



# Hall County Regional Planning Commission

Wednesday, September 03, 2008  
Regular Meeting

## Item F4

### **Annexation**

*Insert a narrative here*

Staff Contact:

**Agenda Item # 5**

**PLANNING DIRECTOR RECOMMENDATION TO REGIONAL PLANNING COMMISSION:**

August 22, 2008

**SUBJECT:** *Annexation of Property*

**PROPOSAL:** To annex property as shown on the attached annexation plan.

**OVERVIEW:**

This property is contiguous with the Grand Island City Limits. The owner has requested this annexation.

This property is within the Grand Island Utilities Electrical Service District. This property appears to be in the Grand Island School District. This annexation will not impact the two-mile extraterritorial jurisdiction of Grand Island.

**RECOMMENDATION:**

That the Regional Planning Commission recommends that the Grand Island City Council annex these properties as presented.

\_\_\_\_\_ Chad Nability AICP, Planning Director

# ANNEXATION PLAN –August 2008

August 21, 2008

## OVERVIEW

Section 16-117 of The Nebraska State Statute allows municipalities of the first class to annex any contiguous or adjacent lands, lots, tracts, streets, or highways that are urban or suburban in character and in such direction as may be deemed proper.

Regulations governing municipal annexation were implemented in order to develop an equitable system for adding to and increasing city boundaries as urban growth occurs. Areas of the community that are urban in nature, and are contiguous to existing boundaries, are appropriate for consideration of annexation.

Annexation of urban areas adjacent to existing city boundaries can be driven by many factors. The following are reasons annexation should be considered:

1. Governing urban areas with the statutorily created urban form of government, municipalities have historically been charged with meeting the needs of the expanded community.
2. Provide municipal services. Municipalities are created to provide the governmental services essential for sound urban development and for the protection of health, safety and well being of residents in areas that are used primarily for residential, industrial, and commercial purposes.
3. Ensure orderly growth pursuant to land use, building, street, sidewalk, sanitary sewer, storm sewer, water, and electrical services.
4. Provide more equitable taxation to existing property owners for the urban services and facilities that non-city residents in proposed annexation areas use on a regular basis such as parks, streets, public infrastructure, emergency services, retail businesses and associated support.
5. Ensure ability to impose and consistently enforce planning processes and policies.
6. Address housing standards and code compliance to positively impact quality of life for residents.
7. Enable residents of urban areas adjacent to city to participate in municipal issues, including elections that either do or will have an impact on their properties.
8. Anticipate and allocate resources for infrastructure improvements.
9. Increase number of street or lane miles while increasing gas tax dollars received from the Nebraska Department of Roads.
10. Provide long term visioning abilities as it relates to growth and provision of services.

## Other Factors

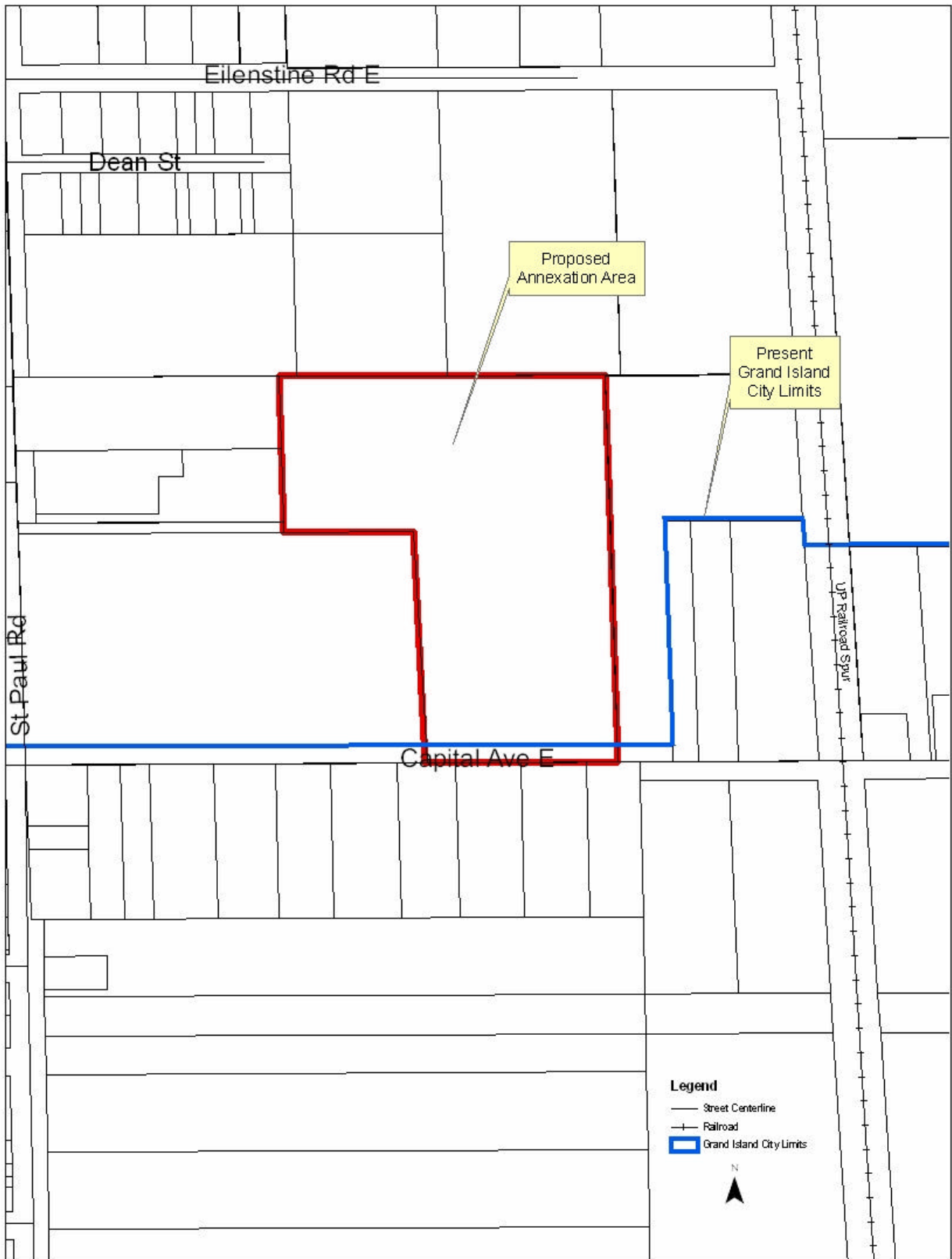
Annexation of adjacent properties can also be considered upon the request of the owner(s) of the property. Bernard H. Borer Jr. of 908 E Capital Avenue has requested that the City annex their property and allow him to connect to city sewer.

A comprehensive inventory of services and facilities, relative to the types and level of services currently being provided as well as the types of level of services anticipated as a result of annexation, has been developed.

The inventory includes general information concerning:

- Existing infrastructure in affected area(s)
- Summary of expenditures to extend existing infrastructure
- Summary of operating expenditures associated with increased services
- Emergency services

The service plan incorporates detailed elements of the inventory. The inventory and resulting service plan should be the basis for discussions concerning each specific area identified for potential annexation. ***It should be noted that the capital improvements to existing infrastructure and extending services will take place over a period of time in order to ensure adequate time for planning, designing, funding and constructing such a sizable number of projects while protecting the financial integrity of the City's enterprise funds. The service plan provides for extending the trunk water and sanitary sewer lines to the annexed area. Individual property owners will be responsible for the cost of extending services through neighborhoods and for connecting their properties to the public systems.***



## **Capital Avenue Property**

This property is located in the northeast area of the community and is north of Capital Avenue the west of the Ord Line and east of the St. Paul Road. The City of Grand Island provides electric services to the area. Sewer and water are both available to this property

### INVENTORY OF SERVICES

1. Police Protection. The City of Grand Island Police Department will provide protection and law enforcement services in the annexation area. These services include:

- Normal patrols and responses
- Handling of complaints and incident reports
- Investigation of crimes
- Standard speed and traffic enforcement
- Special units such as traffic enforcement, criminal investigations, narcotics, and gang suppression

These services are provided, on a city-wide basis, by over 89.75 employees. The Police Department is staffed at a rate of 1.72 officers per one thousand population. No additional officers will be necessary to maintain this ratio if all proposed area is annexed.

2. Fire Protection. The City of Grand Island Fire Department will provide emergency and fire prevention services in the annexation area. These services include:

- Fire suppression and rescue
- Hazardous materials incident response
- Periodic inspections of commercial properties
- Public safety education

These services are provided, on a city-wide basis, by 69 employees operating from four fire stations. The nearest fire station is Station #2 located on Broadwell Street, approximately 2.25 miles from the nearest part of the proposed annexation area.

3. Emergency Medical Services. The City of Grand Island is the current provider of local emergency medical services in the city and will provide this service in the annexed area.

- Emergency medical and ambulance services
- Emergency dispatch (provided by the City/County Emergency Management Department)

The City of Grand Island Fire Department provides these services, on a city-wide basis. Fire personnel are emergency medical technicians and 27 are certified paramedics.

4. Wastewater (Sanitary Sewer). The City of Grand Island will provide sanitary sewer services in the area through existing sewer lines. No city costs would be anticipated.

5. Maintenance of Roads and Streets. The City of Grand Island, Public Works Department, will maintain public streets over which the City has jurisdiction. These services include:

- Snow and ice removal
- Emergency pavement repair
- Preventative street maintenance
- Asphalt resurfacing
- Ditch and drainage maintenance
- Sign and signal maintenance
- Asphalt resurfacing

Capital Avenue is already maintained by the City of Grand Island

6. Electric Utilities. This Annexation area is currently provided electrical services by the City of Grand Island. The services appear adequate to meet the needs of the area. These services include:

- Electric utility services
- Street lights

7. Water Utilities. The City of Grand Island, Utilities Department, currently maintains the water utilities services for the proposed annexation area. Water service to this area is available.

8. Maintenance of Parks, Playgrounds, and Swimming Pools No impact is anticipated as a result of annexation. Recreation facilities and area amenities, including parks and pools, that are privately owned and operated, or operated and maintained by another governmental entity, will be unaffected by the annexation.

9. Building Regulations. The City of Grand Island, Building Department, will oversee services associated with building regulations, including:

- Commercial Building Plan Review
- Residential Building Plan Review
- Building Permit Inspections and Issuance
- Investigation of complaints relative to Minimum Housing Standards
- Regulation of Manufactured Home Parks
- Investigation of Illegal Business Complaints
- Investigation and Enforcement of Zoning Violations

10. Code Compliance. The City of Grand Island’s Legal Department and Code Compliance division will continue to provide the following services associated with enforcing compliance with the City Code:
- Enforcement Proceedings for Liquor and Food Establishment Violations
  - Investigation and Enforcement of Complaints Regarding Junked Vehicles and Vehicle Parts, Garbage, Refuse and Litter
  - Investigation of Enforcement of Complaints Regarding Weed and Animal Violations
  - Providing Enforcement Support to Other Departments for City Code and Regulatory Violations
11. Other City Services. All other City Departments with jurisdiction in the area will provide services according to city policies and procedures.

<b>Summary of Impacts</b>	
Police Protection	No Impact
Fire Protection	No Impact
Emergency Medical Services	No Impact
Wastewater	Available
Roads and Streets	No Impact
Electric Service	Already in GI Service Area
Water Service	Available
Parks, Playgrounds and Swimming Pools	No Impact
Building Regulations	Already Subject to GI Regulations
Code Compliance	Already Subject to GI Regulations
Other	No Impact
School District	Already Grand Island District



## Financial Impacts of Capital Avenue Property Annexation

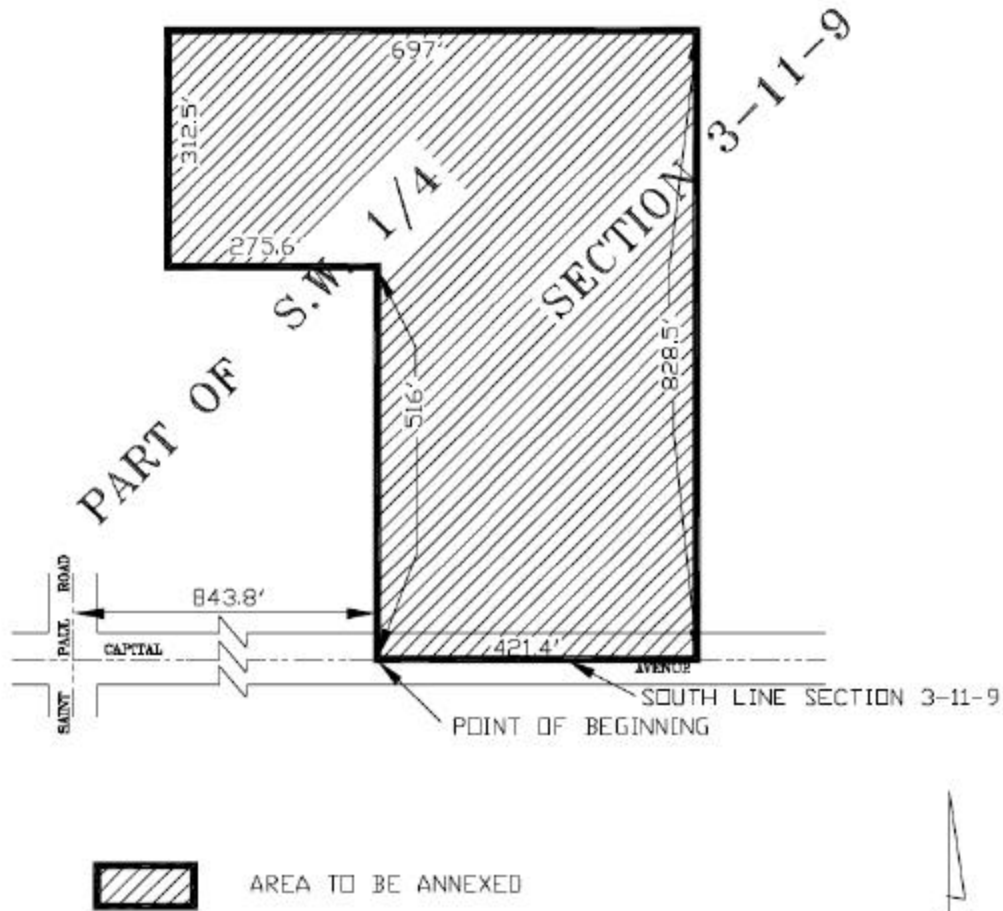
Financial Impact	Before Annex	After Annex
Property Valuation	\$83,479	\$83,479
City sales tax now applicable		Yes

### Assume \$83,479 Property

2007		Tax Levy	Before Annex	Tax Levy	After Annex
City Levy		0.000000	\$0.00	0.165929	\$138.52
	City Bond	0.000000	\$0.00	0.072390	\$60.43
CRA		0.000000	\$0.00	0.022566	\$18.84
Hall County		0.422886	\$353.02	0.422886	\$353.02
Rural Fire		0.056960	\$47.55		\$0.00
	Fire Bond*	0.012084	\$10.09	0.012084	\$10.09
GIPS School		1.072750	\$895.52	1.072750	\$895.52
	2nd Bond	0.082712	\$69.05	0.082712	\$69.05
	3rd Bond	0.016432	\$13.72	0.016432	\$13.72
	4th Bond	0.038331	\$32.00	0.038331	\$32.00
ESU 10		0.015000	\$12.52	0.015000	\$12.52
CCC		0.080161	\$66.92	0.080161	\$66.92
CPNRD		0.058764	\$49.06	0.058764	\$49.06
Ag Society		0.004643	\$3.88	0.004643	\$3.88
Airport		0.013172	\$11.00	0.013172	\$11.00
	Airport Bond	0.008792	\$7.34	0.008792	\$7.34
<b>Total Combined</b>		<b>1.882687</b>	<b>\$1,571.65</b>	<b>2.086612</b>	<b>\$1,741.88</b>

\*previously approved bond will remain with property until paid off

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### EXHIBIT "A"

CITY OF  
**GRAND ISLAND**  
PUBLIC WORKS DEPARTMENT

DATE: 8/5/08  
DRN BY: L.D.C.  
SCALE: NONE

PLAT TO ACCOMPANY  
ANNEXATION ORDINANCE

**TIMELINE**  
**2008 Annexation**

- 08-23-2008 Notice of public hearing re: annexation published in *Grand Island Independent* for Regional Planning Commission meeting. [§19-929]
- 08-26-2008 City Council Meeting. Referral of areas considered for annexation to Regional Planning Commission for hearing and recommendation.
- 09-03-2008 Planning Commission Meeting. Commissioners to make recommendation on annexation of land into the City of Grand Island.
- 09-09-2008 City Council Meeting. Resolution indicates the city is (1) considering annexation, (2) approves and adopts the annexation plan, and (3) scheduling a public hearing for October 14, 2008. Annexation plan for extension of city services to be on file with the City Clerk. [§16-117]
- 09-09-2008 Annexation Plan for the extension of city services to the annexed area to be on file with the City Clerk for public review and inspection during regular business hours.
- 09-10-2008 Upon approval of resolution on 9/09/08, City Clerk sends copy of resolution to the school board of the school district in the land proposed for annexation.
- 10-03-2008 Notice of Public Hearing before City Council to be published in the *Grand Island Independent*. Notice must be published at least once, not less than 10 days prior to date of hearing.
- 10-14-2008 Public Hearing re: annexation.  
Title of ordinance to be read at council meeting. (1st time) [§16-404]
- 10-28-2008 Title of ordinance to be read at council meeting. (2nd time)
- 11-11-2008 Title of ordinance to be read at council meeting. (3rd time)  
Annexation Ordinance approved by City Council.
- 11-26-2008 Annexation Ordinance becomes effective.

August 22, 2008

Dear Members of the Board:

**RE: Annexation – Property located at 908 East Capital Avenue, North of Capital Avenue East of the St Paul Road. (C-23-2008GI)**

This letter is to inform you that an application has been turned in to annex a tract of land comprising a part of the SW ¼ Section 3, Township 11, Range 9, West of the 6<sup>th</sup> P.M. in Hall County, NE into the City of Grand Island, at the property owner's request. This property is located north of Capital Avenue East and east of St. Paul Road (908 East Capital Ave.) and is less than 10 acres. Upon final approval the Grand Island limits will be changed to include this tract of land.

You are hereby notified that the Regional Planning Commission will consider this annexation at the next meeting that will be held at 6:00 p.m. September 3, 2008 in the Council Chambers located in Grand Island's City Hall.

Sincerely,

Chad Nabity, AICP  
Planning Director

cc: City Clerk  
City Attorney  
City Public Works  
City Building Inspections  
City Utilities  
Manager of Postal Operations

This letter was sent to the following School Districts 1R, 2, 3, 8, 12, 19, 82, 83, 100, 126.

