



## **GIAMPO – Technical Advisory Committee**

**Tuesday, April 26, 2016**

**1:00 pm @ Grand Island Public Library**

**211 N Washington Street, Grand Island, NE 68801**

### **AGENDA**

1. Call to Order  
This is a public meeting subject to the open meetings laws of the State of Nebraska. The requirements for an open meeting are posted on the wall in this room and anyone that wants to find out what those are is welcome to read through them.
2. Roll Call
3. Approval of Minutes from the March 22, 2016 Technical Advisory Committee
4. Self-Certification of the MPO Planning Process
5. Final "Draft" of Journey 2040
6. Final "Draft" Transportation Improvement Program
7. Next Meeting
8. Adjournment

---

# Technical Advisory Committee

Tuesday, April 26, 2016

Regular Session

## Item C1

**Approval of Minutes from the March 22, 2016 Technical Advisory Committee**

Staff Contact: Chad Nabity, Regional Planning Director

**GRAND ISLAND AREA METROPOLITAN PLANNING ORGANIZATION (GIAMPO)  
TECHNICAL ADVISORY COMMITTEE (TAC) MINUTES**

March 22, 2016 at 10:00 am

Community Meeting Room

Grand Island City Hall, 100 E. 1<sup>st</sup> Street, Grand Island, NE

**Voting Members in Attendance:**

Terry Brown, City of Grand Island, Assistant Public Works Director	Present
John Collins, City of Grand Island, Public Works Director	Present
Marlan Ferguson, City of Grand Island, City Administrator	Absent
Chad Nabity, Hall County Regional Planning Director	Present
Casey Sherlock, Hall County Public Works Director	Absent
Mike Meyer, Merrick County Hwy Superintendent	Absent
Wes Wahlgren, NDOR District 4 Engineer	Present
Brad Zumwalt, NDOR Highway Planning Manager	Present
Ramona Schafer, Village of Alda	Absent

**Non-Voting Members in Attendance:**

Bentley Tomlin, Burling Northern Santa Fe Railroad	Absent
Mike Olson, Central NE Regional Airport	Absent
John Adams, City of Grand Island MPO Manager	Present
Shannon Callahan, City of Grand Island Street Superintendent	Absent
Renae Griffiths, City of Grand Island Finance Director	Present
William Clingman, City of Grand Island Asst. Finance Director	Present
Catrina DeLosh, City of Grand Island Public Works Admin Assistant	Present
Tim Golka, City of Grand Island Project Manager	Present
Jerry Janulewicz, City of Grand Island City Attorney	Present
Nicki Stoltenberg, City of Grand Island Assistant to the City Administrator	Absent
Erich Hines, FHWA, Transportation Planner, Realty Civil Rights	Absent
Justin Luther, FHWA, Transportation Planner, Realty, Civil Rights	Present-phone
Mark Bechtel, FTA Community Planner	Absent
Logan Daniels, FTA – Region VII	Absent
Daniel Nguyen, FTA Community Planner	Present–phone
Cindy Johnson, Grand Island Area Chamber of Commerce	Absent
Mary Berlie, Grand Island Area Economic Development Corporation	Present
Larry Legg, NDOR Local Projects Engineer	Absent
Kaine McClelland, NDOR State Modeler	Absent
Noel Salac, NDOR Planning & Locational Studies Section Head	Present
Jeff Soula, NDOR Local Projects Urban Engineer	Absent
Kyle Nodgaard, Union Pacific Railroad	Absent
Kelli O'Brien, Union Pacific Railroad	Absent

Others Present

Matt Rief & Joe Johnson of Olsson Associates

**Call to Order**

Nabity called the meeting to order at 10:03 am. The Nebraska Open Meetings Act was acknowledged.

**Roll Call**

Roll call was taken.

**Approval of Minutes from the February 18, 2016 Technical Advisory Committee**

Motion by Brown to approve the minutes of the February 18, 2016 meeting, seconded by Wahlgren. Upon voice vote, all voted aye. Motion adopted.

**Self-Certification of the MPO Planning Process**

Adams informed the committee this is done on an annual basis for smaller MPOs and acknowledges the transportation bill. This allows for the Americans with Disabilities Act (ADA) work to be completed within the MPO area. The Technical Committee is slated to have an ADA transition plan in place by May 24, 2016 for referral to the Policy Board for acceptance.

Motion by Zumwalt to approve the Self-Certification of the MPO Planning Process, seconded by Brown. Upon voice vote, all voted aye. Motion adopted.

**Final "DRAFT" of Journey 2040**

Nabity introduced this item stating TAC is being asked to make a recommendation to the Policy Board for their consideration at their meeting this afternoon. The signed contracts and date of the MPO announcement require approval of a Long Range Transportation Plan (LRTP) by GIAMPO no later than March 27, 2016. A 30 day comment period was conducted and ended on March 18, 2016. Nabity stated majority of the comments were addressed, with amendments more than likely in the future.

Motion by Collins to approve the Final "DRAFT" of Journey 2040, seconded by Brown.

Noel Salac stated NDOR would not be able to approve the draft plan if approved & submitted by TAC, as there are financial issues from their standpoint and they will not concur with the plan. Justin Luther & Dan Nguyen joined the discussion via phone and stated both FHWA & FTA also would not concur on approval of the draft plan if submitted to their respective agencies. Nguyen stressed there is plenty of time to work through the issues with the MPO as there are not any current projects in cue awaiting funding. Luther said it is up to the MPO on a decision; however FHWA & FTA comments were not addressed. The deadline of 3/27/2016 is 4 years after the MPO designation & a plan & TIP are both required for the LRTP to be submitted and approved.

Zumwalt (NDOR), Luther (FHWA) & Nguyen (FTA) all stated with the funding issues they can't concur with the approval of the MPO LRTP as it is not fiscally constrained. The LRTP deadline of March 27, 2016 is only an issue if a project is looming (applies to transit too) per Nguyen.

Collins noted NDOR delayed the LRTP from getting started by 6 months and an extension is needed in writing from FHWA & NDOR, otherwise the original agreement is in jeopardy.

Zumwalt has questions on the revenue estimates shown in the plan, says more explanation is needed. Nabyty inquired on what years are in question, to which Zumwalt noted all (2016-2040) & that if TAC approves the draft LRTP the State cannot approve the TIP and FHWA can't approve the TIP to STIP.

Adams pointed out the revenue in the LRTP is currently in place and is consistent with the LRTP TIP, which is built on actual numbers.

Matt Rief noted the Stolley Park Road Rehabilitation project could be impacted if the LRTP isn't acted on – to which Nabyty also noted the transit funding could potentially be impacted as well. Collins stated transit requires TIP & delaying the LRTP makes it impossible to follow procurement rules and institute a new transit contract by July 1<sup>st</sup>.

Nguyen stated the MPO has time to make corrections and can amend the plan – MPO decision is fine either way.

Salac clarified an amendment would require the start of a new 30 day comment period.

Zumwalt noted if TIP can't be approved there is no LRTP anyway.

Collins stated transit requires TIP.

Nguyen noted the transit is a TIP project and the City can continue with City procurement policy – should delay LRTP decision so we don't have to start over with comment period.

Nabyty explained the Section 5307 funds expire July 1, 2016 and asked if fiscal constraint numbers could be provided to the MPO.

Zumwalt stated NDOR will provide fiscal constraint numbers as there is a piece missing on how MPO arrived at numbers in draft LRTP and there was no explanation provided. He also informed the committee there is a meeting on 3/31/2016 to provide guidance on fiscal numbers with Adams, Zumwalt, Nguyen & Luther.

Joe Johnson stated he worked with a NDOR Controller to obtain the revenue numbers listed in the draft LRTP. Keeping buyback flat is not realistic based on population growth. As bridges are completed bridge dollars go back into the pot and are redistribute. Joe doesn't feel there are any major issues with the comments and no reason they can't be handled. Federal dollars are difficult to project – anything beyond 6 years is an educated guess. Rief told the committee Olsson Associates could have the comments needing addressed turned around within 1 week after the 3/31/16 meeting. Salac questioned Luther & Nguyen on their timeframe to review – they each stated 10 days (around 4/21/16). Luther noted goal is to be done & "ok" when the 3/31/16 meeting is over. Nguyen

informed the committee this is a top priority to have this LRTP done. Salac made a similar comment that NDOR also has this as a top priority to get done. Wahlgren wants to make sure the City is invited & in attendance at all meetings.

Nabity inquired on if the MPO does not adopt the LRTP today if the comment period is still open even though it closed on 3/18/16. Nguyen replied that the comment period can just be extended. Luther noted the comment period doesn't have to be extended – if any comments come in before the LRTP is adopted they need to be addressed. If major comments come in that would affect the draft LRTP then a new 30 day comment period would need to be opened, however there is no need to publicly extend the previous 30 day comment period.

Nguyen directed the MPO to proceed with the Council public hearing to change the 5307 funding on the agenda tonight (3/22/2016).

Nabity summarized if the draft LRTP is not approved there is no penalty – Luther acknowledged that fact. Nabity stated if the comment period is extended, which ended on 3/18/16, comments from the 3/31/16 meeting can be incorporated. Luther & Zumwalt both acknowledged this.

Nabity anticipates a 4/26/16 meeting to present the LRTP to TAC with updates for final approval – if draft LRTP is approved today we move right to an amendment with a new 30 day comment period being opened.

Adams questioned with the TIP projects being in the STIP if that would reduce NDOR's review time. Zumwalt stated TIP expires 3/27/16 and the 1 & 5 are gone then.

Luther stated NDOR is carrying the City through the planning process only through 3/27/16 and TIP is amending STIP – STIP has to be amended – no additional.

Collins noted if the decision is postponed the scheduled Policy Board meeting for this afternoon should also be postponed.

Substitute motion by Wahlgren to postpone a decision until 4/26/2016 or after, seconded by Zumwalt. Upon voice vote, all voted aye.

#### **Final "DRAFT" of Transportation Improvement Program**

With the committee choosing to postpone the decision on the Final "DRAFT" of Journey 2040 this item was also postponed.

Motion by Zumwalt to postpone a decision until April 26, 2016 or after, with a second by Wahlgren. Upon voice vote, all voted aye.

### **Creation of Non-Motorized Sub-Committee of Technical Advisory Committee**

Nabity updated the committee on the Walk Grand Island Program through the Health Department. It is thought that the City needs to have additional pedestrian/bike mobility through the MPO. A volunteer is needed to represent the MPO on the committee.

Motion by Wahlgren to create a Non-Motorized Sub-Committee of the Technical Advisory Committee, seconded by Collins. Upon voice vote, all voted aye.

### **Next Meeting Date**

The next Meeting of the TAC will be a Special Meeting on April 11, 2016 @ 10:00 am.

### **Adjournment**

There being no further business, Nabity adjourned the meeting at 11:15 am.

---

# Technical Advisory Committee

Tuesday, April 26, 2016

Regular Session

## Item H1

### Self-Certification of the MPO Planning Process

*Recommendation needed to Policy Board*

Staff Contact: Chad Nabity, Regional Planning Director



**GIAMPO RESOLUTION 16-3**

**CERTIFICATION OF THE URBAN TRANSPORTATION PLANNING PROCESS OF THE GRAND ISLAND  
AREA METROPOLITAN PLANNING ORGANIZATION FOR GRAND ISLAND, NEBRASKA**

**WHEREAS**, In accordance with 23 USC, 49 USC 5303 of the Fixing America's Surface Transportation (FAST) Act § 1201; the Grand Island Area Metropolitan Planning Organization Transportation is designated as the Metropolitan Planning Organization (MPO) by the Governor acting through the Nebraska Department of Roads (NDOR) and in Agreement with locally elected officials for the Grand Island urbanized area as evidenced in the Agreement of Cooperation between/among NDOR and the City of Grand Island, hereby certifies that the transportation planning process is addressing the major issues in the metropolitan planning area and is being conducted in accordance with all applicable requirements including:

- a. 23 USC 134, 49 USC 5303, 23 CFR part 450 and this subpart;
- b. Title VI of the Civil Rights Act of 1964, as amended (42 USC 2000d-1 and 49 CFR. part 21;
- c. 49 USC. 5332, prohibiting discrimination on the basis of race, color, creed, national origin, sex, or age in employment or business opportunity;
- d. Section 1101(b) of the Fast Act (Pub. L. 112-141) and 49 CFR. part 26 regarding the involvement of disadvantaged business enterprises in USDOT funded planning projects;
- e. 23 CFR. part 230, regarding the implementation of an equal employment opportunity program on Federal and Federal-aid highway construction contracts;
- f. The provisions of the Americans with Disabilities Act of 1990 (42 USC 12101 et seq.) and 49 CFR. parts 27, 37, and 38; (**ADA Plan Scheduled Adoption by - November 22, 2016**)
- g. The Older Americans Act, as amended (42 USC 6101), prohibiting discrimination on the basis of age in programs or activities receiving Federal financial assistance;
- h. Section 324 of title 23 USC regarding the prohibition of discrimination based on gender; and
- i. Section 504 of the Rehabilitation Act of 1973 (29 USC 794) and 49 CFR part 27 regarding discrimination against individuals with disabilities.

**NOW, THEREFORE LET IT BE RESOLVED THAT**, the Grand Island Area Metropolitan Planning Organization certifies, in consideration of the requirements listed herein and to the degree appropriate for the size of the area and the complexity of its transportation problems, that the urban transportation planning process is being carried out in conformance with all applicable federal requirements as outlined in FAST Act § 1201.;

**BE IT FURTHER RESOLVED**, that the Mayor is hereby authorized and directed to execute such agreement on behalf of the Grand Island Area Metropolitan Planning Organization.

**Certification:**

The foregoing resolution was approved by the Grand Island Area Metropolitan Planning Organization Policy Board at a special meeting held on April 26<sup>th</sup>, 2016.

**By:** \_\_\_\_\_ **Attest:** \_\_\_\_\_

Jeremy Jensen, Mayor  
Chairman

John Collins, Public Works Director

Date \_\_\_\_\_ Date \_\_\_\_\_

**By:** \_\_\_\_\_ **By:** \_\_\_\_\_

NDOR Planning and Project Division

---

# Technical Advisory Committee

Tuesday, April 26, 2016

Regular Session

## Item H2

### Final "Draft" of Journey 2040

*Recommendation needed to Policy Board*

Staff Contact: Chad Nabity, Regional Planning Director

**RESOLUTION NO. 16-4**

**RESOLUTION TO APPROVING THE GRAND ISLAND AREA METROPOLITAN  
PLANNING ORGANIZATION (GIAMPO) LONG RANGE TRANSPORTATION PLAN  
"JOURNEY 2040"**

**WHEREAS**, the Grand Island Area Metropolitan Planning Organization (GIAMPO) Policy Board, who is designated as the Metropolitan Planning Organization (MPO) for the Grand Island Area urbanized area by the Governor acting through the Nebraska Department of Roads in cooperation with locally elected officials of the City of Grand Island, Hall County, and Merrick County; and

**WHEREAS**, GIAMPO has prepared a Long Range Transportation Plan "Journey 2040" to guide local area transportation system planning over the next 25 years in conformance with the content and procedural standards established by the Fixing America's Surface Transportation Act (FAST Act) ; and

**WHEREAS**, the preparation of the Journey 2040 plan has involved extensive public participation and outreach efforts; and

**WHEREAS**, the Journey 2040 plan encourages the development and utilization of a variety of modes of travel, including roadways, public transit, and pedestrian and bicycle routes; and

**WHEREAS**, the Journey 2040 plan is consistent with the future land use, goals and policies contained in the 2004 Grand Island Comprehensive Development Plan ; and

**WHEREAS**, the Draft Journey 2040 plan was made available for public comment for a 30-day period, and significant comments were incorporated into the final draft; and

**WHEREAS**, the Draft Journey 2040 plan was reviewed and recommendation for adoption by the GIAMPO Technical Advisory Committee was made at their April 26, 2016 meeting; and

**NOW, THEREFORE LET IT BE RESOLVED THAT**, the Grand Island Area Metropolitan Planning Organization adopts the 25-year Long Range Transportation Plan "Journey 2040"; and

**BE IT FURTHER RESOLVED**, that the Mayor is hereby authorized and directed to execute such agreement on behalf of the Grand Island Area Metropolitan Planning Organization.

**Certification:**

The foregoing resolution was approved by the Grand Island Area Metropolitan Planning Organization Policy Board at a special meeting held on April 26<sup>th</sup>, 2016.

By:

Attest:

\_\_\_\_\_  
Jeremy Jensen, Mayor  
Chairman

\_\_\_\_\_  
John Collins, Public Works Director  
Director

---

# Technical Advisory Committee

Tuesday, April 26, 2016

Regular Session

## Item H3

### Final "Draft" Transportation Improvement Program

*Recommendation needed to Policy Board*

Staff Contact: Chad Nabity, Regional Planning Director

**GIAMPO RESOLUTION 16-5**

**OF THE GIAMPO POLICY BOARD OF THE GRAND ISLAND AREA  
METROPOLITAN PLANNING ORGANIZATION (GIAMPO)**

**A RESOLUTION ADOPTING THE FY 2016- 2020 TRANSPORTATION IMPROVEMENT  
PROGRAM (TIP)**

**WHEREAS**, the Grand Island Area Metropolitan Planning Organization (GIAMPO) Policy Board, who is designated as the Metropolitan Planning Organization (MPO) for the Grand Island Area urbanized area by the Governor acting through the Nebraska Department of Roads in cooperation with locally elected officials of the City of Grand Island, Hall County, and Merrick County; and

**WHEREAS**, the MPO, pursuant to 23 USC 134 and 49 USC 5303, developed and approved on March 22, 2016, a five-year multi-modal Transportation Improvement Program (TIP); and

**WHEREAS**, the MPO has prepared a Transportation Improvement Program for Fiscal Years 2016 – 2020 and found the projects consistent with the approved 2040 Long Range Transportation Plan for the Grand Island Urban Area.

**NOW, THEREFORE, BE IT RESOLVED THAT**, The GIAMPO Technical Advisory Committee has reviewed and made recommendation for adopting the TIP for the GIAMPO urbanized area; and;

Adopts the Transportation Improvement Program for fiscal years 2016 – 2020 and recommends incorporation of these improvements into local governmental improvement programs.

**NOW, THEREFORE LET IT BE RESOLVED THAT**, the Grand Island Area Metropolitan Planning Organization certifies, in consideration of the requirements listed herein and to the degree appropriate for the size of the area and the complexity of its transportation problems, that the urban transportation planning process is being carried out in conformance with all applicable federal requirements as outlined in Fixing America’s Surface Transportation (FAST) Act § 1201.;

**BE IT FURTHER RESOLVED**, that the Mayor is hereby authorized and directed to execute such agreement on behalf of the Grand Island Area Metropolitan Planning Organization.

**Certification:**

The foregoing resolution was approved by the Grand Island Area Metropolitan Planning Organization Policy Board at a special meeting held on April 26<sup>th</sup>, 2016.

By:

\_\_\_\_\_  
Jeremy Jensen, Mayor  
Chairman

Attest:

\_\_\_\_\_  
John Collins, Public Works Director  
Director