwise requires:*

*(3) Blighted area means an area (a) which, by reason of the presence of a substantial number of deteriorated or deteriorating structures, existence of defective or inadequate street layout, faulty lot layout in relation to size, adequacy, accessibility, or usefulness, insanitary or unsafe conditions, deterioration of site or other improvements, diversity of ownership, tax or special assessment delinquency exceeding the fair value of the land, defective or unusual conditions of title, improper subdivision or obsolete platting, or the existence of conditions which endanger life or property by fire and other causes, or any combination of such factors, substantially impairs or arrests the sound growth of the community, retards the provision of housing accommodations, or constitutes an economic or social liability and is detrimental to the public health, safety, morals, or welfare in its present condition and use and (b) in which there is at least one of the following conditions: (i) Unemployment in the designated area is at least one hundred twenty percent of the state or national average; (ii) the average age of the residential or commercial units in the area is at least forty years; (iii) more than half of the plotted and subdivided property in an area is unimproved land that has been within the city for forty years and has remained unimproved during that time; (iv) the per capita income of the area is lower than the average per capita income of the city or village in which the area is designated; or (v) the area has had either stable or decreasing population based on the last two decennial censuses. In no event shall a city of the metropolitan, primary, or first class designate more than thirty-five percent of the city as blighted, a city of the second class shall not designate an area larger than fifty percent of the city as blighted, and a village shall not designate an area larger than one hundred percent of the village as blighted. A redevelopment project involving a formerly used defense site as authorized under section 18-2123.01 shall not count towards the percentage limitations contained in this subdivision;*

*(31) Substandard areas shall mean an area in which there is a predominance of buildings or improvements, whether nonresidential or residential in character, which, by reason of dilapidation, deterioration, age or obsolescence, inadequate provision for ventilation, light, air, sanitation, or open spaces, high density of population and overcrowding, or the existence of conditions which endanger life or property by fire and other causes, or any combination of such factors, is conducive to ill health, transmission of disease, infant mortality, juvenile delinquency, and crime, (which cannot be remedied through construction of prisons), and is detrimental to the public health, safety, morals, or welfare;*

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## **ANALYSIS-Blight and Substandard Study**

The following findings are copied directly from the Study. The analysis of the substandard and blighted factors is conducted on pages 5 to 13 of the study.

### **FINDINGS FOR GRAND ISLAND**

Study Area 32 has several items contributing to the Blight and Substandard Conditions. These conditions include:

#### **Blighting Summary**

##### **Blighting Summary**

These conditions are contributing to the blighted conditions of the study area.

- **Substantial number of deteriorating structures**
  - Within the study are 100.00% of the primary structures were deemed to be in an average condition or worse.
- **Deterioration of site or other improvements**
  - Curb and gutter are missing throughout the study area.
  - The study area has what is considered rural section (ditches) and the drainage areas appear to be silting in.
  - Streets through most of the study area were an average or poorer condition.
  - Sidewalks are missing within the entire study area.
- **Diversity of Ownership**
  - There are many different property owners within the study area including the City of Grand Island.
  - The diversity of ownership may be a barrier to future development.

#### **Criteria under Part B of the Blight Definition**

- **The average age of the residential or commercial units in the area is at least forty years.**
  - 22 (91.7%) buildings or improvements were determined to be 40 years of age or older.
  - 2 (8.3%) buildings or improvements were determined to be less than 40 years of age.
  - The average age based upon a cumulative age calculation is 45.46 years.

**The other criteria for Blight were not present in the area, these included:**

- Factors Which Are Impairing And/or Arresting Sound Growth
- Insanitary and Unsafe Conditions
- Dangerous conditions to life or property due to fire or other causes
- Faulty Lot Layout
- Improper Subdivision or Obsolete Platting
- Stable or decreasing population based on the last two decennial censuses
- Tax or special assessment delinquency exceeding fair value of the land.
- Defective or unusual condition of title,
- Unemployment in the designated area is at least 120% of the state or national average.
- One-half of unimproved property is over 40 years old.
- The per capita income of the area is lower than the average per capita income of the city or village in which the area is designated.

These issues were either not present or were limited enough as to have little impact on the overall condition of the study area.

## **Substandard Summary**

Nebraska State Statute requires that "...an area in which there is a predominance of buildings or improvements, whether nonresidential or residential in character, which, by reason of dilapidation, deterioration, **age** or obsolescence, inadequate provision for ventilation, light, air, sanitation, or open spaces, high density of population and overcrowding, or the existence of conditions which endanger life or property by fire and other causes, or any combination of such factors, is conducive to ill health, transmission of disease, infant mortality, juvenile delinquency, and crime, (which cannot be remedied through construction of prisons), and is detrimental to the public health, safety, morals, or welfare;"

This Study Area meets the definition of Substandard as defined in the Revised Nebraska State Statutes.

## **FINDINGS FOR BLIGHT AND SUBSTANDARD STUDY AREA #32**

Blight Study Area #32 has several items contributing to the Blight and Substandard Conditions. These conditions include:

### **Blighted Conditions**

- Substantial number of deteriorated or deteriorating structures.
- Condition of Structures
- Diversity of Ownership
- Average age of the residential or commercial units in the area is at least 40 years.

### **Substandard Conditions**

- Average age of the structures in the area is at least forty years.

## **RECOMMENDATION:**

### **Blight and Substandard Designation**

Planning Commission staff is recommending consideration of the following questions as a starting point in the analysis of this Study and in making a recommendation on the question of whether the property in question is blighted and substandard.

### **Recommend Questions for Planning Commission**

- Does this property meet the statutory requirements to be considered blighted and substandard? (See the prior statutory references.)
- Are the blighted and substandard factors distributed throughout the Redevelopment Area, so basically good areas are not arbitrarily found to be substandard and blighted simply because of proximity to areas which are substandard and blighted? Is development of adjacent property necessary to eliminate blighted and substandard conditions in the area?
- Is public intervention appropriate and/or necessary for the redevelopment of the area?
- Will a blight declaration increase the likelihood of development/redevelopment in the near future and is that in the best interest of the City?
- What is the policy of the City toward increasing development and redevelopment in this area of the City?

Findings of fact must be based on the study and testimony presented including all written material and staff reports. The recommendation must be based on the declaration, not based on any proposed uses of the site. All of the testimony, a copy of the study and this memo along with any other information presented at the hearing should be entered into the record of the hearing.

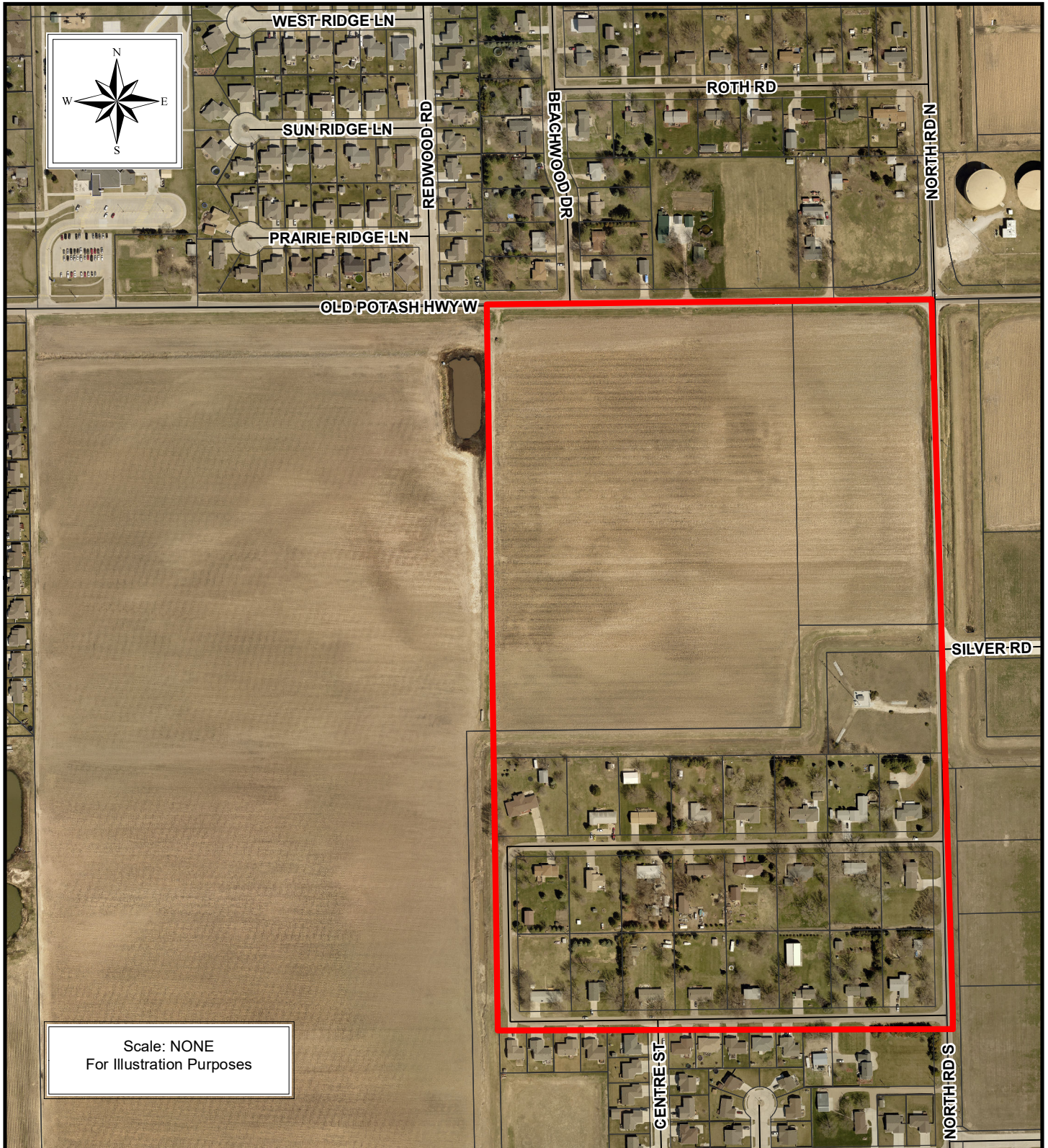
If the Regional Planning Commission concludes that the area in question meets the definition of blighted and substandard and supports such conclusion with findings of fact they should move to recommend **approval** of the declaration as blighted and substandard based on the facts presented and identified at this meeting.

If the Regional Planning Commission concludes that the area in question does not meet the definition of blighted and substandard and supports such conclusions with findings of fact, they should move to recommend **denial** of the declaration as blighted and substandard based on the facts identified.

\_\_\_\_\_ Chad Nabity AICP, Planning Director



# PROPOSED BLIGHT & SUBSTANDARD AREA #32 LOCATION MAP



THE REGIONAL PLANNING COMMISSION of Hall  
County, Grand Island, Wood River and the Villages  
of Alda, Cairo and Doniphan, Nebraska



City of Grand Island, NE  
Blight and Substandard Study  
Area #32  
February 2021





**PURPOSE OF THE BLIGHT AND SUBSTANDARD STUDY**

The purpose of completing this Blight and Substandard study is to examine existing conditions within Study Area 32 of the city of Grand Island. This study has been commissioned by the Rhoads Enterprises, Inc. in order to analyze the possibility of declaring the area as blighted and substandard within this specific study area.

The City of Grand Island, when considering conditions of Blight and Substandard, will be looking at those issues and definitions provided for in the Nebraska Community Redevelopment Law as found in Chapter 18, Section 2104 of the Revised Nebraska State Statutes, as follows:

*“The governing body of a city, to the greatest extent it deems to be feasible in carrying out the provisions of the Community Development Law, shall afford maximum opportunity, consistent with the sound needs of the city as a whole, to the rehabilitation or redevelopment of the community redevelopment area by private enterprises. The governing body of a city shall give consideration to this objective in exercising its powers under the Community Development Law, including the formulation of a workable program, the approval of community redevelopment plans consistent with the general plan for the development of the city, the exercise of its zoning powers, the enforcement of other laws, codes, and regulations, relating to the use of land and the use and occupancy of buildings and improvements, the disposition of any property acquired, and the providing of necessary public improvements.”*

The Nebraska Revised Statutes §18-2105 continues by granting authority to the governing body for formulation of a workable program; disaster assistance; effect. The statute reads,

*“The governing body of a city or an authority at its direction for the purposes of the Community Development Law may formulate for the entire municipality a workable program for utilizing appropriate private and public resources to eliminate or prevent the development or spread of urban blight, to encourage needed urban rehabilitation, to provide for the redevelopment of substandard and blighted areas, or to undertake such of the aforesaid activities or other feasible municipal activities as may be suitably employed to achieve the objectives of such workable program. Such workable program may include, without limitation, provision for the prevention of the spread of blight into areas of the municipality which are free from blight through diligent enforcement of housing, zoning, and occupancy controls and standards; the rehabilitation or conservation of substandard and blighted areas or portions thereof by replanning, removing congestion, providing parks, playgrounds, and other public improvements by encouraging voluntary rehabilitation and by compelling the repair and rehabilitation of deteriorated or deteriorating structures; and the clearance and redevelopment of substandard and blighted areas or portions thereof.”*

*“Notwithstanding any other provisions of the Community Development Law, where the local governing body certifies that an area is in need of redevelopment or rehabilitation as a result of flood, fire, hurricane, earthquake, storm, or other catastrophe respecting which the Governor of the state has certified the need for disaster assistance under federal law, the local governing body may approve a redevelopment plan and a redevelopment project with respect to such area without regard to the provisions of the Community Development Law requiring a general plan for the municipality and notice and public hearing or findings other than herein set forth.”*

Based on the Nebraska Revised Statutes §18-2103 the following definitions shall apply:

**“Blighted area** means an area (a) which, by reason of the presence of a substantial number of deteriorated or deteriorating structures, existence of defective or inadequate street layout, faulty lot layout in relation to size, adequacy, accessibility, or usefulness, insanitary or unsafe conditions, deterioration of site or other improvements, diversity of ownership, tax or special assessment delinquency exceeding the fair value of the land, defective or unusual conditions of title, improper subdivision or obsolete platting, or the existence of conditions which endanger life or property by fire and other causes, or any combination of such factors, substantially impairs or arrests the

sound growth of the community, retards the provision of housing accommodations, or constitutes an economic or social liability and is detrimental to the public health, safety, morals, or welfare in its present condition and use and (b) in which there is at least one of the following conditions: (i) Unemployment in the designated area is at least one hundred twenty percent of the state or national average; (ii) the average age of the residential or commercial units in the area is at least forty years; (iii) more than half of the plotted and subdivided property in an area is unimproved land that has been within the city for forty years and has remained unimproved during that time; (iv) the per capita income of the area is lower than the average per capita income of the city or village in which the area is designated; or (v) the area has had either stable or decreasing population based on the last two decennial censuses. In no event shall a city of the metropolitan, primary, or first class designate more than thirty-five percent of the city as blighted, a city of the second class shall not designate an area larger than fifty percent of the city as blighted, and a village shall not designate an area larger than one hundred percent of the village as blighted. A redevelopment project involving a formerly used defense site as authorized under section 18-2123.01 shall not count towards the percentage limitations contained in this subdivision;"

**"Extremely blighted area** means a substandard and blighted area in which: (a) The average rate of unemployment in the area during the period covered by the most recent federal decennial census is at least two hundred percent of the average rate of unemployment in the state during the same period; and (b) the average poverty rate in the area exceeds twenty percent for the total federal census tract or tracts or federal census block group or block groups in the area;"

**"Substandard area** means an area in which there is a predominance of buildings or improvements, whether nonresidential or residential in character, which, by reason of dilapidation, deterioration, age or obsolescence, inadequate provision for ventilation, light, air, sanitation, or open spaces, high density of population and overcrowding, or the existence of conditions which endanger life or property by fire and other causes, or any combination of such factors, is conducive to ill health, transmission of disease, infant mortality, juvenile delinquency, and crime, (which cannot be remedied through construction of prisons), and is detrimental to the public health, safety, morals, or welfare; and"

**"Workforce housing** means:

- (a) Housing that meets the needs of today's working families;
- (b) Housing that is attractive to new residents considering relocation to a rural community;
- (c) Owner-occupied housing units that cost not more than two hundred seventy-five thousand dollars to construct or rental housing units that cost not more than two hundred thousand dollars per unit to construct. For purposes of this subdivision (c), housing unit costs shall be updated annually by the Department of Economic Development based upon the most recent increase or decrease in the Producer Price Index for all commodities, published by the United States Department of Labor, Bureau of Labor Statistics;
- (d) Owner-occupied and rental housing units for which the cost to substantially rehabilitate exceeds fifty percent of a unit's assessed value; and
- (e) Upper-story housing."

This Blight and Substandard Study is only for a portion of the corporate limits of the city which has not previously been so designated. The Study is intended to give the Grand Island CRA, Hall County Regional Planning Commission and Grand Island City Council the basis for identifying and declaring Blighted and Substandard conditions existing within the City's jurisdiction and as allowed under Chapter 18, Section 2123.01. Through this process, the City and property owners will be attempting to address economic and/or social liabilities which are harmful to the well-being of the entire community.

The study area can be seen in Figure 1 of this report. A Redevelopment Plan to be submitted in the future will contain, in accordance with the law, definite local objectives regarding appropriate land uses, improved traffic, public transportation, public utilities and other public improvements, and the proposed land uses and building requirements in the redevelopment area and shall include:

- The boundaries defining the blighted and substandard areas in question (including existing uses and conditions of the property within the area), and
- A list of the conditions present, which qualify the area as blighted and substandard.

### **BLIGHT AND SUBSTANDARD ELIGIBILITY STUDY**

This study targets the entire corporate limits of the community for evaluation. The area is indicated in Figure 1 of this report. The existing uses in this area includes several uses including, residential, commercial, industrial, and public uses.

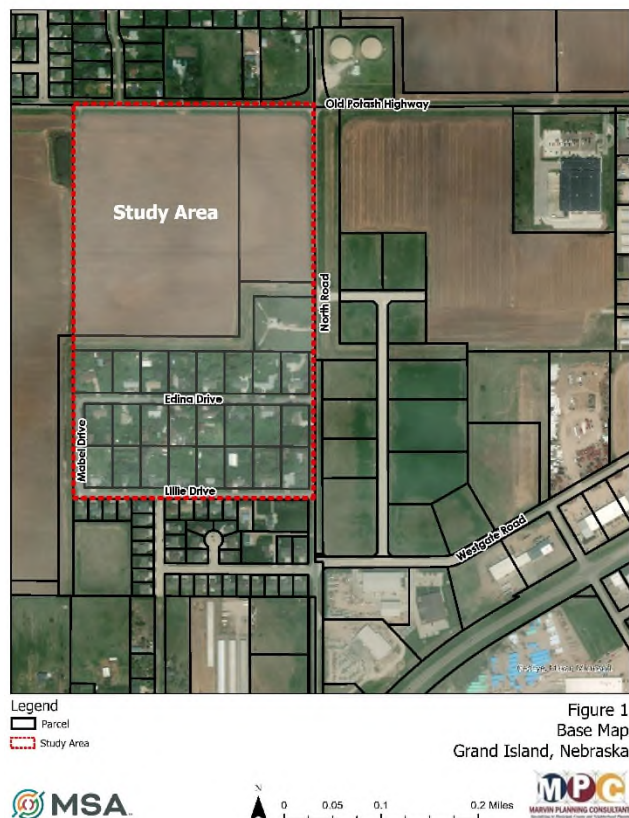
Through the redevelopment process, the City of Grand Island can guide future development and redevelopment throughout the area. The use of the Community Redevelopment Act by the City is intended to redevelop and improve areas of the community. Using the Community Redevelopment Act, the City of Grand Island can assist in the elimination of negative conditions and implement different programs/projects identified for the City.

The following is the description of the designated area within the City of Grand Island.

Point of beginning is the intersection of the centerlines of Old Potash Road and North Road; thence, westerly along the centerline of Old Potash Road to the intersection with the extended west line of the NE ¼ of the NE1/4 of 23-11-10; thence, southerly along said west line of the NE ¼ of the NE1/4 of 23-11-10 to the intersection with the extended centerline of Lillie Drive; thence, easterly along the centerline of Lillie Drive to the intersection with the centerline of North Road; thence, northerly along the centerline of North Road to the POB, +/-60 acres.

### **Study Area**

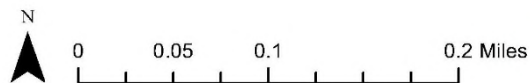
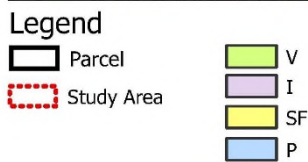
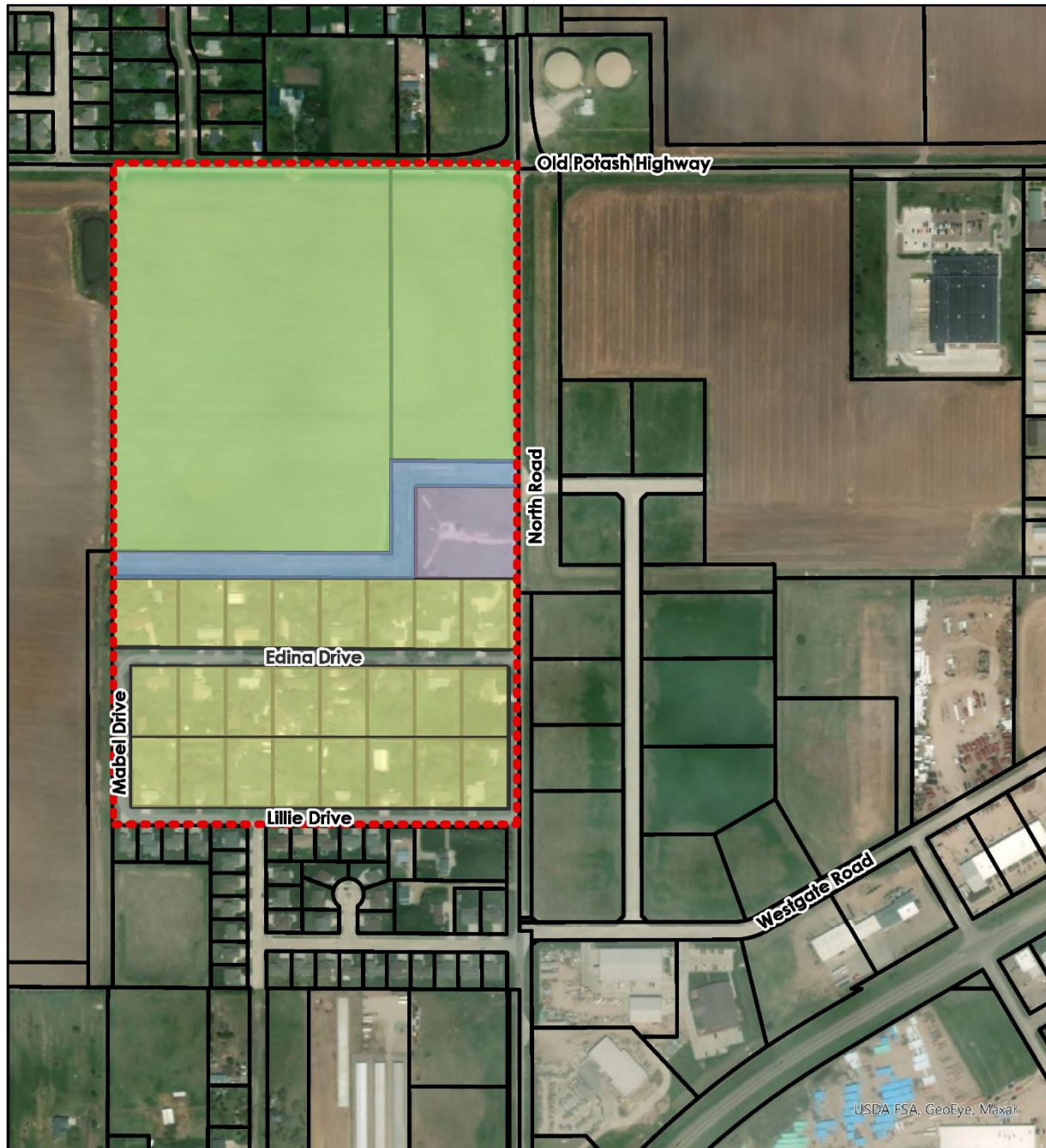
**Figure 1**  
**Study Area Map**



Source: Google Earth, Marvin Planning Consultants 2021



**Figure 2**  
**Existing Land Use Map**



**Figure 3**  
**Existing Land Use**  
**Grand Island, Nebraska**



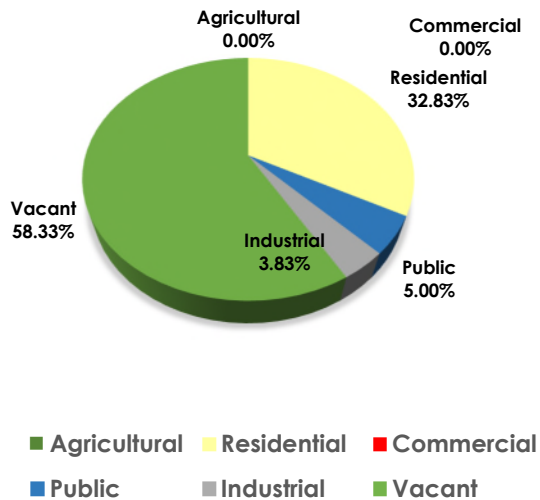
Source: Hall County Assessor's Office, Marvin Planning Consultants 2021



## EXISTING LAND USES

The term “Land Use” refers to the developed uses in place within a building or on a specific parcel of land. The number and type of uses are constantly changing within a community and produce a number of impacts either benefitting or detracting from the community. Because of this, the short and long-term success and sustainability of the community is directly contingent upon available resources utilized in the best manner given the constraints the City faces during the course of the planning period. Existing patterns of land use are often fixed in older communities and neighborhoods, while development in newer areas is often reflective of current development practices.

**FIGURE 3: EXISTING LAND USE, Study Area 32 – 2021**



Source: Marvin Planning Consultants 2021

### **Existing Land Use Analysis within Study Area**

As part of the planning process, a survey was conducted through both in-field observations, as well as data collection online using the Hall County Assessors website. This survey noted the use of each parcel of land within the study area. These data from the survey are analyzed in the following paragraphs. Figure 3 shows the different uses present within the corporate limits of the during development of the Comprehensive Plan. The different uses also have the overall percent of the total area.

## FINDINGS OF BLIGHT AND SUBSTANDARD CONDITIONS ELIGIBILITY STUDY

This section of the study examines the conditions found in the study area. The Findings Section will review the conditions based upon the statutory definitions.

### **CONTRIBUTING FACTORS**

There were a number of conditions examined and evaluated in the field and online. There are a number of conditions to be reviewed in detail, on the following pages, while some of the statutory conditions are not present.

### **Structural Conditions**

Structural conditions were evaluated, structures were either rated as: Excellent, Very Good, Above Normal, Normal, Below Normal, Poor or Very Poor. The data and rating system come from the Hall County Assessor's database and is the same database used to value properties in the area. According to the data there are 24 primary structures in the study area.

Based upon the data provided to the planning team, the following is the breakdown for structures in the study area:

- **0 (0.00%) structures rated as Excellent**
- **0 (0.00%) structure rated as Very Good**
- **0 (0.00%) structures rated as Above Normal**

- **24 (100.00%) structures rated Normal**
- **0 ( 0.00%) structures rated Below Normal**
- **0 ( 0.00%) structures rated Poor**
- **0 ( 0.00%) structure rated as Very Poor**

Based upon these data, an assumption has been made that normal condition and less would constitute the possibility of some or considerable deterioration. It is common for older structures to need more maintenance and upkeep in order to maintain a good or higher condition. Even a structure rated as normal will show some signs of deteriorating which in turn can become a dilapidated structure in the future if it is not addressed over time. Overall, 100.00% of the structures in this study area are considered as a normal condition.

Due to the stated conditions found in the Hall County Assessor's data, the condition of the structure is a contributing factor.

### **Deterioration of Site or Other Improvements**

#### ***Sidewalk Conditions***

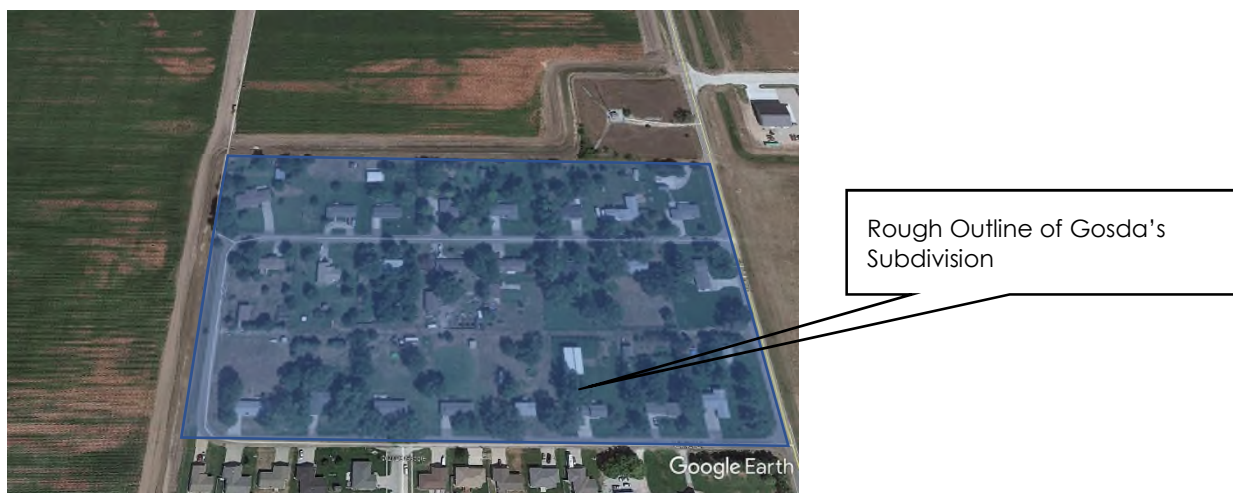
Sidewalks, regardless of the area and uses within a community, should provide a safe means of movement for pedestrians. Sidewalks become increasingly more important along transportation routes considered to be arterials and highways. A sidewalk allows for pedestrian movement while keeping people off heavily traveled streets.

The sidewalk conditions were analyzed in the Study Area. The sidewalks were rated on three categories: Fair, Poor, and missing completely.

Within the study area there is approximately 8,875 lineal feet or 1.68 miles of area where sidewalk could or should be located. After reviewing the conditions in the field, the following is how the sidewalk conditions breakdown within the study area:

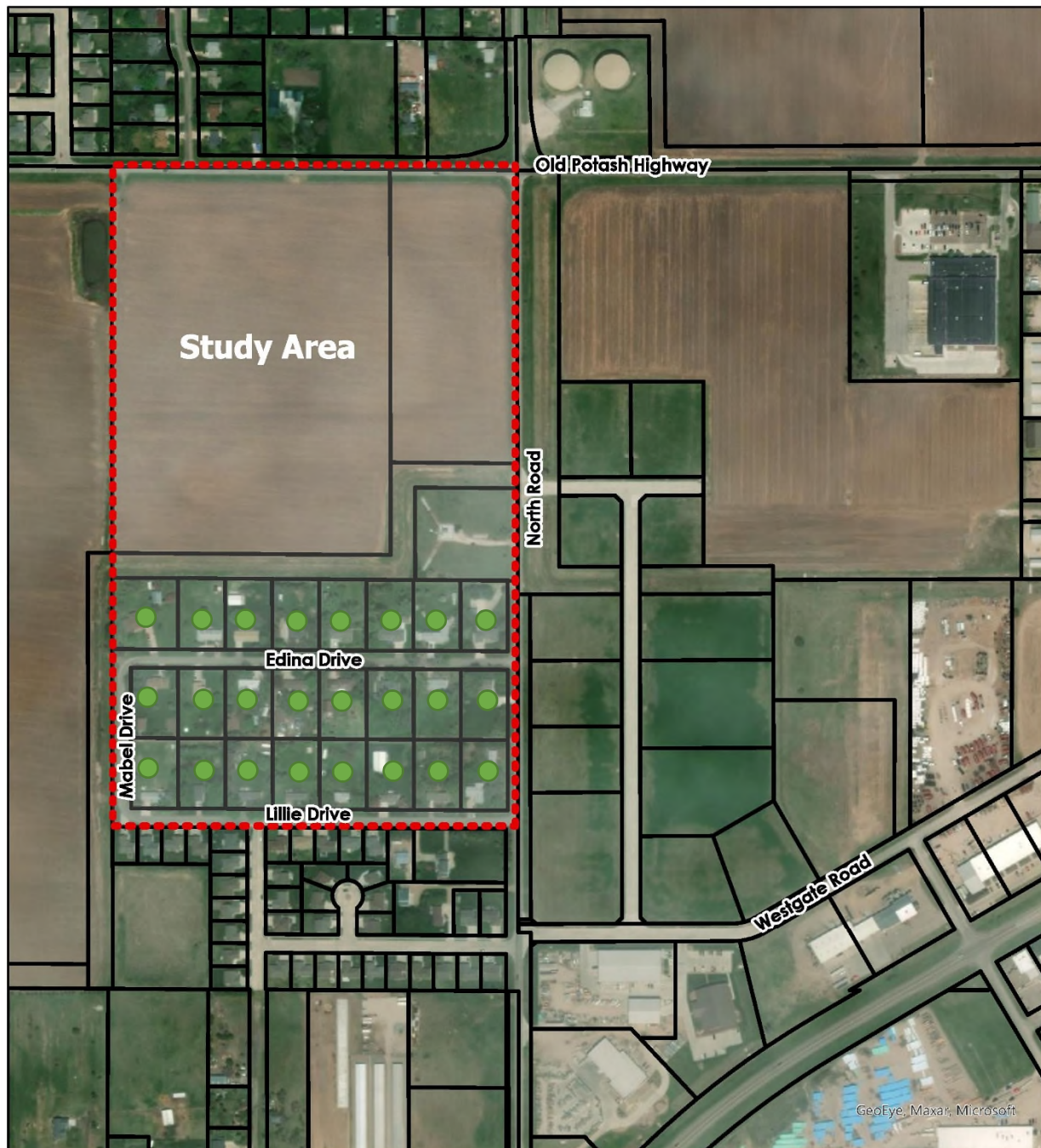
- **0 (0.00%) lineal feet of Excellent sidewalk**
- **0 (0.00%) lineal feet of Good sidewalk**
- **0 (0.00%) lineal feet of Average sidewalk**
- **0 (0.00%) lineal feet of Fair sidewalk**
- **8,875 (100.00%) lineal feet of Poor or Missing sidewalk**

The study area does contain any sidewalks either within the Gosda Subdivision or along Old Potash Road and North Road. Sidewalk is critical to the overall pedestrian movement of an area, long-term. Even sidewalk constructed which at present goes nowhere will eventually connect to several portions of the community.



Due to the lack of sidewalk, sidewalks are considered a direct contributing factor.

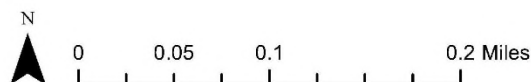
**Figure 4**  
**Structure Conditions**



Legend

- Parcel
- Study Area

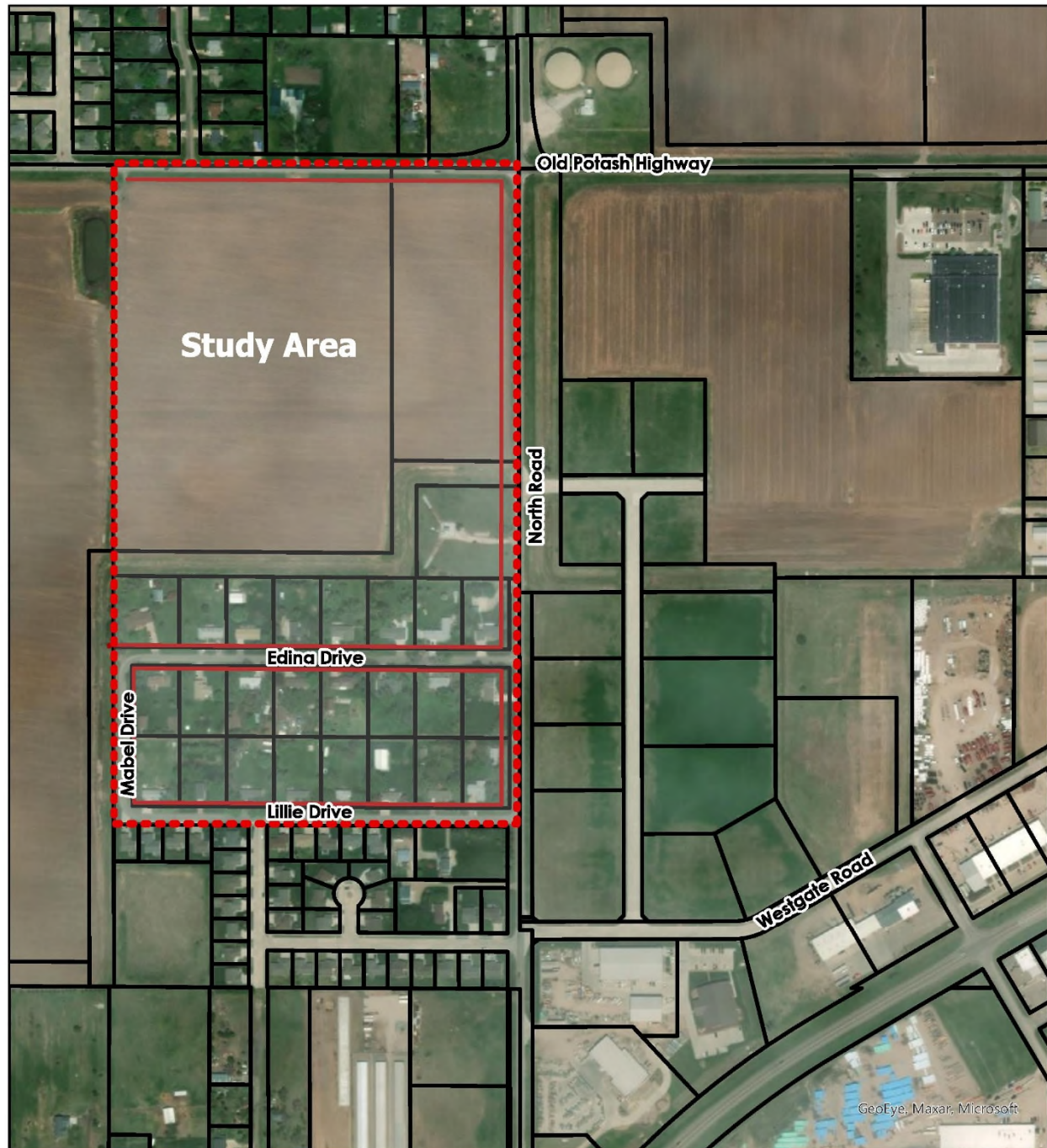
Grand Island, Nebraska



Source: Hall County Assessor's Office, Marvin Planning Consultants 2021



**Figure 5**  
**Sidewalk Conditions**



**Legend**  
Parcel  
Study Area  
Sidewalk Missing



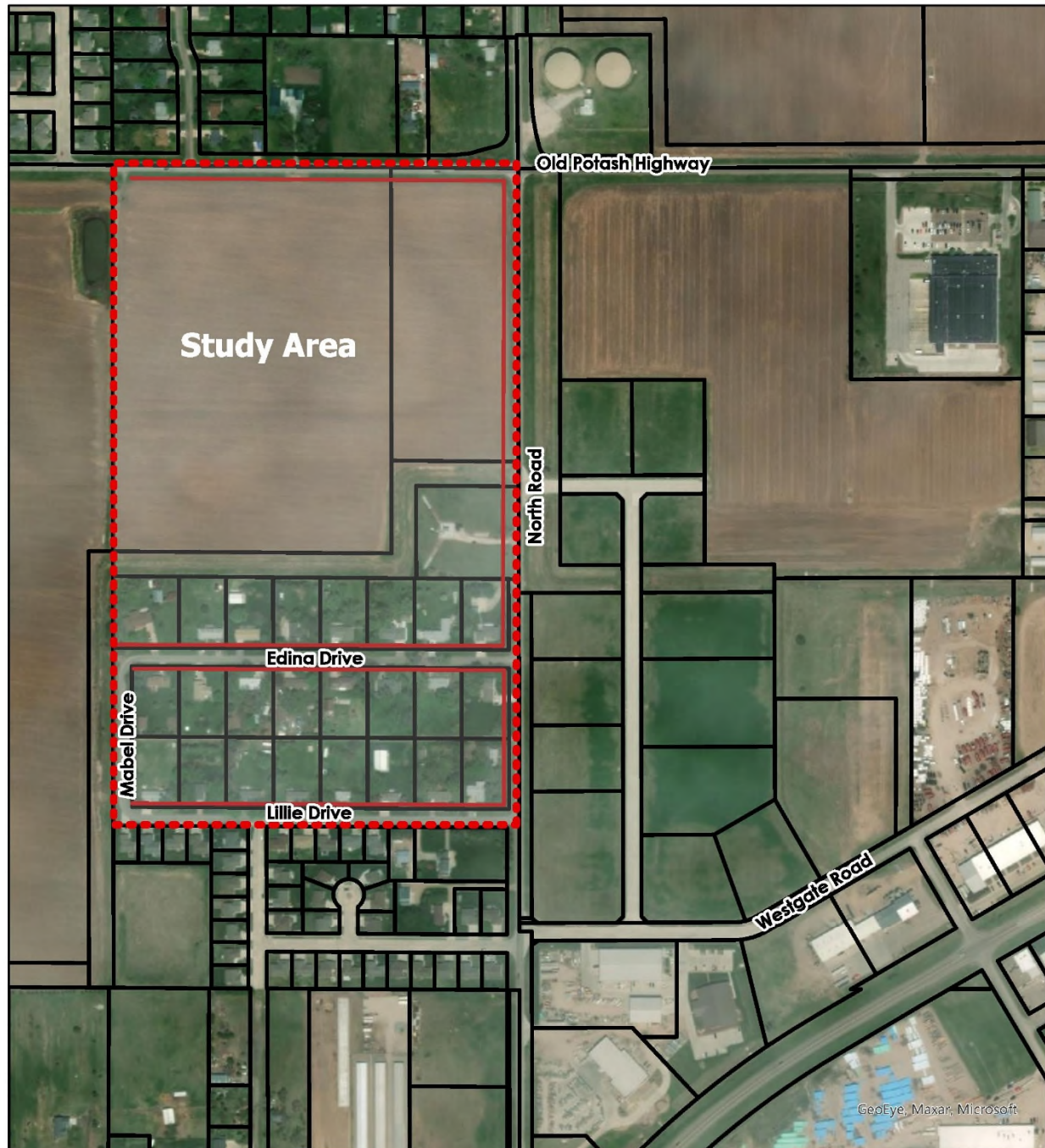
0 0.05 0.1 0.2 Miles



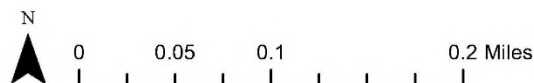
**Figure 4**  
**Sidewalk Conditions**  
**Grand Island, Nebraska**

Source: Hall County Assessor's Office, Marvin Planning Consultants 2020

**Figure 6**  
**Curb and Gutter Conditions**



**Legend**  
 Parcel  
 Study Area  
 Curb and Gutter Missing

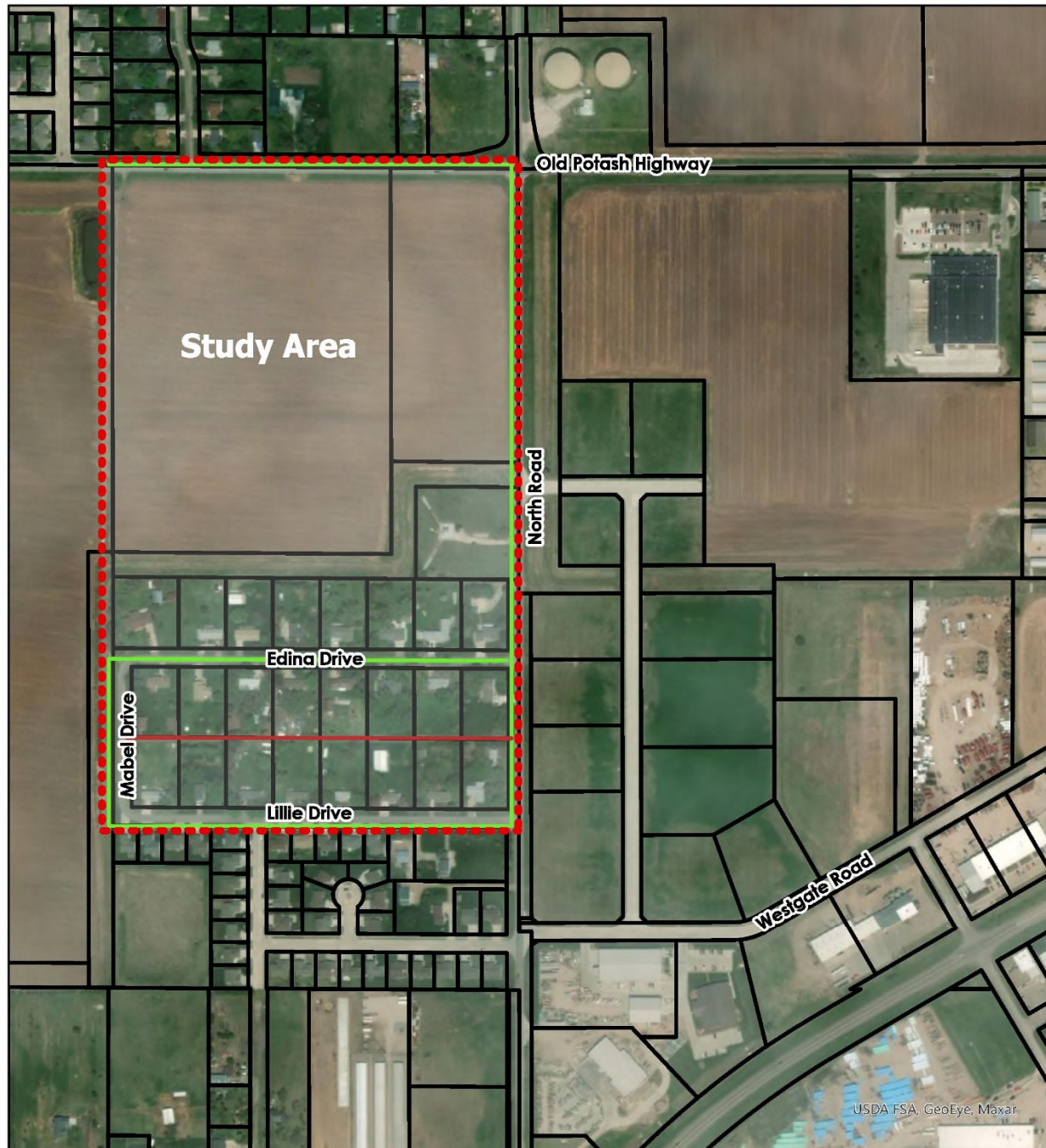


**Figure 5**  
**Curb and Gutter Conditions**  
**Grand Island, Nebraska**

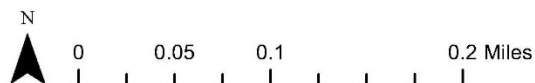
Source: Hall County Assessor's Office, Marvin Planning Consultants 2021



**Figure 7**  
**Street Conditions**



**Figure 6**  
**Street Conditions**  
**Grand Island, Nebraska**



Source: Hall County Assessor's Office, Marvin Planning Consultants 2021

### Curb and Gutter

Curb and Gutters have a number of direct and indirect roles in communities. Their primary function is to be a barrier to collect and direct water to be drained away. On a secondary level, they can help define where the streets start and stop, and they act as a physical barrier between pedestrian and vehicular traffic.

Curb and gutter for the Study Area were examined similarly to sidewalks. The curb and gutter were graded as either Excellent, Good, Average, Fair, Poor and Missing. There is not any curb and gutter within the study area. And is considered rural section drainage.

Within the study area there is approximately 7,125 lineal feet of curb and gutter possible. After reviewing the conditions in the field, the following is how the curb and gutter conditions breakdown within the corporate limits:

- **0 ( 0.0%) lineal feet of Excellent curb and gutter**
- **0 ( 0.00%) lineal feet of Good curb and gutter**
- **0 (0.00%) lineal feet of Average curb and gutter**
- **0 (0.00%) lineal feet of Fair curb and gutter**
- **7,125 (100.00%) lineal feet of Poor or Missing curb and gutter**

The majority of the community's streets and drainage have been designed and constructed in a manner referred to as rural section. A rural section street/road is one where water drains directly from the driving surface into ditches paralleling the street. This approach is adequate; however, this design typically sees the ditches begin to silt in and/or have tall grass growing in them. These factors quickly deteriorate the ability of the ditch to adequately drain away water from the driving surface and this typically leads to localized flooding and ponding.



Minimal ditch along Lillie. Ditch on opposite side is newer and better suited to handle drainage

### Examples of Poor/Missing Curb and Gutter Conditions

Due to the large amount of deteriorating and missing curb and gutter, the curb and gutter conditions would be a direct contributing factor.

### Streets

Streets within a community are essential to moving people and vehicles from place to place. Their condition and construction have an impact on the appearance of a community, which leads directly to how a community is perceived by the outside world.

Within the study area there is approximately 10,325 lineal feet or 1.96 miles of street possible. After reviewing the conditions in the field, the following is how the street conditions breakdown within the corporate limits:

- **0 ( 0.0%) lineal feet of Excellent street**
- **0 ( 0.0%) lineal feet of Good street**
- **7,875 (76.0%) lineal feet of Average street**
- **0 ( 0.0%) lineal feet of Fair street**
- **2,440 (24.0%) lineal feet of Poor street**

Within the study area, the only paved streets are along Nebraska Highway 11 and Maple Street north of the highway. Both of these streets are considered in either Good or Average condition. The remaining 24.0% are considered in Poor Condition. Any streets, currently, dirt or gravel are

considered to be in poor condition. Some of the streets in the study area appear to have been paved in some sort of asphaltic material or armor coated.



### Examples of Street Conditions

### Age of Structure

Age of structures can be a contributing factor to the blighted and substandard conditions in an area. Statutes allow for a predominance of structures 40 years of age or older to be a contributing factor regardless of their condition. The following paragraphs document the structural age of the structures within the Study Area. Note the age of structure was determined from the Appraisal data within the Hall County Assessor's website data.

**TABLE 2: AVERAGE STRUCTURAL AGE, BY METHOD – 2021**

Number	Year	Age		Cumulative
1	1967	54	54	54
3	1969	52	156	210
7	1971	50	350	560
4	1972	49	196	756
3	1973	48	144	900
2	1974	47	94	994
1	1980	41	41	1,035
1	1991	30	30	1,065
1	1995	26	26	1,091
<b>24</b>				<b>1,091</b>
				<b>45.46</b>

Source: Hall County Assessor's and Marvin Planning Consultants 2021

### Age of Structure

Within the study area there are 50 primary structures. After researching the structural age on the Hall County Assessor's website, the following breakdown was determined:

- 22 (91.7%) unit was determined to be 40 years of age or older.
- 2 ( 8.3%) unit was determined to be less than 40 years of age

However, when examining the age based upon a cumulative approach, as in Table 1 the average age of the primary structures is equal to 45.46 years; thus, meeting the requirements of the statutes.

The age of the structures would be a direct contributing factor.

**Figure 8**



Age of Structures

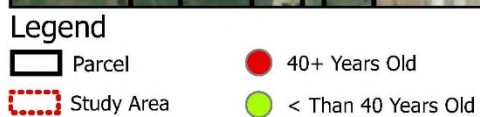
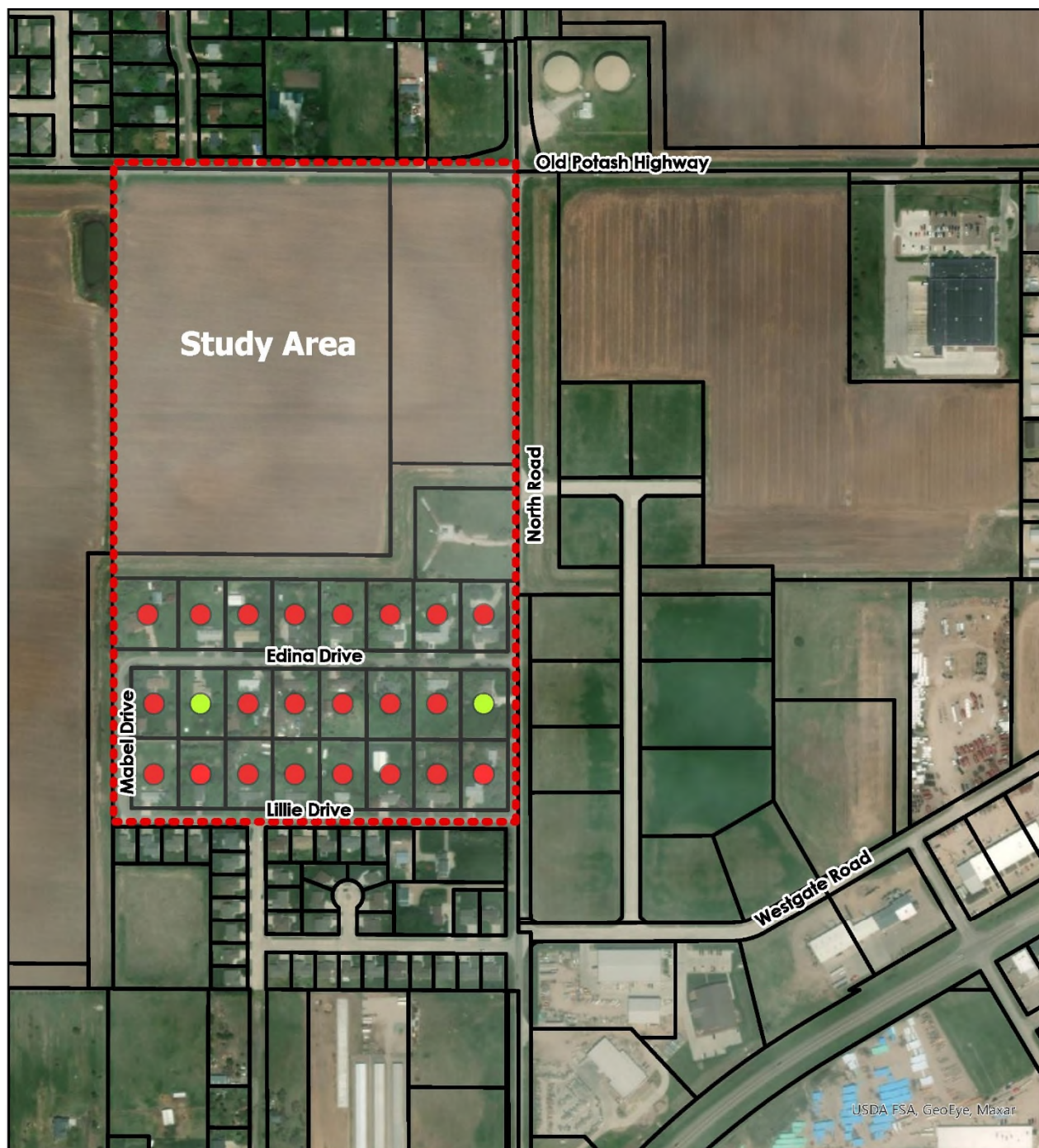
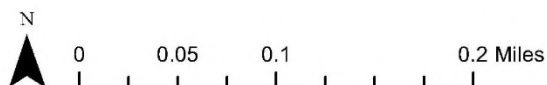


Figure 2  
Structure Conditions  
Grand Island, Nebraska



### **Blighting Summary**

These conditions are contributing to the blighted conditions of the study area.

- **Substantial number of deteriorating structures**
  - Within the study are 100.00% of the primary structures were deemed to be in an average condition or worse.
- **Deterioration of site or other improvements**
  - Curb and gutter are missing throughout the study area.
  - The study area has what is considered rural section (ditches) and the drainage areas appear to be silting in.
  - Streets through most of the study area were an average or poorer condition.
  - Sidewalks are missing within the entire study area.
- **Diversity of Ownership**
  - There are many different property owners within the study area including the City of Grand Island.
  - The diversity of ownership may be a barrier to future development.

### **Criteria under Part B of the Blight Definition**

- **The average age of the residential or commercial units in the area is at least forty years.**
  - 22 (91.7%) buildings or improvements were determined to be 40 years of age or older.
  - 2 (8.3%) buildings or improvements were determined to be less than 40 years of age.
  - The average age based upon a cumulative age calculation is 45.46 years.

**The other criteria for Blight were not present in the area, these included:**

- Factors Which Are Impairing And/or Arresting Sound Growth
- Insanitary and Unsafe Conditions
- Dangerous conditions to life or property due to fire or other causes
- Faulty Lot Layout
- Improper Subdivision or Obsolete Platting
- Stable or decreasing population based on the last two decennial censuses
- Tax or special assessment delinquency exceeding fair value of the land.
- Defective or unusual condition of title,
- Unemployment in the designated area is at least 120% of the state or national average.
- One-half of unimproved property is over 40 years old.
- The per capita income of the area is lower than the average per capita income of the city or village in which the area is designated.

These issues were either not present or were limited enough as to have little impact on the overall condition of the study area.



## **Substandard Conditions**

### **Average age of the residential or commercial units in the area is at least 40 years.**

Age of structures can be a contributing factor to the blighted and substandard conditions in an area. Statutes allow for a predominance of units that are 40 years of age or older to be a contributing factor regardless of their condition. Note the age of structure was determined from the Appraisal data within the Hall County Assessor's website data.

Within the study area there are 24 primary structures. After researching the structural age on the Hall County Assessor's website, the following breakdown was determined:

- 22 (91.7%) buildings or improvements were determined to be 40 years of age or older.
- 2 ( 8.3%) buildings or improvements were determined to be less than 40 years of age.

However, when examining the age based upon a cumulative approach, as in Table 1, the average age of the primary structures is equal to 45.46 years; thus, meeting the requirements of the statutes.

The age of the structures would be a direct contributing factor.

## **Substandard Summary**

Nebraska State Statute requires that "...an area in which there is a predominance of buildings or improvements, whether nonresidential or residential in character, which, by reason of dilapidation, deterioration, **age** or obsolescence, inadequate provision for ventilation, light, air, sanitation, or open spaces, high density of population and overcrowding, or the existence of conditions which endanger life or property by fire and other causes, or any combination of such factors, is conducive to ill health, transmission of disease, infant mortality, juvenile delinquency, and crime, (which cannot be remedied through construction of prisons), and is detrimental to the public health, safety, morals, or welfare;"

This Study Area meets the definition of Substandard as defined in the Revised Nebraska State Statutes.

## **FINDINGS FOR BLIGHT AND SUBSTANDARD STUDY AREA #32**

Blight Study Area #32 has several items contributing to the Blight and Substandard Conditions. These conditions include:

### **Blighted Conditions**

- **Substantial number of deteriorated or deteriorating structures.**
- **Condition of Structures**
- **Diversity of Ownership**
- **Average age of the residential or commercial units in the area is at least 40 years.**

### **Substandard Conditions**

- **Average age of the structures in the area is at least forty years.**

**Resolution Number 2021-03**

**HALL COUNTY REGIONAL PLANNING COMMISSION**

**A RESOLUTION RECOMMENDING APPROVAL OF A BLIGHT AND SUBSTANDARD STUDY BY THE CITY OF GRAND ISLAND, NEBRASKA; AND APPROVAL OF RELATED ACTIONS**

**WHEREAS**, the Grand Island City Council at its February 9, 2021 meeting, referred **the Blight and Substandard Study for CRA Area 32, commissioned by Josh Rhoads of Horizon Builders LLC** to the Hall County Regional Planning Commission, (the “**Commission**”) for review and recommendation as to its conformity with the general plan for the development of the City of Grand Island, Hall County, Nebraska, pursuant to the Nebraska Community Development Law, Chapter 18, Article 21, Reissue Revised Statutes of Nebraska, as amended (the “**Act**”); and

**WHEREAS**, the Commission held a public hearing regarding said Blight and Substandard Study at their meeting on March 3, 2021, and:

**WHEREAS**, the Commission has reviewed said Blight and Substandard Study and confirmed the following findings:

- This property as presented in the study meets the requirements to be declared substandard,
- This property as presented in the study meets the requirements to be declared blighted,
- The factors are necessary to declare the property blighted and substandard are sufficiently distributed to impact development across the entire site,
- That development of this property to its full potential is in the best interest of the City of Grand Island and the entire region,
- That there are projects ready to develop at this site if they can meet the financial goals of the developers,

**NOW, THEREFORE, BE IT RESOLVED BY THE HALL COUNTY REGIONAL PLANNING COMMISSION AS FOLLOWS:**

**Section 1.** The Commission hereby recommends approval of the Blight and Substandard Study.

**Section 2.** All prior resolutions of the Commission in conflict with the terms and provisions of this resolution are hereby expressly repealed to the extent of such conflicts.

**Section 3.** This resolution shall be in full force and effect from and after its passage as provided by law.

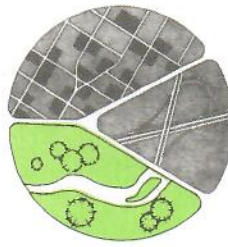
**DATED:** March 3, 2021

**HALL COUNTY REGIONAL PLANNING  
COMMISSION**

ATTEST:

By: \_\_\_\_\_  
Chair

By: \_\_\_\_\_  
Secretary



THE REGIONAL PLANNING COMMISSION of Hall  
County, Grand Island, Wood River and the Villages  
of Alda, Cairo and Doniphan, Nebraska

February 17, 2021

School District #2  
Bonnie Hinkle  
Grand Island Public Schools President  
ATTN: Virgil Harden  
123 S Webb Rd  
Grand Island NE 68802

Dear Bonnie Hinkle:

Pursuant to State Law the notification of the president or chairperson of the following  
taxing entities is required prior to the City Declaring an area Blighted and Substandard:

- *Educational Service Unit #10*
- *Central Community College*
- *Central Platte NRD*
- *Hall County Board*
- *School District #2*

Josh Rhoads with Horizon Builders is proposing a Blight and Substandard Study for  
Area #32, consisting of approximately 60 acres of property in Grand Island north of Lilly  
Drive, south of Old Potash Highway and west of North Road, as allowed under Chapter  
18 of the Revised Nebraska State Statutes.

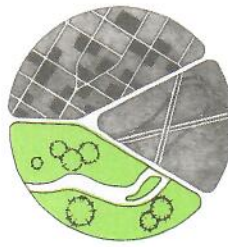
Public hearings for the Blight and Substandard Study of Area #32 will be held at City  
Hall at 100 E. 1st street, Grand Island, Nebraska. The proposed public hearings on the  
Blight and Substandard Study would be as follows:

- Regional Planning Commission meeting holds public hearing 6 p.m., March 3  
2021
- Grand Island City Council holds public hearing and takes action, 7 p.m., March  
23 2021

Enclosed is a location map for the redevelopment area. If you have any questions  
regarding the proposal, please contact me at 308-385-5240.

Sincerely,

Chad Nabity, AICP  
Regional Planning Director



THE REGIONAL PLANNING COMMISSION of Hall  
County, Grand Island, Wood River and the Villages  
of Alda, Cairo and Doniphan, Nebraska

February 17, 2021

Educational Service Unit #10  
Wayne Bell  
PO Box 850  
Kearney NE 68848

Dear Wayne Bell:

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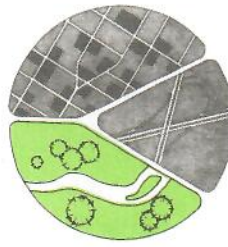
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Regional Planning Director





THE REGIONAL PLANNING COMMISSION of Hall  
County, Grand Island, Wood River and the Villages  
of Alda, Cairo and Doniphan, Nebraska

February 17, 2021

Central Platte NRD  
Jim Bendfeldt  
Chairman  
ATTN: Dianne Miller  
215 Kaufman  
Grand Island NE 68803

Dear Jim Bendfeldt:

Pursuant to State Law the notification of the president or chairperson of the following  
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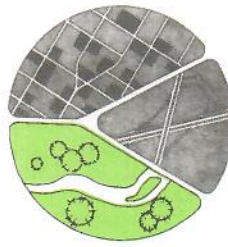
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Sincerely,

Chad Nabity, AICP  
Regional Planning Director





THE REGIONAL PLANNING COMMISSION of Hall  
County, Grand Island, Wood River and the Villages  
of Alda, Cairo and Doniphan, Nebraska

February 17, 2021

Hall County Board of Supervisors  
Pamela Lancaster  
121 S Pine St  
Grand Island NE 68801

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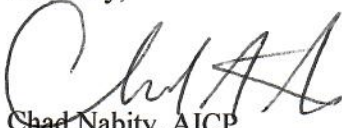
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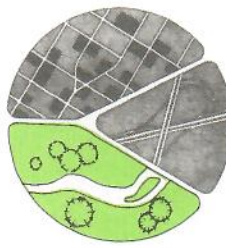
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Sincerely,

  
Chad Nabity, AICP  
Regional Planning Director



THE REGIONAL PLANNING COMMISSION of Hall  
County, Grand Island, Wood River and the Villages  
of Alda, Cairo and Doniphan, Nebraska

February 17, 2021

Central Community College  
Marcie Kemnitz  
PO Box 4903  
Grand Island NE 68802-4903

Dear Marcie Kemnitz:

Pursuant to State Law the notification of the president or chairperson of the following  
taxing entities is required prior to the City Declaring an area Blighted and Substandard:

- *Educational Service Unit #10*
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- *Central Platte NRD*
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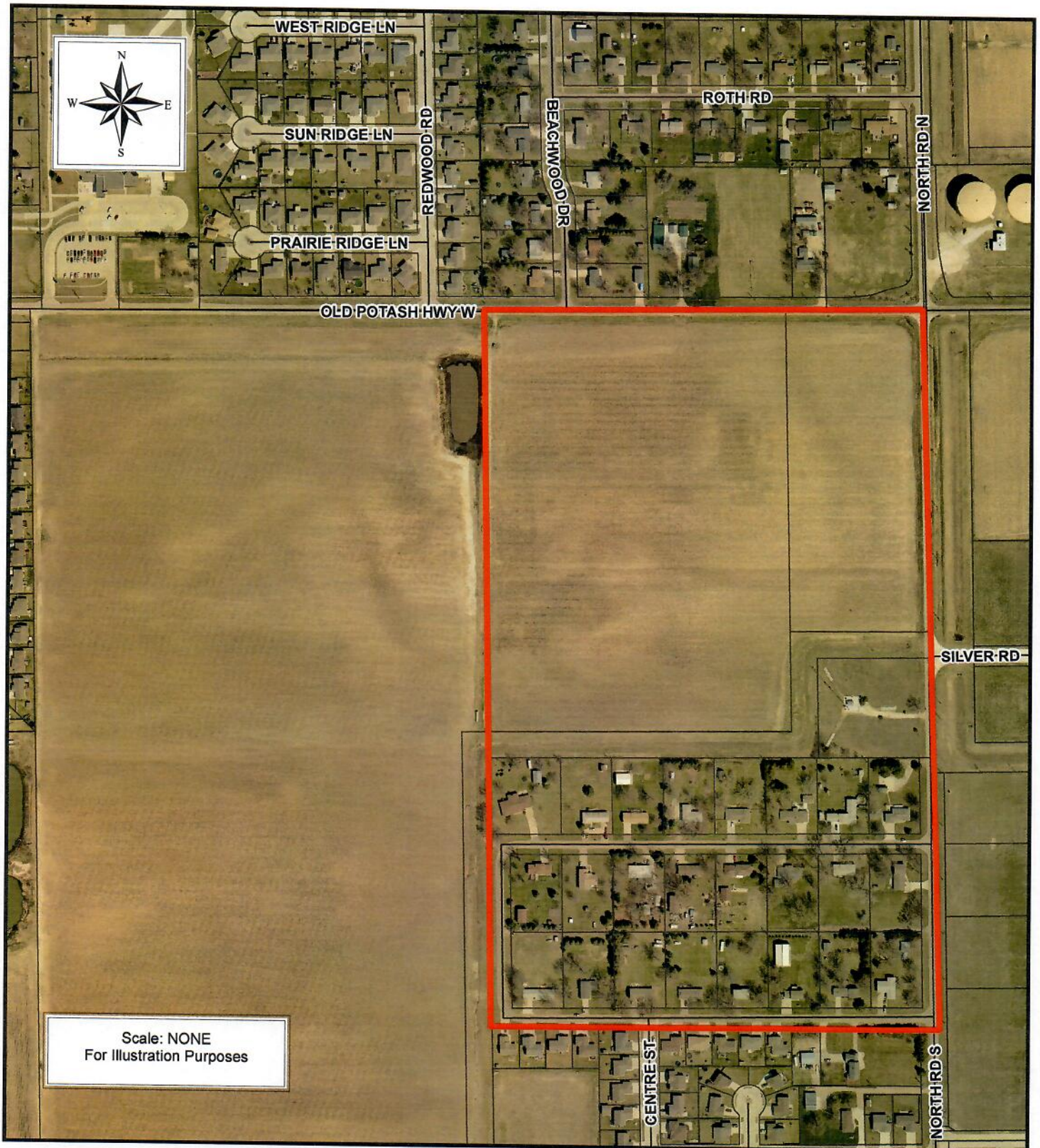
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# PROPOSED BLIGHT & SUBSTANDARD AREA #32 LOCATION MAP



THE REGIONAL PLANNING COMMISSION of Hall  
County, Grand Island, Wood River and the Villages  
of Aldo, Cairo and Doniphan, Nebraska