

Hall County Regional Planning Commission

Wednesday, September 6, 2017 Regular Meeting

Item F1

Zoning Amendment - Medium Density Small Lot Residential GI

Staff Contact: Chad Nabity

Agenda Item # 4

PLANNING DIRECTOR MEMO TO REGIONAL PLANNING August 28, 2017

SUBJECT: Proposed changes regarding new R-3SL zoning district in Grand Island.

After the action items at the May 2017 Regional Planning Commission meeting, Grand Island builder Amos Anson presented a concept for a smaller lot residential zoning district. At that time it was referred to as the R-5 Zoning District. The basic concept was to allow smaller lots, both in area and width, in the hopes of increasing the availability of affordable housing. This was discussed again at the August planning commission meeting and the proposed changes included here are a direct result of the planning commission discussions at that meeting.

The minimum lot size in any of the residential districts is 50 foot of width at the mid-point between the front and rear property lines and 6,000 square feet. This is the case in the R-2, R-3, R-4 and RO zoning districts. The density of housing permitted in those districts ranges from one dwelling unit per 6,000 square foot of lot area in the R-2 district to as many units as you can provide parking space for in the RO zoning district. The RO zoning district does not have a maximum density, so the ability to provide the required parking is the only limitation on the number of units allowed.

Attached is a modified R-3 Medium Density Zoning District, the R-3SL Medium Density Small Lot zoning district that staff is proposing for discussion to address the issues Mr. Anson brought up in his presentation at the May meeting. The planning commission recommended that the minimum lot width for the R-3SL zoning district be reduced from the proposed 40 feet to 35 feet and that a minimum lot width of 24 feet be considered for single-family attached.

The R-3SL as proposed would preserve the density of the R-3 zoning district at one dwelling unit per 3,000 square foot of lot space, but would reduce the minimum width to 35 feet for single-family detached or multifamily dwellings and to a width to 24 feet for townhomes (single-family attached dwellings). The minimum lot size area would be 3,000 square feet for any lot. Off-street parking for residents and guests would also be a permitted use, allowing the developer to devote a lot for off-street parking within the subdivision. The setbacks for the R-3SL district would remain the same as the R-3 zoning district with two exceptions. The setback for side property lines for single-family attached would be reduced to zero between attached units and increased from 5 feet to 10 feet between groups of attached units and the front-yard setback for all types of units can be reduced to 10 feet if the developer provides access easements and parking at the back of each lot instead of driveways off the street in front of each lot. This would have to be decided at the time of platting and be included in the subdivision agreement.

This district may or may not be in demand in Grand Island, but these changes would offer more choices in the market. Hastings and Kearney both have provisions for townhome development within their regular residential zoning districts. Hastings allows 20-foot wide lots of 2,000 square feet and Kearney allows 25-foot wide lots of 3,000 square feet. Hastings also allows small lots with a minimum of width of 45 feet and area of 4,500 square feet.

The Grand Island Area Habitat for Humanity has purchased property that is currently zoned R-3 along Capital Avenue and these proposed changes would increase the number of lots available to them by about one-third.

A second proposal that involves less dramatic changes in the zoning regulations is also offered for consideration. As shown, the proposed changes would reduce the minimum lot size (area) in the R-3SL zoning district from 6,000 square feet to 4000 square feet. This would allow a developer to produce lots that are 50 feet wide by 80 feet deep instead of 50 feet wide by 120 feet deep. Reducing the depth of the lot may allow for certain properties to be developed more efficiently but will not significantly reduce the overall cost to develop lots as most of the cost is associated with the improvements placed along the front of the lot (streets, sewer, water, storm sewer etc.).

This change would give Habitat for Humanity more options for the property that they have purchased, but would not offer any significantly different development options in Grand Island.

A public hearing will be held on these proposed changes. If the planning commission makes a recommendation, these proposed changes will be presented to the Grand Island City Council for consideration at their meeting on September 26th.

_____ Chad Nabity AICP, Planning Director

| Proposal E attached | 3 Smaller L | ot Size Proposal A with si | maller lots, lot widths and | provisi | <u>ions fo</u> | <u>r singl</u> e | <u>e family</u> | L | | |
|---|---|---|---|------------------|-----------------------------|------------------|-----------------|-----------------------------|------------------------|----|
| 826 (4.1. (| D 22CI) M | | Desidential Zama | | | | | | | |
| §36-64.1 (R-33SL) Medium Density-Small Lot Residential Zone Intent: To provide for residential uses at a maximum density of fourteen to fifteen dwelling units per acre with | | | | | | | Formatted: Left | | | |
| supporting community facilities. This zoning district is sometimes used as a transitional zone between lower density | | | | | | | | Formatted: Font: Not Italic | | |
| residential zones and higher density residential, office, business, or manufacturing zones. Specifically this zoned is | | | | | | | | | | |
| intended to provide market flexibility regarding lot size and housing configuration. | | | | | | | | | | |
| (A) <u>Permitted Principal Uses</u> : The following principal uses are permitted in the (R- <u>33SL</u>) Medium Density <u>Small</u> | | | | | | | | | | |
| Lot Resider | | | | | | | | | | |
| (1) Dwelling units | | | | | | | | | Formatted: Font: 10 | pt |
| | | | here is no display or sale at re | tail of s | such pro | ducts o | on the p | remises | | |
| () | 1 | nd recreational areas | | | | | | | | |
| (4) Country clubs as defined herein (5) Public, perceptial and private schools having a curriculum equivalent to an elementary or higher educational | | | | | | | | | | |
| (5) Public, parochial and private schools having a curriculum equivalent to an elementary or higher educational level and colleges offering courses of general instruction including convents monasteries dormitories and | | | | | | | | | | |
| level and colleges offering courses of general instruction, including convents, monasteries, dormitories and other related living structures when located on the same site as the college. | | | | | | | | | | |
| (6) Churches, synagogues, chapels, and similar places of religious worship and instruction of a quiet nature. | | | | | | | | ture. | | |
| | | | ctioning of the utility, but n | | | | | | | |
| mainte | nance facil | ities and other general sys | stem facilities, when located | accordi | ing to t | he yard | i space | rules set | | |
| | | 6 6 | g a landscaped or masonry ba | rrier on | all side | es. Buil | dings sh | all be of | | |
| | | gn as to harmonize with nea | | | | | | | | |
| | | si-public buildings for cult | | | | | | | | |
| | | of-way, but not including ra | | | | | | | Formatted: Font: 10 | pt |
| | | king lots for residents and g | | · | -1 | | | | | |
| | | | bject to any conditions listed in a specific tract of ground in | | | | | | | |
| | | g District as approved by Ci | | i ule (IC | - э <u>ээг</u>) | Wiediu | II Dells | ny <u>sman</u> | Formattade Forte 10 pt | |
| | | | social welfare establishment | s other | c than | those t | providin | g living | Formatted: Font: 10 | pi |
| | modations | sinnanney bananigo and b | | 0 00000 | tituit | inose r | | . <u></u> | | |
| (2) Driveways, parking lots, or buildings when directly associated with or accessory to a permitted principal use | | | | | | | | | | |
| | (2) Driveways, parking lots, or bundings when directly associated with or accessory to a permitted principal use in an adjacent zone. | | | | | | | | | |
| (3) Pre | eschools, nu | rsery schools, day care cent | ters, children's homes, and sin | milar fa | cilities | | | | | |
| (4) To | | | | | | | | | | |
| | | | l places of religious worship | | | | | it to and | | |
| within three hundred (300.0) feet of the principal building associated with the aforementioned uses. | | | | | | | | | | |
| (6) All other Conditional Uses indicated as conditional within the Zoning Matrix [Attachment A hereto] (C) <u>Permitted Accessory Uses</u> : | | | | | | | | 1 | | |
| | | ry Uses: me occupations | | | | | | | | |
| | | uses accessory to the permi | itted principal use | | | | | | | |
| (D) Space | Limitations | · · · · · · · · · · · · · · · · · · · | nied principal use | | | | | | | |
| Uses | | | | Minimum Setbacks | | + | Formatted Table | | | |
| | | | Α | В | С | D | Е | | | |
| | Minimum | Minimum LotAreaLot Area | Minimum LotWidthLot Width | Front | Rear | Side | Street | Maximum | MaximumBuilding Height | |
| | Parcel | per Dwelling Unit | (feet) | Yard | Yard | Yard | Side | Ground | (feet) | |
| | Area (foot) | | | (feet) | (feet) | (feet) | Yard (foot) | Coverage | | |
| | (feet) | | | | | | (feet) | | | |
| Permitted Uses | 63 ,000 | 3,000 | 50 35 | 20 <u>*</u> | 15 | 5 | 10 | 50% | 35 | |
| | | | | \vdash | | <u> </u> | ' | | | |
| Conditional Uses | <mark>63</mark> ,000 | 3,000 | 50<u>35</u> | 20 <u>*</u> | 15 | 5 | 10 | 50% | 35 | |
| | L | | 50 <u>55</u> | \vdash | ' | ļ' | | | | |
| Attached Single | <u>3000</u> | <u>3000</u> | <u>24</u> | <u>20*</u> | <u>15</u> | <u>10</u> | <u>10</u> | <u>50%</u> | <u>35</u> | |
| Family | | | <u> </u> | | | 1 | l I | | | |
| Dwelling | 1 | , | | | | | | | | |
| Units | | | | | | | ļ ₁ | | | |

(E) Miscellaneous Provisions:

Proposal B Smaller Lot SizeProposal A with smaller lots, lot widths and provisions for single family attached

- (1) Supplementary regulations shall be complied with as defined herein
- (2) Only one principal building shall be permitted on one zoning lot except as otherwise provided herein.

(3) Front yard setback may be reduced to 10 foot if paved access easements and parking (garage counts as parking) is provide at the back of each lot. (4) Sideyard setback for attached single family dwellings shall be reduced to 0 feet on all lots with contiguous

attached units.

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| §36-64. (R-3SL) Medium Densi | ty <u>Small L</u> | ot | Residential Zone |
|------------------------------|-------------------|----|-------------------------|
|------------------------------|-------------------|----|-------------------------|

Intent: To provide for residential uses at a maximum density of fourteen to fifteen dwelling units per acre with supporting community facilities. This zoning district is sometimes used as a transitional zone between lower density residential zones and higher density residential, office, business, or manufacturing zones.

(A) <u>Permitted Principal Uses</u>: The following principal uses are permitted in the (R-3<u>SL</u>) Medium Density <u>Small Lot</u> Residential Zoning District.

(1) Dwelling units

- (2) Truck, bush and tree farming, provided, there is no display or sale at retail of such products on the premises
- (3) Public parks and recreational areas

(4) Country clubs as defined herein

(5) Public, parochial and private schools having a curriculum equivalent to an elementary or higher educational level and colleges offering courses of general instruction, including convents, monasteries, dormitories and other related living structures when located on the same site as the college.

(6) Churches, synagogues, chapels, and similar places of religious worship and instruction of a quiet nature.

(7) Utility substations necessary to the functioning of the utility, but not including general business offices, maintenance facilities and other general system facilities, when located according to the yard space rules set forth in this section for dwellings and having a landscaped or masonry barrier on all sides. Buildings shall be of such exterior design as to harmonize with nearby properties.

(8) Public and quasi-public buildings for cultural use

(9) Railway right-of-way, but not including railway yards or facilities

(B) <u>Conditional Uses</u>: The following uses are subject to any conditions listed in this chapter and are subject to other conditions relating to the placement of said use on a specific tract of ground in the (R-3<u>SL</u>) Medium Density <u>Small</u> <u>Lot</u> Residential Zoning District as approved by City Council.

(1) Nonprofit community buildings and social welfare establishments other than those providing living accommodations

(2) Driveways, parking lots, or buildings when directly associated with or accessory to a permitted principal use in an adjacent zone.

(3) Preschools, nursery schools, day care centers, children's homes, and similar facilities

(4) Towers

(5) Off-street parking areas for schools and places of religious worship/instruction on lands adjacent to and within three hundred (300.0) feet of the principal building associated with the aforementioned uses.

(6) All other Conditional Uses indicated as conditional within the Zoning Matrix [Attachment A hereto]

(C) Permitted Accessory Uses:

(1) Customary home occupations

(2) Buildings and uses accessory to the permitted principal use (D) Space Limitations:

| Uses | | | | Minimum Setbacks | | | | | |
|----------------------|--------------------------------------|--|-----------------------------|-------------------------------------|------------------------------------|--------------------------------|--------------------------------------|---------------------------------------|-----------------------------------|
| | | | Α | В | С | D | Е | | |
| | Minimu m Parcel Area (feet) | Minimum LotAr ea per Dwelling Unit | Minimum LotWid th (feet) | Fron t Yar d (feet) | Rea r Yar d (feet) | Side Yar d (feet) | Stree t Side Yard (feet) | Maximu m Ground Coverag e | MaximumBuilding Hei ght (feet) |
| Permitted Uses | <mark>6<u>4</u>,000</mark> | 3,000 | 50 | 20 | 15 | 5 | 10 | 50% | 35 |
| Condition al Uses | <mark>6<u>4</u>,000</mark> | 3,000 | 50 | 20 | 15 | 5 | 10 | 50% | 35 |

(E) Miscellaneous Provisions:

(1) Supplementary regulations shall be complied with as defined herein

(2) Only one principal building shall be permitted on one zoning lot except as otherwise provided herein.